

6550 N. High Street Worthington, Ohio 43085

T: 614-436-3100

## **CITY COUNCIL MEMBERS**

# **Bonnie D. Michael**

President

## **Scott Myers**

President Pro-Tem

## **Rachael Dorothy**

Council Member

## **Douglas Foust**

Council Member

## **Beth Kowalczyk**

Council Member

## **David Robinson**

Council Member

## **Douglas Smith**

Council Member

## **CITY STAFF MEMBERS**

## **Matthew Greeson**

City Manager

# D. Kay Thress

Clerk of Council

# Worthington City Council Agenda (Amended)

Louis J.R. Goorey Municipal Building John P. Coleman Council Chamber

Monday June 17, 2019 ~ 7:30 PM

- 1. Call To Order
- 2. Roll Call
- 3. Pledge of Allegiance
- 4. Visitor Comments
- 5. Special Presentation
  - **5.A. Resolution No. 37-2019** Congrats State Champion Justin Braun 400 Meter Dash

Expressing the Congratulations and Best Wishes of Worthington City Council to Justin Braun for his Outstanding Achievement as State Champion in the 400 Meter Dash in the 2019 Ohio High School Track and Field Championships.

Executive Summary: Vice Mayor James Lorimer will present Resolution No. 37-2019 congratulating TWHS Freshman Justin Braun on his first place finish in the 400 meter event at the 2019 State Truck and Field Championships.

<u>Recommendation</u>: Introduce and Approve as Presented

**5.B. Resolution No. 38-2019** Congrats to members of the Thomas Worthington High School State Champion 4 x 800 Relay Team

Expressing the Congratulations and Best Wishes of Worthington City Council to the Members of the State Champion  $4\times800$  Relay Team in the 2019 Ohio High School Track and Field Championships.

Recommendation: Introduce and Approve as Presented

# 6. Approval of the Minutes

**6.A.** Meeting Minutes - May 20, 2019

**Recommendation**: Motion to Amend and Approve as Amended

*Legislative History*: Tabled June 3, 2019

**6.B.** Meeting Minutes - June 3, 2019

*Recommendation*: Introduce and Approve as Presented

**6.C.** Meeting Minutes - June 5, 2019 (Special)

*Recommendation*: Introduce and Approve as Presented

## 7. Public Hearings on Legislation

**7.A. Ordinance No. 22-2019** Appropriation - Preliminary Engineering - CSX Rail Crossing Improvements

Amending Ordinance No. 52-2018 (As Amended) to Adjust the Annual Budget by Providing for an Appropriation from the Capital Improvements Fund Unappropriated Balance to Pay the Cost of Curb Improvements at Wilson Bridge Road & the Railroad Crossing for the NE Gateway Intersection Improvement Project and all Related Expenses with said Project. (Project No. 602-14)

<u>Executive Summary</u>: This Ordinance appropriates \$45,000 costs required by CSX to fund engineering and inspections of proposed improvements at the East Wilson Bridge Road railroad crossing.

<u>Recommendation</u>: Approve as Presented

<u>Legislative History</u>: Introduced June 3, 2019

# **7.B.** Ordinance No. 23-2019 Appropriation - Resurfacing of East Wilson Bridge Road

Amending Ordinance No. 52-2018 (As Amended) to Adjust the Annual Budget by Providing for an Appropriation from the Capital Improvements Fund Unappropriated Balance to Pay the Costs of the East Wilson Bridge Road Resurfacing Project and all Related Expenses and Determining to Proceed with said Project. (Project No. 692-19)

*Executive Summary:* This Ordinance appropriates funds for the resurfacing project for East Wilson Bridge Road from High Street to the railroad crossing.

Recommendation: Motion to Amend and Approve as Amended

**Legislative History**: Introduced June 3, 2019

## **7.C. Resolution No. 29-2019** Bicycle and Pedestrian Master Plan

Adopting a Bicycle and Pedestrian Master Plan for the City of Worthington

<u>Executive Summary</u>: The final revised version of the Bicycle and Pedestrian Master Plan will be presented for adoption by the consulting team and staff.

Recommendation: Remove from the Table

<u>Legislative History</u>: This was introduced at the June 3, 2019 meeting where it was tabled.

# 8. New Legislation to Be Introduced

## **8.A.** Resolution No. 30-2019 Complete Streets Policy

Adopting a Complete Streets Policy for the City of Worthington.

<u>Executive Summary</u>: This resolution formally adopts the Complete Streets Policy developed through a Technical Assistance Grant with the Mid Ohio Regional Planning Commission (MORPC) Insight 2050 program.

*Recommendation*: Introduce and Approve as Presented

**8.B. Resolution No. 39-2019** Resolution in Support of Ohio Senate Bill 11, the Ohio Fairness Act

Strongly Urging Members of the Ohio General Assembly to Enact the Ohio Fairness Act.

<u>Executive Summary</u>: Resolution supporting the Ohio Fairness Act which would prohibit discrimination in Ohio based on sexual orientation, gender identity or expression.

**Recommendation**: Introduce and Approve as Presented

**8.C. Ordinance No. 24-2019** Appropriation from CIP for 2019 Street Improvement Program

Amending Ordinance No. 52-2018 (As Amended) to Adjust the Annual Budget by Providing for an Appropriation from the Capital Improvements Fund Unappropriated Balance to Pay the Cost of the 2019 Street Improvement Program and all Related Expenses and Determining to Proceed with said Project. (Project No. 694-19)

<u>Executive Summary</u>: Introducing Legislation for the Appropriation of Funding for the 2019 Street Improvements Program.

*Recommendation*: Introduce for Public Hearing on July 15, 2019

# 9. Reports of City Officials

## **9.A.** Policy Item(s)

9.A.I. Financial Report - May 2019

<u>Executive Summary</u>: The Financial Report for the month of May is attached.

**Recommendation**: Motion to Accept as Presented

9.A.II. Permission to Advertise for Bid 2019 Street Program Project Number 694-19

Executive Summary: This Motion seeks permission to bid the 2019 Street Program with bid opening occurring on July 10th, with Public Hearing on Funding Legislation to occur on July 15th.

*Recommendation*: Motion

9.A.III. Continued discussion regarding community visioning consultant proposals

- **10.** Reports of Council Members
- 11. Other
- 12. Executive Session
- 13. Adjournment

#### RESOLUTION NO. 37-2019

Expressing the Congratulations and Best Wishes of Worthington City Council to Justin Braun for his Outstanding Achievement as State Champion in the 400 Meter Dash in the 2019 Ohio High School Track and Field Championships.

WHEREAS, Thomas Worthington High School Freshman Justin Braun placed first in the 400 meter event at the 2019 State Track and Field Championships; and,

WHEREAS, Justin Braun easily beat out the other field of runners and broke the Thomas Worthington event record; with a winning time of 46.76 seconds; and,

WHEREAS, the Council of the City of Worthington further wishes to recognize the outstanding efforts of Thomas Worthington High School Track and Field Coach Bill Darling and all assistant coaches for an outstanding season;

WHEREAS, in further recognition, Justin Braun is the proud grandson of former Worthington Mayor, the late Lawrence Braun, who served as Mayor of Worthington from 1981 to 1996,

NOW THEREFORE, BE IT RESOLVED by the Council of the City of Worthington, County of Franklin, State of Ohio:

SECTION 1. That on behalf of the community, City Council wishes to extend sincere congratulations and recognition to Justin Braun for his outstanding accomplishments at the 2019 State Track and Field Championships.

SECTION 2. That the Clerk of Council be instructed to forward a duly certified copy of this Resolution to Justin Braun and to record said Resolution in the appropriate record book.

Adopted		
	President of Council	
Attest:		
Clerk of Council		

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#### RESOLUTION NO. 38-2019

Expressing the Congratulations and Best Wishes of Worthington City Council to the Members of the State Champion 4 x 800 Relay Team in the 2019 Ohio High School Track and Field Championships.

WHEREAS, Thomas Worthington High School Track Team members Lydia Miller, Morgan Edwards, Carina Napoleon and Gia Napoleon won the State Championship title in the 4 x 800 relay event at the Ohio High School Athletic Association Division I State Championship May 31, 2019; and,

WHEREAS, the 4 x 800 State Championship relay team broke the Thomas Worthington event record, with a winning time of 8 minutes, 55.85 seconds; and,

WHEREAS, the 4 x 800 State Champion relay team won the race in an exciting photo finish by just one-fifth of one second, over last year's champion Gahanna; and,

WHEREAS, the Council of the City of Worthington further wishes to recognize the outstanding efforts of Thomas Worthington High School Track and Field Coach Andy Cox and all assistant coaches for an outstanding season;

NOW THEREFORE, BE IT RESOLVED by the Council of the City of Worthington, County of Franklin, State of Ohio:

SECTION 1. That on behalf of the community, City Council wishes to extend sincere congratulations and recognition to team members Lydia Miller, Morgan Edwards, Carina Napoleon and Gia Napoleon and the coaching staff for their outstanding accomplishments at the 2019 State Track and Field Championships.

SECTION 2. That the Clerk of Council be instructed to forward a duly certified copy of this Resolution to the State Champion team members and to record said Resolution in the appropriate record book.

Adopted		
	President of Council	
Attest:		
Clerk of Council		

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# **CITY OF WORTHINGTON Worthington City Council Minutes**

May 20, 2019

6550 N. High Street Worthington, Ohio 43085

## **CALL TO ORDER – Roll Call, Pledge of Allegiance**

Worthington City Council met in Regular Session on Monday, May 20, 2019, in the John P. Coleman Council Chambers of the Louis J.R. Goorey Municipal Building, 6550 North High Street, Worthington, Ohio. President Michael called the meeting to order at or about 7:30 p.m.

#### ROLL CALL

**Members Present:** Rachael R. Dorothy, Beth Kowalczyk, Scott Myers, Douglas Foust, David Robinson, and Bonnie D. Michael

Member(s) Absent: Douglas K. Smith

Also present: City Manager Matt Greeson, Assistant City Manager Robyn Stewart, Director of Law Tom Lindsey, Director of Finance Scott Bartter, Chief of Fire John Bailot, Director of Service & Engineering Dan Whited, Director of Planning & Building Lee Brown, Chief of Police Jerry Strait, Director of Parks & Recreation Darren Hurley, Clerk of Council D. Kay Thress, Assistant City Clerk Ethan Barnhardt

There were 19 visitors present.

## PLEDGE OF ALLEGIANCE

President Michael invited all to stand and join in reciting the Pledge of Allegiance to the flag.

#### VISITOR COMMENTS

There were no visitor comments.

#### CONSENT AGENDA

## **Approval of Meeting Minutes**

- Meeting Minutes May 6, 2019 (Special)
- Meeting Minutes May 6, 2019 (Joint)
- Meeting Minutes May 6, 2019

- Meeting Minutes May 13, 2019 (Special)
- Meeting Minutes May 13, 2019

#### Ordinance No. 17-2019

Authorizing and Directing the Establishment of a Special Revenue Fund for the Purpose of Accumulating Resources for Payment of Salaries During any Fiscal Year When the Number of Pay Periods Exceeds the Usual and Customary Number of Pay Periods (27th Pay Fund).

#### Resolution No. 27-2019

Approving an Agreement and Permit for and between Level 3 Communications, LLC, a Delaware Limited Liability Company, to Operate and Maintain a Telecommunications System Within the City of Worthington Pursuant to and Subject to the Provisions of Chapter 949 of the Codified Ordinances of the City of Worthington.

## Introduced by Mr. Myers.

## Resolution No. 28-2019

Re-Appointing Ann Horton and Appointing Jordan Schweller to the Worthington Bicycle and Pedestrian Advisory Board.

# **Introduced by Ms. Dorothy.**

President Michael asked if there was anyone who wished to have any of the aforementioned pieces of legislation removed from the Consent Agenda.

#### **MOTION**

Mr. Foust moved, Mr. Robinson seconded a motion to approve the Consent Agenda.

There being no additional comments, the motion to approve the consent agenda passed unanimously by a voice vote.

# PUBLIC HEARINGS ON LEGISLATION

President Michael declared public hearings and voting on legislation previously introduced to be in order.

## Ordinance No. 14-2019

To Enact New Chapter 539 "Discriminatory Practices, Civil Rights, Disclosure" of the Codified Ordinances of the City of Worthington to Prohibit Discrimination in Housing, Employment, and Public Accommodations Based on Designated Classes.

The foregoing Ordinance Title was read.

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Mr. Greeson discussed how the Community Relations Commissions (CRC) led by Chair Jack Miner, City Council, and staff have been working for nearly a year on the drafting of a non-discrimination ordinance. Tonight is hopefully the final stage in that process.

Mr. Lindsey explained how this has been a long and thorough process. We have made a number of changes since the last version that Council saw, and those changes are outlined in the memo. The overriding theme of those changes was the desire to make sure the ordinance we adopt is one that will provide the rights that the CRC sought to provide for residents and individuals within the City in a broad manner, but also to make sure the ordinance did not subject the City to unnecessary litigation. Clarified was gender identity and expression, just to make sure that was clear as to what was intended by that definition. That definition is similar to one in the state of Connecticut and that the American Civil Liberties Union had proposed. We have also added some language to clarify that if a court were to examine our ordinance, that it is the intent of Council that this ordinance not violate anybody's first amendment rights. Regarding the questions raised by Mr. Myers a month or two ago pertaining to the civil penalties and the language of that, we took language from the Ohio Revised Code with similar enforcement penalty language to address that concern.

