

City Council Agenda

Monday, October 16, 2023 at 7:00 pm

6550 N. High Street, Worthington, Ohio 43085

- 1. Call to Order
- 2. Roll Call
- 3. Pledge of Allegiance
- 4. Visitor Comments

Special Presentation(s)

5. Pool Survey Results

Executive Summary: Paul Fallon with Fallon Research and Communications will present the results of the survey conducted related to the outdoor pool facility on the grounds of Thomas Worthington High School and the request for the City to provide funding for capital investment (renovation or replacement).

Approval of the Minutes

6. Approval of Minutes

September 11 Regular & Special Meetings, September 18, & October 2, 2023 Regular Meetings. *Recommendation:* Introduce and approve as presented.

Public Hearings on Legislation

7. Ordinance No. 22-2023- Village Green Tree Removal Ordinance

Approving the Removal of a London Planetree from the Northeast Quadrant of the Village Green.

Executive Summary: This Ordinance authorizes the removal of a London Planetree from the Northeast Quadrant of the Village Green.

Recommendation: Approve as presented.

New Legislation - Resolution(s)

8. Resolution No. 38-2023 - Orange Township Joint Economic Development District

Authorizing the City Manager to Enter into a Joint Economic Development District Contract with Orange Township pursuant to Ohio Revised Code Section 715.72.

Executive Summary: This Resolution was brought before Council at the June 20, 2023, City Council meeting and was initially tabled at Orange Township's request. The Resolution is intended to meet Page 1 of 103

the requirements under ORC 715.70, seeking the City Council's approval of the proposed Joint Economic Development District contract with Orange Township.

Recommendation: Remove from the table, introduce, and approve as presented.

9. Resolution No. 56-2023- General Fund and 933 High Street TIF Fund

Adjusting the Annual Budget by Providing for a Transfer of Previously Appropriated Funds.

Executive Summary: This Resolution authorizes the transfer of previously appropriated funds to cover expenses as anticipated for the remainder of the year in appropriate accounts. Approval of this Resolution will not result in an increase of total appropriations.

Recommendation: Approve as presented.

New Legislation - Ordinance(s)

10. Ordinance No. 23-2023 - Additional Appropriations – General Fund and 350 W. Wilson Bridge TIF Fund

Amending Ordinance No. 39-2022 (As Amended) to Adjust the Annual Budget by Providing for an Appropriation from the General Fund and 350 W. Wilson Bridge Rd. TIF.

Executive Summary: This legislation appropriates additional funds in the General Fund for the purpose of providing additional funding for building needs at the Community Center as well as additional programming expenses.

This legislation will also appropriate \$20.00 in the 350 W. Wilson Bridge TIF Fund to account for County Auditor fees.

Recommendation: Introduce for Public Hearing on November 6, 2023.

Reports of City Officials

11. Discussion Item(s)

a. Proposed 2024-2028 Capital Improvements Program

Executive Summary: Staff will present the proposed 2024-2028 Capital Improvement Program, which was distributed on October 2, 2023.

Reports of Council Members

Other Business

Executive Session

- a. To conference with an attorney(s) for the City concerning disputes involving the City that are the subject of pending or imminent court action.
- b. To consider the appointment of a public official.

Adjournment

12. Motion to Adjourn

Contact: Grace Brown, Clerk of Council (grace.brown@worthington.org (614) 436-3100) | Agenda published on 10/12/2023 at 3:58 PM



STAFF MEMORANDUM City Council Meeting - October 16, 2023

Date: October 12, 2023

To: City Council

From: Robyn Stewart, Acting City Manager

Subject: WORTHINGTON POOLS - SURVEY RESULTS

EXECUTIVE SUMMARY

Paul Fallon with Fallon Research and Communications will present the results of the survey conducted related to the outdoor pool facility on the grounds of Thomas Worthington High School and the request for the City to provide funding for capital investment (renovation or replacement).

BACKGROUND/DESCRIPTION

Worthington Pools is comprised of the outdoor pools and natatorium on the grounds of Thomas Worthington High School. Worthington Pools is run by Swiminc, Inc. which is a 501(c)3 private, nonprofit organization that incorporated in 1953. Swiminc was established for the purpose of operating the facilities and directing the programs of Worthington Pools. It is run by a volunteer Board of Directors and has a property lease and facility use agreements with Worthington Schools.

Swiminc reports the need for major renovation or replacement of the outdoor pools and the natatorium. The organization is seeking a solution to the infrastructure needs associated with the outdoor pools and has requested the City provide funding for the capital investment. They have presented three options with varying levels of repair, renovation, and replacement. The costs associated with the options range from \$10,300,000 to \$15,400,000.

In July, City Council authorized a survey to gather input from residents within the city limits and within the broader school district regarding this topic. The survey focused on awareness about the current condition of the pool, interest in or the importance of new investment in the facility, and views on renovation as compared to replacement. The City contracted with Fallon Research & Communications to conduct the survey, which was conducting via phone using random sampling, which is proven

to be the best technique for representing the population. They used a variety of mediums to gather the data including cell phones, landline phones, VOIP phones and SMS/text-to-web surveys for those who don't like to talk with interviewers but will still participate in surveys. They conducted the survey from September 25 – October 2 and will provide a presentation to City Council on the survey responses. Swiminc and Worthington Schools have been notified of the presentation through the individuals that have participated in the working group discussions and were invited to attend.



City Council Special Meeting

Minutes

Monday, September 11, 2023 at 4:30 pm

6500 N. High Street, Worthington, Ohio 43085

1. Call to Order

Minutes:

Worthington City Council met in a Special Meeting on Monday, September 11, 2023. President Robinson called the meeting to order at 4:30 p.m.

2. Roll Call

Minutes:

Members Present: Katherine Brewer, Peter Bucher, Rebecca Hermann, Beth Kowalczyk

(arrived after initial roll call), Bonnie Michael, Doug Smith, David Robinson

Also Present: Clerk of Council Grace Brown

Executive Session

3. Executive Session

Minutes:

MOTION: Ms. Hermann moved, seconded by Ms. Brewer, to enter into Executive Session for the purposes of considering the appointment of a public official.

The motion was carried unanimously by a roll call vote.

City Council recessed into Executive Session at 4:32 p.m.

Council returned to open session at approximately 6:35 p.m.

Adjournment

4. Motion to Adjourn

Minutes:

MOTION: Mr. Bucher moved, seconded by Ms. Kowalczyk to adjourn.

The motion carried unanimously by a voice vote.

President Robinson declared the meeting adjourned at approximately 6:36 pm.

Contact: Grace Brown, City Clerk (grace.brown@worthington.org (614) 436-3100) | Minutes published on 09/28/2023 at 8:20 AM



City Council Agenda

Minutes

Monday, September 11, 2023 at 7:00 pm

6550 N. High Street, Worthington, Ohio 43085

1. Call to Order

Minutes:

Worthington City Council met in person on Monday, September 11, 2023. President Robinson called the meeting to order at 7:00 p.m.

2. Roll Call

Minutes:

Members Present: Katherine Brewer, Peter Bucher, Rebecca Hermann, Beth Kowalczyk,

Bonnie Michael, Doug Smith, David Robinson

Member(s) Absent: None

Also Present: Acting City Manager Robyn Stewart, Assistant City Manager & Economic

Development Director David McCorkle, Director of Law Tom Lindsey, Director of Finance Scott Bartter, Planning & Building Director Lee Brown, Director of Parks & Recreation Darren Hurley, Acting Chief of Police Eric Grille, Chief of Fire & EMS Mark Zambito, and Clerk of Council Grace

Brown

3. Pledge of Allegiance

Minutes:

President Robinson invited those in attendance to stand and recite the Pledge of Allegiance.

Approval of the Minutes

4. Approval of Minutes

July 10, 2023 Regular Meeting

Minutes:

MOTION: Ms. Michael moved, seconded by Ms. Hermann to amend the minutes of July 10, 2023, as presented.

MOTION: Ms. Michael moved, seconded by Ms. Brewer to adopt the minutes of July 10, 2023, as

The motion carried unanimously by a voice vote.

Ordinance No. 17-2023 - Determining to Proceed with Project (DLZ PACE Project)

An Ordinance Determining to Proceed with the Acquisition, Construction, Installation, Equipping, and Improvement of Certain Public Improvements in the City of Worthington, Ohio in Cooperation with the Columbus Regional Energy Special Improvement District (6121 Huntley Road Project)

Minutes:

Mr. McCorkle provided background for Ordinance No. 17-2023. He gave an overview of Resolution No. 51-2023 which was approved the prior week by Council. Ordinance No. 17-2023 was the determination to proceed. In summary, it said that the City supported the project and would work with the Energy Special Improvement District and outlined the amount of the special assessments. The second ordinance that would be approved leveled the special assessments. Mr. McCorkle briefly summarized additional facts about the project as introduced in the previous week. Mr. Robinson asked what the advantage was of obtaining financing through PACE as opposed to a normal commercial lender. Mr. McCorkle replied that usually, PACE would be used in conjunction with a separate loan.

Mr. Bucher asked what the expected timing of the project was, and Mr. McCorkle replied it was for the first half of 2024.

There being no additional comments, the clerk called the roll on Ordinance No. 17-2023. The motion carried unanimously by the following vote:

Vote Results: Ayes: 7/ Nays: 0

6. Ordinance No. 18-2023 - Levying Assessments & Authorizing Agreement for Collections (DLZ PACE Project)

An Ordinance Levying Special Assessments for the Purpose of Acquiring, Installing, Equipping, and Improving Certain Public Improvements in the City of Worthington, Ohio in Cooperation with the Columbus Regional Energy Special Improvement District and Approving Project Documents (6121 Huntley Road Project

Minutes:

Mr. McCorkle informed the Council that the ordinance did levy actual special assessments. Included in the Council packets as an attachment were references to an energy project cooperative agreement. In summary, Mr. McCorkle's described the documents, including an agreement on the project details between DLZ and the lender, the finance authority, and a memorandum of understanding (MOU) between the City and the Franklin County Treasurer identifying how the assessments would flow. The money would go to the County Treasurer, and then they would pay the City, and Mr. Bartter would release it to the finance authority to repay the loan.

There being no additional comments, the clerk called the roll on Ordinance No. 18-2023. The motion carried unanimously by the following vote:

Vote Results: Ayes: 7/ Nays: 0

Reports of City Officials

7. Policy Item(s)

a. July & August 2023 Financial Reports

Minutes:

Mr. Batter noted that in August 2023, we the City received the second-half distribution of property taxes, which created a spike in revenue.

Ms. Hermann asked about the income tax collections, noting they appeared to be downed for 103

Bartter replied that the net profit collections were down, and it was dependent upon how corporations filed their tax returns. He said there was no reason for concern with the numbers being down.

Mr. Robinson asked about the 8.6% revenue being above the targeted amount. Mr. Bartter said he did not anticipate deficit spending in 2023. Mr. Robinson confirmed with Mr. Bartter that \$2.5 million would be transferred for the engine and ladder for the Division of Fire.

MOTION: Ms. Hermann moved, seconded by Ms. Kowalczyk to accept the July 2023 and August 2023 Financial Reports as presented.

The motion carried unanimously by a voice vote.

8. Discussion Item(s)

a. Age Friendly Initiative Update

Minutes:

Council received a staff update in the form of a PowerPoint from Colleen Light, with the Parks & Recreation Department, regarding the Age-Friendly Initiative. She and the consultants previously hired overviewed current and ongoing initiative updates. Included in the work were open houses, online surveys, and more.

Ms. Kowalczyk shared that a common theme in the feedback received from the community involved how the City communicates with the public and how to reach everyone. She emphasized it was important to keep up with mailings and communicate using more than just digital modes.

b. Worthington Pools - Status Update

Minutes:

Ms. Stewart provided information that the time on the agenda tonight was intended to check on the issue of a request for funding from Swiminc for major renovation or replacement of the outdoor pools. The request ranges from \$10.3 million to \$15.4 million. A consultant had been selected to complete the survey, as discussed in July, and there was a hope of launching it within the next few weeks. She continued by sharing that the survey was intended to focus on the awareness within the community about the condition of the pools and gauge the community's interest regarding investment in the facility with views on renovation versus replacement. She said results would be expected by mid-October with the hope that the Council would know by November how it would like to proceed after reviewing the results.

Ms. Michael stated that she had heard concerns about doing a survey to decide whether or not there should be additional funding and from what source. She continued that a \$15 million renovation paid for solely by the City using bonding would require a debt payment of \$1.2 million a year and that debt service would need to be paid before anything else. If there were a recession, the debt service would come first over other items such as personnel and other city services. She emphasized that it was important to have a dedicated funding source or determination of what city services and projects would need to be put on hold in order to afford the debt service. She expressed her support for the survey.

Mr. Robinson asked Mr. Batter, for comparison, what 4% at 30 years and \$10 million would

be. Mr. Bartter did not have the numbers readily available and offered to get that information to the Council. Mr. Robinson inquired about the City's history of funding major community services through the General Fund, using the Community Center as an example. Mr. Bartter responded that the expansion of the community center was done through a debt service in 2003, adding that additional funding, such as for lifeguards and customer service, was done through the General Fund. While sharing support for a survey, Mr. Robinson expressed concern about how meaningful it would be with only a brief description of fund levels and options after his study of the Swiminc reports.

Ms. Stewart indicated the survey would take place in the next few weeks, with results potentially available mid-October.

Daniel Blake, of 464 Selby Boulevard, addressed the Council and questioned whether the survey would be done entirely by phone or electronic means. He offered that the survey call may be ignored as spam or reach a population only available via landline which may skew the results.

Ms. Hermann shared that the group hired to do the survey had done them in the past and indicated they (the working group) shared the same questions. Ms. Stewart shared that it would be a random phone call-generated community survey that also tracks demographics. That would give the opportunity to see if specific demographics were lagging.

c. Vision Implementation Teams - Status Update

Minutes:

Ms. Stewart stated that many of the Vision Implementation Teams were nearing identifying their three to five items. The next steps would be to get feedback from the community and ultimately narrow it down to two to three items for each vision area. She indicated that the staff continued to work with the facilitator, Ms. Jane Dockery. Ms. Stewart stated that there may be an online survey and an in-person open house, each with sections for a vision area. The results of both would then be sent back to each respective team.

Ms. Kowalczyk asked when the survey or in-person event may occur. Ms. Stewart responded that the teams were finishing their work at different paces but indicated some would be ready in October. Ms. Kowalczyk asked that there be multiple ways of getting the information about the event and survey out to the community. She suggested postcards, the Worthington Spotlight, and more. Ms. Stewart indicated that the Spotlight was published monthly and relying on mail may cause some delay, but October was not a strict deadline. Mr. Bucher asked if Ms. Dockery would be involved in the open house. Ms. Stewart indicated that she would plan to attend the open house if it worked in her schedule. She also shared that team members expressed interest and excitement in staffing their tables.

d. Current Initiatives

Minutes:

Ms. Stewart provided an update that staff would be discussing chickens, flavored tobacco, and beer and wine sales at the Griswold Center in the month of October.

