



City Council Agenda

Monday, June 14, 2021 at 7:30 pm

6550 N. High Street, Worthington, Ohio 43085

Virtual Meeting Information

Link through: worthington.org

Our Government - Live Stream

1. Call to Order
2. Roll Call
3. Pledge of Allegiance

Special Presentation(s)

4. Power a Clean Future Ohio

Executive Summary: A representative of Power a Clean Future Ohio will provide information about their coalition and how Worthington could become involved.

Reports of City Officials

5. Policy Item(s)

a. Solid Waste Contract

Executive Summary: An in-depth discussion of the City of Worthington's current Solid Waste Collection and Disposal Contract, regional trends in solid waste diversion and options in bid specifications for the upcoming contract to commence January 1, 2022.

Recommendation: Discussion of options with motion to grant permission to advertise for bid.

b. East Wilson Bridge Road

Executive Summary: Time is allocated to discuss the City's efforts along East Wilson Bridge Road.

Recommendation: Support for preparing legislation to refer the Community Improvement Corporation (CIC)-owned properties on the south side of East Wilson Bridge Road to the Municipal Planning Commission to start the rezoning process

and legislation to appropriate funds for property demolition on the CIC-owned parcels.

c. Financial Report - May 2021

Executive Summary: The Financial Report for the month of May 2021 is attached.

Recommendation: Motion to accept the report as presented.

6. Discussion Item(s)

a. Age Friendly Update

Executive Summary: City Council will be briefed on the Age Friendly Initiative and creation of the Steering Committee.

Recommendation: This is an update only; no action is requested at this time.

b. Discussion Regarding the Return to In-Person Meetings

Reports of Council Members

Other

Executive Session

Adjournment

7. Motion to Adjourn

Contact: D. Kay Thress, Clerk of Council (Kay.Thress@worthington.org (614) 436-3100) | Agenda published on 06/10/2021 at 4:07 PM



STAFF MEMORANDUM
City Council Meeting - June 14, 2021

Date: June 8, 2021

To: Matthew H. Greeson, City Manager

From: Robyn Stewart, Assistant City Manager

Subject: Presentation - Power a Clean Future Ohio

EXECUTIVE SUMMARY

A representative of Power a Clean Future Ohio will provide information about their coalition and how Worthington could become involved.

BACKGROUND/DESCRIPTION

During its retreat in early 2021, City Council included learning about the Power a Clean Future Ohio coalition as a priority for this year. A representative of PCFO will provide a presentation on the coalition and answer questions from Council members. PCFO is a coalition of communities and private sector partners focused on the four policy areas of renewable energy, transportation electrification, energy waste reduction and land use strategies. There are a range of ways for communities to become involved in the coalition with varying levels of involvement. Member communities have access to the other members and partners as well as think tank services and webinars. More information will be provided during the presentation. Additional background information is available on the coalition's website at www.poweracleanfuture.org. Resources on the website include information about current PCFO communities, PCFO partner organizations and the Ohio Clean Energy and Sustainable Communities toolkit.

At the conclusion of the presentation and discussion, City Council can indicate to staff whether there is an interest in the City pursuing membership. If so, the next most likely step would be preparation of a resolution for consideration by City Council announcing the City's intent to participate. The resolution may include details of participation commitments and levels depending on the City's intent.

FINANCIAL IMPLICATIONS/FUNDING SOURCES (if applicable)

City governments can join PCFO for free; there is no membership fee for communities.

ATTACHMENT(S)

Become a Power A Clean Future Ohio Community Today flyer



BECOME A Power A Clean Future Ohio COMMUNITY TODAY

Your community is invited to **JOIN the Power a Clean Future Ohio campaign** to build momentum now for a clean, prosperous future for all Ohioans. Power A Clean Future Ohio is empowering local leaders with tools and resources to create carbon reduction plans and implement them in ways that are achievable, measurable, equitable, and economical.

Our coalition of expert organizations wants to share our technical expertise and resources with your community. Building a clean energy future that provides equitable opportunities for all Ohioans requires an all-hands-on-deck approach and we want your community to lead the way.

THE GOALS OF THE CAMPAIGN ARE TO:

-  **Reduce the carbon footprint** of local communities across Ohio.
-  **Attract clean energy** development to the state to create careers for Ohioans.
-  **Implement equitable policy solutions** supported by local communities.
-  **Reduce energy costs** for cities, businesses, and residents.

WE WANT TO PARTNER WITH YOUR COMMUNITY TO:

- build more renewable energy locally
- create new career opportunities for local residents in the renewable energy, energy efficiency, and electric vehicle industries
- implement equitable energy policy to support frontline communities
- reduce energy waste in homes, workplaces, and government operations
- provide and preserve quality greenspace for residents that also serve as carbon sinks
- make our communities cleaner, healthier, more vibrant and sustainable for all

WHAT DOES IT MEAN TO BECOME A PCFO COMMUNITY?

As a PCFO Community, we will recognize your city on our website and we will highlight your policy actions on social media and through campaign communications to the public, business community, and advocates across our state. By joining the campaign as a PCFO Community, your community will have access to a panel of technical experts and supportive organizations that will help you develop and implement equitable policy actions that support Ohio's clean energy future.

As communities progress in this work, we want to recognize their efforts and achievements. Review the requirements below and reach out to schedule your initial meeting and receive your community survey.

PCFO BRONZE LEADING COMMUNITY

A PCFO Bronze Leading Community level is the entry point to working with the campaign and accessing resources and technical expertise. The requirements to become a Bronze Leading Community are:

- Introductory meeting with the PCFO campaign team
- Complete the PCFO community survey
- Identify a PCFO coordinator for your local government
- Introduce a resolution declaring that the local government entity is officially joining the campaign, and issue a statement of support/proclamation from executive or highest-ranking elected official
- Identify two policy areas to pursue that reduce emissions locally, and at least one policy action, to be implemented with PCFO's guidance, that ensures a more inclusive and equitable approach to sustainability in the community moving forward, and ensures access for all community members to the benefits of a clean energy future

PCFO SILVER LEADING COMMUNITY

A PCFO Silver Leading Community is actively working to reduce carbon emissions in its operations and larger community. The requirements to become a Silver Leading Community are:

- Complete the Bronze Leading Community requirements
- Formally pass/adopt the PCFO participation resolution
- Work with PCFO team to create a simple work plan for implementing selected carbon reduction policies, including creating an equitable process for at least one policy action
- Present the carbon reduction policy plans to local government legislative body as appropriate
- Begin conversations with PCFO team and community stakeholders on what longer-term carbon reduction policies to start planning for in future budgets

PCFO GOLD LEADING COMMUNITY

A PCFO Gold Leading Community is the standout in the growing network of local governments across the state that are committing to grow their local economy while reducing their carbon footprint. The requirements for a Gold Leading Community are:

- Completed all previous PCFO leading community steps
- Have already begun implementing equitable policy solutions to reduce carbon emissions
- Develop a climate action or sustainability plan and/or begin implementing actions to meet clean energy or carbon reduction targets
- Introduce and pass a resolution or mayoral proclamation committing to reducing community-wide carbon emissions by a minimum of 30 percent by 2030 if one is not already in place
- Engage with the local business community to discuss opportunities for collaboration to reduce emissions and grow the local clean energy economy
- Provides information and participates in dialogues with other PCFO communities to share best practices and lessons learned
- Have identified at least two additional carbon reduction strategies with significant impact that they want to implement with the assistance of the PCFO team



NEED MORE INFORMATION?