Mr. Miner said this ordinance is really important to the CRC and is at the heart of what the CRC is. Looking back at how the CRC came around it has always been about inclusiveness and making the Worthington community welcome one that is open to everyone. He expressed that this process has made him proud to be a part of the Worthington community. Typically when ordinances like this come forward it was triggered by an incident or creates divisiveness within the community. We have not seen this here. What you see today is work from everyone, including our faith community and business community. The Chamber of Commerce did a resolution in support of this which is out of the ordinary for them. This is something that will serve Worthington and other communities across the country well. We will be the 23<sup>rd</sup> municipality in Ohio to pass an inclusive nondiscrimination ordinance. We built one that has solved a lot of the questions other communities have been concerned about and is stronger and more risk adverse than others and we hope it will serve as a model for other cities going forward. This was an opportunity to affirm the values that already exist in Worthington.

# <u>Gwen Stembridge – Equality Ohio – 118 East Main Street, Columbus, Ohio</u>

Ms. Stembridge said she applauds Council's leadership in fostering an environment that is welcoming to the LGBTQ community. The attention paid to this issue is important in our current climate with rights and live under threat at the state and national level. Misunderstanding leads to ignorant and harmful words and acts both close to home and across the country. Less than 4 years ago marriage equality became the law of the land, and people have since been able to marry the person that they love. However, someone can still be fired and lose their job, be denied a loan, or turned away from a public space because of who they are or who they choose to love. People are being told that they do not belong, and we have the opportunity to send a message that all are welcome no matter who

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they are or who they love. These ordinances boil down to the core American values of fairness, equal opportunity, and freedom, and recognizing the dignity of diverse human beings that live among us. Equality Ohio is committed to these principles and it is bold moves like this one that moves forward the Ohio Fairness Act that is being heard at the Statehouse this Wednesday. She expressed how she looks forward to proudly announcing Worthington as next to be on the list of inclusive communities.

Mr. Myers brought up that he read in a news article that indicated that complaints would be filed with the CRC. He wanted to confirm that was not the ultimate version included in this ordinance because there was the concern it would politicize and alter the CRC. Mr. Lindsey said that complaints would be filed with the City Clerk. There was discussion with the CRC about their historic role of welcoming and inclusion, and to become an enforcement arm seemed contrary to that. It made sense to handle complaints in the normal process of filing complaints to the City through the City Clerk's office.

Mr. Robinson said it is with great satisfaction that he anticipates casting an affirming vote. He thanked everyone involved. He articulated that though we are small community, we can provide an outsize influence on other communities by providing an example in the state and beyond.

Ms. Kowalczyk extended her thanks to those who were a part of this endeavor. She stated that she is proud to be a member of this community and member of Council at this time. She explained how she has heard in other settings that Worthington welcomes all and with the codification of this ordinance we are saying that all people in Worthington are equal and deserve to be treated as full members of our community. Other Central Ohio communities are looking at our CRC and starting to create their own and to do similar things. She wholeheartedly supports this ordinance and urges her Council colleagues to do the same.

Ms. Dorothy referenced Mr. Miner's comments where he spoke up about his feelings about Worthington. She said that she did think that Worthington was inclusive, and she feels included, but when you do not know what is going on, you must take sides. Elle Wiesel said, "Neutrality helps the oppressor, never the victim. Silence encourages the tormentor, never the tormented. The opposite of love, is not hate, it is indifference." She is so glad we are taking this positive action to reaffirm that we are inclusive. This is definitely a step we need to take.

Mr. Myers conveyed that he hopes this ordinance will carry forth and reflect to other regional communities just what Worthington is. If you want to live in a place where your neighbor loves you, then move here.

President Michael thanked those involved for taking a forward-thinking view. She explained how Worthington has had a CRC for more years than people realize. It is great that the CRC had the vision and strength to come forward and say this is what is needed in order to ensure that people who live and work in our City have a wonderful opportunity to be here and be part of the community.

There being no additional comments, the clerk called the roll on Ordinance No. 14-2019. The motion carried by the following vote:

Yes 6 Robinson, Kowalczyk, Foust, Dorothy, Myers, and Michael

No 0

Ordinance No. 14-2019 was thereupon declared duly passed and is recorded in full in the appropriate record book.

Ordinance No. 18-2019

Amending Ordinance No. 52-2018 (As Amended) to Adjust the Annual Budget by Providing for Appropriations from the General Fund and 350 West Wilson Bridge Road TIF Fund Unappropriated Balance.

The foregoing Ordinance Title was read.

Mr. Greeson described this ordinance as an additional appropriation that addresses the need to increase the appropriations line for retirement payouts because of the large number of long tenured employees that are anticipated to retire this year exceed what we originally allocated. Additionally, we need to appropriate some TIF funds for 350 West Wilson Bridge Road and money for computer maintenance.

There being no additional comments, the clerk called the roll on Ordinance No. 18-2019. The motion carried by the following vote:

Yes 6 Kowalczyk, Foust, Dorothy, Myers, Robinson, and Michael

No 0

Ordinance No. 18-2019 was thereupon declared duly passed and is recorded in full in the appropriate record book.

Ordinance No. 19-2019

Amending Ordinance No. 52-2018 (As Amended) to Adjust the Annual Budget by Providing for an Appropriation from the Capital Improvements Fund Unappropriated Balance to Pay the Costs of the NE Gateway - Huntley Rd. Waterline Project and all Related Expenses and Determining to Proceed with the said Project. (Project No. 602-14)

The foregoing Ordinance Title was read.

Mr. Whited explained how this is the kickoff of the Northeast Gateway Project. This will be for about one mile of eight-inch waterline along Huntley Road for aged infrastructure. We had a successful bid submitted. The project last approximately 160 days and the lifecycle of the waterline would be somewhere around 50 years.

**MOTION** 

A motion was made by Mr. Myers to insert in Section 1. an amount not to exceed six hundred forty-one thousand dollars (\$641,000) and in Section 2. the firm of J & T Excavating LLC. Seconded by Ms. Kowalczyk.

The motion passed unanimously by a voice vote.

Ms. Dorothy asked when construction would start. Mr. Whited estimated construction would begin mid to late July lasting into November.

There being no additional comments, the clerk called the roll on Ordinance No. 19-2019 (As Amended). The motion carried by the following vote:

**Yes** 6 Foust, Dorothy, Myers, Robinson, Kowalczyk, and Michael

No 0

Ordinance No. 19-2019 (As Amended) was thereupon declared duly passed and is recorded in full in the appropriate record book.

Ordinance No. 20-2019

An Ordinance Authorizing the Appropriation of Property and Easements from Multiple Properties for the Public Purpose of Constructing a Roadway Project, Specifically, for the FRA-CR 84-1.36 Northeast Gateway Project, Which Such Roadway Shall be Open to the Public Without Charge.

The foregoing Ordinance Title was read.

Mr. Lindsey asked this be tabled so that notifications can be sent out and people receive them prior to the actual vote on this ordinance.

**MOTION** 

A motion was made by Mr. Foust, seconded by Mr. Myers to table Ordinance No. 20-2019 until the June 5, 2019 meeting.

The motion carried unanimously by a voice vote.

NEW LEGISLATION TO BE INTRODUCED

**Resolution No. 29-2019** Adopting a Bicycle and Pedestrian Master Plan for

the City of Worthington.

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# Introduced by Ms. Dorothy.

## **MOTION**

Ms. Kowalczyk made a motion to adopt Resolution No. 29-2019. The motion was seconded by Mr. Robinson.

Mr. Hurley said that bicycle and pedestrian access has been a stated priority of Council for several years now. Creation of the Bicycle and Pedestrian Master Plan included a robust variety of methods and public meetings to gather community input, and the expertise of our consulting team has led to development of this plan. It is important to note that this ties together with the Complete Streets policy. The Bicycle and Pedestrian Advisory Board made a unanimous motion recommending Council's adoption of the plan.

## **Tony Hull – Blue Zones**

Mr. Hull said that there has been a lot of good input received since their last presentation to Council in February. There are a number of new elements added, but much is unchanged.

He described the vision of a connected Worthington and a description of their engagement survey. The recommendations have been restructured so that instead of talking about short-term near-term projects, it has been reorganized into tiers. However, the prioritization scheme is unchanged. Additionally, cost opinions have been added to the recommendations to give a better understanding of the budget necessary to deliver the plan.

He described the active transportation corridors and the overlay with project prioritizations. As these projects go on under Complete Streets, we really aren't just looking at bicycle facilities, but all the opportunities in that corridor.

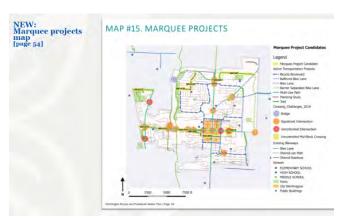


There are crossing challenges sections, which have been mapped out where there are three identified types. In terms of recommendations, we actually only used the uncontrolled crossings which get linked counter measure selection systems for that. signalized crossings and

bridges, we only recommend that Mr. Whited and his staff continue to do quality monitoring and looking at opportunities to better accommodate bike and pedestrian access.

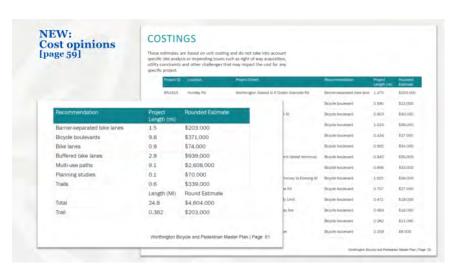
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- **1.** Uncontrolled Intersections or mid-block locations where crosswalks exist (marked and unmarked), or are needed to improve safe crossing for pedestrians
- 2. Signalized Intersections and locations currently controlled by signals, where there may be opportunities to improve safety and convenience for pedestrian crossings
- **3. Bridges** Walkways across ridges are especially important from a connectivity standpoint as alternatives often involve significant distances to overcome



A new section is for marquee projects because it can be difficult to know where to start. We have identified projects in terms of readiness, ability to create impact, and prioritization of projects to look at in the first year to identify some things you can begin to get wind with. It gives staff and the Bicycle and Pedestrian Advisory board a starting point in getting the work done.

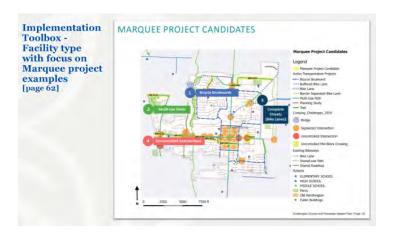
The sidewalk gaps map cross referenced those that overlapped in active transportation corridors to recognize the gap fill projects. We are not currently trying to make a recommendation to change the policy with that because the existing program for gap fill, is something that is better addressed as implementation of the Complete Streets policy. If we tried to make this entire plan a gap fill, it would become a laundry list of expensive things and you would not be able to get a lot of stuff in the plan done.



With cost opinions it is important to think about the resources needed to build things out and what things can be accomplished with the existing budget.

The implementation toolbox looks at creating some guidance and resources that supplement the guidance that comes from the new Complete Streets policy, but also specific to the types of projects we anticipate implementing from the plan. There are four types of projects they would like to highlight. The first is the focus on the bike boulevard

tools. There have been a lot of questions about what exactly a bike boulevard is. He suggested that the bike boulevard is a new and innovative tool for communities to address bicycling on lower volume streets. Worthington will decide what a bike boulevard is.



Mr. Foust asked if the slides displaying a bike boulevard shows a one lane street with bike lanes on either side. Mr. Hull said sometimes they utilize advisory shoulders with dashed lines to demark lines for biking and walking. With two-way travel they actually share the street, when you encounter a car that's the only time you would actually transverse into the bikeway only when yielding to the bikes and the pedestrians. This concept is becoming popular in some cities. Mr. Foust clarified that this is not a one-way street, you are proposing two-way traffic where two cars come towards each other in the same lane until they decide to scoot to either side, assuming there is no bicycle there. Mr. Hull shared that it is commonly called courtesy yielding which has the effect of making drivers more cautious and forcing them to be more centered and paying attention. The safety benefits are also well documented and European countries have been doing this for 30 years now. He explained that other elements can be context specific to streets, but they do involve things such as traffic calming in an effort to make sure streets are working well for bicycling and walking, keeping traffic slow.



Mr. Hull detailed the toolbox for multi-use paths and trails and there is an opportunity with a long vision for signature trails. There are a lot of elements for consideration. Regarding Complete Streets applications, we are thinking about cross sections to help think about different options that available.

Mr. Robinson thanked everyone who has worked on this and acknowledged that there has been a great bit of effort put into this. He prefaced his statements by establishing his credibility. He explained that he and his family moved here 10 years ago specifically

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because it is a walkable community. He loves walking his kids to school. He detailed how he biked across the country and has a love for cycling. With that being said, he explained that what we are being asked to do is to approve a significant plan, with broad implications about how we will build out and shape our community. These plans tend to take on a life of their own and wield immense authority in coming years. He views a vote approving this with great significance. However, when he received his packet on Thursday, that was the first time he had seen this final report and been able to read the language. He suggested that we take a little more time to talk through some specifics. The proposals in here are far reaching and he does not know what we are committing to. He thinks it is more than just aspirations and recommendations. This will have impact on City practices and expectations for budgeting. Specifically, the tier one toolbox has ideas stating that we should intentionally build impediments to slow traffic. He does not know if that is a good idea. The Complete Streets policy is even more far reaching and dramatic. He is not prepared to vote for it tonight. He does not know if we have had enough time to discuss this significant proposal.

Ms. Kowalczyk brought up that we have had a presentation on this, and she feels like she has had a thorough briefing of it. She does question what the next steps are but has no trepidation about supporting this plan tonight. Mr. Robinson asked if she was referring to the February presentation on this report. Ms. Kowalczyk said she did not know the specific date, but this information was reviewed. Her question is once we pass this, then what are the next steps. She said that she knows that there is one project that is already being implemented that is on the list.