Mr. Robinson clarified that the Griswold Center beer and wine sales would not be a carryout. Ms. Stewart also offered that the purpose was to have beer and wine at events, not
traditional bar sales.

Page 10 of 103

Mr. Robinson thanked staff for the visual timeline provided each month for current initiatives.

Mr. Lindsey gave an update regarding Pay to Stay, an item brought to the Council

e. Pay to Stay Update

Minutes:

approximately a year ago by Carlie Boos with the Affordable Housing Alliance of Central Ohio. He said that the City of Columbus passed Pay to Stay legislation, and in August, a copy was provided in the Council's agenda packet. Mr. Lindsey stated that there was an advantage to using Columbus's language as they were the largest city with the most landlords and property owners involved. He recommended that the City move forward with similar language with the clarification that it would include leases entered into after the effective date. He added that if Council wanted to move forward, staff would have a copy to Council the following week with operative language mirrored to Columbus.

Ms. Kowalczyk asked why there was a provision in our draft ordinance that mentioned the defense could only be used within the 12 months following the tender payment so that the defense could only be used every 12 months. She asked why it was not in the Columbus ordinance but in the draft ordinance for Worthington. Mr. Lindsey responded that Mr. Barnhardt had seen the language included in other ordinances and acted as a level of protection to property owners from repeatedly filing evictions. He also shared a potential scenario of renters jumping from property to property. In essence, the language limited the

could stabilize housing.

Mr. Robinson asked for confirmation if the Columbus ordinance contained language about a once-a-year limitation. Mr. Lindsey replied that it did not and did not include language about it only being effective after the passed date. Mr. Robinson requested that the City mirror Columbus as much as possible.

potential burden on the property owner. Ms. Kowalczyk stated her preference would be to leave the language out of the ordinance and mirror Columbus as much as possible. She requested that the consideration be made to leave it out if there was no data suggesting it could happen or might be a problem. She said it was an important piece of legislation and

Ms. Hermann added that 2/3 of the Worthington Schools are in Columbus, and she wanted families to have the same opportunity for protection.

Reports of Council Members

9. Reports of Council Members

Minutes:

Ms. Hermann, Mr. Bucher, and Ms. Kowalczyk did not have reports to share.

Ms. Michael reminded the community that Wednesday was the candidate's night at the McConnell Arts Center. She expressed concern about a podcast indicating that Councilmembers and architects, among others, would financially gain from density development. She asked for additional insight from the person who wrote it. She did not mention a name.

Ms. Brewer offered an ARB/MPC update.

Mr. Robinson did not have a report but did ask that, since it was campaign season, all members refrain from political commentary from the dais.

Other Business

Executive Session

- a. To conference with attorney(s) for the City concerning pending or imminent litigation.
- b. To consider the purchase of property for public purposes or the sale of City property at competitive bidding.

10. Executive Session

Adjournment

11. Motion to Adjourn

Minutes:

MOTION: Ms. Michael moved, seconded by Ms. Brewer, to adjourn.

The motion carried unanimously by a voice vote.

President Robinson declared the meeting adjourned at approximately 9:27 pm.

Contact: Grace Brown, Clerk of Council (grace.brown@worthington.org (614) 436-3100) | Minutes published on 10/11/2023 at 10:06 AM



City Council Agenda

Minutes

Monday, September 18, 2023 at 7:00 pm

1. Call to Order

Minutes:

Worthington City Council met in person on Monday, September 18, 2023. President Robinson called the meeting to order at 7:00 p.m.

2. Roll Call

Minutes:

Members Present: Katherine Brewer, Peter Bucher, Rebecca Hermann (Via Microsoft Teams),

Beth Kowalczyk, Bonnie Michael (via Microsoft Teams), Doug Smith, David Robinson

Member(s) Absent: None

Also Present: Acting City Manager Robyn Stewart, Director of Law Tom Lindsey, Director of Finance Scott Bartter, Planning & Building Director Lee Brown, Director of Parks & Recreation Darren Hurley, Acting Chief of Police Eric Grille, Chief of Fire & EMS Mark Zambito, and Management Assistant Ethan Barnhardt

3. Pledge of Allegiance

Minutes:

President Robinson invited those in attendance to stand and recite the Pledge of Allegiance.

4. Visitor Comments

Minutes:

Mr. Aaron Schearer of 6875 Bowerman Street East stated how he is going to discuss zoning tonight and why we need to do a comprehensive review of our zoning code in Worthington. He encouraged the Council to move the visioning process forward to the logical progression of a comprehensive plan and zoning code update. He detailed how we can view our ownership of our zoning code as something we need to maintain and upkeep over time, which is something we have fallen short of doing. He shared anecdotes from the 1980s, which was the last time Worthington made substantive updates to the parking regulations within the zoning code. The code requires commercial properties to have one off-street parking for 150 square feet of floor plan, and that one parking spot has a minimum area of 171 square feet, which is more space for the vehicle than the people within the building. He shared how there is a proposal from Project Community Park Worthington for the former UMCH site owned by Lifestyle Communities, that proposes 130,000 square feet of commercial, which would require 3.4 acres of parking, and the

building itself could only cover 3.5 acres of space. The Anthem property is 19 total acres with 200,000 square feet of space that requires 5.25 acres of parking. As a City, we have flatly rejected these minimum requirements in Planned Use Developments (PUDs), but have failed to update the code to reflect what we are saying is right for the City. If the Council is concerned, he encouraged them to carry the vision on to a comprehensive plan update that moves to an overhaul of our zoning.

Mr. Mark Gideon of 91 Chaucer Court reviewed some of the history of the proposed sewer, which he has also previously described in comments to the Council. He pleads with the City not to build a new sewer in the neighborhood and destroy their property again. He described a circumstance where a residential sewer line was discovered and no one seemed to know how it got there, there were no permits, inspections, or easement filed on record. In 1987, the Council approved the construction of Kenyonbrook, over the objections of the City Engineer as the sewer lacked capacity. However, the developer was released of all financial responsibility to construct a sewer, something the City and taxpayers had to assume with the creation of the Northbrook sewer. The City has been working on phase two of this sewer for an incredible 33 years and construction has not begun. The difference between the two phases is that the first was constructed on private right-of-way, while phase two is to be constructed on private property. With the City's lawsuit, it closed ranks and discussion, and now all we hear about is legal maneuvering. Instead, we should be united to find solutions that create the best possible outcome. He urged everyone to work together to get that done.

Public Hearings on Legislation

5. Ordinance No. 19-2023 - Accepting Amounts and Rates

Accepting the Amounts and Rates as Determined by the Budget Commission and Authorizing the Necessary Tax Levies and Certifying Them to the County Auditor.

Minutes:

Ms. Stewart detailed how this is an annual ordinance that the City is required to pass based on our anticipated property tax rate and collections for the upcoming year. We anticipate keeping the property tax at the current five mills. The ordinance was introduced with blanks due to the fact that we did not have the exact amounts, since then we have received those amounts which are reflected in the "As Amended" version that is in Councilmembers' agenda packet.

MOTION: Mr. Bucher moved, seconded by Ms. Brewer to amend to insert the amounts and rates included in the attached "As Amended" Ordinance No. 19-2023

The motion carried unanimously by a voice vote

There being no additional comments, the clerk called the roll on Ordinance No. 19-2023 (As Amended)

The motion carried unanimously by the following vote:

Vote Results: Ayes: 7 / Nays: 0

6. Ordinance No. 20-2023 - Additional Appropriations – General Fund, Water Fund, Capital Fund & W. Wilson Bridge Rd. TIF Fund

Amending Ordinance No. 39-2022 (As Amended) to Adjust the Annual Budget by Providing for an Appropriation from the General Fund, Water Fund, Capital Improvement Fund, and W. Wilson Bridge Rd. TIF Fund Unappropriated Balance.

Minutes:

Ms. Stewart noted that at this time of the year, it is common for staff to review the budget to determine where there is a need for additional funds based on the expenses we are experiencing.

There being no additional comments, the clerk called the roll on Ordinance No. 20-2023 The motion carried unanimously by the following vote:

Vote Results: Ayes: 7 / Nays: 0

New Legislation - Resolution(s)

7. Resolution No. 52-2023 - Resolution for an Amendment to Development Plan with Variances for a Property at 6700 N. High St. – ADP 08-2023

Authorizing an Amendment to the Final Development Plan for 6700 N. High St. and Authorizing Variances (DaNite Sign Co.).

Minutes:

Introduced by Ms. Brewer

Mr. Brown described how the request is for an amendment to the development plan that includes variances. Any parcel in our C-3 district that is over two acres in size is developed with a development plan subject to Municipal Planning Commission (MPC) review and Council review if there are associated variances. This is for oversized signage and signage that will have more than three businesses listed on it. The proposal is to have six tenants in the building. He brought up how the proposed sign code is actually increasing multi-tenant signs from three to six. It is expected that this building will have multiple tenants on the site. On June 27, 2023, the Municipal Planning Commission reviewed and recommended approval of an Amendment to the Development Plan with Variances for signage.

He noted for the record that the parcel is made up of 9 separate parcels, however, Section 1149.05 of the Codified Ordinances for the City of Worthington considers this one parcel. He described how City staff has made multiple requests that that the applicant go back through the subdivision process to officially create the southern parcel that is currently being marketed as a separate parcel. On November 15, 2021, the City Council approved the subdivision and platting of an access easement on the property that included the dedication of public right-of-way along a small portion of the N. High St. frontage. The applicant did not record this subdivision within the required 6 months. City staff has received numerous emails and calls concerning the look and condition of the temporary signage on the site that is now coming up on 2-years since installation. Mr. Robinson asked for clarification about whether the south lot was for sale or not. Mr. Brown replied that the southern parcel was for sale. We previously had conversations in 2021 about LCNB taking over that site, which was the time we began going through the subdivision process. Mr. Robinson expressed how he was happy to see something happening at this property and asked for an update. Mr. Brown responded that the bank currently there has wanted signage, and there has been a temporary sign that has received a fair number of complaints, and their temporary use permit has expired. They are eager to get things moving. Mr. Robert Meyers who is the owner of the property addressed the comments about the repeated

Mr. Robert Meyers who is the owner of the property addressed the comments about the repeated requests, which do not deal with the signage, but rather the subdivision issue. He provided a recent history of the property, and how it has been sold to a prospective business that would turn the site into an international headquarters, which would have been a tremendous opportunity for the City. However, they fell upon times that were out of their control, and the property reverted back to him. With those events, they were not in a position to make a decision on this split.

overviewed how with the signage, there was a discussion with dissenters, in an effort to create unanimity, and there were positive improvements made. He addressed the repeated requests again and stated that there have been major changes made in the economy with office space, and he believes this is an important property, and we should not rush to do something that is not advantageous from an economic standpoint. They have been working and incurring tremendous expenses to deal with a whole series of things. He described how there have been discussions with the City and Mr. McCorkle about potential tenants. He stated everything they are doing presently is keeping that building and making it productive for traditional office usage. They have two or three unique uses, but it is important those uses are compatible and supportive for tenants of the building. He described how there is acreage on the back of the property that could be a benefit for the community. One decision they are about to make is about the out parcel that they either sell or work on themselves that is compatible from an architectural and usage standpoint. He assured the Council that they were not idle on this property.

Ms. Hermann asked about the illumination/luminosity and whether it would be consistent with what was approved for the Executive House. Mr. Brown replied that they comply with all of our code requirements and match up with what was approved for the Executive House. It is only the size and tenant numbers that deviate from our standards.

Ms. Brewer expressed her gratitude, noting that after seeing this sign along with the Executive House and Fifth Third Bank, she thinks it is nice to see our business presence being amplified by these important changes.

Ms. Kowalczyk asked about the subdivision issue and whether that was in process. Mr. Meyers replied that they are doing a series of studies currently. This project is one that is personal to him, and he wants it to be unique and distinctive, so everyone will support it and be enthused. The office will be the core and central focus, but the other parcels may be a medical use and would be unique. The rest of the property will be developed with that commonality of interests. Ms. Kowalczyk asked Mr. Brown about how this piece relates to the sign and if it impacts what we do with the sign approval. Mr. Brown replied that the property is subject to a development plan and we have this subdivision. He wanted to have it on record that there is not an out parcel, it is legally not an out parcel, and it has to go through the subdivision process to be considered. It is a separate lot, but it cannot be sold on its own. With the signage package, we can go forward, but he wanted it on record that there have been two years with no response, and it is not a separate lot of record and it is not a separate out parcel. Mr. Meyers said that he takes affront to that, and he has accommodated the community's request, and we lost 18 months in that process. He did not appreciate or understand that for whatever reason, this sign ordinance is tied to the subdivision. He understands the code, but because of the sale, they wanted the entire property. Ms. Michael gave her thanks to Mr. Meyers for his commitment to the Worthington community. Mr.

MOTION: Ms. Michael moved, seconded by Ms. Brewer to adopt Resolution No. 52-2023

The motion carried unanimously by a voice vote

Meyers shared how they have had tremendous support from the community.

8. Resolution No. 53-2023 - Adopting a Position Description for Part-time Community Risk Reduction Service Coordinator

Adopting a Job Description for Part-Time Community Risk Reduction Service Coordinator.

Minutes:

Introduced by Ms. Kowalczyk

Ms. Stewart described how this position was created in this year's annual budget, and it has taken us some time to address due to filling other vacancies within the Division of Fire and EMS. She noted that there were several comments sent by Councilmember Kowalczyk, and those changes, highlighted in red, were shared with Councilmembers at their places.

Chief Zambito expressed his excitement for bringing this to Council tonight. There is not a single firefighter paramedic in the Division who would not be able to do this themselves, but due to limited bandwidth, we are not able to do so. This position will be approximately 24 hours per week. This person has been needed for a long time and will be a conduit between our residents and the services that are needed. He noted that every department or division in the City will be able to submit a referral.

Ms. Kowalczyk commented that we had the Age Friendly Steering Committee present last week and one of the components of the upcoming plan is how to connect people to resources and make people aware of those resources. This is something that people really need. She is interested in how this person will be trained and asked for more information on that. Chief Zambito said that it will depend on the person and their existing competencies. They will have a chance to go to Upper Arlington and shadow their service coordinator there. Our position will be unique and it will take time to identify what our needs are.

Mr. Robinson asked about the language and suggested that we remove the "the" before older adults in the amended language.

MOTION: Ms. Kowalczyk moved, seconded by Ms. Hermann to amend the resolution as noted.