Contact: Joe Florida
joe@poweracleanfuture.org
614-392-7997



STAFF MEMORANDUM
City Council Meeting – June 14, 2021

Date: June 9, 2021

To: Matthew H. Greeson, City Manager

From: Rob Chandler, Assistant to the Director of Service & Engineering

Subject: 2021 Solid Waste Collection and Disposal Bidding

EXECUTIVE SUMMARY

An in-depth discussion of the City of Worthington’s current Solid Waste Collection and Disposal Contract, regional trends in solid waste diversion and options in bid specifications for the upcoming contract to commence January 1, 2022.

RECOMMENDATION

Discussion of options with motion to grant permission to advertise for bid.

BACKGROUND/DESCRIPTION

December 31, 2021 marks the end of our current contract agreements with Local Waste Services for solid waste collection, and Rumpke Recycling for the disposal and processing of all collected recyclable materials within the City of Worthington. We will need to have contracts in place both for recycling processing, and solid waste collection to commence January 1, 2022 to ensure no interruption in this critical city service. As such, I am currently working with the Solid Waste Authority of Central Ohio (SWACO) and City Law Director, Tom Lindsey, to draft bid language and contract documents. As we do so, many different facets of solid waste collection and management must be considered.

Current Collection Contract and Overview

Over the last ten years, the City of Worthington has enjoyed very reasonable, competitive collection and recycling rates along with exemplary service and customer satisfaction. As part of the public surveying conducted with the visioning process, respondents were asked about the importance and performance of 34 different City

services. Respondents rated garbage collection, recycling and yard waste pickup as three of the top ten most important services and three of the top five in terms of performance (highest satisfaction ratings). In 2011 we ended our last contract with Rumpke of Ohio. During that five-year contract, the City paid \$16.25 per household per month for the collection, disposal and processing of trash, recyclables and yard waste. That translated to an annual cost of \$1.014 Million.

In 2012 we entered our first five-year contract with Local Waste Services. The contract stipulated a “status quo” collection and disposal agreement, meaning the only real change was the name on the recycling bins and the sides of the trucks. The City paid \$14.85 per household per month at an annual cost of \$926,640.00 - a substantial savings over our previous contract with Rumpke. In addition, we entered into an agreement with Rumpke of Ohio to process all of the City’s recyclables. As the only EPA licensed recycling processor in Central Ohio, they are a sole source provider. That agreement capped the cost of recyclables processing at \$20 per ton, although favorable markets for recyclables meant Rumpke received our recyclables at no cost.

In comparison, the other northern suburban communities of Bexley, Dublin, Gahanna, Westerville, New Albany, Reynoldsburg, Blendon Township, Mifflin Township, Plain Township and Washington Township. paid \$15.53 per household per month for identical services under the Consortium I agreement through SWACO. Worthington experienced an annual savings of over \$42,000 as compared to the cost if we participated in this consortium.

In 2016 the City entered into the second five-year contract with Local Waste Services following the competitive bidding process. Local Waste Services and Rumpke of Ohio were the only two bidders. The current contract includes the lease of 65-gallon toter carts for the collection of recyclables. The City is currently paying \$15.24 per household per month, or \$950,976 annually for the collection and disposal of trash, recyclables, and yard waste. We also pay Rumpke of Ohio \$35 per ton for the processing of recyclables for an annual cost of \$60,000.

In comparison, the Consortium I communities are paying Rumpke of Ohio anywhere between \$16.71 and \$19.13 per household per month or as much as \$242,736 more per year for similar service. This cost does not include the lease of a recycling cart nor the cost of recyclables processing. Most Consortium I communities have purchased the carts and provided them to the residents. The use of 65-gallon toter carts for curbside recyclables has become standard practice in Central Ohio.

Diversion Rates

Currently over 96% of Worthington households served by the contract participate in curbside recycling. This rate of participation is amongst the highest in Central Ohio. The increase in receptacle volume from 32 gallons to 65 gallons along with the expansion the acceptable recyclables list has resulted in more being collected at the curb and less going to the landfill. Diversion Rate is the industry term for the percentage of items collected at the curb that DO NOT wind up at the landfill.

Worthington has continued to improve our recycling diversion rate from the time we began curbside recycling in 1992 to the present. During our last five-year contract, our recycling diversion rate averaged 24%. Currently, our recycling diversion rate hovers consistently around 30% annually. The rate is based on weight, not on volume. Since recyclables weigh much less per truckload than regular trash it's worth mentioning that a 6% increase in recyclables diversion over a five-year period is substantial. Worthington consistently places within the top five Central Ohio communities for recycling diversion rates.

In addition to recyclables, the City of Worthington makes other services available to residents. We provide curbside yard waste collection along with yard waste drop off at the Service Complex. This includes our annual curbside leaf collection program. We offer recyclables drop off at SWACO-provided dumpsters in the Central Business District and at the Community Center. This allows for residents in apartment buildings not covered under our collection contract the opportunity to recycle. An electronics recycling drop off is offered at the Service & Engineering Building along with food scraps drop off for up to 400 registered households. Taken together, over 50% of all residential solid waste generated in Worthington is recycled or composted. Less than 50% of everything collected goes to the landfill. Worthington consistently places in the top rankings for overall diversion rate in Central Ohio.

Current Trends

Roughly 17 years ago SWACO met with the suburbs north of 270 to discuss the idea of forming a solid waste consortium. The idea being that if a large enough group of suburbs would join for a single solid waste collection bid, the larger pool of customers would be more attractive to haulers and result in lower per household pricing. While Worthington took part in early talks, it became evident that joining the consortium was not a good fit. To participate, Worthington would have needed to agree to multiple day collection (one day for trash, another day for recycling and yard waste) and give up our regular collection day of Friday. We were not willing to agree to other concessions such as a la carte rates for dumpster services at City buildings, and some increased restrictions on bulk items.

Since that time SWACO has expanded the consortium program to three separate Consortium groups. Consortium I is comprised of the northern suburbs mentioned above. Consortium II is comprised of Whitehall, Groveport, Brice and several unincorporated townships. Consortium III is made up of communities which neighbor the SWACO landfill - Grove City, Urbancrest and Jackson Township.

The City of Worthington has consistently enjoyed much lower contract pricing by bidding on our own rather than joining the consortium program. Haulers report that several factors contribute to that pricing. Our relatively small size and compact street system, ability to conduct single day pick up on a Friday, the close proximity to SR-315 to access the landfill, a consistently high diversion rate, and having the entire cost covered by the City affords the haulers efficiencies they don't see in many other communities. While staff keeps abreast of the consortium program, maintaining our

own unique contract with the haulers has been in our better interest.