Mr. Hurley said there are a couple of things and this reaches further than Parks and Recreation, it affects the departments of Messrs. Brown and Whited. For context, a couple years ago we had a parks master plan that basically took a community assessment and said when opportunity allows there are projects and the prioritization of them. As a staff member, he would approach this in his role with Bicycle and Pedestrian Advisory Committee and would look at this to identify things that are achievable with a certain amount of money. That was the process used to identify the Pingree-161 crossing, and they did utilize the draft of this plan. When we approach a street project, the Complete Streets policy and this are used as a filter if there is something recommended and then if it is doable in the budget.

Mr. Whited said that to him it has been a huge paradigm shift as they have previously looked at streets at a functional classification. The context sensitivity in Complete Streets and in the Bicycle and Pedestrian plan asks you to think a little more broadly and to tie in the ability to accommodate all users and be more literally context sensitive. Also, he has to look through this with the Service Director's hat on because we have to plow the streets, be able to fit emergency vehicles through, and make sure refuse trucks can get through. There are a multitude of different considerations and this is guidance forcing us to consider things in a different perspective and utilize different ways of thinking.

Ms. Dorothy said one reason we had a committee to look at bike, pedestrian, and multimodal access is that Worthington has been lacking and is not meeting the needs of all

users. We can be encouraging walking, biking, multimodal and still maintain effective and efficient means of accommodating vehicular traffic, but that needs to be balanced out. This document has more of a focus on bicycles and pedestrians and it provides guidance. The Bicycle and Pedestrian Advisory Committee has said they had trouble prioritizing things and this document helps them to do that. She expressed that she thinks it is a good document and we have had a number of opportunities to review and give input.

Mr. Foust respectfully asked for more time before we adopt this. He got this Thursday night and it is 192 pages with tables and 8-point font. It is a very comprehensive document. He noted the fact that our own Council President asked a question about bicycle boulevards and he is not sure it got answered. He read the description of bicycle boulevards from the topic and explained how these are pretty big wholesale changes from <del>what people have come to expect in the community.</del> He explained how his own street has been tagged as one of those that would be a likely choice for a bicycle boulevard. He read from the Bicycle and Pedestrian Master Plan document that bicycle boulevards are slow speed, low volume streets shared by people driving. A target speed of 20 mile per hour is achieved through the use of traffic calming tools such as mini circles, raised tables, short medians, and chicanes. A target speed of 20 miles per hours should be planned, designed, and enforced. These are some pretty big wholesale changes that alter what people have come to expect in the community and he would like to be able to answer when his neighbors ask exactly what it is that we are doing here. He cannot answer that question because he has not had enough time with this. He has not had time to fully digest it and it was placed on our laps abruptly.

President Michael read Mr. Smith's submitted comments. She read that he likes the report, but he hopes that Council does not vote on anything because he would like to analyze it before finalizing the approval. He figured we would want to discuss the details first. If Council wanted to wait, he would support that decision.

Mr. Myers said maybe he was negligent when this was last presented, but he does not remember being presented with marquee projects. Mr. Hurley said that was requested in order to identify projects that could be moved upon early on. Mr. Myers asked about the tier classifications. Mr. Hull said they were previously described as mid-term and near term. Mr. Myers said in the last report that Huntley from Worthington-Galena to Dublin is ranked as the 11th project and Proprietors from Schrock to Dublin is ranked as the 8th project. He asked if the committee looked at the meeting minutes when Council discussed this. His point is that we had a pretty robust discussion and one of the things he was hoping for is that we discussed Proprietors and Huntley and where we should encourage bicycles. What he is reading in the report is in both places. Council had that discussion. Mr. Hull said that the ranking and prioritization was an objective exercise. Mr. Myers said that he is a little gun shy about guidelines because some people are taking them as a bible, and he does not want this to become the bible. He reads the resolution and it could be interpreted as such that this is to guide city staff with their planning. He does not view it as that type of document. It is aspirational and a guideline with examples. In the resolution as written, he is not sure that is what it says.

Mr. Greeson said that there is language in this plan and the Complete Streets toolkit that expressly says this is not prescriptive. You do not find this is law. Mr. Myers said that the design guidelines and master plan are not law. Mr. Greeson said those documents are also guidance for committees and staff. Mr. Myers reminded that we have a legal appeal pending based upon a violation of the design guidelines, which he believes is not a legal appeal, but that is not a universally held belief. Mr. Greeson said that the fundamental difference with that as opposed to this is that there is a codified ordinance appeal process and while limited in nature speaks to the use of the design guidelines. In this case, there is a conversation about how some communities adopt these, whether that is by ordinance or resolution. With a resolution, it is more often guidance to inform decisions, but not to prescribe them. We have no objection if there is concern about this and we need to spend more time with it. There is not a project that is not going to move forward if this is not voted on tonight.

Mr. Myers said those are two distinct discussions about the plan itself and the resolution adopting the plan. For him the issue is the resolution adopting the plan and what it means. This should be just a guideline and tool, not prescriptive. He does not want to build up false hopes. He asked if it is just a guideline, then his objections to specific items are less important. He does not believe there should be any priority of anything going down Huntley Road, he thinks it should be moved to Proprietors. We have semis going down Huntley. If this is just guidance to look at, then those concerns are not as important. Mr. Greeson brought up an example from a couple years ago about a discussion regarding Huntley Road. We backed into Complete Streets discussion. Essentially, the Complete Streets does not prescribe that we apply a specific project, but we can at least explore it and evaluate whether or not it makes sense to include some other users. We are not saying definitely doing something but rather it is more about when faced with a project, we will evaluate whether or not other users need to be accommodated for and if tools in the tool kit need to be applied.

Mr. Myers said five years ago this resolution would have been fine, but today it needs a better resolution. These types of things along with sustainability and lifecycle issues should be front of mind thinking. To him that is what this does. He wants to make it abundantly clear that this is a statement of policy and not of directive. He is willing to help draft a resolution that he can get his head around better that specifically details that out. Mr. Greeson said we could do that.

Ms. Kowalczyk said that she believes the resolution does what it needs, but if it needs to be worked on more she is on board with that. It is another lens to look at development and street maintenance to make sure we are doing everything we can to accommodate people of all ages, abilities, and all modes of transportation. So yes, she supports taking the time to do so. It is a guide and lens that we can use to evaluate as things come up.

President Michael said she agrees with Mr. Myers and expressed how she has seen people looking at guidelines as being more than guidelines. She supports a rewrite of the resolution.

Mr. Greeson said as we frame the next discussion there are multiple categories of conversation. First is one of clarity of purpose which is bringing that to the forefront and putting it in the resolution, so it is clear. Second is how we are going to use it more practically. Third regards projects and then talk about them as a group. Mr. Myers said that if he has clarity of purpose, he is less concerned about projects. He wants to see some language in the resolution that says the ultimate decision to fund or go forward with projects is vested in Council. So when that next project comes up, it will be debated at that time. He does not want to be bogged down with the details of specific projects and he does not want to recreate what the committee has done over the past year. Mr. Greeson said it is helpful to the consultants and to staff that if there are particular projects or concepts that need discussion then we need to know that to prepare the materials ahead of time to have a fruitful discussion that leads to decision.

Mr. Foust said he stops on the resolution where it reads, "... the bike and ped master plan will provide direction to staff in the planning and prioritization..." It is the section, "...will provide direction..." that he struggles with. He thinks to Mr. Myer's thoughts that something that reads "will serve as a reference tool" or "will serve as a guidance resource" is what he wants to see. There are things within this master plan and the Complete Streets policy where we need to have some allowance for assessing the appropriateness of some of these tools. He stated that he believes some of these tools do not fit. He is cautious of having them introduced here as if they are endorsed concepts we are ready to take on over the next few years.

**MOTION** Mr. Myers moved, seconded by Mr. Foust to table Resolution No. 29-2019.

There being no additional comments, the motion to table Resolution No. 29-2019 passed unanimously by a voice vote.

Mr. Myers suggested to bring specific questions about specific projects to staff within the next week before the next meeting.

Council decided to wait to introduce Resolution No. 30-2019 until the Bicycle and pedestrian master plan is brought back for continued discussion.

Resolution No. 31-2019

Authorizing the City Manager to Enter into an Agreement with the City of Dublin for the Northwest Regional Emergency Communication Center to provide public safety dispatching communication services.

Introduced by Ms. Kowalczyk.

**MOTION** Ms. Dorothy made a motion to adopt Resolution No. 31-2019. The motion was seconded by Mr. Myers.

Ms. Stewart said she wanted to touch briefly on the reasoning behind this recommendation. Since the April meeting, we have conducted extensive public outreach to the community. The recommendation is to join the Northwest Regional Emergency Communications Center for 911 call answering and dispatching services for police, firefighters, and paramedics. They would also include handling of afterhours dispatching of other City services. The challenges we have as a small independent center drove this recommendation and it centers around the ever-increasing demands and expectations in this service area. It is challenging to meet these demands as a small jurisdiction. Additionally, we cannot receive wireless 911 calls directly. This decision was not driven by the performance of our existing personnel. They serve our community extremely well every day.

She explained how we first began looking at this idea in 2012-2013 with a study evaluating the feasibility of a multi-jurisdictional center with other local jurisdictions. We have conducted additional research off and on since that time. We completed our evaluation in late 2018 after experiencing staffing shortages in our center.

The Northwest Center is operated by the City of Dublin and currently serves Dublin, Hilliard, Upper Arlington, Norwich Township, and Washington Township. By joining Northwest we would have the benefits of enhanced service because we currently cannot take 911 cell calls directly but the Northwest Center can. This will result in quicker response times and fewer 911 call transfers for Worthington paramedics, firefighters, and police. Because there would be dedicated call takers, callers would receive more focused attention and there are separate personnel tasked with dispatching the first responders and sharing information. They also have the capacity to be more responsive to future advances in technology and operations. Call takers and dispatchers would also have enhanced training, and there would be more capacity available for large scale emergency events.

There has been extensive public engagement and discussion around this recommendation. There were multiple Coffee with the Chiefs discussions. We had an amazing response from the telephone townhall with almost 500 total attendees, and 138 callers listening at one time. This participation was much greater than any of the in-person activities. We also had lots of web, social media, and newspaper articles communicating information. We also conducted visits with community groups, and reached out to our partners in Perry Township, Sharon Township, and the Village of Riverlea for their input. Information was distributed to our Police Citizens Academy alumni, Citizens Academy alumni, and members of our boards and commissions.

The financial agreement with the City of Dublin will be determined each year based on the Joint Dispatching Budget, proportioned across the jurisdictions based on usage of the Center. The Joint Dispatching Budget is developed by the Executive Committee comprised of the Chiefs from each jurisdiction and adopted by Dublin City Council. Worthington will receive the cost for the upcoming year in the fall of each year, which will be incorporated into the annual budget.

Mr. Myers said given the dearth of people here, we expected people would be more energized, he likes to think this is a positive. He asked if any negative comments were received during the outreach effort. Ms. Stewart said in other communities it has been controversial and we wanted to actively and extensively communicate with the community. Generally there has been no expressed opposition.

Ms. Dorothy commented on how happy she was about the outreach to the community. She anticipates if there are any issues we will work towards continuous improvement. She hopes that if anyone in the public wanted to tour the Northwest facility, we would extend them that opportunity. This is a very good direction for us to go in.

There being no additional comments, the motion to adopt Resolution No. 31-2019 passed unanimously by a voice vote.

#### Resolution No. 32-2019

Approving an Agreement and Permit for and between Everstream Solutions, LLC, an Ohio Limited Liability Company, to Operate and Maintain a Telecommunications System Within the City of Worthington Pursuant to and Subject to the Provisions of Chapter 949 of the Codified Ordinances of the City of Worthington.

# **Introduced by Mr. Foust**

## **MOTION**

Mr. Robinson made a motion to adopt Resolution No. 32-2019. The motion was seconded by Ms. Kowalczyk.

Mr. Greeson said this is for a new permit. It appears to be a reputable fiberoptic provider who has complied with our codified ordinances to receive a permit.

There being no additional comments, the motion to adopt Resolution No. 32-2019 passed unanimously by a voice vote.

Resolution No. 33-2019

Appointing Janet Grubb, S. Michael Miller, Donald Breckinridge, and Charles "Kip" Kelsey to Serve as Mayor's Court Magistrates when the Mayor and Vice-Mayor are Not Available.

## Introduced by Ms. Dorothy.

**MOTION** 

Mr. Myers made a motion to adopt Resolution No. 33-2019. The motion was seconded by Mr. Foust.

Mr. Lindsey said that Mayor Holmes indicated some concern about the possibility that we might not have someone available to handle Mayors Court activities if he were out of town. Since Vice Mayor Lorimer is less inclined in doing a full court hearing, there is the need

to have a bullpen ready to go. These recommended magistrates have all indicated a willingness to serve if needed. We anticipate the need only occurring once or twice a year at a maximum.

There being no additional comments, the motion to adopt Resolution No. 33-2019 passed unanimously by a voice vote.

Resolution No. 34-2019

Authorizing the Acquisition of Certain Real Estate Interests Involving Parcels 5 and 19 for the Northeast Gateway Intersection Improvement Project. (Project No. 602-14)

Introduced by Mr. Foust.

**MOTION** 

Mr. Robinson made a motion to adopt Resolution No. 34-2019. The motion was seconded by Ms. Kowalczyk.

Mr. Greeson said this is a continuation of the Northeast Gateway process.

There being no additional comments, the motion to adopt Resolution No. 34-2019 passed unanimously by a voice vote.

Ordinance No. 21-2019

Authorizing the City Manager to Enter into a Community Reinvestment Area Agreement with Worthington 17, LLC to Grant a Seventy-Five Percent (75%) Tax Exemption for Real Property Improvements to be Made to the Property Located at 6740 North High Street in the City of Worthington for a Period Not to Exceed Ten (10) Years.

## **Introduced by Ms. Dorothy.**

The Clerk was instructed to give notice of a public hearing on said ordinance(s) in accordance with the provisions of the City Charter unless otherwise directed.