The motion carried unanimously by a voice vote

MOTION: Ms. Kowalczyk moved, seconded by Ms. Michael to adopt Resolution No. 53-2023 (As Amended)

The motion carried unanimously by a voice vote

New Legislation - Ordinance(s)

9. Ordinance No. 21-2023 - Pay to Stay

To Enact New Chapter 727 "Tenant's Right to Assert Tender of Rent as an Affirmative Defense to Eviction" of the Codified Ordinances of the City of Worthington to Codify an Affirmative Defense in an Eviction Matter for Tenants who attempt to Tender All Past Due Rental Payments

Minutes:

Introduced by Mr. Robinson for a public hearing on October 2, 2023.

Reports of City Officials

10. Reports of City Officials

Minutes:

Ms. Stewart reported that this coming Wednesday there is the grand opening of the new mountain bike course at the Olentangy Parklands, as well as the kick-off of the annual Worthington Citizens Academy Class which will run for the next seven weeks.

Mr. Hurley described how the mountain bike course originated from the urging of a Worthington

high school student to the Council and Parks and Recreation Commission. We are excited to be partnering with the Central Ohio Mountain Bike Association on this, and we are able to add an amenity to one of our parks with a minimal investment.

Ms. Stewart noted that at the next meeting, we are scheduled to distribute drafts of the proposed operating budget and capital improvements program. We will then begin workshopping those documents over the months of October and November.

Reports of Council Members

11. Reports of Council Members

Minutes:

Ms. Hermann updated that there was another Worthington Pools Working Group meeting last week, and they are still working to figure out how best to move forward. It is a difficult task, and if it were easy it would have been done years ago. She is committed to working through this as the pools are important to her.

Ms. Kowalczyk noted that tomorrow night is a Community Health Chat with the Harding-Buller Foundation of Worthington. Stroll and Roll is on Sunday, which is also a Sunday Funday put on by the Partnership. She also encouraged everyone to attend the Undesign the Redline exhibit at the Worthington Libraries, and on October 1st at 2 p.m., there will be a guided tour with partners and sponsors of the project.

Ms. Michael gave an update on the MORPC meeting that she attended virtually and they brought up how the legislature is looking at revising the rules regarding virtual meetings. She has asked staff to look into this to ensure that we are able to maintain our ability to continue conducting virtual meetings.

Ms. Brewer gave an update on the previous week's MPC/ARB meeting.

Mr. Robinson spoke on the pools and how after the last meeting he read over the survey draft a couple of times and came away with some fundamental misgivings about the utility of the survey both because of the means of conducting it with phone calls about a complex topic, as well as some of the actual language and framing and so forth. He has provided some extensive notes to Ms. Stewart and along with notes from others, have been forwarded to the Fallon consulting firm, which he is eager to see what they come back with. He expressed how the initial presentation from SwimInc was roughly six months ago and he would like all of the Council to consider whether our approach is sufficient. Next time we discuss the pools in October, he will bring forward some different proposals on how the City, and primarily staff, can develop what he would call decisionmaking models that would include addressing issues of governance, not only means of financing. Ms. Hermann commented that she could appreciate that, and shared how she worked through the August recess to research a plethora of information from 1990 to now which goes into the relationship between the Schools, Swimlnc, and the City. She would appreciate being able to respond to the information that Mr. Robinson forwarded, with the historical information she has received. This is a challenging subject and we have gone through this for decades and it has gone back and forth for a number of reasons. It is a unique situation and she embraces it, the relationship, and why it was initially created. She is trying her best to allocate her understanding and respect to those relationships and would like to make sure that people understand. She would

love to hear the questions that Mr. Robinson is asking and is more than happy to have that conversation.

Mr. Robinson responded that he would have that document sent to Councilmembers this evening.

Other Business

Executive Session

- a.) To consider the appointment of a public official, and
- b.) To consider the compensation of public employees

12. Executive Session

Minutes:

MOTION: Mr. Bucher moved, seconded by Ms. Brewer to enter Executive Session for the purposes of considering the appointment of a public official and the compensation of public employees

The motion carried unanimously by a roll call vote.

City Council entered Executive Session at 8:02 p.m.

Members returned to open session at about 9:25 p.m.

Adjournment

13. Motion to Adjourn

Minutes:

MOTION: Ms. Brewer moved, seconded by Ms. Kowalczyk to adjourn.

The motion carried unanimously by a voice vote.

President Robinson declared the meeting adjourned at approximately 9:25 p.m.

Contact: Grace Brown, Clerk of Council (grace.brown@worthington.org (614) 436-3100) | Minutes published on 09/28/2023 at 3:11 PM



City Council Agenda

Minutes

Monday, October 2, 2023 at 7:00 pm

6550 N. High Street, Worthington, Ohio 43085

1. Call to Order

Minutes:

Worthington City Council met in person on Monday, September 18, 2023. President Pro Tem Brewer called the meeting to order at 7:00 p.m.

2. Roll Call

Minutes:

Members Present: Katherine Brewer, Peter Bucher, Rebecca Hermann, Beth Kowalczyk,

Bonnie Michael, Doug Smith

Member(s) Absent: David Robinson

Also Present: Assistant City Manager David McCorkle, Director of Law Tom Lindsey, Director of Finance Scott Bartter, Planning & Building Director Lee Brown, Director of Parks & Recreation

Darren Hurley, Chief of Fire & EMS Mark Zambito, and Clerk of Council Grace Brown.

3. Pledge of Allegiance

Minutes:

President Pro Tem Brewer invited those in attendance to stand and recite the Pledge of Allegiance.

4. Visitor Comments

Minutes:

Mr. Mark Gideon of 91 Chaucer Ct. addressed the Council and reviewed the history of the existing sewer and plans for the proposed sewer from his perspective. He stated that the new sewer was not needed to serve the area between High Street and Northbrook Drive East. He also explained that letters requesting an easement by the City to property owners had no explanation or offer of compensation. He added that there was no explanation for why the City needed his property. Mr. Gideon also said the City could have repaired or replaced the broken sewer over 20 years ago and that he had requested a sewer reroute when the City reviewed and approved a reroute for the Tonti Organization. He shared that the City could complete the second phase of the sewer project in the public right of way instead of private property and asked that the City work with residents to solve the issue.

Approval of the Minutes

5. Approval of Minutes

July 17, 2023 and September 5, 2023

Minutes:

MOTION: Ms. Hermann moved, seconded by Ms. Kowalczyk, to adopt the minutes of July 17 and September 5, 2023.

The motion carried unanimously by a voice vote.

Public Hearings on Legislation

6. Ordinance No. 21-2023 - Pay to Stay

To Enact New Chapter 727 "Tenant's Right to Assert Tender of Rent as an Affirmative Defense to Eviction" of the Codified Ordinances of the City of Worthington to Codify an Affirmative Defense in an Eviction Matter for Tenants who attempt to Tender All Past Due Rental Payments

Minutes:

Mr. Lindsey provided background on Pay to Stay. He shared that the ordinance before the Council had been updated from the previous draft legislation to mirror the language of Columbus' legislation based on the feedback from Council in the last meeting.

Ms. Hermann acknowledged the importance of the legislation as much of the school district resides in Columbus.

There being no additional comments, the clerk called the roll on Ordinance No. 21-2023. The motion carried unanimously by the following vote:

Vote Results: Ayes: 6/ Nays: 0

New Legislation - Resolution(s)

7. Resolution No. 54-2023 - Resolution for an Amendment to Development Plan with Variances for a Property at 6670 Huntley Rd. – ADP 09-2023

Authorizing an Amendment to the Final Development Plan for 6670 Huntley Rd. and Authorizing Variances (Chris Tilton)

Minutes:

Introduced by Ms. Kowalczyk

Mr. Brown provided background information to Council and overviewed that the Amendment to the Development Plan was needed because the property in question was over two acres. The request went to the Municipal Planning Commission in September, and it was recommended for approval. It was for three wall-mounted signs with an overage of 261 square feet of the 100 square feet permitted. As it was a corner lot with halo lights and met all additional code requirements for lighting and signage, that was also considered in the recommendation for approval.

Ms. Michael said she was proud and happy that Tilton Automotive was doing well and expanding its business.

Mr. Andy Tilton, owner of Tilton Automotive, addressed the Council. He spoke of his pride that his son would take over the business and carry on his legacy. He expressed gratitude for the support from the community and the ability to expand after having made service stations, warehouses, and more work for prior projects.

Ms. Hermann congratulated the business on their expansion and success.

Ms. Kowalczyk thanked Mr. Tilton for sticking with the community and complimented the progress and look of the project so far.

MOTION: Ms. Kowalczyk moved, seconded by Ms. Hermann, to adopt Resolution No. 54-2023.

The motion carried unanimously by a voice vote.

8. Resolution No. 55-2023 - Amending Worthington Gateway Agreements

Authorizing the City Manager to Enter into the Amended and Restated Tax Increment Financing Service Agreement and Development Agreement with the Worthington Gateway Property Owners.

Minutes:

Introduced by Ms. Hermann

Mr. McCorkle informed Council that He Hari, Inc., and the additional development partners, He Hari Development LLC, High Gateway LLC, and Worthington Gateway LLC, were actively redeveloping in Worthington. The City and He Hari, Inc. entered into the original Tax Increment Financing (TIF) Service Agreement and Development Agreement in 2019. It has since been amended to add parties, update parcel numbers, etc., as businesses entered the space. The information before Council is to be amended again as there were further developments, with City staff supporting extending the work's completion date until October 1, 2024.

MOTION: Ms. Hermann Ms. Kowalczyk moved, seconded by Ms. Kowalczyk to adopt Resolution No. 55-2023.

The motion carried unanimously by a voice vote.

New Legislation - Ordinance(s)

9. Ordinance No. 22-2023 - Village Green Tree Removal Ordinance

Approving the Removal of a London Planetree from the Northeast Quadrant of the Village Green

Minutes:

Introduced by Ms. Hermann for public hearing on October 16, 2023

Reports of City Officials

10. Policy Item(s)

a. Griswold Beer and Wine Rentals

Minutes:

Mr. Hurley provided information that City staff had finalized policies and procedures for serving beer and wine at the Griswold Center. He shared a PowerPoint presentation as a review of details on June 12, 2023. He emphasized that the City would not object to people bringing their own beer and wine to have the caterer serve it. It would ultimately be up to the caterer and their permitted liquor license options. He confirmed that the Griswold Center was located within the city at a "wet" address.

Councilmembers Hermann and Michael expressed the need for clarification regarding plastic and glass containers and clear cups and glasses. Ms. Hermann also pointed out some additional language to be updated in the documents provided by Mr. Hurley. Both members expressed happiness that the option for beer and wine is moving forward.

Reports of Council Members

11. Reports of Council Members

Minutes:

Mr. McCorkle thanked City staff and Councilmembers for a successful Market Day Event. He also added that Mr. Bartter, Ms. Stewart, and staff had worked hard on the draft 2024 Budget provided on the dais for council members. He shared that it was drafted without SwimInc requests included at that time.

Mr. Bucher and Mr. Smith did not have reports to share.

Ms. Hermann thanked everyone for their hard work on Market Day and said it was a great success.

Ms. Kowalczyk echoed Ms. Hermann's thoughts on Market Day. She added that she would participate in the Divided Community Project with Ohio State and other City staff members.

Ms. Brewer gave ARB and MPC updates. She added that all items on the agenda had been approved but Chick-fil-A, Inc. It was solely for needing more time. She also highlighted an upcoming discussion about a private residence on November 6, with a hearing on November 20.

Ms. Michael gave an overview of the previous MORPC meeting which she attended. She asked for additional clarification regarding virtual meetings and the potential changes coming from the Ohio General Assembly. Mr. Lindsey clarified that, at that time, it would not affect the ordinance in effect for Worthington. He mentioned looking further into additional group meetings for the City.

Other Business

Adjournment

12. Motion to Adjourn

Minutes:

MOTION: Ms. Michael moved to adjourn, seconded by Ms. Hermann.

The motion carried unanimously by a voice vote.

Council adjourned at approximately 8:50 p.m.

Contact: Grace Brown, Clerk of Council (grace.brown@worthington.org (614) 436-3100) | Minutes published on 10/12/2023 at 1:41 PM



STAFF MEMORANDUM City Council Meeting - October 16, 2023

Date:

October 11, 2023

To:

Robyn Stewart, Acting City Manager

From:

Darren Hurley, Parks & Recreation Director

Subject:

Village Green Tree Removal Ordinance

EXECUTIVE SUMMARY

This Ordinance authorizes the removal of a London Planetree from the Northeast Quadrant of the Village Green.

RECOMMENDATION

Approve as prestented.

BACKGROUND/DESCRIPTION

Section 12.03 of the Charter of the City of Worthington provides that the removal of living trees in excess of five (5) inches in diameter measured three (3) feet above the ground from the Worthington Village Green shall require the approval of six members of Worthington City Council.

City arborists have been monitoring a London Planetree currently growing under a large Pin Oak tree in the southwest corner of the northeast Village Green (see illustration attached). The London Planetree, at its current rate of growth, will soon start to interfere with and have a detrimental effect on the Pin Oak tree. The Pin Oak canopy is large enough to serve the area occupied by the London Planetree. As a result, a large species tree such as a London Planetree is not needed in this location and replanting a smaller tree would interfere with traffic and line-of-sight on this busy corner of High Street and 161.

As a result, city arborists and the Arbor Advisory Committee are recommending removal of the London Planetree. Staff would utilize funds already appropriated in our annual operating budget to remove the tree.