Currently there are only two residential solid waste hauling companies in Central Ohio. Those are the City's current provider, Local Waste Services and our prior provider, Rumpke of Ohio. Both companies tend to bid competitively with one another. Where this trend tends to differ is in the bidding received through the SWACO Consortium Program. With each of the consortiums comprising tens of thousands of customers, the equipment and labor procurement necessary for a competitor to acquire the contract remains cost prohibitive. Typically, each consortium receives a single bid from the hauler currently holding the contract.

Recently an acute labor shortage hit Central Ohio and persists. While Local Waste Services has been able to attract and retain staff, Rumpke of Ohio has not. Current reports state that Rumpke is understaffed by as many as 25 truck drivers. As a result, they have been unable to service all their residential customers according to contract stipulations. Communities serviced by Rumpke are reporting service delays of many days resulting in trash, recyclables and yard waste remaining at the curb for several days before it is picked up. Rumpke is running their fleet evenings and weekends in addition to regular daytime hours in an attempt to service current customers. There is currently no indication when Rumpke may catch up and resume regular reliable service. That leaves some conjecture that we may only receive a single bid from our current hauler, Local Waste Services. Were Rumpke of Ohio to submit a bid, of the City would need to evaluate their ability to fulfill the contract.

Pricing Trends

We can expect to see an increase in bid prices for our next collection contract. While SWACO landfill tipping fees have remained stable, recycling processing fees tend to remain high. This is due to a glut of recyclable materials and diminished market demands. Landfill tipping fees stand at \$39.75 per ton. Recycling tipping fees are currently at \$35.00 per ton. Equipment costs, labor costs, fuel costs, regulatory and licensing cost have all continued to rise over the last five years. In short, curbside collection is much more expensive now than it was when our current contract began January 1, 2017. Current projections put pricing conservatively near \$20.00 per household per month. That price would translate into an approximate annual increase of \$300,000 for a total of \$1.25 Million each year.

Ideas for Solid Waste Reduction

Different ideas have been considered for reducing total solid waste collection. One idea that was employed in Upper Arlington and is used in the North East and West Coast is Pay As You Throw (PAYT). The system charges the resident per bag of trash placed out for collection. Specialized bags or stickers are mandated for use by ordinance, and only those bags or bags displaying approved stickers are collected. Residents buy the bags or stickers from area businesses. Recycling and yard waste are provided as free services (sometimes paid for by the city government and sometimes incorporated into the cost for the bags or stickers). The idea is that residents are economically motivated to reduce the amount of trash they generate

and recycle more if they are paying for each bag. With the City currently paying for solid waste collection there is no real incentive under this type of approach. Payment would need to be shifted from the City directly to the residents.

Another strategy employs the use of different sized receptacles. Residents would only be allowed to dispose of what would fit in their provided can. There would be different collection prices for 90, 65, 45, or 32 gallon cans. Anything which does not fit in the can would be left at the curb. There would be a separate charge for bulk items or large collections during move outs, clean outs, etc. The city of Whitehall has recently gone to this system with mixed results.

For either of these systems to translate into solid waste reduction, there must be economic motivation. The less a resident throws out, the less they pay. This would require Worthington to shift the cost of trash collection to residents. Upper Arlington experienced some issues with illegal dumping, trash hording in garages, basements and back yards, illegal use of business dumpsters and illegal burning. Upper Arlington has since gone to a traditional curbside collection scenario, similar to Worthington's collection. They continue to see diversion rates rise and experience fewer code violations involving solid waste accumulations.

With "can only" systems, the hauler must employ a tracking system for cans that are overloaded, compacted to the point of not being able to be serviced, and charges for bulk items. It can slow down route times and increase labor costs. While the can only system can incentivize recycling where participation rates are low, Worthington enjoys a nearly universal participation rate and a very high diversion rate. It's questionable whether the modest gains would offset concerns of increased labor cost, staff time to administer the program, staff time for code compliance issues, systems for resident billing, and debt collection for non-payment.

In staff's opinion, the highest impact on Worthington diversion rates would be in encouraging multifamily residences and businesses to recycle. Many businesses and apartment owners do not offer recycling due to cost considerations. Further research into viable strategies needs to be done.

Composting continues to gain momentum in residential settings. Currently, curbside collection programs remain too expensive for some. The common rate is around \$10 per household per month for weekly collection of a 5 gallon bucket. In order for a composting hauler to service all of Worthington, multiple day collection would need to occur, provided labor and equipment would be readily available. Staff is unaware of any contractors currently in the marketplace with adequate capacity to provide curbside collection of compost city-wide. Drop off programs have been successful and increasing budget dollars to expand the current program (capped at 400 households) could be considered.

Staff Recommendations

Staff recommends advertising the collection contract as a Base Bid maintaining the

current service strategy. Collection would include trash, yard waste and recycling along with continued leasing of the 65 gallon recycling totes. It would keep collection on Friday for all three services and keep current dumpster service at City buildings and for City-sponsored special events.

Staff further recommends the inclusion of a Bid Alternate for direct billing of the resident by the hauler. This option could be exercised by the City at any point during the contract term. The City might choose to implement this provision in association with an incentive program to reduce landfill waste as described above or due to City budget constraints and the significant increases in pricing.

If Council wants to consider “can only” services for trash collection, a second Bid Alternate would give separate pricing for “can only” services for the choice of 90, 65, 45, or 32 gallon cans for trash, 65 gallon for recycling. The alternate would include lease prices for each sized can.

The proposed approach of requesting base bids and the alternates allows the City to gather information from the bidders as to the cost associated with each strategy. The City could determine at the time bids are awarded which strategies to include in the contract. The first alternate regarding billing would be structured to allow the City to change to billing of residents at any point in the five-year contract term. This would allow the City ample time to publicly discuss such a move if it desired to do so and would not require the City to pursue it.

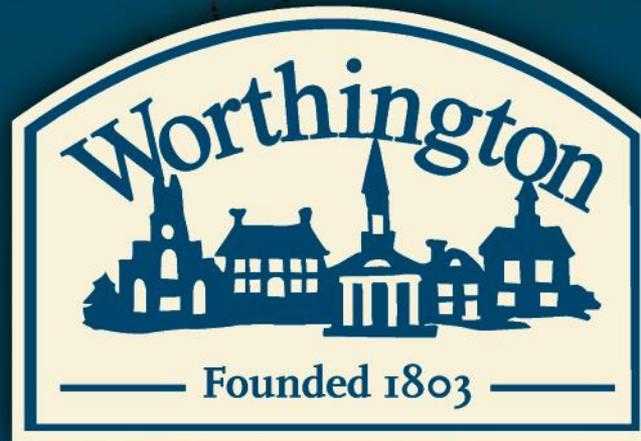
We are seeking permission to advertise for bid with opening occurring at noon on July 14. City Council will be asked to introduce the ordinance for this contract on July 6, with the public hearing scheduled for July 19.