## REPORTS OF CITY OFFICIALS

# Policy Item(s)

Permission to Advertise for Bids - East Wilson Bridge Road Resurfacing Project

Mr. Whited said that they are excited to resurface East Wilson Bridge Road and he hopes to do that after the waterline project is completed. He appreciates the permission to solicit for bids.

Ms. Dorothy said she understands we will look at all waterlines. Mr. Whited said it is behind schedule currently.

**MOTION** Mr. Myers moved, seconded Mr. Foust to give permission to advertise for bids.

## There being no additional comments, the motion passed unanimously by a voice vote.

Mr. Greeson asked to discuss scheduling for visioning RFP interviews. This has been a challenging affair in terms of determining dates that work for Council's schedules and the consultants. Several options have been distributed along with the pros and cons of each of those options.

After Council discussion the consensus was for option 2 beginning at 7pm.

Mr. Greeson said that the meetings would be hosted in the meeting room, so no one has advantage of watching livestream. Ms. Stewart said it would be noticed as a public meeting.

## REPORT OF COUNCIL MEMBERS

Ms. Dorothy updated that she had a cemetery meeting after the joint meeting approving the continuance of the .5 mil. They have adopted the master plan and are now getting quotes for construction documents. It is a slow process. Architectural engineering documents still need to be bid and designed. Something may be finished in several years.

President Michael asked if Councilmembers could let staff know who their choices for the visioning committee are to be reviewed in executive session.

#### **ADJOURNMENT**

**MOTION** Mr. Foust moved, Mr. Myers seconded a motion to adjourn.

The motion carried unanimously by a voice vote.

President Michael declared the meeting adjourned at 9:31 p.m.

	Assistant City Clerk	
APPROVED by the City Council, this $3^{rd}$ day of June, 2019.		
Council President		

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# **CITY OF WORTHINGTON Worthington City Council Minutes**

May 20, 2019

6550 N. High Street Worthington, Ohio 43085

## **CALL TO ORDER – Roll Call, Pledge of Allegiance**

Worthington City Council met in Regular Session on Monday, May 20, 2019, in the John P. Coleman Council Chambers of the Louis J.R. Goorey Municipal Building, 6550 North High Street, Worthington, Ohio. President Michael called the meeting to order at or about 7:30 p.m.

#### ROLL CALL

**Members Present:** Rachael R. Dorothy, Beth Kowalczyk, Scott Myers, Douglas Foust, David Robinson, and Bonnie D. Michael

Member(s) Absent: Douglas K. Smith

Also present: City Manager Matt Greeson, Assistant City Manager Robyn Stewart, Director of Law Tom Lindsey, Director of Finance Scott Bartter, Chief of Fire John Bailot, Director of Service & Engineering Dan Whited, Director of Planning & Building Lee Brown, Chief of Police Jerry Strait, Director of Parks & Recreation Darren Hurley, Clerk of Council D. Kay Thress, Assistant City Clerk Ethan Barnhardt

There were 19 visitors present.

## PLEDGE OF ALLEGIANCE

President Michael invited all to stand and join in reciting the Pledge of Allegiance to the flag.

#### VISITOR COMMENTS

There were no visitor comments.

#### CONSENT AGENDA

## **Approval of Meeting Minutes**

- Meeting Minutes May 6, 2019 (Special)
- Meeting Minutes May 6, 2019 (Joint)
- Meeting Minutes May 6, 2019

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- Meeting Minutes May 13, 2019 (Special)
- Meeting Minutes May 13, 2019

#### Ordinance No. 17-2019

Authorizing and Directing the Establishment of a Special Revenue Fund for the Purpose of Accumulating Resources for Payment of Salaries During any Fiscal Year When the Number of Pay Periods Exceeds the Usual and Customary Number of Pay Periods (27th Pay Fund).

#### Resolution No. 27-2019

Approving an Agreement and Permit for and between Level 3 Communications, LLC, a Delaware Limited Liability Company, to Operate and Maintain a Telecommunications System Within the City of Worthington Pursuant to and Subject to the Provisions of Chapter 949 of the Codified Ordinances of the City of Worthington.

## Introduced by Mr. Myers.

## Resolution No. 28-2019

Re-Appointing Ann Horton and Appointing Jordan Schweller to the Worthington Bicycle and Pedestrian Advisory Board.

# **Introduced by Ms. Dorothy.**

President Michael asked if there was anyone who wished to have any of the aforementioned pieces of legislation removed from the Consent Agenda.

#### **MOTION**

Mr. Foust moved, Mr. Robinson seconded a motion to approve the Consent Agenda.

There being no additional comments, the motion to approve the consent agenda passed unanimously by a voice vote.

## **PUBLIC HEARINGS ON LEGISLATION**

President Michael declared public hearings and voting on legislation previously introduced to be in order.

## Ordinance No. 14-2019

To Enact New Chapter 539 "Discriminatory Practices, Civil Rights, Disclosure" of the Codified Ordinances of the City of Worthington to Prohibit Discrimination in Housing, Employment, and Public Accommodations Based on Designated Classes.

The foregoing Ordinance Title was read.

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Mr. Greeson discussed how the Community Relations Commissions (CRC) led by Chair Jack Miner, City Council, and staff have been working for nearly a year on the drafting of a non-discrimination ordinance. Tonight is hopefully the final stage in that process.

Mr. Lindsey explained how this has been a long and thorough process. We have made a number of changes since the last version that Council saw, and those changes are outlined in the memo. The overriding theme of those changes was the desire to make sure the ordinance we adopt is one that will provide the rights that the CRC sought to provide for residents and individuals within the City in a broad manner, but also to make sure the ordinance did not subject the City to unnecessary litigation. Clarified was gender identity and expression, just to make sure that was clear as to what was intended by that definition. That definition is similar to one in the state of Connecticut and that the American Civil Liberties Union had proposed. We have also added some language to clarify that if a court were to examine our ordinance, that it is the intent of Council that this ordinance not violate anybody's first amendment rights. Regarding the questions raised by Mr. Myers a month or two ago pertaining to the civil penalties and the language of that, we took language from the Ohio Revised Code with similar enforcement penalty language to address that concern.

Mr. Miner said this ordinance is really important to the CRC and is at the heart of what the CRC is. Looking back at how the CRC came around it has always been about inclusiveness and making the Worthington community welcome one that is open to everyone. He expressed that this process has made him proud to be a part of the Worthington community. Typically when ordinances like this come forward it was triggered by an incident or creates divisiveness within the community. We have not seen this here. What you see today is work from everyone, including our faith community and business community. The Chamber of Commerce did a resolution in support of this which is out of the ordinary for them. This is something that will serve Worthington and other communities across the country well. We will be the 23<sup>rd</sup> municipality in Ohio to pass an inclusive nondiscrimination ordinance. We built one that has solved a lot of the questions other communities have been concerned about and is stronger and more risk adverse than others and we hope it will serve as a model for other cities going forward. This was an opportunity to affirm the values that already exist in Worthington.

# <u>Gwen Stembridge – Equality Ohio – 118 East Main Street, Columbus, Ohio</u>

Ms. Stembridge said she applauds Council's leadership in fostering an environment that is welcoming to the LGBTQ community. The attention paid to this issue is important in our current climate with rights and live under threat at the state and national level. Misunderstanding leads to ignorant and harmful words and acts both close to home and across the country. Less than 4 years ago marriage equality became the law of the land, and people have since been able to marry the person that they love. However, someone can still be fired and lose their job, be denied a loan, or turned away from a public space because of who they are or who they choose to love. People are being told that they do not belong, and we have the opportunity to send a message that all are welcome no matter who

they are or who they love. These ordinances boil down to the core American values of fairness, equal opportunity, and freedom, and recognizing the dignity of diverse human beings that live among us. Equality Ohio is committed to these principles and it is bold moves like this one that moves forward the Ohio Fairness Act that is being heard at the Statehouse this Wednesday. She expressed how she looks forward to proudly announcing Worthington as next to be on the list of inclusive communities.

Mr. Myers brought up that he read in a news article that indicated that complaints would be filed with the CRC. He wanted to confirm that was not the ultimate version included in this ordinance because there was the concern it would politicize and alter the CRC. Mr. Lindsey said that complaints would be filed with the City Clerk. There was discussion with the CRC about their historic role of welcoming and inclusion, and to become an enforcement arm seemed contrary to that. It made sense to handle complaints in the normal process of filing complaints to the City through the City Clerk's office.

Mr. Robinson said it is with great satisfaction that he anticipates casting an affirming vote. He thanked everyone involved. He articulated that though we are small community, we can provide an outsize influence on other communities by providing an example in the state and beyond.

Ms. Kowalczyk extended her thanks to those who were a part of this endeavor. She stated that she is proud to be a member of this community and member of Council at this time. She explained how she has heard in other settings that Worthington welcomes all and with the codification of this ordinance we are saying that all people in Worthington are equal and deserve to be treated as full members of our community. Other Central Ohio communities are looking at our CRC and starting to create their own and to do similar things. She wholeheartedly supports this ordinance and urges her Council colleagues to do the same.

Ms. Dorothy referenced Mr. Miner's comments where he spoke up about his feelings about Worthington. She said that she did think that Worthington was inclusive, and she feels included, but when you do not know what is going on, you must take sides. Elle Wiesel said, "Neutrality helps the oppressor, never the victim. Silence encourages the tormentor, never the tormented. The opposite of love, is not hate, it is indifference." She is so glad we are taking this positive action to reaffirm that we are inclusive. This is definitely a step we need to take.

Mr. Myers conveyed that he hopes this ordinance will carry forth and reflect to other regional communities just what Worthington is. If you want to live in a place where your neighbor loves you, then move here.

President Michael thanked those involved for taking a forward-thinking view. She explained how Worthington has had a CRC for more years than people realize. It is great that the CRC had the vision and strength to come forward and say this is what is needed in order to ensure that people who live and work in our City have a wonderful opportunity to be here and be part of the community.

There being no additional comments, the clerk called the roll on Ordinance No. 14-2019. The motion carried by the following vote:

**Yes** 6 Robinson, Kowalczyk, Foust, Dorothy, Myers, and Michael

No 0

Ordinance No. 14-2019 was thereupon declared duly passed and is recorded in full in the appropriate record book.

Ordinance No. 18-2019

Amending Ordinance No. 52-2018 (As Amended) to Adjust the Annual Budget by Providing for Appropriations from the General Fund and 350 West Wilson Bridge Road TIF Fund Unappropriated Balance.

The foregoing Ordinance Title was read.

Mr. Greeson described this ordinance as an additional appropriation that addresses the need to increase the appropriations line for retirement payouts because of the large number of long tenured employees that are anticipated to retire this year exceed what we originally allocated. Additionally, we need to appropriate some TIF funds for 350 West Wilson Bridge Road and money for computer maintenance.

There being no additional comments, the clerk called the roll on Ordinance No. 18-2019. The motion carried by the following vote:

Yes 6 Kowalczyk, Foust, Dorothy, Myers, Robinson, and Michael

No 0

Ordinance No. 18-2019 was thereupon declared duly passed and is recorded in full in the appropriate record book.

Ordinance No. 19-2019

Amending Ordinance No. 52-2018 (As Amended) to Adjust the Annual Budget by Providing for an Appropriation from the Capital Improvements Fund Unappropriated Balance to Pay the Costs of the NE Gateway - Huntley Rd. Waterline Project and all Related Expenses and Determining to Proceed with the said Project. (Project No. 602-14)

The foregoing Ordinance Title was read.

Mr. Whited explained how this is the kickoff of the Northeast Gateway Project. This will be for about one mile of eight-inch waterline along Huntley Road for aged infrastructure. We had a successful bid submitted. The project last approximately 160 days and the lifecycle of the waterline would be somewhere around 50 years.

**MOTION** 

A motion was made by Mr. Myers to insert in Section 1. an amount not to exceed six hundred forty-one thousand dollars (\$641,000) and in Section 2. the firm of J & T Excavating LLC. Seconded by Ms. Kowalczyk.

The motion passed unanimously by a voice vote.

Ms. Dorothy asked when construction would start. Mr. Whited estimated construction would begin mid to late July lasting into November.

There being no additional comments, the clerk called the roll on Ordinance No. 19-2019 (As Amended). The motion carried by the following vote:

**Yes** 6 Foust, Dorothy, Myers, Robinson, Kowalczyk, and Michael

No 0

Ordinance No. 19-2019 (As Amended) was thereupon declared duly passed and is recorded in full in the appropriate record book.

Ordinance No. 20-2019

An Ordinance Authorizing the Appropriation of Property and Easements from Multiple Properties for the Public Purpose of Constructing a Roadway Project, Specifically, for the FRA-CR 84-1.36 Northeast Gateway Project, Which Such Roadway Shall be Open to the Public Without Charge.

The foregoing Ordinance Title was read.

Mr. Lindsey asked this be tabled so that notifications can be sent out and people receive them prior to the actual vote on this ordinance.

**MOTION** 

A motion was made by Mr. Foust, seconded by Mr. Myers to table Ordinance No. 20-2019 until the June 5, 2019 meeting.

The motion carried unanimously by a voice vote.

NEW LEGISLATION TO BE INTRODUCED

**Resolution No. 29-2019** Adopting a Bicycle and Pedestrian Master Plan for

the City of Worthington.

**6** | P a g e

# Introduced by Ms. Dorothy.

## **MOTION**

Ms. Kowalczyk made a motion to adopt Resolution No. 29-2019. The motion was seconded by Mr. Robinson.

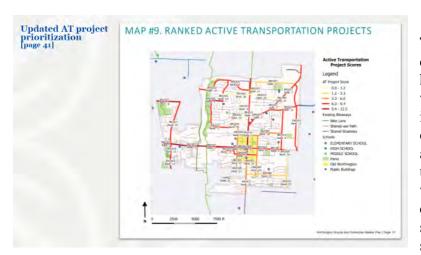
Mr. Hurley said that bicycle and pedestrian access has been a stated priority of Council for several years now. Creation of the Bicycle and Pedestrian Master Plan included a robust variety of methods and public meetings to gather community input, and the expertise of our consulting team has led to development of this plan. It is important to note that this ties together with the Complete Streets policy. The Bicycle and Pedestrian Advisory Board made a unanimous motion recommending Council's adoption of the plan.