ATTACHMENTS

Ordinance No. 22-2023 Image of London Planetree on the Northeast Village Green

Attachment A

Google Maps 747 US-23

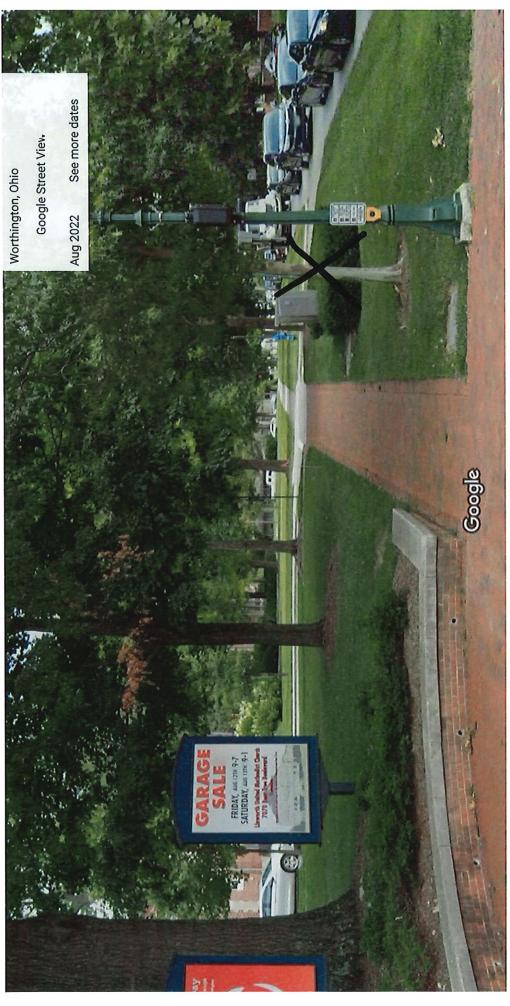


Image capture: Aug 2022 © 2023 Google



X = London Planetree

ORDINANCE NO. 22-2023

Approving the Removal of a London Planetree from the Northeast Quadrant of the Village Green

WHEREAS, Section 12.03 of the Charter of the City of Worthington provides that the removal of living trees in excess of five (5) inches in diameter measured three (3) feet above the ground from the Worthington Village Green shall require the approval of six members of Worthington City Council; and,

WHEREAS, there is a London Planetree currently growing in the southwest corner of the northeast Village Green underneath the canopy of a large Pin Oak tree; and,

WHEREAS, the London Planetree at its current growth rate will soon start to interfere with and have a detrimental effect on the large Pin Oak tree and the Pin Oak tree has a canopy large enough to serve this area of the Village Green; and,

WHEREAS, the removal of the London Planetree is recommended for the health and future viability of the large Pin Oak tree by city arborists and the Arbor Advisory Committee;

NOW, THEREFORE, BE IT ORDAINED by the Council of the Municipality of Worthington, County of Franklin, State of Ohio, six-sevenths of the members elected thereto herein concurring:

SECTION 1. That the Director of Parks and Recreation be and hereby is authorized and directed to proceed with the removal of said London Planetree located on the Northeast Quadrant of the Village Green as depicted on the attached drawing identified as "Attachment A".

SECTION 2. That notice of passage of this Ordinance shall be posted in the Municipal Administration Building, the Worthington Library, the Griswold Center and the Worthington Community Center and shall set forth the title and effective date of the Ordinance and a statement that the Ordinance is on file in the office of the Clerk of Council. This Ordinance shall take effect and be in force from and after the earliest period allowed by law and by the Charter of the City of Worthington, Ohio.

Passed	
Attest:	President of Council
	Introduced October 2, 2023 P.H. October 16, 2023
Clerk of Council	Effective



STAFF MEMORANDUM City Council Meeting – October 16, 2023

Date: October 10, 2023

To: Robyn Stewart, Acting City Manager

David McCorkle, Asst. City Manager/Economic Development Director

From: Ethan Barnhardt, Management Assistant/Special Projects Coordinator

Subject: Orange Township Joint Economic Development District

EXECUTIVE SUMMARY

This Resolution was brought before Council at the June 20, 2023, City Council meeting and was initially tabled at Orange Township's request. The Resolution is intended to meet the requirements under ORC 715.70, seeking the City Council's approval of the proposed Joint Economic Development District contract with Orange Township.

RECOMMENDATION

Remove from the table, introduce, and approve as presented.

BACKGROUND/DESCRIPTION

PUBLIC HEARING REQUIREMENT

Per ORC 715.70(D)(2), before the City of Worthington passes a resolution approving a contract to create a Joint Economic Development District (JEDD), the City is required to hold a public hearing concerning the district contract. During the thirty days prior to this public hearing, a copy of the contract designating the JEDD, a map and description of the areas to be included in the JEDD, and the economic development plan for the JEDD have been available for public inspection at City Hall.

JOINT ECONOMIC DEVELOPMENT DISTRICTS

In 1993, the Ohio General Assembly passed legislation enabling local jurisdictions to create special purpose districts known as Joint Economic Development Districts (JEDD) to encourage economic development, create jobs, and improve the economic welfare of citizens. JEDDs allow for levying a district-wide income tax on development within a township area that otherwise would not have the authority to

do so.

The primary benefit to the township is that they do not have to annex their land, giving up property tax revenue, and they will also begin collecting a portion of the income tax revenues that otherwise would not have been collected in the unincorporated area. The primary benefit for the municipality is that the township shares a portion of the new income tax revenues with the City.

ORANGE TOWNSHIP IEDD WITH THE CITY OF WORTHINGTON

In early 2022, the City was contacted by Orange Township about the possibility of partnering together to create a new JEDD in the Township. Worthington can work with Orange Township because, under state law, municipalities and townships may create a JEDD if they are not separated by more than one other intervening municipal corporation or township. In this case, Sharon Township separates Worthington and Orange Township.

The Township has recently worked to amend its zoning overlay on the Route 23 corridor to include Commercial/Office, Mixed, and Advanced Manufacturing uses. The Township is requiring new commercial and industrial applicants to opt into joining a future JEDD as a condition of the zoning.

The proposed split for the income taxes collected would be 75/25, with the City of Worthington collecting 25%. It is projected that the initial amount of revenue projected to be generated is similar in scale to what is being collected under the JEDD with Sharon Township. However, the potential growth within the new zoning overlay could lead to significant revenue generation for both the City and Township over time as land is developed and existing properties are redeveloped.

It is important to note that as properties are being redeveloped, legislative action amending the JEDD agreement will need to be passed by both contracting entities before properties will be added, which will require staff time to administer.

Orange-Worthington JEDD Estimated Income Tax Revenue Assumptions

Estimated Annual Payroll (82 Employees)	\$3,610,025
Total Estimated Project Income Tax Revenue @ 2.5% (Minus 5% RITA & Admin Costs)	\$85,738
25% Annualized City Share	\$21,435

NEXT STEPS

• The first step is giving 30 days' notice and making the draft contract and exhibits available for public review before holding a public hearing in compliance with ORC 7.15.70(D)(2).

- That public hearing was held on October 9, 2023, at the Regular Meeting of the Worthington City Council
- After the public hearing, a resolution may be introduced to approve a contract with Orange Township to create a Joint Economic Development District.
 - Staff is bringing back a resolution to approve the JEDD contract at the October 16, 2023, City Council meeting.
- Under O.R.C. 715.72(P)(1)(e), the City of Worthington will be required to appoint two board members to the JEDD.
 - The first appointment shall represent the City, while the second appointment shall represent the business owners in the district.
 - Additional legislation will need to be brought before the Council to appoint representatives for the City to the JEDD board.
- Per the JEDD Contract, the City must enter into a JEDD Income Tax Agreement to provide administration, collection, and distribution of the JEDD Income Tax.
 - Additional legislation will need to be brought before Council to enter into the Income Tax Agreement

ATTACHMENTS

- Resolution No. 38-2023 Authorizing the City Manager to Enter into a Joint Economic Development District Contract with Orange Township
- Orange Township & City of Worthington Joint Economic Development District (JEDD) Contract w/Exhibits

RESOLUTION NO. 38-2023

Authorizing the City Manager to Enter into a Joint Economic Development District Contract with Orange Township pursuant to Ohio Revised Code Section 715.72.

WHEREAS, Orange Township desires to create a Joint Economic Development District (the "District") pursuant to Ohio Revised Code Section 715.72 (the "JEDD Statute") to facilitate economic development, to create jobs and economic opportunities, and to improve the economic welfare of the people of the Township, the City of Worthington, and the State of Ohio; and,

WHEREAS, in accordance with the JEDD Statute, the Township and the City have negotiated a Joint Economic Development District Contract (the "Contract"), a copy of which is attached hereto as Exhibit A; and,

WHEREAS, the City and the Township have complied with the notice, posting, and public hearing requirements of the JEDD Statute; and,

WHEREAS, all of the property owners and a majority of the businesses in the District have signed petitions consenting to the creation of the District in accordance with the JEDD Statute; and,

NOW THEREFORE, BE IT RESOLVED by the Council of the Municipality of Worthington, County of Franklin, State of Ohio:

SECTION 1. That City Council finds and determines that the creation of the District pursuant to the JEDD Statute and the Contract will facilitate economic development, will create jobs and employment opportunities, and will improve the economic welfare of the people of the Township, the City, and the State.

SECTION 2. That the City Manager is hereby authorized and directed to enter into the Contract with Orange Township to create the District.

SECTION 3. That the City Manager, Finance Director, and the Law Director are hereby authorized to take all actions, including the execution of all documents or amendments, necessary to implement the creation of the District pursuant to the JEDD Statute and the Contract.

SECTION 4. That the Clerk be and hereby is instructed to record this Resolution in the appropriate record book.

Adopted		
	President of Council	
Attest		

RESOLUTION NO. 38-2023

Clerk of Council	

JOINT ECONOMIC DEVELOPMENT DISTRICT CONTRACT

By and Among

TOWNSHIP OF ORANGE and CITY OF WORTHINGTON

Dated as of

202

JOINT ECONOMIC DEVELOPMENT DISTRICT CONTRACT

This Joint Economic Development District Contract (the "Contract") is made and entered into as of _______, 202____, by and among the Township of Orange located in the County of Delaware, Ohio (the "Township") and the City of Worthington, Ohio (the "City"). The Township and City are hereinafter collectively referred to as the "JEDD Parties" and individually a "JEDD Party", in accordance with the terms and provisions set forth herein.

RECITALS

- A. The JEDD Parties desire to create a joint economic development district pursuant to Ohio Revised Code Section 715.72 (the "JEDD Statute") to facilitate economic development, to create jobs and employment opportunities and to improve the economic welfare of the people of the Township, the City, and the State of Ohio.
- B. In accordance with Ohio Revised Code Section 715.72(C)(1), the territory of each of the JEDD Parties is contiguous to the territory of at least one other JEDD Party, or contiguous to the territory of a township or municipal corporation that is contiguous to a JEDD Party.
- C. The legislative authorities of the JEDD Parties have each approved, authorized and directed the JEDD Parties to make and enter into this Contract by and through their respective officers in accordance with Ordinance No. , enacted by the City Council of the City on , adopted by the Board of Trustees of the Township on , 202 .

NOW, THEREFORE, in consideration of the mutual promises and covenants set forth in this Contract, the Township and the City agree as follows:

Section 1. <u>Creation of District</u>. The Township and the City hereby create a joint economic development district in accordance with the terms and provisions of this Contract and the JEDD Statute. The joint economic development district created by this Contract shall, initially, encompass the territory described in Exhibit A attached to this Contract, and incorporated herein by this reference, shall be known as the "Orange Township Joint Economic Development District", and shall hereinafter be referred to as the "District."

Each JEDD Party hereby acknowledges and agrees as follows with respect to this Contract and the District:

- A. that it is entering into this Contract freely and without duress or coercion;
- B. that the creation of the District and the levy of income tax within the District as provided herein will enable the City, the Township and the District to more efficiently provide governmental services to the area within the District and to more effectively promote economic development within the District, the City, and the Township;
- C. that the District shall, and it is the purpose of the District to, facilitate economic development to create or preserve jobs and employment opportunities and to improve the economic welfare of the people in the State, the County, the City, and the Township; and
- D. that consideration exists to support this Contract.

Subject to any applicable provisions of the Ohio Revised Code now existing or hereafter enacted, including Section 715.72(L) of the JEDD Statute, the parties may amend this Contract, including Exhibit A, from time to time by a writing approved by the legislative authorities of the contracting parties, to (a) add real property within the Township or the City to the territory of the District, or (b) to remove real property from the territory of the District; provided that the public hearing requirement of the JEDD Statute has been met with respect to such amendment.

Section 2. <u>Term.</u> The initial term of this Contract shall commence on the first day immediately after the occurrence of all of the following: (i) the Township's and the City's execution of this Contract, and (ii) the expiration of any statutory period permitting a referendum of the Township's resolution or the City's ordinance. Such date is hereinafter referred to as the "Effective Date." The initial term of this Contract shall terminate December 31, 2073, unless otherwise terminated prior to that date as hereinafter provided. The parties may renew for additional successive terms of twenty (20) years by written mutual consent of the parties, adopted by official legislative action from the respective bodies. Under no circumstance shall this Contract be effective prior to the 31st day after its approval in accordance with Ohio Revised Code Section 715.72, including approval by the electors of the Township if required.

This Contract may be terminated at any time by mutual consent of the Township and the City. In order for such termination to be effective, the legislative actions of the Township and the City providing for that termination must occur and be effective within a ninety (90) day period.

This Contract may be terminated by the Township or the City if it is determined in a "Terminable Final Judgment" (as defined below) that the District Income Tax is not legal or valid or that the District may not levy, collect or distribute the proceeds of the District Income Tax in accordance with this Contract.

A "Terminable Final Judgment" means a judgment by a court of competent jurisdiction for which either (i) the period of time permitted for an appeal of that judgment has expired without an appeal, or (ii) no further appeal is permitted.

If the Township or the City elects to terminate this Contract as the result of a Terminable Final Judgment, the terminating entity must deliver written notice of the termination to the other

entity and the Board. The effective date of such termination shall be not less than one hundred and eighty (180) days after the receipt of the notice by the other JEDD Parties and the Board.

Upon termination of this Contract, any property and assets of the District shall be used to reduce or settle any obligations of the District, and any remaining real or other personal property and assets shall be distributed to the Township. Upon termination of the Contract, any records or documents of the District shall be placed with the Township for safekeeping, which records and documents shall be maintained by the Township as are public records of the Township.

This Contract shall continue in existence throughout its term and shall be binding on the Township and the City and on any successors thereof, whether by annexation, merger, or otherwise.

Section 3. <u>Provision of Services to the District</u>.

- (a) The Township shall provide, or cause to be provided, the following services to the District: all usual and customary governmental services furnished by the Township to other unincorporated portions of the Township, including, but not limited to, fire and emergency medical services, road maintenance, zoning and code enforcement. The Township will also provide accommodation for meetings of the Board, maintenance of the records of the District and any necessary staffing for the Board.
- (b) The City shall provide, or cause to be provided, the following services to the District: the administration, collection and enforcement of the District Income Tax pursuant to the Tax Agreement (as hereinafter defined). The City will also engage in economic development activities which serve to complement and benefit potential economic development areas located in, adjacent to and/or around the District as determined in the sole discretion of the City. The foregoing notwithstanding, the City shall not commence or engage in said activities without

receiving a request by the Township, and shall not conduct said activities without the engagement, advisement, and/or supervision of the Township. The City is not expected or required to undertake any promotional activity to the detriment of development areas located within the boundaries of the City.

Section 4. <u>Economic Development Plan</u>. The Economic Development Plan for the District shall consist of that Economic Development Plan attached hereto and incorporated herein as Exhibit B to this Contract, and includes a schedule for the provision of new, expanded, enhanced or additional services, facilities and improvements to be provided in the District.

Section 5. <u>Schedule for the Collection of the District Income Tax</u>. A schedule for the collection of the District Income Tax within the District is attached hereto and incorporated herein as Exhibit C to this Contract.