FINANCIAL IMPLICATIONS/FUNDING SOURCES (if applicable)

Estimated to be approximately \$1,250,000 annually, which is funded in the General Fund

ATTACHMENTS

Presentation Slides



Solid Waste Collection and Recyclables Processing 2021



Where We've Been

2010-2011 Rumpke Contract Extension

- \$16.25 per household per month \$1.014 Million per year
- No extra recycling cost for recycling processing
- Two 18 gallon bins per household for recycling
- 24% recycling diversion rate (does not include yard waste, e-waste or leaf collection)

2012-2016 First Local Waste Services Five Year Contract

- \$14.85 per household per month all services status quo
- \$926,640.00
- \$20 per ton recycling processing cost
- 30% recycling diversion rate (does not include yard waste, e-waste or leaf collection).
- Consortium I Communities \$15.53 per household/month



Where We Are

- **2016-2021 2nd Local Waste Services Contract**
 - \$15.24 per household per month \$950,976 annually
 - 65 gallon recycling toter for all households
 - The acceptable recyclables list has expanded to include most plastic bottles, jugs and tubs(#1-#7)
 - 96% of Worthington Households actively participate in recycling, yard waste or both
 - 30% diversion rate (not including e waste, yard waste or leaf collection)
 - Consortium I \$16.71 to \$19.13 no recycling cart



Recyclables Agreement

- **Currently all recyclables go to Rumpke's MRF**
 - Currently the only EPA licensed processor in Central Ohio
 - Markets are down and operating costs are way up resulting in a cost for disposal and processing, currently \$35 per ton.
 - Landfill tipping fee is \$39.75 per ton.
 - A market-based formula is proposed capping cost at \$35 per ton. If markets become favorable, there could be the opportunity for profit sharing
 - A signed agreement ensures our recyclables can always be processed and marketed
 - Around \$60,000 annually for recycling processing



Where We Are

Other Services

- Recycling Drop Off Dumpsters
 - Available in the Central Business District and Community Center
 - Utilized by downtown business and renters
- Yard Waste Drop Off
- Curbside Leaf Collection
- E Waste Drop Off
- Food Scraps Drop Off

Extremely High Resident Satisfaction Score

Favorable pricing from the haulers



Where Central Ohio is

- Two residential haulers, Rumpke & Local Waste Services
- Three separate consortium contracts
 - Consortium 1 larger suburbs north of 270
 - Consortium 2 most unincorporated townships
 - Consortium 3 Grove City, Jackson Twp, Urbancrest
- Several Independent Contracts
- Worthington isn't a fit for the Consortiums
- Pricing remains competitive and predictable



Where Central Ohio is

Current Contract Costs:

Community	Price Per HH/Month	Cart	Hauler
Worthington	\$15.24	Yes	Local Waste
Dublin (Consortium 1)*	\$19.31	No	Rumpke
Groveport (Consortium 2)	\$19.39	No	Local Waste
Minerva Park	\$18.25	No	Local Waste
Hilliard	\$17.20	No	Local Waste
Grove City (Consortium 3)*	\$14.82	Yes	Local Waste

***Multiple Day Pick Up**

Bids for Consortiums 1 & 3 are due June 10th



Where Central Ohio is

- 65 gallon curbside carts are the norm (some leased, some city owned)
- E-Waste Drop offs in many suburbs
- Food scraps drop offs are gaining ground
- Residential trash and recycling increase 30%
- Commercial trash decrease (COVID19)
- Net tonnage remains the same
- Most of the fleet is CNG



Where Central Ohio is going

- Recycling processing fees continue to rise
- Labor costs continue to rise
- Equipment costs continue to rise
- Fuel costs continue to rise
- Labor shortage affects Rumpke Communities
- Six to eight month lead time to complete service changes



Current Ideas for Reduction

- **Container Only Collection**

- One can for trash, one can for recycling, one can for yard waste to encourage reuse or recycling
- Only what fits in the can is collected, anything outside the can is left at the curb
- One bulk day each quarter

- **Concerns**

- Overloaded containers
- Storing the containers
- Penalty charges
- Not serviced
- Illegal dumping





Current Ideas for Reduction

- **Pay as you throw (PAYT)**

- Residents pay per bag of trash
- Only specialized bags or stickered bags are collected
- No separate charge to residents for recycling or yard waste (built into overall per bag cost or subsidized by the City)
- Administered by third party

- **Concerns**

- Contaminated Recyclables
- Cost of program administration
- Hoarding and stockpiling garbage
- Trash exporting
- Not serviced left at the curb
- Illegal dumping
- Open burning
- Flushing and sewer issues





Current Ideas for Reduction

- **Will these ideas work for Worthington?**
 - No current economic incentive to the resident unless the cost is shifted to the resident
 - 96% rate of recycling participation
 - PAYT programs typically see a significant increase in recycling participation
 - Cumbersome and confusing for bulk pick up issues
 - Potentially very expensive for larger households
 - Increased time, labor and administration cost for the hauler
 - Worthington currently diverts more than 50% of all residential waste from the landfill, not much room for improvement
 - Significant staff time and resources to administer the program
 - A lot of change to the program for very little reward



Current Ideas for Reduction

- **Save More Than Food**

- Food waste education
- More food donation opportunities
- Food scraps composting at home,
- Curbside or drop off composting



- **Recycling Reduction Education**

- “Right sizing” packaging
- Discourage the use of one-time use items and packaging

- **Recycling for Commercial Properties**

- Encourage businesses and apartment complexes to adopt recycling programs
- Opportunity for the greatest impact on diversion rates



Collection Contract Options

- **Current Service Strategy**

- All three services occurring on Friday
- No limit to how much is collected
- Keeping current recycling totes as leased
- Seamless transition from the current contract
- Bids are forecast to come in around \$20 per household per month
- Increased cost of approximately \$300,000 per year
- resulting in \$1,250,000 annually for collection



Collection Contract Options

- **Provide Recycling Carts**
 - \$22.50 per cart through SWACO (\$120,000)
 - City owns, replaces and repairs carts
 - Potential to save \$0.25 per household per month
 - Estimated at \$80,000 savings over five years
 - 5 to 10 year life cycle for cart replacement
 - Increased staffing needed for managing inventory, assembly, delivery, maintenance and repair of carts may offset the other monetary savings



Collection Contract Options

- **Transition to Resident Pay**
 - Same contract terms
 - Residents billed directly by the hauler
 - Non-payment results in non-service
 - Price per household per month is roughly \$1.00 higher to cover administration, debt collection and reporting
 - Estimated \$10.00 per month for “walk-up” services
 - Discount for seniors
 - \$63 per household billed quarterly \$252 annually



Collection Contract Options

- **Transition to PAYT or Container Only**
 - Loss of hauler efficiencies are reflected in overall cost
 - Incentivizes resident interest in waste reduction only if the resident pays
 - Additional staffing needed for program implementation and administration
 - Public relations concerns
 - Resident satisfaction concerns



Staff Recommendations

- **Permission to Advertise a Base Bid Maintaining Current Service Strategy**
 - Same contract terms
 - Friday Collection
 - Lease Recycling Carts
 - Pricing bid as per household per month
- **Bid Alternate 1**
 - Additional per household charge for direct to resident billing
 - Separate pricing for dumpster service at City Buildings
- **Bid Alternate 2 – If Council wants to consider “can only” service**
 - Per household per month pricing for container only collection
 - Bulk Item pricing
 - Delinquent bill collection escrow account payment by the City



Staff Recommendations

- **Council Action Timeline**
 - Authorization to advertise for bid on June 14th
 - Introduce Ordinance on July 6th
 - Public Hearing and Award of Contract on July 19th
- **Consideration of whether to utilize Alternate 1 during budget development**
- **Explore waste reduction opportunities through public/private partnerships, grants and economic development possibilities**



STAFF MEMORANDUM
City Council Meeting - June 14, 2021

Date: June 8, 2021

To: Matthew H. Greeson, City Manager

From: David McCorkle, Assistant City Manager
Robyn Stewart, Assistant City Manager

Subject: EAST WILSON BRIDGE ROAD

EXECUTIVE SUMMARY

Time is allocated to discuss the City's efforts along East Wilson Bridge Road.