## **Tony Hull – Blue Zones**

Mr. Hull said that there has been a lot of good input received since their last presentation to Council in February. There are a number of new elements added, but much is unchanged.

He described the vision of a connected Worthington and a description of their engagement survey. The recommendations have been restructured so that instead of talking about short-term near-term projects, it has been reorganized into tiers. However, the prioritization scheme is unchanged. Additionally, cost opinions have been added to the recommendations to give a better understanding of the budget necessary to deliver the plan.

He described the active transportation corridors and the overlay with project prioritizations. As these projects go on under Complete Streets, we really aren't just looking at bicycle facilities, but all the opportunities in that corridor.



There are crossing challenges sections, which have been mapped out where there are three identified types. In terms of recommendations, we actually only used the uncontrolled crossings which get linked counter measure selection systems for that. signalized crossings and

bridges, we only recommend that Mr. Whited and his staff continue to do quality monitoring and looking at opportunities to better accommodate bike and pedestrian access.

- **1. Uncontrolled** Intersections or mid-block locations where crosswalks exist (marked and unmarked), or are needed to improve safe crossing for pedestrians
- 2. Signalized Intersections and locations currently controlled by signals, where there may be opportunities to improve safety and convenience for pedestrian crossings
- **3. Bridges** Walkways across ridges are especially important from a connectivity standpoint as alternatives often involve significant distances to overcome



A new section is for marquee projects because it can be difficult to know where to start. We have identified projects in terms of readiness, ability to create impact, and prioritization of projects to look at in the first year to identify some things you can begin to get wind with. It gives staff and the Bicycle and Pedestrian Advisory board a starting point in getting the work done.

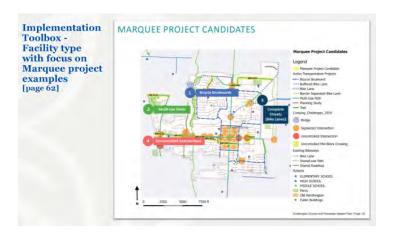
The sidewalk gaps map cross referenced those that overlapped in active transportation corridors to recognize the gap fill projects. We are not currently trying to make a recommendation to change the policy with that because the existing program for gap fill, is something that is better addressed as implementation of the Complete Streets policy. If we tried to make this entire plan a gap fill, it would become a laundry list of expensive things and you would not be able to get a lot of stuff in the plan done.



With cost opinions it is important to think about the resources needed to build things out and what things can be accomplished with the existing budget.

The implementation toolbox looks at creating some guidance and resources that supplement the guidance that comes from the new Complete Streets policy, but also specific to the types of projects we anticipate implementing from the plan. There are four types of projects they would like to highlight. The first is the focus on the bike boulevard

tools. There have been a lot of questions about what exactly a bike boulevard is. He suggested that the bike boulevard is a new and innovative tool for communities to address bicycling on lower volume streets. Worthington will decide what a bike boulevard is.



Mr. Foust asked if the slides displaying a bike boulevard shows a one lane street with bike lanes on either side. Mr. Hull said sometimes they utilize advisory shoulders with dashed lines to demark lines for biking and walking. With two-way travel they actually share the street, when you encounter a car that's the only time you would actually transverse into the bikeway only when yielding to the bikes and the pedestrians. This concept is becoming popular in some cities. Mr. Foust clarified that this is not a one-way street, you are proposing two-way traffic where two cars come towards each other in the same lane until they decide to scoot to either side, assuming there is no bicycle there. Mr. Hull shared that it is commonly called courtesy yielding which has the effect of making drivers more cautious and forcing them to be more centered and paying attention. The safety benefits are also well documented and European countries have been doing this for 30 years now. He explained that other elements can be context specific to streets, but they do involve things such as traffic calming in an effort to make sure streets are working well for bicycling and walking, keeping traffic slow.



Mr. Hull detailed the toolbox for multi-use paths and trails and there is an opportunity with a long vision for signature trails. There are a lot of elements for consideration. Regarding Complete Streets applications, we are thinking about cross sections to help think about different options that are available.

Mr. Robinson thanked everyone who has worked on this and acknowledged that there has been a great bit of effort put into this. He prefaced his statements by establishing his credibility. He explained that he and his family moved here 10 years ago specifically

because it is a walkable community. He loves walking his kids to school. He detailed how he biked across the country and has a love for cycling. With that being said, he explained that what we are being asked to do is to approve a significant plan, with broad implications about how we will build out and shape our community. These plans tend to take on a life of their own and wield immense authority in coming years. He views a vote approving this with great significance. However, when he received his packet on Thursday, that was the first time he had seen this final report and been able to read the language. He suggested that we take a little more time to talk through some specifics. The proposals in here are far reaching and he does not know what we are committing to. He thinks it is more than just aspirations and recommendations. This will have impact on City practices and expectations for budgeting. Specifically, the tier one toolbox has ideas stating that we should intentionally build impediments to slow traffic. He does not know if that is a good idea. The Complete Streets policy is even more far reaching and dramatic. He is not prepared to vote for it tonight. He does not know if we have had enough time to discuss this significant proposal.

Ms. Kowalczyk brought up that we have had a presentation on this, and she feels like she has had a thorough briefing of it. She does question what the next steps are but has no trepidation about supporting this plan tonight. Mr. Robinson asked if she was referring to the February presentation on this report. Ms. Kowalczyk said she did not know the specific date, but this information was reviewed. Her question is once we pass this, then what are the next steps. She said that she knows that there is one project that is already being implemented that is on the list.

Mr. Hurley said there are a couple of things and this reaches further than Parks and Recreation, it affects the departments of Messrs. Brown and Whited. For context, a couple years ago we had a parks master plan that basically took a community assessment and said when opportunity allows there are projects and the prioritization of them. As a staff member, he would approach this in his role with Bicycle and Pedestrian Advisory Committee and would look at this to identify things that are achievable with a certain amount of money. That was the process used to identify the Pingree-161 crossing, and they did utilize the draft of this plan. When we approach a street project, the Complete Streets policy and this are used as a filter if there is something recommended and then if it is doable in the budget.

Mr. Whited said that to him it has been a huge paradigm shift as they have previously looked at streets at a functional classification. The context sensitivity in Complete Streets and in the Bicycle and Pedestrian plan asks you to think a little more broadly and to tie in the ability to accommodate all users and be more literally context sensitive. Also, he has to look through this with the Service Director's hat on because we have to plow the streets, be able to fit emergency vehicles through, and make sure refuse trucks can get through. There are a multitude of different considerations and this is guidance forcing us to consider things in a different perspective and utilize different ways of thinking.

Ms. Dorothy said one reason we had a committee to look at bike, pedestrian, and multimodal access is that Worthington has been lacking and is not meeting the needs of all

users. We can be encouraging walking, biking, multimodal and still maintain effective and efficient means of accommodating vehicular traffic, but that needs to be balanced out. This document has more of a focus on bicycles and pedestrians and it provides guidance. The Bicycle and Pedestrian Advisory Committee has said they had trouble prioritizing things and this document helps them to do that. She expressed that she thinks it is a good document and we have had a number of opportunities to review and give input.

Mr. Foust respectfully asked for more time before we adopt this. He got this Thursday night and it is 192 pages with tables and 8-point font. It is a very comprehensive document. He noted the fact that our own Council President asked a question about bicycle boulevards and he is not sure it got answered. His own street is tagged as a likely choice for a bicycle boulevard. He read the description of bicycle boulevards from the topic and explained how these are pretty big wholesale changes from what people have come to expect in the community. He wants to be able to give an answer when he is asked what it is we are doing here. He has not had time to fully digest it and it was placed on our laps abruptly.

President Michael read Mr. Smith's submitted comments. She read that he likes the report, but he hopes that Council does not vote on anything because he would like to analyze it before finalizing the approval. He figured we would want to discuss the details first. If Council wanted to wait, he would support that decision.

Mr. Myers said maybe he was negligent when this was last presented, but he does not remember being presented with marquee projects. Mr. Hurley said that was requested in order to identify projects that could be moved upon early on. Mr. Myers asked about the tier classifications. Mr. Hull said they were previously described as mid-term and near term. Mr. Myers said in the last report that Huntley from Worthington-Galena to Dublin is ranked as the 11th project and Proprietors from Schrock to Dublin is ranked as the 8th project. He asked if the committee looked at the meeting minutes when Council discussed this. His point is that we had a pretty robust discussion and one of the things he was hoping for is that we discussed Proprietors and Huntley and where we should encourage bicycles. What he is reading in the report is in both places. Council had that discussion. Mr. Hull said that the ranking and prioritization was an objective exercise. Mr. Myers said that he is a little gun shy about guidelines because some people are taking them as a bible, and he does not want this to become the bible. He reads the resolution and it could be interpreted as such that this is to guide city staff with their planning. He does not view it as that type of document. It is aspirational and a guideline with examples. In the resolution as written, he is not sure that is what it says.

Mr. Greeson said that there is language in this plan and the Complete Streets toolkit that expressly says this is not prescriptive. You do not find this is law. Mr. Myers said that the design guidelines and master plan are not law. Mr. Greeson said those documents are also guidance for committees and staff. Mr. Myers reminded that we have a legal appeal pending based upon a violation of the design guidelines, which he believes is not a legal appeal, but that is not a universally held belief. Mr. Greeson said that the fundamental difference with that as opposed to this is that there is a codified ordinance appeal process

and while limited in nature speaks to the use of the design guidelines. In this case, there is a conversation about how some communities adopt these, whether that is by ordinance or resolution. With a resolution, it is more often guidance to inform decisions, but not to prescribe them. We have no objection if there is concern about this and we need to spend more time with it. There is not a project that is not going to move forward if this is not voted on tonight.

Mr. Myers said those are two distinct discussions about the plan itself and the resolution adopting the plan. For him the issue is the resolution adopting the plan and what it means. This should be just a guideline and tool, not prescriptive. He does not want to build up false hopes. He asked if it is just a guideline, then his objections to specific items are less important. He does not believe there should be any priority of anything going down Huntley Road, he thinks it should be moved to Proprietors. We have semis going down Huntley. If this is just guidance to look at, then those concerns are not as important. Mr. Greeson brought up an example from a couple years ago about a discussion regarding Huntley Road. We backed into Complete Streets discussion. Essentially, the Complete Streets does not prescribe that we apply a specific project, but we can at least explore it and evaluate whether or not it makes sense to include some other users. We are not saying definitely doing something but rather it is more about when faced with a project, we will evaluate whether or not other users need to be accommodated for and if tools in the tool kit need to be applied.

Mr. Myers said five years ago this resolution would have been fine, but today it needs a better resolution. These types of things along with sustainability and lifecycle issues should be front of mind thinking. To him that is what this does. He wants to make it abundantly clear that this is a statement of policy and not of directive. He is willing to help draft a resolution that he can get his head around better that specifically details that out. Mr. Greeson said we could do that.

Ms. Kowalczyk said that she believes the resolution does what it needs, but if it needs to be worked on more she is on board with that. It is another lens to look at development and street maintenance to make sure we are doing everything we can to accommodate people of all ages, abilities, and all modes of transportation. So yes, she supports taking the time to do so. It is a guide and lens that we can use to evaluate as things come up.

President Michael said she agrees with Mr. Myers and expressed how she has seen people looking at guidelines as being more than guidelines. She supports a rewrite of the resolution.

Mr. Greeson said as we frame the next discussion there are multiple categories of conversation. First is one of clarity of purpose which is bringing that to the forefront and putting it in the resolution, so it is clear. Second is how we are going to use it more practically. Third regards projects and then talk about them as a group. Mr. Myers said that if he has clarity of purpose, he is less concerned about projects. He wants to see some language in the resolution that says the ultimate decision to fund or go forward with projects is vested in Council. So when that next project comes up, it will be debated at that

time. He does not want to be bogged down with the details of specific projects and he does not want to recreate what the committee has done over the past year. Mr. Greeson said it is helpful to the consultants and to staff that if there are particular projects or concepts that need discussion then we need to know that to prepare the materials ahead of time to have a fruitful discussion that leads to decision.

Mr. Foust said he stops on the resolution where it reads, "... the bike and ped master plan will provide direction to staff in the planning and prioritization..." It is the section, "...will provide direction..." that he struggles with. He thinks to Mr. Myer's thoughts that something that reads "will serve as a reference tool" or "will serve as a guidance resource" is what he wants to see. There are things within this master plan and the Complete Streets policy where we need to have some allowance for assessing the appropriateness of some of these tools. He stated that he believes some of these tools do not fit. He is cautious of having them introduced here as if they are endorsed concepts we are ready to take on over the next few years.

**MOTION** Mr. Myers moved, seconded by Mr. Foust to table Resolution No. 29-2019.

There being no additional comments, the motion to table Resolution No. 29-2019 passed unanimously by a voice vote.

Mr. Myers suggested to bring specific questions about specific projects to staff within the next week before the next meeting.

Council decided to wait to introduce Resolution No. 30-2019 until the Bicycle and pedestrian master plan is brought back for continued discussion.

Resolution No. 31-2019

Authorizing the City Manager to Enter into an Agreement with the City of Dublin for the Northwest Regional Emergency Communication Center to provide public safety dispatching communication services.