Section 6. <u>Board of Directors</u>. The Township and City hereby establish the Board to govern the District in accordance with Ohio Revised Code Section 715.72(P). If there are businesses located and persons working within the area or areas to be included within the District, then the Board shall initially consist of the following five members:

- (a) one member representing the City;
- (b) one member representing the Township
- (c) one member representing owners of businesses located within the District;
- (d) one member representing the persons working within the District; and
- (e) one member selected by the above-described other members.

The Worthington City Council shall appoint the member described in (a) and (c) above. The Board of Trustees of the Township shall appoint the member described in (b) and (d) above. If there are no businesses located or persons working within the area or areas to be included in the District, the Board shall be composed of the members as set forth in (a), (b) and (e), above. If the Board is originally composed of the members as set forth in (a), (b) and (e), above, and subsequently one or more businesses are located, or persons begin working, in the District, the Board shall be increased to five (5) members by the appointment of the members as set forth in (c) and (d), above, in accordance with the procedure for such appointments as hereinbefore set forth.

The terms of service of each member of the Board shall be established in accordance with Ohio Revised Code Section 715.72(P). A member of the Board may be reappointed to the Board, but no member shall serve more than two consecutive terms on the Board. The member of the Board described in (e), above, shall serve as Chairperson of the Board. Each Board member shall attend all meetings of the Board unless excused by action of a majority of the other members. A Board member who is absent without being excused for three (3) consecutive meetings shall be deemed to have resigned as a member of the Board. In the event of the death, disqualification, removal or resignation of any member of the Board, a new member shall be appointed in the same manner as set forth above to serve as successor for the unexpired term of such member.

The Board members described in (a), (b), (c) and (d), above shall serve at the pleasure of the entity appointing such member(s). Unless sooner removed, a member shall serve until such member's successor is appointed and qualified.

The members of the Board shall serve without compensation as such members. Necessary and authorized expenses incurred by members on behalf of the District shall be reimbursed from District funds in accordance with procedures established by the Board.

The Board shall elect the following officers (together with the Chairperson, the "Officers") from among its members: a Vice Chair and a Secretary and a Treasurer, provided that the Secretary

and Treasurer may be the same person. Such Officers shall be elected at the first meeting of the Board every year for a one-year term. The Board shall establish a procedure for conducting those elections. The Officers shall perform such duties as provided herein and such additional duties as may be provided from time to time by the Board.

Section 7. Powers, Duties, Functions. The Board shall meet at least once each calendar year on a date determined by the Board, provided that the first meeting of the Board shall occur within one hundred twenty (120) days of the Effective Date. The Board shall adopt procedures for holding and conducting regular and special meetings. Meetings may be held at the offices of the Township or at other locations within the Township as determined by the Board. The principal office and mailing address of the District and the Board shall be determined by the Board at its first meeting and may be changed by the Board from time to time. The Board may maintain an office within the Township. If the Board consists of three members, a minimum of two members shall constitute a quorum for Board meeting purposes. If the Board consists of five members, a minimum of three members shall constitute a quorum for Board meeting purposes. The Board shall act through resolutions adopted by the Board. In the case of a three-member Board, a resolution must receive the affirmative vote of at least two members of the Board to be adopted. In the case of a five-member Board, a resolution must receive the affirmative vote of at least three members of the Board to be adopted. A resolution adopted by the Board shall be immediately effective unless otherwise provided in that resolution.

The Board may adopt by-laws for the regulation of its affairs and the conduct of its business consistent with this Contract.

The Chairperson shall preside over and conduct the meetings of the Board in accordance with its by-laws or other procedures adopted by the Board. The Chairperson or any two other

members of the Board may call special meetings of the Board by giving 24-hour written notice of such meeting to each member delivered to his or her residence or place of business.

The Vice Chairperson shall act as Chairperson in the temporary absence of the Chairperson.

The Secretary shall be responsible for the records of the Board including, but not limited to, correspondence and minutes of the meetings of the Board.

The Treasurer shall be the fiscal officer of the Board and shall be responsible for all fiscal matters of the Board including, but not limited to, the preparation of the budget and the appropriations resolution, paying or providing for the payment of expenses of operation of the Board, receiving, safekeeping and investing, or providing for the receipt, safekeeping and investment of, funds of the Board and maintaining, or providing for the maintenance of, accurate accounts of all receipts and expenditures.

The Board shall designate by resolution, or in its by-laws, those Officers who may sign documents on behalf of the Board.

The Board shall adopt an annual budget for the District. The fiscal year of the District shall be the same as the fiscal year of the Township (which is currently January 1 through December 31). The budget shall estimate the revenues of the District and expenses of the operation of the District. The Board shall establish an appropriations procedure to provide for payment of the operating expenses of the District.

The Board, on behalf of the District, shall maintain a system of accounting established and administered in accordance with generally accepted accounting principles applicable to government entities and consistently applied, in such form as required by the State of Ohio. The Board shall furnish to the Worthington Director of Finance and to representatives of the Township

as soon as available and in any event within seventy-five (75) days after the end of each fiscal year the following reports:

- (A) A financial report for the fiscal year then ended, together with all notes thereto, fairly presenting the financial condition and results of operations of the District for the periods covered.
 - (B) Copies of any State mandated audits received by the Board on behalf of the District.

It is expressly understood that the Board shall provide such items to the Worthington Director of Finance and to representatives of the Township in a timely manner. In addition, the Board shall provide the Worthington Finance Director and to representatives of the Township such other information as they reasonably request.

The Board is authorized to take such necessary and appropriate actions, or establish such programs, to facilitate economic development in the District in accordance with the purpose of this Contract.

The Board, on behalf of the District, may:

- (1) purchase, receive, hold, lease or otherwise acquire, and sell, convey, transfer, lease, sublease or otherwise dispose of, real and personal property, together with such rights and privileges as may be incidental and appurtenant thereto and the use thereof, including but not limited to, any real or personal property acquired by the District from time to time in the satisfaction of debts or enforcement of obligations, or otherwise;
- (2) acquire, purchase, construct, reconstruct, enlarge, furnish, equip, maintain, repair, sell, exchange, lease or rent to others, lease or rent from others, or operate facilities for the District;
- (3) make available the use or services of any District facility to one or more persons, one or more governmental agencies, or any combination thereof;

- (4) apply to the proper authorities of the United States pursuant to appropriate law for the right to establish, operate, and maintain foreign trade zones within the area or jurisdiction of the District and to establish, operate and maintain such foreign trade zones;
- (5) establish and maintain such funds or accounts as it deems necessary, either of its own or in conjunction with or through a JEDD Party;
- (6) promote, advertise and publicize the District and its facilities, provide information relating to the District and promote the interests and economic development of the District, the JEDD Parties, the County and the State;
- (7) make and enter into all contracts and agreements and authorize one or more Officers to sign all instruments necessary or incidental to the performance of its duties and the execution of its powers under this Contract;
- (8) employ managers and other employees and retain or contract with consulting engineers, financial consultants, accounting experts, architects, attorneys and such other consultants and independent contractors as are necessary in its judgment to carry out the purposes of this Contract, and fix the compensation thereof, which shall be payable from any available funds of the District;
- (9) receive and accept from any federal agency, state agency or other person grants for or in aid of the construction, maintenance or operation of any District facility, for research and development with respect to District facilities or for programs or other projects of the District, and receive and accept aid or contributions from any source of money, property, labor or other things of value, to be held, used and applied only for the purposes for which such grants, aid or contributions are made; and

(10) purchase fire and extended coverage and liability insurance for any District facility and for the office of the District and such other insurance protecting the District and its Board, Officers and employees against liability for damage to property or injury to or death of persons arising from its operations, and any other insurance that the Board may determine to be reasonably necessary.

The Board may enter into an agreement with a JEDD Party to administer and implement employment and discharge of, and salaries, benefits and work rules established for, employees of the District. All costs of employment, including but not limited to, compensation, salaries, benefits, taxes and insurance, shall be paid from revenues of the District. The Township and the City shall not be the employer of the employees of the District and shall not have any liability for any costs of employment or any other costs or expenses arising from such employment.

The Board may enter into an agreement with a JEDD Party to provide financial and accounting services, administrative support services, economic development consulting, or other necessary services.

The Board may provide by resolution that the purchases of real or personal property and other goods or services shall comply with applicable rules or regulations of the Township.

The Board is authorized to do all acts and things necessary or convenient to carry out the powers granted in this Contract.

Section 8. <u>Levy of District Income Tax</u>. The Board is hereby authorized to levy an income tax within the entire District in accordance with Ohio Revised Code Section 715.72 (the "District Income Tax"). The resolution of the Board levying the District Income Tax shall require that a percentage, not to exceed two percent (2%) of the gross amount of the District Income Tax, shall be set aside for the long-term maintenance and operation of the District (the "Maintenance Fees").

The Board shall enact the District Income Tax authorized by this Section at or within one hundred twenty (120) days after the initial meeting of the Board. The rate of the District Income Tax shall be equal to the rate of the municipal income tax levied by the City (currently 2.5%) and shall change from time to time to remain equal to the rate of the municipal income tax levied by the City. The Board and/or the JEDD Parties shall take all actions necessary in order to effectuate such change(s). The revenues of the District Income Tax shall be used to carry out the Economic Development Plan for the District and for any other lawful purpose pursuant to the provisions of this Contract. The resolution of the Board levying the District Income Tax shall provide that the District Income Tax shall be effective as soon as legally permissible but, in any event, no later than ninety-five (95) days after the adoption of that resolution. The provisions of the District Income Tax within the Tax Agreement shall be similar to the provisions of the City's municipal income tax and acceptable to the City Director of Finance. The District Income Tax shall apply in the entire District throughout the term of this Contract notwithstanding that all or a portion of the District becomes subject to annexation, merger or incorporation.

Section 9. Administration of District Income Tax. In accordance with Ohio Revised Code Section 715.72 of the Revised Code, the Board shall enter into an agreement with the City to administer, collect and enforce the District Income Tax on behalf of the District (the "Tax Agreement"). The Tax Agreement shall provide that the City Director of Finance shall be the Administrator of the District Income Tax (the "Administrator"), who shall be responsible for the receipt and safekeeping of the District Income Tax. The Tax Agreement shall also provide that the Administrator shall make an annual report to the City, Township, and Board regarding the receipt and distribution of the District Income Tax. The Tax Agreement shall also provide for the payment of a fee by the District to the City to reimburse the City for the actual costs incurred by

the City in administering, collecting and enforcing the District Income Tax on behalf of the District (the "City Administration Fee") in accordance with the formula contained therein, which formula shall be not less than the amount charged to the City by the Regional Income Tax Authority ("RITA") for the administration, collection and enforcement of the City's municipal income tax levied within the corporate limits (which rate is currently 3%).

Section 10. <u>Distribution of District Income Tax</u>. On the first business day of each quarter, the Administrator shall provide the District with the proceeds of the Maintenance Fee, which shall be an amount sufficient for the long-term maintenance of the District and to pay the outstanding or expected expenses of the operation of the District for that quarter (excluding the City Administration Fee which amount shall be paid first from the District Income Tax revenues in accordance with the Tax Agreement) in accordance with the budget and the appropriations resolution (as amended from time to time) of the Board. The cost of state mandated audits of the District shall first be paid from sums allocated to the District and, if insufficient, from the District Income Tax revenue. In addition, a JEDD Party may, at its option, contribute additional funds to the District to be used for District purposes.

The proceeds of the District Income Tax (including all investment earnings on such proceeds, and minus any refunds to taxpayers) in excess of those provided to the District (and those paid as a reimbursement to the City for the City Administration Fee under the Tax Agreement) shall be paid or credited by the Administrator to the JEDD Parties without need of further action by the Treasurer or the Board On the 10th business day of each quarter, the Administrator shall allocate the remaining amount of the District Income Tax then on deposit with the Administrator into two (2) parts to be distributed to the JEDD Parties as follows:

- (a) To the City, an amount equal to 25 percent of the remaining amount. That amount may be used by the City for any lawful purpose; and
- (b) To the Township, an amount equal to 75 percent of the remaining amount.

 That amount may be used by the Township for any lawful purpose.

Section 11. <u>Annexation; Other Revenues</u>. No proceeding pursuant to Chapter 709 of the Ohio Revised Code that proposes the annexation to, merger of, or consolidation with a municipal corporation of any unincorporated territory within the District may be commenced at any time during the term of the Contract. This provision does not apply if the Board of Township Trustees of the Township whose territory is proposed to be annexed, merged or consolidated passes a resolution consenting to the commencement of the proceeding, which resolution, if passed, shall be filed with the Clerk of the Board of County Commissioners of the County. The Township covenants and represents that it shall not consent to the commencement of such annexation proceedings with a municipal corporation other than the City, and the Township may or may not consent to in its sole and absolute discretion.

Except as set forth in Sections 8, 9 and 10 of this Contract, as to the District Income Tax to be levied in the District, the Township shall retain all of its interest in all other tax revenues generated in the territory in the District, including, but not limited to, real estate, personal property, estate taxes, motel taxes and service levies. Pursuant to Ohio Revised Code Section 715.72(U), no JEDD Party shall grant any tax exemption under Chapter 1728 or Ohio Revised Code Sections 3735.67, 5709.62, 5709.63 and 5709.632 for any property in the District without the express written consent of the other JEDD Party. The JEDD Parties hereby agree for purposes of this Contract that Tax Increment Financing pursuant to Ohio Revised Code Chapter 5709 is not a tax exemption pursuant to the provisions of Ohio Revised Code Section 715.72(U). The City agrees

that the Township shall have the right, in its sole and absolute discretion, to grant Tax Increment Financing within the District for any purpose permitted by Ohio Revised Code Chapter 5709. The City consents to the use of Tax Increment Financing within the District by the Township and agrees that no further consent is required from the City. The City agrees not to withdraw its consent or to object to the use of Tax Increment Financing with the District by the Township even in the event it is later determined that Tax Increment Financing does come within the concept of a tax exemption as those terms are used in Ohio Revised Code Section 715.72. The Township shall also have the right to issue and reissue levies within all areas of Orange Township, including the territory in the District, for any purpose permissible under law.

Section 12. <u>Defaults and Remedies</u>. A failure to comply with the terms of this Contract shall constitute a default hereunder. The entity in default shall have thirty (30) days after receiving written notice from a non-defaulting entity of the event of default to cure that default. If the default is not cured within that time period, the non-defaulting entity may sue the defaulting entity for specific performance under this Contract or for damages or both. Other than as provided in Section 2 hereof, this Contract may not be canceled or terminated because of a default unless the Township and the City agree to such cancellation or termination.