RECOMMENDATION

Support for preparing legislation to refer the Community Improvement Corporation (CIC)-owned properties on the south side of East Wilson Bridge Road to the Municipal Planning Commission to start the rezoning process and legislation to appropriate funds for property demolition on the CIC-owned parcels.

BACKGROUND/DESCRIPTION

The Wilson Bridge corridor is vitally important for Worthington's economy and the City's tax base. Employers in the corridor are responsible for a large percentage of the City's income tax revenues. Given this critical importance, City Council and City staff have placed a high priority on maintaining and enhancing the vibrancy of this corridor. The City completed a study of the Wilson Bridge Road corridor in 2011 which contained a number of recommendations to maintain and enhance the vibrancy of the corridor. The Corridor Study was the result of extensive study involving public input, market analyses and an evaluation of the current economic condition.

The Wilson Bridge Corridor Study recommends the redevelopment of the south side of East Wilson Bridge Road from the current use as single family residential to office and multi-family. Staff has prepared this agenda item to prompt conversation by City

Council regarding certain Study recommendations and the extent to which City Council desires to proactively pursue the land use envisioned in the Corridor Study. The CIC and staff have two specific recommendations for consideration by City Council:

1. *Demolition of the Houses Owned by the Community Improvement Corporation (CIC) on East Wilson Bridge Road* - The CIC, which works with the City on economic development matters within Worthington, has been focused on this stretch of East Wilson Bridge Road, particularly the section recommended to be redeveloped to office. The CIC has acquired four parcels (127, 133, 139, and 145 East Wilson Bridge Road) within this future office area. Each of the four parcels currently has a single-family house on the site. The CIC recommends the four houses be demolished. Appropriation legislation to cover the cost of the demolition is needed to proceed with this recommendation.
2. *Rezoning of the CIC-Owned Properties Along the South Side of East Wilson Bridge Road* - There are four parcels owned by the CIC and both the CIC and staff recommend pursuing rezoning of these parcels. In 2016, the City adopted Wilson Bridge Corridor zoning categories and this recommendation would move these four parcels to the zoning categories envisioned for these parcels during the development of those zoning categories. The recommended zoning for these parcels is WBC-2 Professional Office to prepare them for redevelopment into office space as recommended in the Corridor Study. The properties are currently zoned R-10 Low Density Residential. The CIC, as the owner of these parcels, would be the applicant for rezoning and if approved, would seek proposals from developers to accomplish redevelopment of the parcels. The CIC is contracting with POD Design to conduct a site capacity analysis and prepare sample renderings of theoretical development on these four parcels which can help inform the rezoning conversation.

Two additional steps could be proactively pursued by the City to achieve the land uses envisioned in the Corridor Study.

3. *Rezoning of Five Additional Parcels Recommended for Redevelopment to Office* - The Corridor Study envisioned these additional parcels being combined with the four parcels mentioned in 2a above for redevelopment in office space. These properties could also be rezoned from R-10 Low Density Residential to WBC-2 Professional Office. As long as they continue to have R-10 zoning, the City cannot prevent new or significantly renovated/expanded single-family houses on the parcels. Significant new single-family investment makes it more challenging and more expensive for the City to achieve the goals of the Wilson Bridge Corridor Study for this area. It greatly lessens the likelihood that the properties would be redeveloped economically additive, revenue producing offices, The zoning recommended by the Wilson Bridge Corridor zoning code amendment is WBC-2 Professional Office. Once rezoned, the current

structures and uses would be able to continue as non-conforming uses within the new zoning, however they would be prohibited from major expansion or new construction as residential properties, thus setting the stage for eventual redevelopment into office.

4. *Rezoning of Seven Parcels Recommended for Redevelopment to Multi-Family* – The Corridor Study envisioned the eastern portion of this stretch being combined and redeveloped into multi-family. Three parcels have already been re-zoned and redeveloped for multifamily. The additional single family residential properties to the east were also recommended to be multi-family in the future. The Wilson Bridge Corridor zoning code amendment recommends these parcels be rezoned from R-10 Low Density Residential to WBC-1 Medium Density Residential. As mentioned with #3 above, the rezoning would prevent additional properties being redeveloped into new single family residential houses. We have already experienced some of this happening in the corridor and should discuss strategies to prevent continuation of this trend if we desire to achieve the land use envisioned in the Corridor Study.

Staff recommends all of the properties the City Council desires to consider for rezoning be referred to the Municipal Planning Commission for initiation of the rezoning process.

FINANCIAL IMPLICATIONS/FUNDING SOURCES (if applicable)

The immediate, near term recommendations involve the rezoning of the CIC-owned parcels on East Wilson Bridge Road and demolition of the houses on the CIC-owned parcels. Demolition and site restoration/grading is estimated to cost in the range of \$150,000. Staff recommends this amount be appropriated from the unappropriated balance in the General Fund and transferred to the Worthington CIC.



Quick Facts

All Funds

<u>05/31/2021</u> Cash Balances \$34,458,642 (January 1, 2021 balance: \$32,725,350)	<u>05/31/2021</u> Unencumbered Balance \$23,325,098
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General Fund

<u>05/31/2021</u> Cash Balance \$18,930,707 (January 1, 2021 balance: \$18,424,316)	<u>05/31/2021</u> Unencumbered Balance \$15,826,011 (56% of prior year expenditures)
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Highlights & Trends for May 2021

Income Tax Collections

- Year to Date (YTD) income tax collections are above 2020 YTD income tax collections \$1,978,816 or 18.71%.
- YTD Income tax collections are above estimates by \$1,630,725 or 14.93%
- Refunds issued in May totaled \$36,817 with year to date refunds totaling \$160,180.