# Introduced by Ms. Kowalczyk.

**MOTION** Ms. Dorothy made a motion to adopt Resolution No. 31-2019. The motion was seconded by Mr. Myers.

Ms. Stewart said she wanted to touch briefly on the reasoning behind this recommendation. Since the April meeting, we have conducted extensive public outreach to the community. The recommendation is to join the Northwest Regional Emergency Communications Center for 911 call answering and dispatching services for police, firefighters, and paramedics. They would also include handling of afterhours dispatching of other City services. The challenges we have as a small independent center drove this recommendation and it centers around the ever-increasing demands and expectations in

this service area. It is challenging to meet these demands as a small jurisdiction. Additionally, we cannot receive wireless 911 calls directly. This decision was not driven by the performance of our existing personnel. They serve our community extremely well every day.

She explained how we first began looking at this idea in 2012-2013 with a study evaluating the feasibility of a multi-jurisdictional center with other local jurisdictions. We have conducted additional research off and on since that time. We completed our evaluation in late 2018 after experiencing staffing shortages in our center.

The Northwest Center is operated by the City of Dublin and currently serves Dublin, Hilliard, Upper Arlington, Norwich Township, and Washington Township. By joining Northwest we would have the benefits of enhanced service because we currently cannot take 911 cell calls directly but the Northwest Center can. This will result in quicker response times and fewer 911 call transfers for Worthington paramedics, firefighters, and police. Because there would be dedicated call takers, callers would receive more focused attention and there are separate personnel tasked with dispatching the first responders and sharing information. They also have the capacity to be more responsive to future advances in technology and operations. Call takers and dispatchers would also have enhanced training, and there would be more capacity available for large scale emergency events.

There has been extensive public engagement and discussion around this recommendation. There were multiple Coffee with the Chiefs discussions. We had an amazing response from the telephone townhall with almost 500 total attendees, and 138 callers listening at one time. This participation was much greater than any of the in-person activities. We also had lots of web, social media, and newspaper articles communicating information. We also conducted visits with community groups, and reached out to our partners in Perry Township, Sharon Township, and the Village of Riverlea for their input. Information was distributed to our Police Citizens Academy alumni, Citizens Academy alumni, and members of our boards and commissions.

The financial agreement with the City of Dublin will be determined each year based on the Joint Dispatching Budget, proportioned across the jurisdictions based on usage of the Center. The Joint Dispatching Budget is developed by the Executive Committee comprised of the Chiefs from each jurisdiction and adopted by Dublin City Council. Worthington will receive the cost for the upcoming year in the fall of each year, which will be incorporated into the annual budget.

Mr. Myers said given the dearth of people here, we expected people would be more energized, he likes to think this is a positive. He asked if any negative comments were received during the outreach effort. Ms. Stewart said in other communities it has been controversial and we wanted to actively and extensively communicate with the community. Generally there has been no expressed opposition.

Ms. Dorothy commented on how happy she was about the outreach to the community. She anticipates if there are any issues we will work towards continuous improvement. She

hopes that if anyone in the public wanted to tour the Northwest facility, we would extend them that opportunity. This is a very good direction for us to go in.

There being no additional comments, the motion to adopt Resolution No. 31-2019 passed unanimously by a voice vote.

Resolution No. 32-2019

Approving an Agreement and Permit for and between Everstream Solutions, LLC, an Ohio Limited Liability Company, to Operate and Maintain a Telecommunications System Within the City of Worthington Pursuant to and Subject to the Provisions of Chapter 949 of the Codified Ordinances of the City of Worthington.

# **Introduced by Mr. Foust**

**MOTION** 

Mr. Robinson made a motion to adopt Resolution No. 32-2019. The motion was seconded by Ms. Kowalczyk.

Mr. Greeson said this is for a new permit. It appears to be a reputable fiberoptic provider who has complied with our codified ordinances to receive a permit.

There being no additional comments, the motion to adopt Resolution No. 32-2019 passed unanimously by a voice vote.

Resolution No. 33-2019

Appointing Janet Grubb, S. Michael Miller, Donald Breckinridge, and Charles "Kip" Kelsey to Serve as Mayor's Court Magistrates when the Mayor and Vice-Mayor are Not Available.

# Introduced by Ms. Dorothy.

**MOTION** 

Mr. Myers made a motion to adopt Resolution No. 33-2019. The motion was seconded by Mr. Foust.

Mr. Lindsey said that Mayor Holmes indicated some concern about the possibility that we might not have someone available to handle Mayors Court activities if he were out of town. Since Vice Mayor Lorimer is less inclined in doing a full court hearing, there is the need to have a bullpen ready to go. These recommended magistrates have all indicated a willingness to serve if needed. We anticipate the need only occurring once or twice a year at a maximum.

There being no additional comments, the motion to adopt Resolution No. 33-2019 passed unanimously by a voice vote.

Resolution No. 34-2019

Authorizing the Acquisition of Certain Real Estate Interests Involving Parcels 5 and 19 for the Northeast Gateway Intersection Improvement Project. (Project No. 602-14)

Introduced by Mr. Foust.

**MOTION** 

Mr. Robinson made a motion to adopt Resolution No. 34-2019. The motion was seconded by Ms. Kowalczyk.

Mr. Greeson said this is a continuation of the Northeast Gateway process.

There being no additional comments, the motion to adopt Resolution No. 34-2019 passed unanimously by a voice vote.

Ordinance No. 21-2019

Authorizing the City Manager to Enter into a Community Reinvestment Area Agreement with Worthington 17, LLC to Grant a Seventy-Five Percent (75%) Tax Exemption for Real Property Improvements to be Made to the Property Located at 6740 North High Street in the City of Worthington for a Period Not to Exceed Ten (10) Years.

Introduced by Ms. Dorothy.

The Clerk was instructed to give notice of a public hearing on said ordinance(s) in accordance with the provisions of the City Charter unless otherwise directed.

### REPORTS OF CITY OFFICIALS

### Policy Item(s)

Permission to Advertise for Bids - East Wilson Bridge Road Resurfacing Project

Mr. Whited said that they are excited to resurface East Wilson Bridge Road and he hopes to do that after the waterline project is completed. He appreciates the permission to solicit for bids.

Ms. Dorothy said she understands we will look at all waterlines. Mr. Whited said it is behind schedule currently.

**MOTION** Mr. Myers moved, seconded Mr. Foust to give permission to advertise for bids.

There being no additional comments, the motion passed unanimously by a voice vote.

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Mr. Greeson asked to discuss scheduling for visioning RFP interviews. This has been a challenging affair in terms of determining dates that work for Council's schedules and the consultants. Several options have been distributed along with the pros and cons of each of those options.

After Council discussion the consensus was for option 2 beginning at 7pm.

Mr. Greeson said that the meetings would be hosted in the meeting room, so no one has advantage of watching livestream. Ms. Stewart said it would be noticed as a public meeting.

# REPORT OF COUNCIL MEMBERS

Ms. Dorothy updated that she had a cemetery meeting after the joint meeting approving the continuance of the .5 mil. They have adopted the master plan and are now getting quotes for construction documents. It is a slow process. Architectural engineering documents still need to be bid and designed. Something may be finished in several years.

President Michael asked if Councilmembers could let staff know who their choices for the visioning committee are to be reviewed in executive session.

### **ADJOURNMENT**

**MOTION** Mr. Foust moved, Mr. Myers seconded a motion to adjourn.

The motion carried unanimously by a voice vote.

President Michael declared the meeting adjourned at 9:31 p.m.

	Assistant City Clerk
APPROVED by the City Council, this 3 <sup>rd</sup> day of June, 2019.	
Council President	

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# **CITY OF WORTHINGTON Worthington City Council Minutes**

June 3, 2019

6550 N. High Street Worthington, Ohio 43085

# CALL TO ORDER - Roll Call, Pledge of Allegiance

Worthington City Council met in Regular Session on Monday, June 3, 2019, in the John P. Coleman Council Chambers of the Louis J.R. Goorey Municipal Building, 6550 North High Street, Worthington, Ohio. President Michael called the meeting to order at or about 7:30 p.m.

### ROLL CALL

**Members Present:** Rachael R. Dorothy, Douglas Foust, Beth Kowalczyk, David Robinson, Douglas K. Smith, Scott Myers, and Bonnie D. Michael

# **Member(s) Absent:**

Also present: City Manager Matt Greeson, Assistant City Manager Robyn Stewart, Director of Law Tom Lindsey, Director of Finance Scott Bartter, Chief of Fire John Bailot, Director of Service & Engineering Dan Whited, Director of Planning & Building Lee Brown, Chief of Police Jerry Strait, Director of Parks & Recreation Darren Hurley, Clerk of Council D. Kay Thress, Assistant City Clerk Ethan Barnhardt

There were 7 visitors present.

### PLEDGE OF ALLEGIANCE

President Michael invited all to stand and join in reciting the Pledge of Allegiance to the flag.

### VISITOR COMMENTS

No visitor comments.

### APPROVAL OF THE MINUTES

- Special Meeting Minutes May 20, 2019
- Regular Meeting May 20, 2019

Mr. Foust requested that there is a 35 second portion on the video feed from 1:04:45 – 1:05:20 that he would like to see included in the minutes.

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Mr. Greeson recommended that we table the minutes and bring back an amendment.

**MOTION** Mr. Foust moved, Mr. Smith seconded a motion to table the meeting

minutes for the Regular Meeting of May 20, 2019.

The motion to table the minutes for the Regular Meeting of May 20, 2019 carried unanimously by a voice vote.

The minutes for the Special Meeting of May 20, 2019 were approved as presented unanimously by a voice vote.

### PUBLIC HEARINGS ON LEGISLATION

President Michael declared public hearings and voting on legislation previously introduced to be in order.

Ordinance No. 20-2019 An Ordinance Authorizing the Appropriation of

Property and Easements from Multiple Properties for the Public Purpose of Constructing a Roadway Project, Specifically, for the FRA-CR 84-1.36 Northeast Gateway Project, Which Such Roadway

Shall be Open to the Public Without Charge.

The foregoing Ordinance Title was read.

MOTION Mr. Robinson moved, Mr. Smith seconded a motion to remove

Ordinance No. 20-2019 from the table.

The motion to remove Ordinance No. 20-2019 from the table carried unanimously by a voice vote.

Mr. Lindsey explained how this ordinance is part of a two step legislatively required process by state statute for us to move forward with the appropriation of any properties we cannot successfully negotiate a purchase price. We have listed all of the properties that we would anticipate might meet that requirement. However, negotiations have continued, and he is happy to report one of the parcels has reached a tentative agreement subject to signatures by both parties and the actually closing. We will not remove it from the actual ordinance, though he does not anticipate any problems between now and the closing. None of the other ones have closed. We are still optimistic on a number of these parcels and a number have entered into Right of Entry Agreements which would give us authority to move forward, which is not the same as us purchasing it, but it will not hold up the project. It is possible that if something were not to resolve, we would need to appropriate.

Mr. Robinson asked if Mr. Boggs with Frost, Brown, Todd, who is handling negotiations for this could come back to explain how this negotiation process works.

There being no additional comments, the clerk called the roll on Ordinance No. 20-2019. The motion carried by the following vote:

Yes 7 Robinson, Kowalczyk, Foust, Dorothy, Smith, Myers, and Michael

No 0

Ordinance No. 20-2019 was thereupon declared duly passed and is recorded in full in the appropriate record book.

Ordinance No. 21-2019

Authorizing the City Manager to Enter into a Community Reinvestment Area Agreement with Worthington 17, LLC to Grant a Seventy-Five Percent (75%) Tax Exemption for Real Property Improvements to be Made to the Property Located at 6740 North High Street in the City of Worthington for a Period Not to Exceed Ten (10) Years.

# The foregoing Ordinance Title was read.

Mr. McCorkle described how he is pleased to recommend for approval a Community Reinvestment Area (CRA) for the former Anthem-Blue Cross/Blue Shield property. CRAs exempt a percentage of real property taxes on just the improvements of a property. The baseline property tax revenue will continue to be paid to the various jurisdictions as is currently being done, only the increased percentage of the valuation will be abated.

CRAs were originally created in the 1960s to deal with urban blight. Cities, villages, or counties can petition the state to create a CRA area or zone. A housing survey must be completed as part of the petition, which was completed in 2002-2003. The state requires that the CRA have contiguous boundaries or zones which are preferred for reporting purposes. The area or zone must also have two structures, one of which must be residential or historic. They also require a Housing Council, Housing Officer, and Tax Incentive Review Council.

CRA agreements require that anything more than 50% or 10 years have school board approval. This CRA received the school board approval in May. We also complete an annual report that is submitted to the state every year by March 31st.

In Worthington our program is primarily focused on Huntley & Proprietors Corridors, Wilson Bridge Corridor, and High Street. Our program was formally created in 2005 and the CRA here only focuses on commercial and industrial, residential properties are not eligible.

*In Worthington there are three criteria for a CRA required:* 

- 1. Conduct commercial or industrial activity on the property such as manufacturing, warehousing, wholesale or office
- 2. Minimum investment of at least \$1M in new construction or improvements to the property
- 3. Employ minimum of 25 new employees or incur at least \$1M in new annual payroll costs in the City

Property owners or developers must enter into a legal agreement with the City to obtain CRA exemption before commencing any remodeling or construction work.

This property is located at 6740 N. High Street and is the former home of Anthem Blue Cross/Blue Shield. When they left, they had approximately 400 employees with about 225 of those on-site. An additional 150 employees were working remotely. They did have significant payroll at that building. When they left, they were only occupying 30,000 square feet of 207,000 square feet. They moved to the Point at Polaris and only leased 30,000 square feet. The property was purchased by Worthington 17, LLC in late 2017 and is currently vacant. The 207,000 square foot office building was built in the early 1970s. The request is for 10 acres comprised of 6 parcels that are to be abated.

Mr. Myers asked how this property ended up as six parcels and if there has ever been a move to combine those. Mr. Brown said that they probably gathered it parcel by parcel at a time. If it were coming in today, or when we work with the applicant for any redevelopment, we will probably go through a process to combine the parcels. Usually with state building codes for commercial, you cannot cross property lines. We will eventually be able to clean it up and create one big parcel.