Section 13. <u>Amendments</u>. This Contract may be amended at any time to add property to the District in the manner prescribed by the JEDD Statute and by a written agreement by and among the Township and the City. This Contact may also be amended at any time for any purpose other than adding property to the District by a written agreement by and between the Township and the City.

Section 14. Compliance with Ohio Revised Code Section 715.72(K) and 725.72(O). The Township agrees that it shall, on behalf of itself and the City send any and all notices, and make

all filings, required by Ohio Revised Code Section 715.72(K) and 715.72(O). The City agrees to cooperate with, and provide any necessary information and documents to, the Township necessary for the Township to give such notices and make such filings.

Section 15. <u>Binding Effect</u>. This Contract shall inure to the benefit of and shall be binding upon the Board, the District, the Township and the City and their respective successors. This Contract shall not inure to the benefit of any person or entity other than the Board, the District, the Township and the City.

Section 16. Support of Contract. The Township and the City agree to cooperate with each other and to use their best efforts to do all things necessary for the creation and continued operation of the District. The Township and the City shall support this Contract and shall defend the same against any lawsuits brought against the District or the Board or the Township or the City in conjunction with the District. The expenses and fees of the Board, the Township and the City, including reasonable attorney fees, incurred in any lawsuit brought against the District or the Board or the Township or the City shall be paid or reimbursed from the District Income Tax revenues prior to any distributions to the JEDD Parties. If the District Income Tax revenues are insufficient at any time to pay such expenses and fees, then each of the JEDD Parties shall initially pay their own respective expenses and fees, and the JEDD Parties shall each be reimbursed for the amount of such expenses and fees paid by them when the District Income Tax revenues are available for that reimbursement.

Notwithstanding the foregoing and only to the extent not otherwise covered by insurance, if the District Income Tax revenues are insufficient at any time to pay the expenses and fees of the Board incurred in the defense of a lawsuit brought by a third party within one (1) year of the Effective Date which seeks to terminate or similarly challenge this Contract, the Township shall

undertake the defense on behalf of the Board, and the Township shall be reimbursed for the amount of such expenses and fees paid by the Township when the District Income Tax revenues are available for that reimbursement. In the event of such litigation, the Township shall have the sole and unilateral authority to terminate the Contract without the consent of the other JEDD Parties; provided, however, that the Township shall provide the other JEDD Parties with thirty (30) days prior written notice of such termination. Moreover, the Township shall have the authority to control, compromise and/or settle such litigation on such terms as the Township deems satisfactory.

Section 17. <u>Signing Other Documents</u>. The Township and the City agree to cooperate with one another and to use their best efforts in the implementation of this Contract and to sign or cause to be signed, in a timely fashion, all other necessary instruments and documents, and to take such other actions, in order to effectuate the purposes of this Contract.

Section 18. <u>Severability</u>. Except as provided in Section 2 hereof, in the event that any section, paragraph or provision of this Contract, or any covenant, agreement, obligation or action, or part thereof, made, assumed, entered into or taken, or any application thereof, is held to be illegal or invalid for any reason,

- (1) that illegality or invalidity shall not affect the remainder hereof or thereof, any other section or provision hereof, or any other covenant, agreement, obligation or action, or part thereof, made, assumed, entered into or taken, all of which shall be construed and enforced as if the illegal or invalid portion were not contained herein or therein,
- (2) the illegality or invalidity of any application hereof or thereof shall not affect any legal and valid application hereof or thereof, and

(3) each section, paragraph, provision, covenant, agreement, obligation or action, or

part thereof, shall be deemed to be effective, operative, made, assumed, entered into or taken in

the manner and to the full extent permitted by law.

Section 19. Governing Law. This Contract shall be governed exclusively by and construed

in accordance with the laws of the State, and in particular the JEDD Statute. In the event that the

JEDD Statute is amended or supplemented by the enactment of a new section(s) of the Revised

Code relating to Joint Economic Development Districts, the JEDD Parties may agree at the time

to follow either the provisions of the JEDD Statute existing on the date of this Contract or the

provisions of the JEDD Statute as amended or supplemented, to the extent permitted by law.

Section 20. Notices. All notices, demands, requests, consents or approvals given, required

or permitted to be given hereunder shall be in writing and shall be deemed sufficiently given if

actually received or if hand-delivered or sent by recognized, overnight delivery service or by

certified mail, postage prepaid and return receipt requested, addressed to the other entity at the

address set forth in this Contract or any addendum to or counterpart of this Contract, or to such

other address as the recipient shall have previously notified the sender of in writing, and shall be

deemed received upon actual receipt, unless sent by certified mail, in which event such notice shall

be deemed to have been received when the return receipt is signed or refused. For purposes of this

Contract, notices shall be addressed to:

The Township at:

Orange Township Board of Trustees

Attn: Township Administrator

1680 E. Orange Road

Lewis Center, Ohio, 43035

With a copy simultaneously sent or delivered to:

Brosius, Johnson & Griggs, LLC

18

Page 51 of 103

Attn: Julia E. Donnan, Esq.1600 Dublin Road, Suite 100

Columbus, Ohio 43215

The City at:

City of Worthington

Attn: Law Director

374 Highland Avenue

Worthington, OH 43085

With a copy simultaneously sent or delivered to:

City of Worthington

Attn: Economic Development Director

6550 N. High Street

Worthington, OH 43085

Section 21. Captions and Headings. The captions and headings herein are for convenience

only and in no way define, limit or describe the scope or intent of any provisions or sections hereof.

Section 22. Counterparts. This Contact may be executed in multiple counterparts, each of

which shall be regarded for all purposes an original; and such counterparts will constitute but one

and the same instrument.

Section 23. Appropriation. The financial obligations of the City and the Township, as

applicable, under this Contract are expressly subject to future ordinances or resolutions of the City

Council or the Township Trustees, respectively, appropriating and authorizing the expenditure of

such funds as are necessary to meet their respective financial obligations occurring after the current

fiscal year. Those obligations, as applicable, of the City or the Township are also subject to the

certification of the Director of Finance of the City or the Township Fiscal Officer under Ohio

Revised Code Sections 5705.41 and 5705.44. Notwithstanding anything to the contrary contained

in this Contract, the financial obligations of the City and the Township, respectively, under this

Contract shall be conditioned upon the availability of sufficient funds lawfully appropriated for

such purposes.

19

Page 52 of 103

IN TESTIMONY WHEREOF, the Township and the City have caused this Contract to be duly signed in their respective names by their duly authorized officers as of the date hereinbefore written.

THE CITY	Approved as to form:
By:	
City Manager	Worthington Law Director
THE TOWNSHIP	Approved as to form:
By:	
Township Trustee	Township Legal Counsel

DIRECTOR OF FINANCE'S CERTIFICATE

The undersigned, director of finance of the City, hereby certifies that the moneys required to meet the obligations of the City during the year 202_ under the Contract have been lawfully appropriated by the City for such purposes and are in the treasury of the City or in the process of collection to the credit of an appropriate fund, free from any previous encumbrances. This certificate is given in compliance with Ohio Revised Code Sections 5705.41 and 5705.44.

Dated:	, 202	
		Director of Finance
		City of Worthington, Ohio

FISCAL OFFICER'S CERTIFICATE

The undersigned, fiscal officer of the Township, hereby certifies that the moneys required
to meet the obligations of the Township during the year 202_ under the Contract have been
lawfully appropriated by the Township for such purposes and are in the treasury of the Township
or in the process of collection to the credit of an appropriate fund, free from any previous
encumbrances. This certificate is given in compliance with Ohio Revised Code Sections 5705.41
and 5705.44.
Dated: 202

Township Fiscal Officer Township of Orange, Ohio

EXHIBIT A-1

Orange Township Joint Economic Development District

Description of the District

The Orange Township Joint Economic Development District (the "JEDD") consists of:

Parcel Number(s)	Current Zoning
31832101010000	Route 23 Corridor Overlay (RCOD
31831203005005	Route 23 Corridor Overlay (RCOD)
31832101010000	Zoning District: Planned Commercial (PC)
31831203005005	Zoning District: Planned Commercial (PC)
31823025001000	Zoning District: Planned Commercial (PC)

Except for that residential portion described on Exhibit A-1 page 2, which is attached hereto and incorporated herein by reference, the remainder of Parcel No. 31832101010000 is located within the JEDD.

The map attached as Exhibit A-2 shows the location of the parcels.

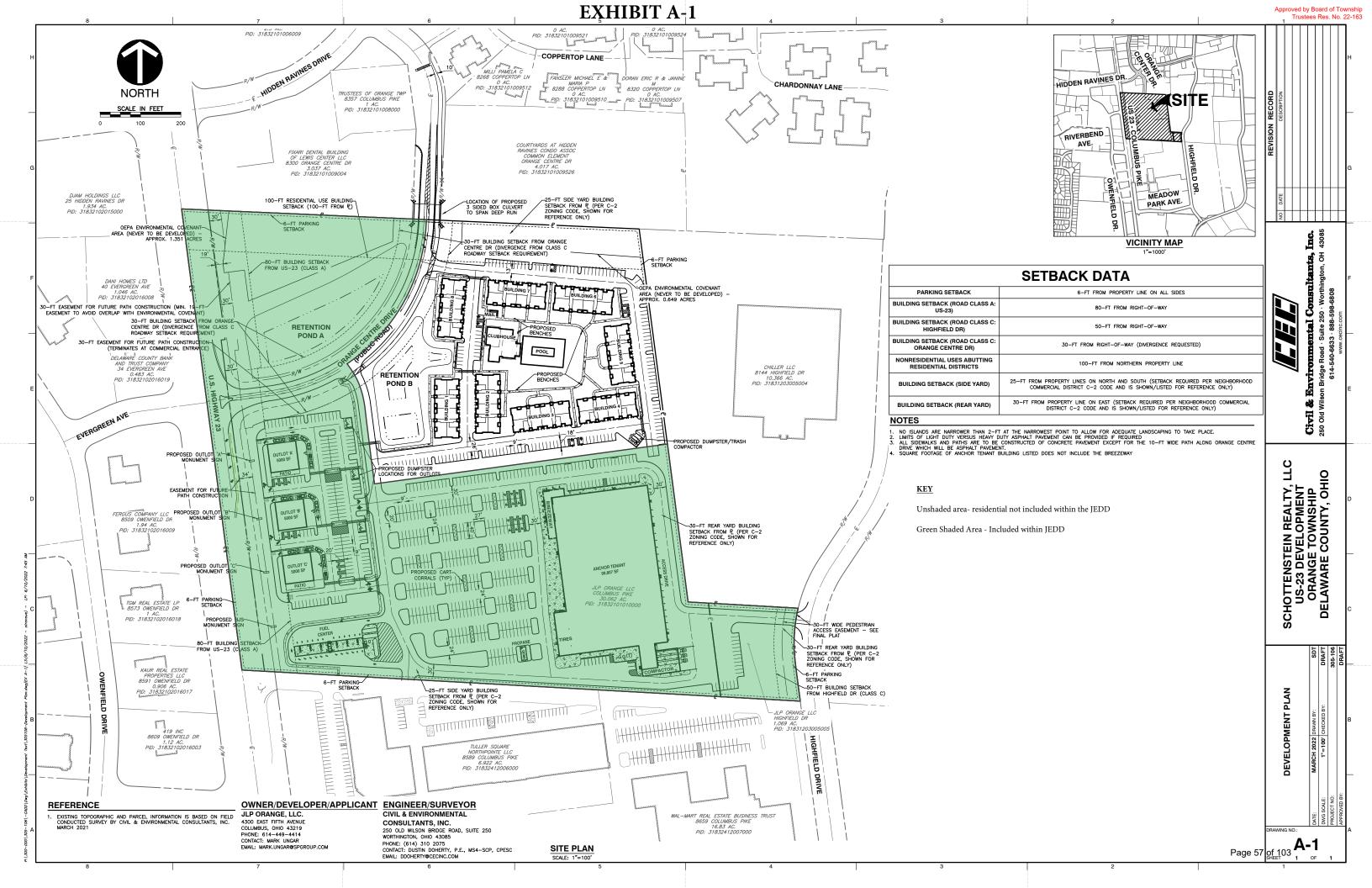


EXHIBIT A-2

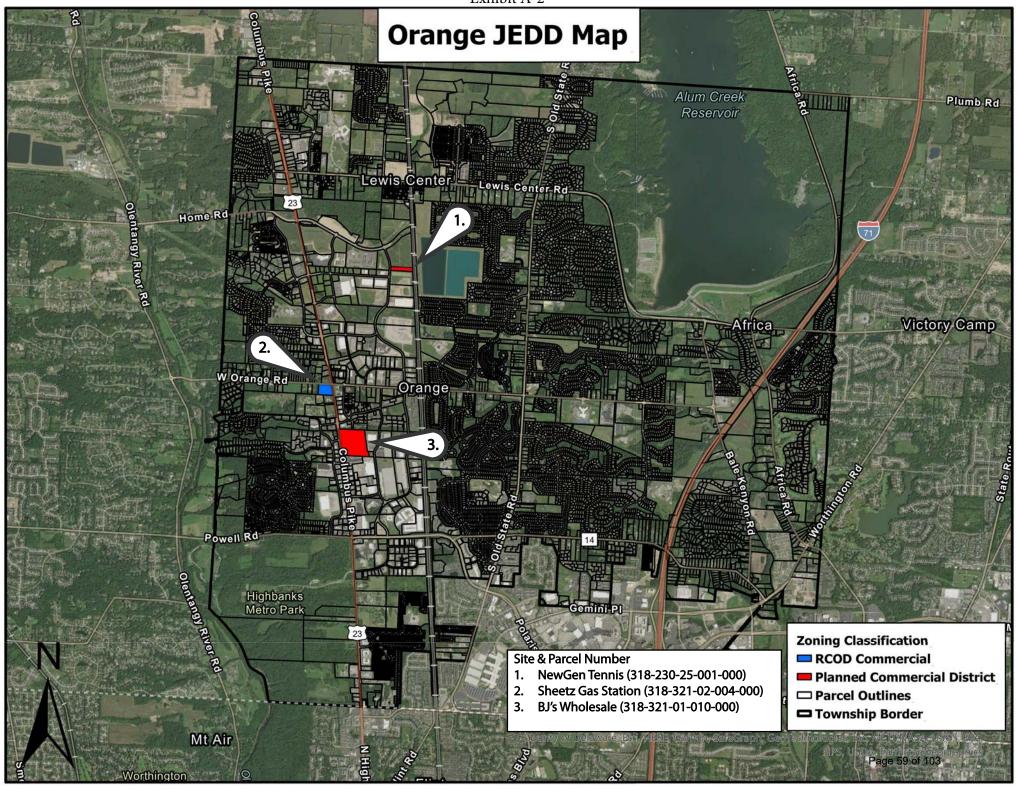


EXHIBIT B

Orange Township Joint Economic Development District

Economic Development Plan

The Orange Township Joint Economic Development District (the "District") is created pursuant to Section 715.72 of the Ohio Revised Code (the "Act") by Orange Township (Delaware County), Ohio (the "Township"), and the City of Worthington, Ohio (the "City") to facilitate economic development and redevelopment in the District. The Economic Development Plan for the District will be to create or preserve jobs and employment opportunities and to improve the economic welfare of the people in the State, Delaware County (the "County"), the Township, the City and the District; and (ii) the construction of public infrastructure (the "Public Infrastructure") to facilitate and support the commercial and residential development, in particular, surrounding the State Route 23 in the Township, which may include, but is not limited to, the construction of roadway improvements; construction and installation of public utility improvements; construction and installation of gas, electric and communication service facilities; construction and installation of stormwater and flood remediation projects and facilities; streetscape and landscaping improvements; acquisition of easements and other interests in real estate; and other public infrastructure located within the City and the Township, together with all necessary or appropriate appurtenances.