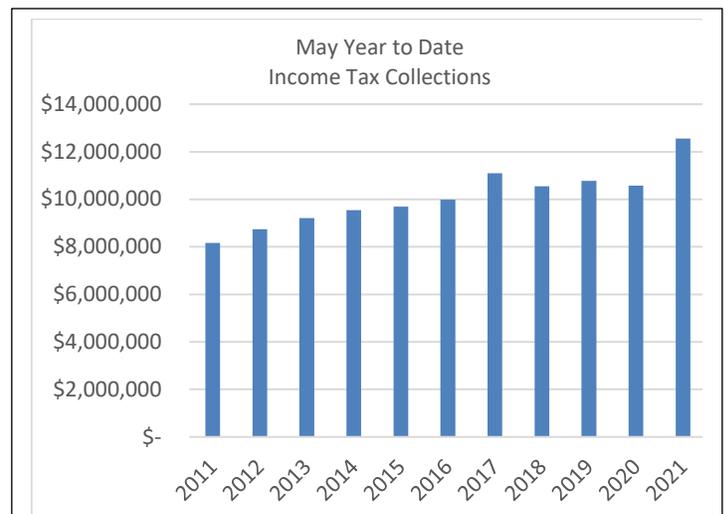
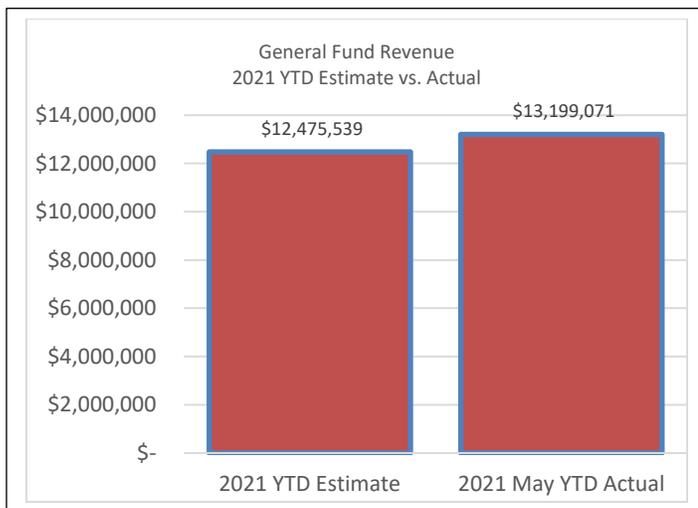
Income Tax Revenue by Account Type

For May of 2021:

- Withholding Accounts – 66.03% of collections
- Individual Accounts – 9.44% of collections
- Net Profit Accounts – 24.53% of collections

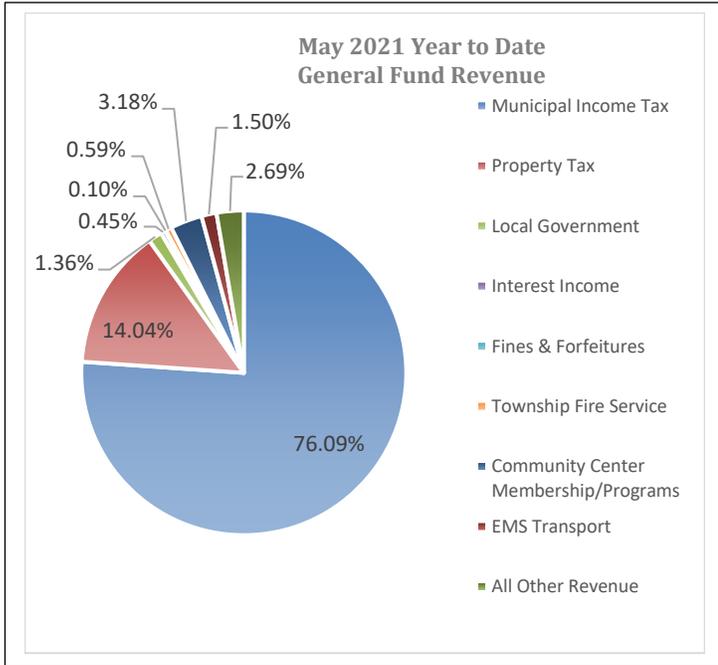
For May of 2020:

- Withholding Accounts – 75.45% of collections
- Individual Accounts – 11.72% of collections
- Net Profit Accounts – 12.83% of collections





Highlights & Trends for May 2021 (continued)



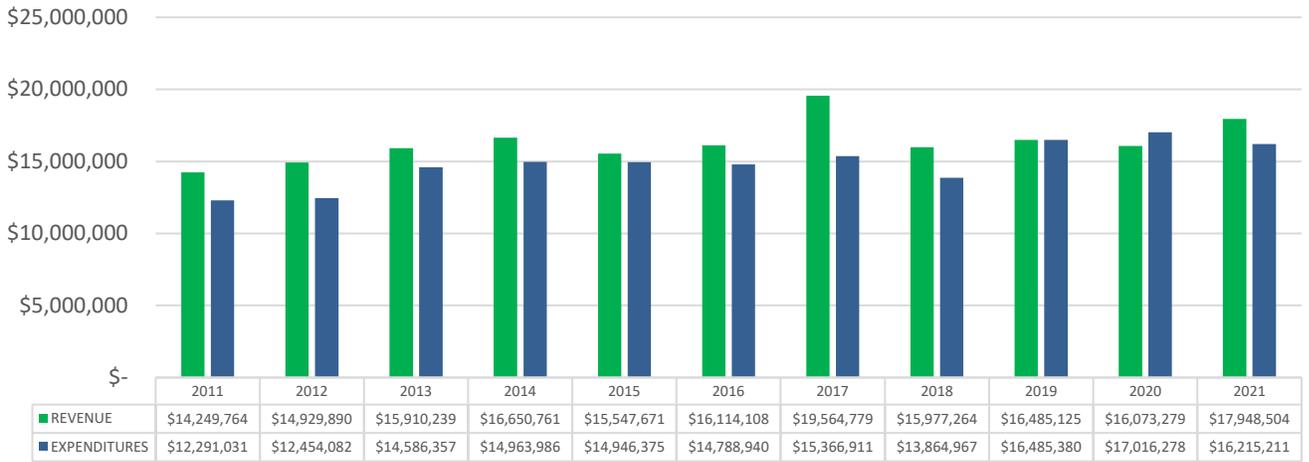
Notable Initiatives & Activities

- Income Tax collections were abnormally high compared to prior year collections for a number of reasons:
 - The 2020 change to the due date.
 - The RITA reconciliation of collection fees was deposited in May, in previous years it had been included in the June distribution.
 - Effective RITA collection rate for 2020 was 1.28%
- Additional General Fund Appropriations effective as of May 31, 2021
 - Ordinance 01-2021 - \$85,260 – SwimInc
 - Ordinance 07-2021 - \$285,000 – Transfer to CIP for Huntley Bowl
 - Ordinance 13-2021 - \$5,000 – County Auditor Fees
 - Ordinance 14-2021 - \$165,000 – IAFF Ratification
 - Ordinance 26-2020 - \$80,000 – Body Worn Cameras