Mr. McCorkle said that there are three parcels that are not being abated, the parking lot to the east and the anticipated retail development to the south. For that reason they are not included in the property tax abatement.

Mr. Foust asked if that would be the time to combine those two into one if something is to be developed there. Mr. McCorkle responded affirmatively.

Mr. Robinson asked for clarification about the requirement for there to be two properties, residential or historic for a CRA. Mr. McCorkle replied that requirement was for the CRA district to be initially created, which was done in 2005, and does not apply in this instance.

Mr. McCorkle gave a description of the project details and how with an abatement, the rationale would be that it would create a fixed expense that will attract office tenants. It would be a triple net lease where the property owner will ask for a certain price for square foot as a base price. It is then on the tenant to pay for utilities, taxes, and insurance on top of that. The property tax abatement allows us to hold the property taxes relatively consistent, making the property more attractive. They will have an expected expense for the next ten years.

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Mr. Robinson asked if the tenant is the beneficiary of the 75% abatement. Mr. McCorkle said the true beneficiary is who is paying the tax bill, which would be Worthington 17, LLC. It is his understanding that Worthington 17, LCC is planning to structure the lease as a triple net lease which would pass the benefit along to the tenants.

Mr. McCorkle explained how the baseline property value is estimated at \$5.25 million. They acquire the site for \$6.5 million and the property owner then anticipates selling the southern parcel as a cash infusion, reducing the baseline value. They anticipate \$4-6 million in renovation costs. They are waiting on a tenant to come and say what they want done. The assumption is the creation of 400 new jobs by year five, assuming a multitenant user. The property owners are marketing it as both a single occupancy with a single user utilizing the entire building, and multitenant with multiple users splitting the building. Both are possible and we do not know the answer to that right now. He is hopeful we blow past the estimation of jobs created in year one, but we do not know that yet. The payroll commitment of \$16 million by year five assumes an average salary of \$40,000.

Mr. Myers asked if the job commitment numbers are baked into the agreement. Mr. McCorkle said that is correct. The TIRC has the ability to recommend changes to the agreement if they are not in compliance, which would then be brought to Council.

Mr. McCorkle detailed the economic impact to the Worthington City Schools and the City of Worthington. In this particular case, the schools are foregoing an average of \$106,000 per year, but will receive 25% from the portion not abated, and new revenues from a retail building for an estimated net gain of \$7,079. The City of Worthington is foregoing \$5,309, but the increased income tax revenues and property taxes from the non-abated portion and the new retail results in an estimated net annual impact to the City of \$400,355. If the retail building is not constructed on the southern parcel as anticipated, the City and schools will work in good faith on an income tax sharing agreement.

He described how the property is currently addressed as 6740 North High Street, but they anticipate rebranding it as 6700 North High Street.

Ms. Dorothy asked how many CRAs we have in the City of Worthington. Mr. McCorkle said we approved three 10-year CRAs in 2007, which have already burned off. We have one that is currently active at FC Bank which was approved in 2015. Ms. Dorothy asked about tenants looking for another location after the abatement burns off. Mr. McCorkle said that can happen and used the example of Roadrunner leaving with the abatement on their building burning off. Ms. Dorothy detailed how we receive most of our general revenue from income tax and when Anthem went away, we lost nearly \$1 million in income tax. The listed number here that we are incentivizing of \$400,000, is lower and she questioned if that is better than nothing. Mr. McCorkle explained that is a conservative estimate. The building is currently vacant, and they have shown many people the space. He believes it is critical we make the space as attractive as possible and offer as much as we can to attract businesses into that. In addition to the CRA, this was also our first user of the PACE assistance program.

Ms. Kowalczyk asked why the CRA is so important for this initiative. Mr. McCorkle detailed how we have an aging office product in Worthington, and we are struggling to compete with new Class-A office space in Easton, Polaris, and Bridge Park in Dublin. If you look at our neighbors, they are baking tax abatements into their buildings when they are constructed. That makes it challenging to compete. It is challenging to take a 40-50-year-old building and make it attractive from an incentive perspective. This levels the playing field and is getting us a little more on an equal footing with the other product coming online.

Mr. Robinson noted a clerical error in the CRA documents and then asked about the ordinance itself where it references revisions or additions approved by the City Manager and he asked what authority the City Manager may have and what types of things fall under that description. Mr. Lindsey explained how the language is standard where a sample agreement is being attached to the ordinance prior to the finalization of that agreement, and so the Exhibit A here is a draft agreement. In this language you would be authorizing the City Manager to make those revisions or additions that are consistent with the general objectives and requirements of the ordinance as set forth in the ordinance. As with all of our agreements it would require the Law Director's approval to form.

There being no comments, the clerk called the roll on Ordinance No. 21-2019. The motion carried by the following vote:

Yes 7 Foust, Dorothy, Smith, Myers, Robinson, Kowalczyk, and Michael

No 0

Ordinance No. 21-2019 was thereupon declared duly passed and is recorded in full in the appropriate record book.

## NEW LEGISLATION TO BE INTRODUCED

**Resolution No. 35-2019** Amending the Position Title and Position Description for Police Chief.

Introduced by Ms. Kowalczyk.

**MOTION** Mr. Robinson made a motion to adopt Resolution No. 35-2019. The motion was seconded by Mr. Foust.

Mr. Greeson explained how Chief Strait is retiring from the Division of Police later this summer and it is customary when we are anticipating any opening, to review the job description for the position and begin a process for recruitment. We have recommended some changes to the job description. There are a couple including a modest change in the timing requirement for a bachelor's degree. The most significant change is an amendment to the title of the position to Deputy Director of Safety/Police Chief. The Fire Chief and other department heads are all unclassified positions, also at-will, and this resolution would designate the Police Chief as a similar unclassified position.

There being no additional comments, the motion to adopt Resolution No. 35-2019 passed unanimously by a voice vote.

Resolution No. 36-2019

Strongly Urging the Ohio Governor and Members of the Ohio General Assembly to Restore the Local Government Fund to Pre-Recession Levels.

Introduced by Mr. Foust.

**MOTION** 

Mr. Smith made a motion to adopt Resolution No. 25-2019. The motion was seconded by Mr. Myers.

Mr. Greeson detailed how the Local Government Fund (LGF) has been reduced significantly since the Great Recession. There was a time where we received \$1 million per year in LGF monies and last year in 2018 we received \$358,937. It is an important revenue stream and is one of the few that are discretionary and not designated for a particular use. Strong cities make a strong Ohio. Since the 1930s there has been some kind of revenue sharing because there is value in helping local governments be sustainable from a fiscal standpoint and have stable levels of service. The economy has rebounded and with state revenues rebounding, it is logical to increase the LGF dollars that were cut during the recession. Many organizations advocating for local governments are supporting increased local government funding.

Ms. Kowalczyk asked if it was fair to say due to the cuts, when we do need funding it has been up to the community, putting pressure on our residents. Mr. Greeson said that the reductions in the LGF have had different effects on different communities. In our case, we have less diverse revenue streams than in the past. In 2008, we had Estate Tax revenues which were eliminated, Tangible Personal Property Tax which were phased out, and we had more LGF funding. With those sources of revenue gone, income tax as a percentage of our overall budget now stands at 74%, necessitating that we retain significant fund balances.

President Michael said that if the funds are not coming in, it takes the projects we would like to do and pushes them back because we do not have the additional funding coming in.

Ms. Kowalczyk said that taking those revenues and holding them at the state level and segregating them into specific funding streams really inhibits local governments from driving dollars where they need to go. She believes this is incredibly important and we should encourage the General Assembly to take a close look at it.

Mr. Robinson says that this resolution is a good idea, however, the General Assembly will ultimately be more motivated by the voters. He asked if there are ways to communicate the purpose of this resolution to the public and educate them as to what we are doing and what is going on at the Statehouse. Mr. Greeson said we would engage Ms. Brown who is best equipped to do that.

There being no additional comments, the motion to adopt Resolution No. 36-2019 passed unanimously by a voice vote.

Ordinance No. 22-2019

Amending Ordinance No. 52-2018 (As Amended) to Adjust the Annual Budget by Providing for an Appropriation from the Capital Improvements Fund Unappropriated Balance to Pay the Cost of Curb Improvements at Wilson Bridge Road & the Railroad Crossing for the NE Gateway Intersection Improvement Project and all Related Expenses with said Project. (Project No. 602-14)

# Introduced by Ms. Dorothy.

Ordinance No. 23-2019

Amending Ordinance No. 52-2018 (As Amended) to Adjust the Annual Budget by Providing for an Appropriation from the Capital Improvements Fund Unappropriated Balance to Pay the Costs of the East Wilson Bridge Road Resurfacing Project and all Related Expenses and Determining to Proceed with said Project. (Project No. 692-19)

# Introduced by Ms. Kowalczyk.

The Clerk was instructed to give notice of a public hearing on said ordinance(s) in accordance with the provisions of the City Charter unless otherwise directed.

### REPORTS OF CITY OFFICIALS

### Policy Item(s)

Architectural Review Board Appeal - 885 Evening Street

Mr. Greeson explained that the appellant has withdrawn their appeal for the ARB's approval of the modular classroom at 885 Evening Street. Council tabled that and procedurally we want to remove it from the table before accepting the withdrawal.

**MOTION** Mr. Foust moved, Mr. Smith seconded a motion to remove the appeal from the table.

The motion to remove the appeal from the table carried unanimously by a voice vote.

**MOTION** Mr. Myers moved, Ms. Dorothy seconded a motion to accept the withdraw of the appeal.

The motion to accept the withdraw of the appeal carried unanimously by a voice vote.

Mr. Greeson reported that our Electric Aggregation Program has a reported 98% participation rate according to our consultant Rich Surace with Energy Alliances. Typically, there is a higher opt out rate of approximately 5% in other communities he has worked with.

### REPORT OF COUNCIL MEMBERS

Mr. Smith said residents have reached out to us via email and letters and he asked if we have a plan to respond as a group. President Michael responded that staff are developing responses to the correspondence, which will be shared with Councilmembers.

Mr. Myers noted that June 7 is National Gun Violence Prevention Day and he asked if we heard anything back from Senator Kunze about the letter we sent a year ago. Mr. Greeson said he remembers we got an acknowledgement receipt of the letter. Mr. Myers said he would imagine we received acknowledgement of receipt, but doubts we received committal about doing anything.

Ms. Dorothy thanked the American Legion, and everyone involved with the Memorial Day Parade. It was a fabulous event. Several residents came up to her to ask if Worthington was ever going to consider a single use plastic bag ban such as Bexley has recently done.

Ms. Kowalczyk commented that when she was on vacation in South Carolina recently, she noticed plastic bags were not being used and things were still running very smoothly. She mentioned how Worthington First Wednesday is coming up and the focus this month is on the arts. The Picnic with the Partnership is on June 22<sup>nd</sup> and this is the Partnership's signature event. She brought up how she received an email from a resident about our nondiscrimination ordinance and asked since June is Pride Month if we could highlight that, perhaps by flying flag over City Hall.

President Michael thanked those involved in the Memorial Day Parade and remembering those who died. Our own Vice Mayor Lorimer was the marshal and the distinguished keynote speaker was Chief Jerry Strait. She also mentioned that last night's Concert on the Green was recognized as Eric Gnezda day, celebrating the songs he has written, and his work with Songs at the Center.

Mr. Foust said in response to Ms. Kowalczyk's suggestion about flying a flag above City Hall, he discussed his work with the County Commissioners and how they have had a lot of dialogue over time about displays on the County Courthouse lawn. If we start having that conversation, he has some things to offer. However, it is one of those things where the word slippery slope comes to mind.

### **EXECUTIVE SESSION**

**MOTION** 

Mr. Myers moved, Ms. Dorothy seconded a motion to meet in Executive Session to discuss board and commission appointments and land acquisition.

The cl	lerk cal	led the	e roll on Executive Session. The motion carried by the following
	Yes	7	Dorothy, Myers, Kowalczyk, Foust, Robinson, Smith, and Michael
	No	0	
Counc	il reces	sed at 8	2:28 p.m. from the Regular meeting session
MOTI	ION		Mr. Foust moved, Mr. Robinson seconded a motion to return to open session at 9:07 p.m.
The m	otion c	arried	unanimously by a voice vote.
ADJO	URNM	IENT	
MOTI	ION		Mr. Myers moved, Mr. Smith seconded a motion to adjourn.
The m	otion c	arried	unanimously by a voice vote.
President Michael declared the meeting adjourned at 9:07 p.m.			
Α		D by the City of June, 2	Assistant City Clerk by Council, this 2019.

Council President

**10** | P a g e



# Worthington City Council Special Meeting Minutes

Wednesday, June 5, 2019 ~ 7:00 p.m.

6550 N. High Street Worthington, Ohio 43085

# **CALL TO ORDER – Roll Call, Pledge of Allegiance**

Worthington City Council met in Regular Session on Wednesday, June 5, 2019, in the second floor Meeting Room of the Louis J.R. Goorey Municipal Building, 6550 North High Street, Worthington, Ohio. President Michael called the meeting to order at or about 7:00 p.m.

### **ROLL CALL**

**Members Present:** Douglas Foust, Beth Kowalcyzk, Scott Myers, David Robinson, Douglas Smith and Bonnie D. Michael (Rachael Dorothy arrived at approximately 7:15 p.m.)

Also present: City Manager Matt Greeson and Clerk of Council D. Kay Thress

### PLEDGE OF ALLEGIANCE

President Michael invited all to stand and join in reciting the Pledge of Allegiance to the flag.

### SPECIAL PRESENTATION

• Future iQ, Inc.

David Beurle and Heather Branigin were the representatives for Future iQ. They provided background information and shared their approach to community visioning. While he will be the point person and very involved, Mr. Beurle by way of PowerPoint introduced the other members of the team that will be working on the Worthington Visioning project.