In accordance with Section 4 of the Orange Township Joint Economic Development District Contract (the "Contract") and Section 715.72(F)(3) of the Act, this Economic Development Plan outlines the goals for the District and the schedule for the provision of new, expanded, enhanced or additional services, facilities and/or improvements:

- a. Upon approval of the Contract and creation of the District, the Township and the City will provide services, as agreed upon by the parties, to assist the District with planning, marketing, promotion and related activities to facilitate economic development and redevelopment in the District. The District will cooperate with the Township and the City in activities that promote, complement and benefit economic development in the District and to further the economic development and redevelopment of the District.
- b. The District will cooperate with the Township and the City and regional entities to attract to and retain businesses that will drive economic development in the District.
- c. The District will encourage public and private partnerships to benefit the District and the region.
- d. The District will cooperate with the Township and the City and/or Delaware County to utilize other economic incentives to attract to and retain businesses in the

District, including (without limitation) tax increment financing, property tax incentives, Ohio Job Creation Tax Credits, Ohio 629 funds, Ohio Public Works funds, and developer contributions.

- e. The Township shall provide all usual and customary governmental services furnished by the Township to similarly situated properties located in the unincorporated area of the Township outside of the District, including, but not limited to, fire and emergency medical services, road maintenance, zoning and code enforcement.
- f. The City shall furnish additional services if allowed by law and mutually agreed upon by the City and the Board.

EXHIBIT C

Orange Township Joint Economic Development District

Schedule for the Collection of the District Income Tax

The Orange Township Joint Economic Development District (the "District") to be created pursuant to the Joint Economic Development District Contract (the "Contract") by and between the City of Worthington, Ohio (the "City") and Orange Township (Delaware County), Ohio (the "Township") authorizes and anticipates the levy by the board of directors of the JEDD (the "Board") of a tax on the income of persons working or residing in the District and the net profits of businesses located in the District at the same rate currently levied by the City (currently 2.5%) for distribution to the Board, the City and the Township.



STAFF MEMORANDUM City Council Meeting - October 16th, 2023

Date: October 10, 2023

To: Robyn Stewart, Acting City Manager

From: Scott F. Bartter, Finance Director

Subject: General Fund and 933 High Street TIF Fund

EXECUTIVE SUMMARY

This Resolution authorizes the transfer of previously appropriated funds to cover expenses as anticipated for the remainder of the year in appropriate accounts. Approval of this Resolution will not result in an increase of total appropriations.

RECOMMENDATION

Approve as presented.

BACKGROUND/DESCRIPTION

The following transfers are to account for County Auditor fees in the 933 High Street TIF Fund.

From: 930.9020.540910 - TIF Fund Reimbursement

To: 930.9020.540528 – County Auditor Fees \$ 6,645.00

In the Finance Department, savings were realized in the equipment maintenance and computer maintenance lines with the conversion to a new software system. These savings need to be utilized in the copy machine line to fund copy machine maintenance needs across multiple departments in 2023 as we transition to a new service provider.

From: 101.1050.540500 - Equipment Maintenance

To: 101.1050.540504 – Copy Machine \$ 500.00

From: 101.1050.540515 – Computer Maintenance

To: 101.1050.540504- Copy Machine \$ 10,130.00

The remaining transfers are to properly account for personnel costs in the appropriate budgetary lines in the Parks & Recreation Department. The largest of these is an additional \$50,000 needed to cover the costs of Part-Time Lifeguards. These funds are being moved from General Instructor and Specialized Instructor budgetary lines.

ATTACHMENTS

Resolution No. 56-2023

RESOLUTION NO. 56-2023

Adjusting the Annual Budget by Providing for a Transfer of Previously Appropriated Funds.

WHEREAS, the Charter of the City of Worthington, Ohio, provides that City Council may at any time amend or revise the Budget by Legislation, providing that such amendment does not authorize the expenditure of more revenue than will be available;

NOW, THEREFORE, BE IT RESOLVED by the Council of the Municipality of Worthington, County of Franklin, State of Ohio:

SECTION 1. That there be and hereby is made the following transfer of previously appropriated funds:

From Account No.	To Account No.	Amount
930.9020.540910	930.9020.540528	6,645
101.1050.540500	101.1050.540504	500
101.1050.540515	101.1050.540504	10,130
101.2010.511005	101.2010.511006	5,000
101.4040.511066	101.4030.511085	35,000
101.4040.511067	101.4030.511085	15,000
101.4040.511067	101.4030.511067	13,000
101.4040.511067	101.4030.511093	3,000
101.4010.511002	101.4040.511069	18,000
101.4010.511002	101.4030.511066	3,000
101.4040.511065	101.4030.511088	7,000
101.4040.511065	101.4020.511038	4,100
101.4040.511065	101.4030.511086	2,200
101.4040.511065	101.4030.511089	1,700
101.4050.511066	101.4030.511089	500

SECTION 2. That the Clerk be and hereby is instructed to record this Resolution in full in the appropriate resolution book.

Total Transfers

\$

115,775

Adopted	
	President of Council
Attest:	resident of Council

Clerk of Council



STAFF MEMORANDUM City Council Meeting - October 16th, 2023

Date: October 10th, 2023

To: Robyn Stewart, Acting City Manager

From: Scott F. Bartter, Finance Director

Subject: Additional Appropriations – General Fund and 350 W. Wilson Bridge TIF Fund

EXECUTIVE SUMMARY

This legislation appropriates additional funds in the General Fund for the purpose of providing additional funding for building needs at the Community Center as well as additional programming expenses.

This legislation will also appropriate \$20.00 in the 350 W. Wilson Bridge TIF Fund to account for County Auditor fees.

RECOMMENDATION

Introduce for Public Hearing on November 6th, 2023

FINANCIAL IMPLICATIONS

Increases appropriations in the General Fund by \$86,000.00 Increases appropriations in the 350 W. Wilson Bridge TIF Fund by \$20.00

BACKGROUND/DESCRIPTION

Community Center Building and Maintenance Supply

Unanticipated HVAC repairs at the Community Center, combined with inflationary pressures for many routine contracts such as floor care, window cleaning and carpet cleaning have necessitated the need for additional funds.

P&R Programming

As programming returns to pre-pandemic levels, additional funds are needed to cover anticipated expenses for winter programming.

County Auditor Fees

Total County Auditor fees for this fund in 2023 are \$1,218.44, however only \$1,200.00 was originally appropriated. There is no other budgetary line to transfer from in this fund, so we need to appropriate the additional \$20.00 to cover this expense.

ATTACHMENTS

Ordinance No. 23-2023

ORDINANCE NO. 23-2023

Amending Ordinance No. 39-2022 (As Amended) to Adjust the Annual Budget by Providing for an Appropriation from the General Fund and 350 W. Wilson Bridge Rd. TIF.

WHEREAS, the Charter of the City of Worthington, Ohio, provides that City Council may at any time amend or revise the Budget by Ordinance, providing that such amendment does not authorize the expenditure of more revenue than will be available;

NOW, THEREFORE, BE IT ORDAINED by the Council of the Municipality of Worthington, County of Franklin, State of Ohio:

SECTION 1. That there be and hereby is appropriated from the General Fund and 350 W. Wilson Bridge Rd. TIF Fund.

	Account No.	Description		Amount
General Fund #	101 101.4030.521005 101.4030.540560 101.4040.550951	Community Center – Maintenance Sup. Community Center – Building Maint. P&R Programming	\$ \$ \$	20,000.00 50,000.00 16,000.00
	Total General Fund		\$	86,000.00
350 W. Wilson Bridge TIF #950				
	950.9020.540528	County Auditor Fees	\$	20.00
	Total 350 W. Wilson Bridge Fund		\$	20.00

SECTION 2. That notice of passage of this Ordinance shall be posted in the Municipal Administration Building, the Worthington Library, the Griswold Center and the Worthington Community Center and shall set forth the title and effective date of the Ordinance and a statement that the Ordinance is on file in the office of the Clerk of Council. This Ordinance shall take effect and be in force from and after the earliest period allowed by law and by the Charter of the City of Worthington, Ohio.

Passed		
Attest:	President of Council	
Clerk of Council	Introduced P.H	



STAFF MEMORANDUM City Council Meeting - October 16, 2023

Date: October 12, 2023

To: City Council

From: Robyn Stewart, Acting City Manager

Subject: Proposed 2024-2028 Capital Improvements Program

EXECUTIVE SUMMARY

Staff will present the proposed 2024-2028 Capital Improvement Program, which was distributed on October 2, 2023.

BACKGROUND/DESCRIPTION

The City staff distributed the proposed 2024-2028 Capital Improvements Program (CIP) to the City Council in October 2, 2023. Staff will provide a presentation, which is attached.

The presentation highlights the following:

- **1. Overview of the Proposed CIP** The presentation includes an overview of the proposed five-year program.
- **2. Five-Year Financial Forecast for the Capital Improvements Fund** The presentation highlights the cash flow for the Capital Improvements Fund associated with the proposed projects and equipment in the proposed CIP.
- **3. Areas of Focus** The presentation includes information about how the proposed CIP addresses several areas of focus for the City.
- **4. Debt Associated with the CIP** The presentation includes information about the City's current debt obligations and the planned debt associated with the proposed CIP.

5. Highlight 2024 Projects and Equipment Purchases – Staff will highlight the projects and equipment included in the first year of the CIP and will answer questions about planned expenditures across all five years of the proposed CIP.

A Resolution to adopt the CIP will be prepared for consideration by the City Council in December in conjunction with the public hearing and adoption of the operating budget. The proposed 2024-2028 Capital Improvements Program is available on the City's website at www.worthington.org/budget.

ATTACHMENTS

Presentation





Proposed 2024-2028
Capital Improvements
Program Page 73 of 103



Presentation Goals

Discuss the overarching trends in the proposed CIP

Review the CIP Fund cash flow projections & financial forecast

Highlight how the proposed CIP ties to areas of focus

Discuss the City's current and projected debt

Overview projects and equipment programmed for 2024



Proposed CIP Development

Start of Process in July

Discuss trends and priorities with City Council

Consideration of Identified Priorities

City Council Priorities

Existing Plans

Input from Advisory Boards & Commissions

Infrastructure Evaluation Studies

Condition of Existing Infrastructure & Equipment

Citizen Ideas





CIP Approval Process

October

Present & discuss proposed CIP

November

Follow-up as needed on discussion items

December

Adoption



Trends - Revenue

Income Tax revenue projections higher

- 2023: Increases by 6.5%
- 2024: Increases by 2.5%
- 2025: Increases by 2.5%
- 2026: Increases by 2.5%
- 2027: Increases by 2.5%

MMVLT Increased to \$300,000 as a result of MMVLT \$5 increase effective January 2024.

Transfers from General Fund





Trends - Expenditures

Investments focused on maintaining existing infrastructure

New/expanded demands identified

- Inflation
- Age of Infrastructure (water lines, HVAC, fire apparatus)

Northbrook and Kenyonbrook Sewer Projects are anticipated to complete the work associated with the Director's Findings & Orders from the Ohio EPA

Continue to add construction of a water line project and design of another each year



Trends

Debt levels are increasing

- \$18 million in debt anticipated to be issued in this five-year window
- Next time significant debt drops off is 2031
- Debt service payments increase from \$1,381,751 in 2023 to \$2,289,503 by 2028

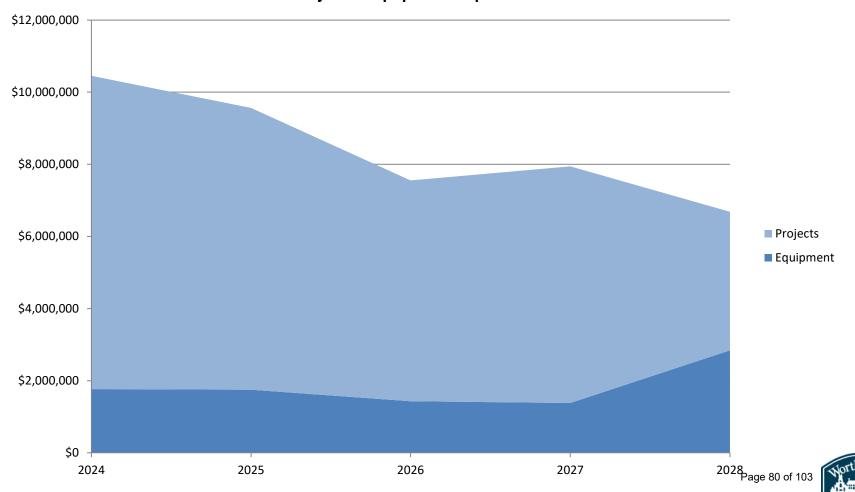
Funding requests greatly exceeded funds available