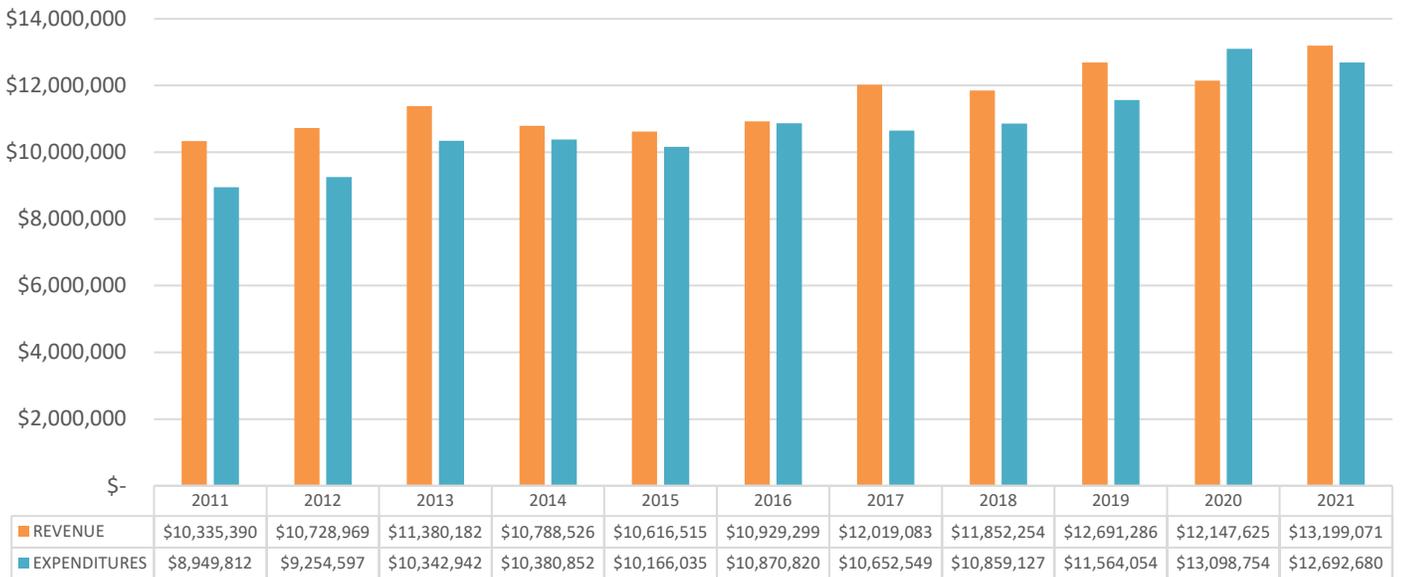


Financial Tracking

May Year to Date Revenue to Expenditures All Funds



May Year to Date General Fund Cash Position





May 2021 Cash Reconciliation

Total Fund Balances:		\$34,458,642.46
Depository Balances:		
General Account:	\$ 13,066,616.76	
Total Bank Balances:		\$13,066,616.76
Investment Accounts:		
Certificates of Deposit:	\$7,576,808.72	
Star Ohio/Star Plus	5,462,939.84	
Fifth Third MMKT/CDs	7,857,557.14	
CF Bank	245,000.00	
FC Bank	248,000.00	
Total Investment Accounts:		\$21,390,305.70
Petty Cash/Change Fund:		1,720
Total Treasury Balance as of May 31, 2021		\$34,458,642.46
Total Interest Earnings as of May 31, 2021		\$4,531.82
Average CD Interest Earnings		1.84%

Debt Statement

<u>Issuance</u>	<u>Purpose</u>	<u>Maturity</u>	<u>Rate</u>	<u>Principal Balance</u>
2015	2015 Refunding Bonds	December 2021	1.62%	\$ 780,000
2017	2017 Various Purpose Bonds	December 2032	2.21%	\$ 3,060,000
2008	OPWC 0% Loan – ADA Ramps	December 2028	0%	\$ 62,480.40
2015	OPWC 0% Loan – Kenyonbrook	December 2045	0%	\$ 500,466.36
2020	2020 Bond Anticipation Notes	September 2021	0.78%	\$ 5,815,000.00
	Total Principal Debt Balance			\$ 10,217,946.76



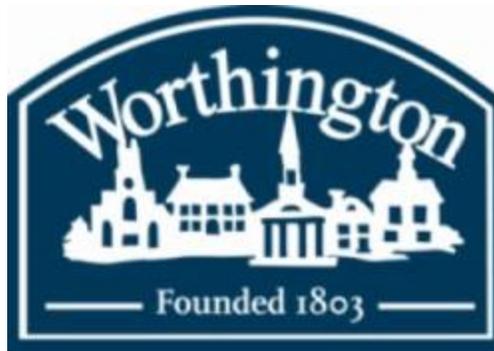
**City of Worthington
Fund Summary Report
as of May 31, 2021**

FUND	1/1/2021 Beginning	Year to Date	Year to Date	Year to Date	Year to Date	Unencumbered
	Balance	Actual Revenue	Actual Expenses	5/31/2021	Encumbrances	Balance
101 General Fund	\$ 18,424,316	\$ 13,199,071	\$ 12,692,680	\$ 18,930,707	\$ 3,104,696	\$ 15,826,011
202 Street M&R	255,884	365,765	383,288	238,360	85,964	\$ 152,396
203 State Highway	60,789	29,657	36,008	54,438	44	\$ 54,394
204 Water	94,399	14,632	31,985	77,045	5,575	\$ 71,471
205 Sewer	70,090	13,714	35,232	48,572	13,523	\$ 35,049
210 Convention & Visitor's Bureau F	52,737	1,005	51,457	2,286	543	\$ 1,743
211 27th Pay Fund	300,000	-	-	300,000	-	\$ 300,000
212 Police Pension	378,547	122,714	236,003	265,258	-	\$ 265,258
214 Law Enforcement Trust	72,414	-	-	72,414	55,000	\$ 17,414
215 Municipal MV License Tax	78,001	50,139	-	128,140	-	\$ 128,140
216 Enforcement/Education	52,351	325	-	52,676	-	\$ 52,676
217 Community Technology	-	-	-	-	-	\$ -
218 Court Clerk Computer	207,084	1,026	4,911	203,199	6,829	\$ 196,370
219 Economic Development	378,201	602,207	471,920	508,488	165,936	\$ 342,552
220 FEMA Grant	-	-	-	-	-	\$ -
221 Law Enf CED	18,030	-	-	18,030	-	\$ 18,030
222 Coronavirus Relief Fund	16,307	-	10,485	5,822	5,822	\$ -
224 Parks & Rec Revolving	-	-	-	-	-	\$ -
229 Special Parks	56,499	12,771	1,210	68,059	12,510	\$ 55,549
253 2003 Bicentennial	75,059	-	-	75,059	-	\$ 75,059
306 Trunk Sewer	375,149	-	-	375,149	-	\$ 375,149
308 Capital Improvements	8,940,878	2,952,522	2,070,160	9,823,240	6,317,744	\$ 3,505,496
313 County Permissive Tax	-	-	-	-	-	\$ -
409 General Bond Retirement	1,206,301	69,532	39,418	1,236,415	1,070,582	\$ 165,833
410 Special Assessment Bond	278,448	-	-	278,448	-	\$ 278,448
825 Accrued Acreage Benefit	53,730	16,310	48,707	21,333	4,616	\$ 16,717
830 OBBS	1,894	1,276	1,293	1,877	894	\$ 983
838 Petty Cash	1,590	130	-	1,720	-	\$ 1,720
910 Worthington Sta TIF	37,541	-	-	37,541	-	\$ 37,541
920 Worthington Place (The Heights)	687,924	99,676	20,884	766,716	53,459	\$ 713,257
930 933 High St. MPI TIF Fund	131,710	9,314	105	140,919	34,000	\$ 106,919
935 Downtown Worthington MPI TIF	286,935	221,934	18,385	490,484	121,808	\$ 368,676
940 Worthington Square TIF	55,926	16,596	187	72,334	54,000	\$ 18,334
945 W Dublin Granville Rd. MPI TIF	70,608	60,804	43,605	87,808	-	\$ 87,808
950 350 W. Wilson Bridge	6,008	49,424	558	54,874	-	\$ 54,874
955 800 Proprietors Road TIF	-	21,474	243	21,231	20,000	\$ 1,231
999 PACE Fund	-	16,488	16,488	-	-	\$ -
Total All Funds	\$ 32,725,350	\$ 17,948,504	\$ 16,215,211	\$ 34,458,643	\$ 11,133,544	\$ 23,325,099