Overview of Proposed CIP

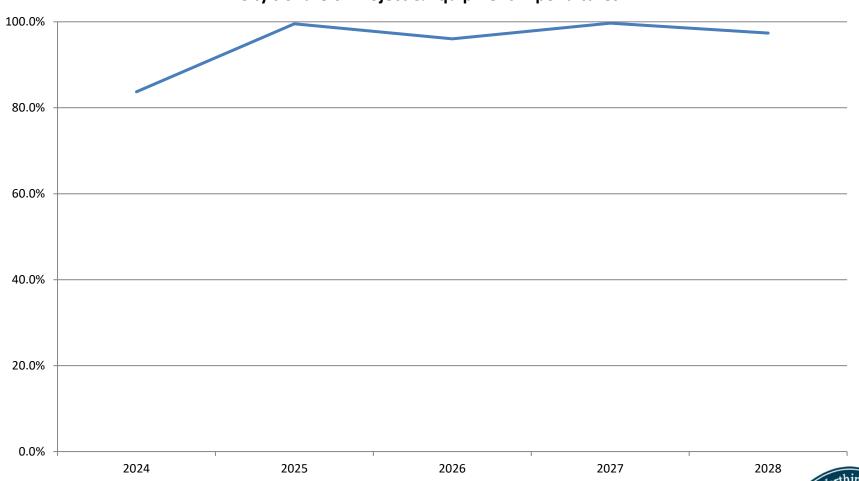






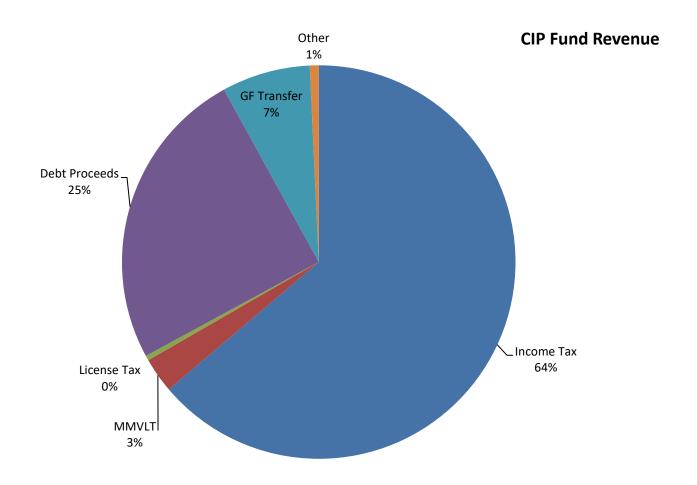
City's Share of Proposed CIP

City's Share of Project & Equipment Expenditures





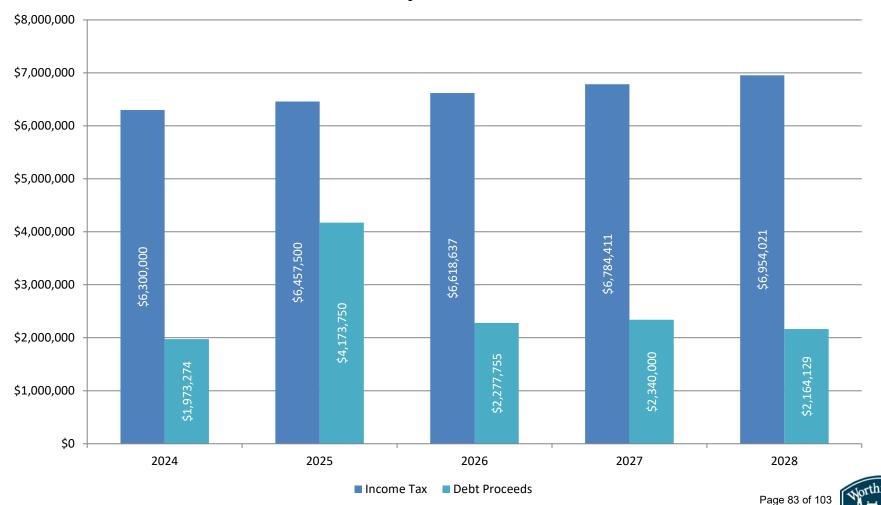
CIP Revenue Sources





CIP Revenue Sources

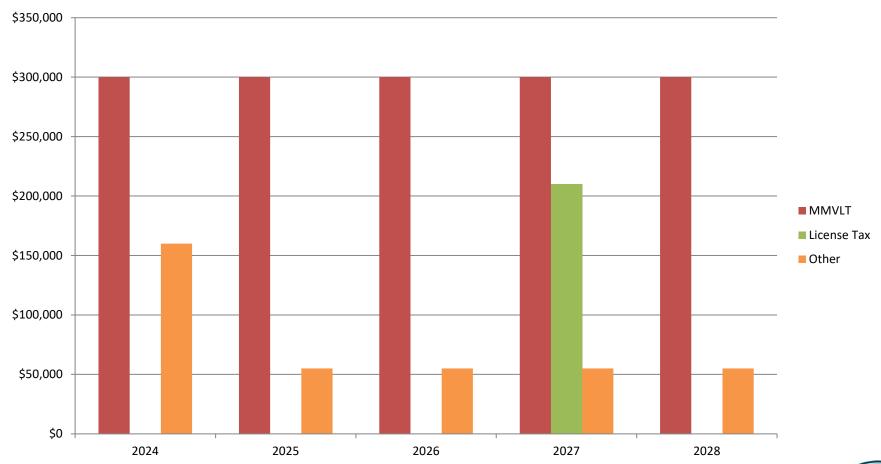
CIP Fund - Major Revenue Sources





CIP Revenue Sources

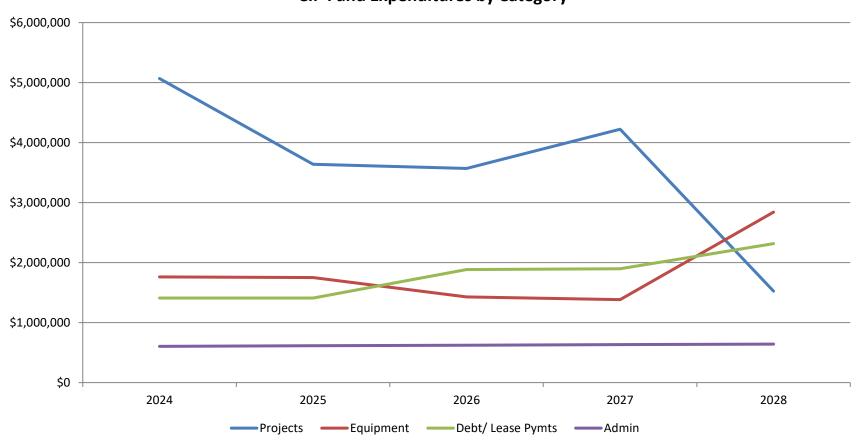
CIP Fund - Other Revenue Sources





CIP Fund Expenditures

CIP Fund Expenditures by Category

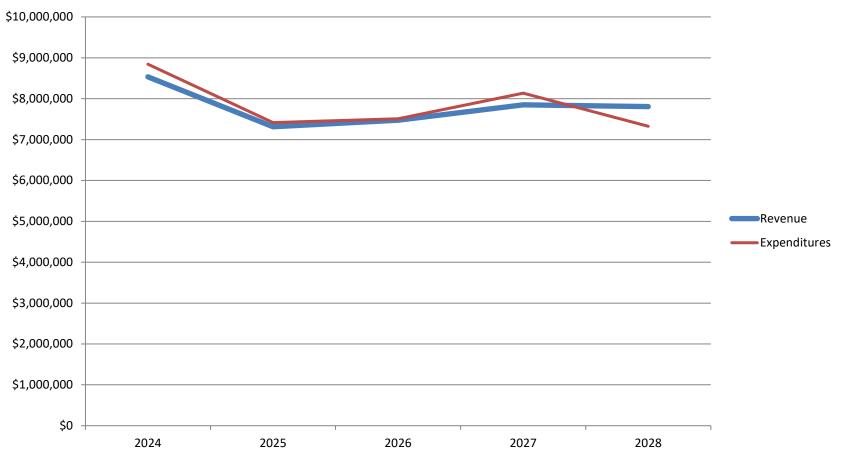




CIP Fund Revenue & Expenditures

(excluding bonds)

CIP Fund Revenue & Expenditures



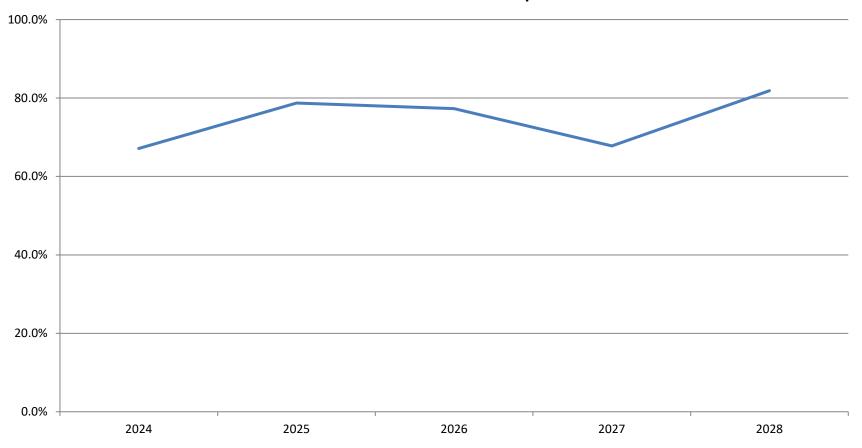




Five Year Forecast — CIP Fund

(excluding bonded revenue and expenditures)

CIP Fund Balance as a Percent of Expenditures





Areas of Focus

Maintenance of Existing Services

City Buildings:

- HVAC Phase 2
- Fire Station Renovation
- Griswold Building Elevator
- Community Center Carpet, Locker Room, Sidewalk, Elevator, Wood Floor, Lobby Renovations
- Griswold Center Facility Improvements

Arterial Street Maintenance

Street & Sidewalk Maintenance Program

Sanitary Sewer Projects

Water Line Improvements

East Granville Road Park





Areas of Focus

Maintenance of Existing Services

Linworth Road Park Playground Replacement

Selby Park Shelter Renovation/Replacement

Skatepark Replacement

Wilson Hill Park Playground Replacement



Areas of Focus

Bike/Ped Implementation

\$350,000 in 2024 (includes previous unused amounts)

\$250,000 in 2025

\$250,000 in 2026

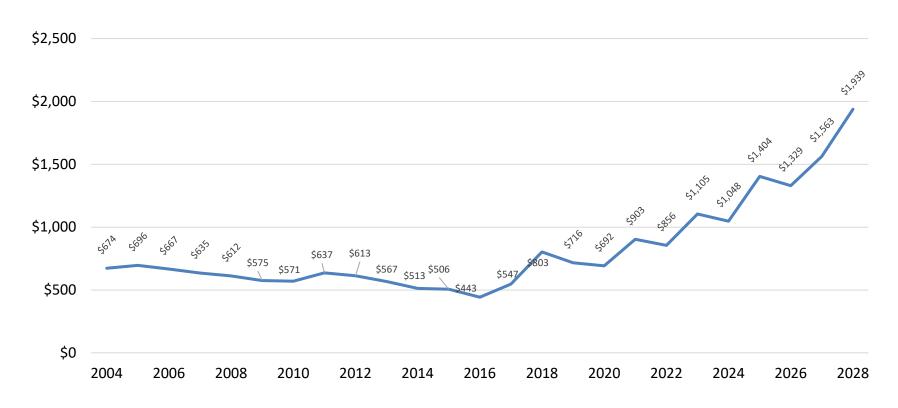
\$100,000 in 2027

\$100,000 in 2028



Debt

Long Term Debt per Capita





Debt

Future Proposed Debt Issuance Projects/Equipment

Northbrook Relief Sewer Phase II (2024) \$542,274

Water Line: Park Overlook Drive (2024) \$1,431,000

Kenyonbrook Sanitary Sewer (2025) \$2,992,500

Water Line: West Wilson Bridge (2025) \$1,181,250

Water Line: Indianola (2026) \$2,280,755

Water Line: Meadoway Park & Park Blvd. Design (2027)\$2,100,000

Water Line: Loveman & Kenbrook (design – 2027) \$240,000

Water Line: Andover St. from Park Overlook (design) \$150,000

Water Line: Loveman & Kenbrook (2028)

\$2,014,12 Page 92 of 103



Legal Mandates

Northbrook Relief Sewer Phase II Includes \$345,479 in Federal Grant Dollars \$887,753



Essential for Basic Services

Arterial Street Maintenance	\$869,500
Building Improvement Program	\$200,000
Fire Station Renovation	\$135,000
Griswold Building Elevator	\$185,000
HVAC Improvements – City Buildings	\$1,185,000
Selby Bridge Replacement	\$90,000
Street & Sidewalk Maintenance Program	\$950,000
Traffic Signal Program	\$62,000
Water Line: Park Overlook	\$1,348,000
Water Line: W. Wilson Bridge (design)	\$83,000 Page 94 of 103



Improvements to Basic Service

Community Center Wood Floor Renovation	\$49,000
East Granville Road Park Playground Replacement	\$225,000
Griswold Center Facility Improvements	\$75,000
Parks Court Resurfacing	\$91,000
Parks Pickleball Court Conversion	\$130,000



Enhancement/Discretionary

Bike & Pedestrian Improvements	\$350,000
Community Wayfinding	\$40,000
Fiber Connectivity Project	\$245,000
Central Business District Improvements – Streetscape Furniture	\$50,000
Streetscape Renovations – High Street & North	TIF Fund
Parks LED Lighting Upgrades	\$40,000



Administration/Information Technology

Computer Replacement	\$33,800
Council Chamber Audio Upgrades	\$50,000
Council Chamber Swagit	\$65,000
Server & Network	\$45,000
Copiers – Various Replacements	\$91,000



Fire & EMS

AED Equipment	\$20,000
ATV Type Unit with Trailer	\$36,000
Firefighter Protection Equipment	\$75,000
SCBA Washer & PPE Dryer	\$32,000
Hazmat ID	\$55.000



Parks & Recreation

Audio/Visual Equipment for Facilities	\$86,000
Community Center Fitness Equipment	\$68,000
Community Center Pools UV Control	\$40,000
Community Center and Griswold Center Furniture	\$36,000
Parks Drinking Fountains	\$20,000
Parks Truck (#0248)	\$98,000
Trailer #2061T	\$9,600
Turf Mowers	\$19,500
UTV w/ Ball Diamond Groomer (#284)	\$35,500
Village Green Picnic Tables	\$15,000

Page 99 of 103



Police

City ID Card Printer	\$6,000
Duty Firearms	\$22,000
Marked Police UTV Vehicle	\$25,000
Mobile Data Terminals – Police	\$36,000
Police Cruiser Replacement	\$199,000
Police Patrol Bicycles	\$9,000
Police Truck (#1326)	\$66,500
Portable Kids – ID System	\$8,500
Public Safety Drone	\$10,000
Vehicle Evidence Garage Gates	\$7,500



Service & Engineering

³ / ₄ Ton Pickup Truck (#434)	\$64,000
Backhoe (#0458)	\$135,000
Leaf Vacuum (#0469)	\$74,000
Slope Mower	\$71,000
Stump Grinder	\$98,000



Uncertainties

Funding for Outdoor Pool & General Fund Transfer



Summary

Income Tax collections are anticipated to be strong

General Fund is strong and being utilized to support Capital Investments

Demands for investment remain high, resulting in the use of more debt. Projected over \$52,000,000 in Capital investments from 2024 – 2028.

The additional debt may constrain future capital investment until existing debt begins to drop off.

Many projects & equipment purchases are planned, resulting in much needed reinvestment in infrastructure

Page 103 of 103