**City of Worthington, Ohio
General Fund Overview
as of May 31, 2021**

		2020	2021	2021	2021	2021	2021	Variance	
		Year End	Original	Revised	Y-T-D	May	Variance	as % of	
Revenues		Actual	Budget	Budget	Estimates	Y-T-D Actual	Over/(Under)	Budget	
Municipal Income Tax	1	\$ 21,198,942	\$ 21,184,400	\$ 21,184,400	\$ 8,739,118	\$ 10,043,697	\$ 1,304,580	14.93%	
Property Tax	2	2,985,353	3,325,594	\$ 3,325,594	1,662,797	1,852,798	\$ 190,001	11.43%	
Local Government	*	409,251	350,000	\$ 350,000	145,833	179,622	\$ 33,789	23.17%	
Interest Income	*	473,025	350,000	\$ 350,000	145,833	58,776	\$ (87,057)	-59.70%	
Fines & Forfeitures	*	58,058	150,000	\$ 150,000	62,500	13,326	\$ (49,174)	-78.68%	
Township Fire Service	2	484,570	500,000	\$ 500,000	78,159	78,159	\$ 0	0.00%	
Community Center Membership/Progr	*	954,069	2,375,332	\$ 2,375,332	989,722	419,213	\$ (570,509)	-57.64%	
EMS Transport	*	589,788	700,000	\$ 700,000	291,667	197,842	\$ (93,825)	-32.17%	
All Other Revenue	*	2,973,621	1,163,784	\$ 1,163,784	359,910	355,637	\$ (4,273)	-1.19%	
Total Revenues		\$ 30,126,677	\$ 30,099,110	\$ 30,099,110	\$ 12,475,539	\$ 13,199,071	\$ 723,532	5.80%	
Expenditures									
Planning & Building		\$ 757,470	\$ 908,027	\$ 908,027	\$ 378,345	\$ 343,305	\$ (35,040)	90.74%	
General Government		6,811,120	7,355,178	\$ 7,730,438	\$ 3,614,089	3,434,038	\$ (180,051)	95.02%	
Fire Operations		5,407,225	7,157,322	\$ 7,322,322	\$ 3,050,968	2,655,739	\$ (395,229)	87.05%	
Parks & Recreation		4,399,180	5,967,389	\$ 5,967,389	\$ 2,486,412	1,514,840	\$ (971,572)	60.92%	
Police Operations		6,317,121	6,981,994	\$ 7,061,994	\$ 2,942,498	2,068,996	\$ (873,502)	70.31%	
Service/Engineering Department		2,138,398	2,827,425	\$ 2,827,425	\$ 1,178,094	960,262	\$ (217,832)	81.51%	
Dispatching Services		1,199,885	870,000	\$ 870,000	\$ 869,413	869,413	\$ -	100.00%	
Total Expenditures		\$ 27,030,399	\$ 32,067,335	\$ 32,687,595	\$ 14,519,818	\$ 11,846,592	\$ (2,673,226)	81.59%	
Excess of Revenues Over (Under) Expenditures		\$ 3,096,278	\$ (1,968,225)	\$ (2,588,485)	\$ (2,044,279)	\$ 1,352,479			
Fund Balance at Beginning of Year		\$ 16,448,580	\$ 18,424,315	\$ 18,424,315	\$ 18,424,315	\$ 18,424,315			
Unexpended Appropriations			1,122,357	1,122,357	-	-			1 - Income Tax budget based on individual monthly projections.
Expenditures versus Prior Year Enc		1,120,543	1,933,398	1,933,398	846,088	846,088			2 - These revenue budgets are based on semi-annual payments.
									* - All other revenue budgets are spread equally over each month.
General Fund Balance		\$ 18,424,315	\$ 15,645,049	\$ 15,024,789	\$ 15,533,948	\$ 18,930,706			All expenditure budgets are spread equally over each month.



STAFF MEMORANDUM
City Council Meeting – June 14, 2021

Date: June 10, 2021

To: Matthew H. Greeson, City Manager

From: Darren Hurley, Parks & Recreation Director

Subject: **Age Friendly Initiative Update**

EXECUTIVE SUMMARY

City Council will be briefed on the Age Friendly Initiative and creation of the Steering Committee.

RECOMMENDATION

This is an update only; no action is requested at this time.

BACKGROUND/DESCRIPTION

In December 2019, Worthington committed to creating an Age Friendly Community when Council approved a resolution to join AARP's Network of Age Friendly Communities and convened the Age Friendly Initiative (AFI) to promote successful aging and improve the quality of life for all ages. In December 2020, a 9-member Planning Committee comprised of stakeholders, city staff, and older adults was formed to help launch the Initiative. As a Community Initiative, it was clear that the planning committee would need to become more of a steering committee by enlisting additional individuals who are interested in or concerned about the outcome of the work, can help with aspects of the livability project, have connections to needed resources, and/or can share expert advice.

As a member of the AARP Network of Age-Friendly Communities, we have access to a well-tested and resourced structure that can help guide us through the process entailed in becoming an age-friendly community. AARP's *8 Domains of Livability*, community features that impact the well-being of older adults and help make communities more livable for

people of all ages, provide a great structure in understanding and enhancing the age friendliness of a community including:

- Making outdoor spaces and buildings more friendly to families, older adults and individuals with disabilities.
- Increasing the accessibility and affordability of transportation and housing.
- Increasing access and opportunities for social participation and inclusion through programs that promote ethnic and cultural diversity.
- Supporting work and volunteer opportunities.
- Providing access to communication and information, and
- Supporting the ability to age in place through community support and services for older adults.

Steering Committee members are expected to share a passion and vision for the AFI; bring different skills, experiences, contacts, and interest to the work; share expertise or identify others who are subject matter experts as needed; and be willing and able to put in the time to see the AFI through at least the first year.

The Steering Committee will:

- Develop mission, vision, and goals for the AFI
- Develop a communications strategy ensuring ongoing communications with the community
- Develop a plan for the Community Assessment: what, who, how, when
- Develop a plan for data analysis and compilation
- Draft an Action Plan
- Review implementation strategies and assign to parties
- Ensure AFI work is connected with the Vision Worthington Plan
- Monitor ongoing progress of the Initiative
- Participate in preparation and oversight of a project budget
- Identify and/or assist in securing resources such as potential grant funds.

As the Action Plan is put together and implementation strategies are identified, those that apply to City Staff or resources will be brought back to Council with recommendations for approval.