Mr. Beurle shared that their approach to visioning is data driven to maximize the outcome of any type of visioning process. Their most recent works have involved the Department of Defense in assisting communities that have a strong military presence, they do tourism planning in Washington, Oregon and Maine, and they assist with city planning (he provided several examples, one of which was Hilton Head Island, S.C.). If he were to stereotype the communities that they have worked with he would say that they are relatively affluent, have well educated citizenry and they are people who really want to do a deep dive and think about the tough questions of the future. They want to work with communities that are either at a crossroads or things are changing and residents want to think about their future.

The goal is to produce a powerful outcome for the community and set Worthington up with a clear plan. Their approach uses three elements: Future Oriented (determine trend lines), People Focused (want people to feel like they are investing their time well and are engaged in the process), and Data Driven (use data to give council a defensible base for its decisions going forward). They spend a great deal of time analyzing the input from the community in order to clarify where points

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of contention exist, determine how big the deviations are and which cohorts have different views and then pull all of that together. He thinks they are unique because of the Future Oriented piece and the Data Driven effort which are both very important elements in their process.

They look at emerging trends as well as the previous work that has been done because there is a history in planning. They will be looking at what the vision and action plan is for 2030-2040. They will also consider the internal dynamics of the community as well as the external forces that might be involved.

The process involves four phases. An initial community survey, which does not necessarily have quality data points, but it gives people a change to have a say. They have a think tank, which convenes a group of people over several days to think about different iterations of the future. They will use scenarios to envision what the City might look like ten to twenty years from now. There are several months of community engagement efforts. The Visioning Committee can be used to assist with surveys, local events and focus group meetings. They probably want a 1,000 to 1,500 response rate from this community. We look at the different groups and design appropriate engagement to reach each of them through different approaches. Then the think tank group is brought back together to evaluate the data and develop the vision and action plan.

We often have quite an interface with the Council. We will brief members in working sessions and have several touch points. They will need guidance because some Councils want to be very hands off and some want to be involved because they are part of the community.

Mr. Beurle explained that the \$80,000 cost is a fixed price and includes everything on the list. He thinks that the depth and width of the stakeholder engagement piece could fluctuate if needed.

Council members asked questions and thanked the two for joining them this evening.

#### **ADJOURNMENT**

President of Council

**MOTION** Mr. Foust made a motion to adjourn the Special Meeting. The motion was seconded by Ms. Dorothy. President Michael declared the meeting adjourned at 8:04 p.m. Clerk of Council APPROVED by the City Council, this 17th day of June, 2019.

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# STAFF MEMORANDUM City Council Meeting – June 17, 2019

Date: May 29, 2019

To: Matthew H. Greeson, City Manager

From: Daniel Whited, P.E. Director of Service and Engineering

Subject: Ordinance No. 22-2019 - Appropriation - Preliminary Engineering - CSX

**Rail Crossing Improvements** 

### **EXECUTIVE SUMMARY**

This Ordinance appropriates \$45,000 costs required by CSX to fund engineering and inspections of proposed improvements at the East Wilson Bridge Road railroad crossing.

## RECOMMENDATION

Approve as Presented

# **BACKGROUND/DESCRIPTION**

The Ohio Rail Development Commission (ORDC) has approved the preliminary engineering plans for City-related construction to take place at the rail crossing on East Wilson Bridge Road. These improvements will construct new curb and gutter, in addition to concrete traffic islands, which will eliminate the ability for vehicles to circumvent the gates and risk a train-car collision. The improvements will work in conjunction with new signals, gates and detection systems being installed by ORDC, and CSX and Norfolk Southern Railroads.

Earlier this year, staff secured funding to complete the work this summer. As we moved forward, CSX determined we would need to pay \$45,000 into a force account which will cover their cost for engineering and inspections of the work. The account must be established before they will allow work to take place in their right-of-way. These funds can be reimbursed through our grant from the Ohio Rail Development Commission.

# **FINANCIAL IMPLICATIONS/FUNDING SOURCES** (if applicable) \$45,000

### **ATTACHMENT**

Ordinance No. 22-2019

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#### ORDINANCE NO. 22-2019

Amending Ordinance No. 52-2018 (As Amended) to Adjust the Annual Budget by Providing for an Appropriation from the Capital Improvements Fund Unappropriated Balance to Pay the Cost of Curb Improvements at Wilson Bridge Road & the Railroad Crossing for the NE Gateway Intersection Improvement Project and all Related Expenses with said Project. (Project No. 602-14)

WHEREAS, the Charter of the City of Worthington, Ohio, provides that City Council may at any time amend or revise the Budget by Ordinance, providing that such amendment does not authorize the expenditure of more revenue than will be available;

NOW, THEREFORE, BE IT ORDAINED by the Council of the Municipality of Worthington, County of Franklin, State of Ohio:

SECTION 1. That there be and hereby is appropriated from the Capital Improvements Fund Unappropriated Balance to Account No. 308.8150.533330 an amount not to exceed forty five thousand dollars (\$45,000.00) to pay the cost of curb improvements at Wilson Bridge Road and the Railroad Crossing for the NE Gateway Intersection Improvement Project and all related expenses (Project No. 602-14).

SECTION 2. That notice of passage of this Ordinance shall be posted in the Municipal Administration Building, the Worthington Library, the Griswold Center and the Worthington Community Center and shall set forth the title and effective date of the Ordinance and a statement that the Ordinance is on file in the office of the Clerk of Council. This Ordinance shall take effect and be in force from and after the earliest period allowed by law and by the Charter of the City of Worthington, Ohio.

Passed		
	President of Council	
Attest:		
Clerk of Council		

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# **STAFF MEMORANDUM**City Council Meeting – June 17, 2019

Date: June 12, 2019

To: Matthew H. Greeson, City Manager

From: Daniel Whited, P.E.

Subject: Ordinance No. 23-2019 - Appropriation - East Wilson Bridge Road

Resurfacing

### **EXECUTIVE SUMMARY**

This Ordinance appropriates funds for the resurfacing project for East Wilson Bridge Road from High Street to the railroad crossing.

## RECOMMENDATION

Motion to Amend and Approve as Amended

# **BACKGROUND/DESCRIPTION**

East Wilson Bridge Road has experienced a number of large-scale water main breaks over the last several years. The breaks, along with regular wear and tear, have taken a toll on the existing asphalt road surface. This spring a new waterline is being constructed with the intention of eliminating further damage to the roadway and disruption in water surface. At the conclusion of the waterline construction, we plan to have East Wilson Bridge Road resurfaced to bring it back into an acceptable level of service for motor vehicles and bicycles.

Bids were opened June 5<sup>th</sup>, with Strawser Paving being the best, lowest bidder. We are seeking permission to allow the City Manager to award and enter into contract with Strawser Paving to complete the work.

# FINANCIAL IMPLICATIONS/FUNDING SOURCES (if applicable)

The engineering estimate for the asphalt resurfacing is \$564,000

### **ATTACHMENTS**

Ordinance No. 23-2019 (As Amended)

Ordinance No. 23-2019

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# ORDINANCE NO. 23-2019 (As Amended)

Amending Ordinance No. 52-2018 (As Amended) to Adjust the Annual Budget by Providing for an Appropriation from the Capital Improvements Fund Unappropriated Balance to Pay the Costs of the East Wilson Bridge Road Resurfacing Project and all Related Expenses and Determining to Proceed with said Project. (Project No. 692-19)

WHEREAS, the Charter of the City of Worthington, Ohio, provides that City Council may at any time amend or revise the Budget by Ordinance, providing that such amendment does not authorize the expenditure of more revenue than will be available;

NOW, THEREFORE, BE IT ORDAINED by the Council of the Municipality of Worthington, County of Franklin, State of Ohio:

- SECTION 1. That there be and hereby is appropriated from the Capital Improvements Fund Unappropriated Balance to Account No. 308.8150.533421 an amount not to exceed five-hundred sixty-four thousand dollars (\$564,000) to pay the cost of the East Wilson Bridge Road Resurfacing Project and all related expenses (Project No. 692-19).
- SECTION 2. That the City Manager be and hereby is authorized and directed to enter into an agreement with the firm of Strawser Paving Company for the provision of the aforementioned services.
- SECTION 3. For the purposes of Section 2.21 of the Charter of the City, this ordinance shall be considered an "Ordinance Determining to Proceed" with the Project, notwithstanding future actions of this Council, which may be necessary or appropriate in order to comply with other requirements of law.
- SECTION 4. That notice of passage of this Ordinance shall be posted in the Municipal Administration Building, the Worthington Library, the Griswold Center and the Worthington Community Center and shall set forth the title and effective date of the Ordinance and a statement that the Ordinance is on file in the office of the Clerk of Council. This Ordinance shall take effect and be in force from and after the earliest period allowed by law and by the Charter of the City of Worthington, Ohio.

Passed		
	President of Council	
Attest:	Introduced June 3, 2019	
Clerk of Council	P.H. June 17, 2019	

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### ORDINANCE NO. 23-2019

Amending Ordinance No. 52-2018 (As Amended) to Adjust the Annual Budget by Providing for an Appropriation from the Capital Improvements Fund Unappropriated Balance to Pay the Costs of the East Wilson Bridge Road Resurfacing Project and all Related Expenses and Determining to Proceed with said Project. (Project No. 692-19)

WHEREAS, the Charter of the City of Worthington, Ohio, provides that City Council may at any time amend or revise the Budget by Ordinance, providing that such amendment does not authorize the expenditure of more revenue than will be available;

manorize the expenditure of more revenue than will be a variable,
NOW, THEREFORE, BE IT ORDAINED by the Council of the Municipality of Worthington, County of Franklin, State of Ohio:
SECTION 1. That there be and hereby is appropriated from the Capital Improvements Fund Unappropriated Balance to Account No. 308.8150.533421 an amount not to exceed
Resultacing Project and an related expenses (Project No. 092-19).
SECTION 2. That the City Manager be and hereby is authorized and directed to enter into an agreement with the firm of for the provision of the aforementioned services.
SECTION 3. For the purposes of Section 2.21 of the Charter of the City, this ordinance shall be considered an "Ordinance Determining to Proceed" with the Project, notwithstanding future actions of this Council, which may be necessary or appropriate in order to comply with other requirements of law.
SECTION 4. That notice of passage of this Ordinance shall be posted in the Municipal Administration Building, the Worthington Library, the Griswold Center and the Worthington Community Center and shall set forth the title and effective date of the Ordinance and a statement that the Ordinance is on file in the office of the Clerk of Council. This Ordinance shall take effect and be in force from and after the earliest period allowed by law and by the Charter of the City of Worthington, Ohio.
Passed
President of Council
Attest:

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Clerk of Council



# STAFF MEMORANDUM City Council Meeting -June 17, 2019

Date: June 13, 2019

To: Matthew H. Greeson, City Manager

From: Darren Hurley, Parks & Recreation Director

CC: Dan Whited, Director of Service and Engineering

Subject: Resolution No. 29-2019 Bicycle and Pedestrian Master Plan Follow Up

#### **EXECUTIVE SUMMARY**

At the May 20, 2019 City Council Meeting, the approval of the Bike and Pedestrian Master Plan and related Resolution was tabled. At your request, Council Members had an opportunity to provide feedback to staff for revisions to the plan and the Resolution. We received input and suggested changes on the resolution from Council Member Myers. We also received suggested edits on the plan and Resolution from Council Members Robinson and Foust.

Attached, please see the newly drafted Resolution and the suggested changes to the text of the plans provided by Mr. Robinson and endorsed by Mr. Foust. We have not rewritten the plan based on the suggestions yet as the suggestions are more complex in some cases and staff would like to have Council review them and determine if consensus can be reached to direct staff on revising the plan and resolution language for approval by City Council.

Comments from Council Member Robinson (June 5, 2019)

To my reading, the draft of the Bike & Ped Master Plan is not only an uncontroversial plan to enhance Worthington's everyday means of walking and biking through our town. If that were the case, I would wholeheartedly embrace it. But it also advances in its Vision and introductory statements the idea that automobiles are onerous (see notes below pgs. 6-7), reflecting societal mistakes that we need to now correct, at great cost, through various farreaching changes in street design and functionality.

If the language of the study is modified so that its contents are described simply as options and ideas for possible application where publicly supported and suitable, and when

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# 7.C. - Bicycle and Pedestrian Master Plan

funding is available, then I can readily support most of the report. But if the study is presented in its current form—conceived as an articulation of a firm policy that commits the city to a host of new goals, practices and expenditures—then I cannot embrace it due to the inclusion of what I view as inappropriate and costly elements.

My request is that two basic issues be discussed at Council: 1) the nature of the report itself (is it a study offering options without us committing to its core philosophy, policy changes, and spending requirements, or is it an actual plan that commits us to actions and funding in support of its underlying vision?), and 2) are there elements of the report, even if we decide that the document is simply a study providing options and not a fully actionable plan, that ought to be removed or fundamentally qualified (e.g., p. 78, Two-Way Travel Lanes, or p.66, Bike Boulevards that introduce street impediments so as to try slow traffic to 20 mph)?

It is my hope that the language of the Resolutions and the study itself can be modified with qualifications and edits along these lines.

Working Notes re Bike & Ped Master Plan

(I believe all page references refer to pagination in bound document distributed at Council meeting; I've also got notes from the council meeting handout with two different pagination references and I tried not to get my signals crossed—sorry if I did)

Cover - change Title from "Plan" to "Report" throughout document: A Connected Worthington Bicycle and Pedestrian Report 2019

- p.3 change from "Chapter 3: Recommendations" to "Chapter 3: Options"
- p.6 change text in first paragraph to "...of possible pedestrian and bicycle routes that would connect the city's neighborhoods with its many activity centers, as well as with the regional network."
- p.6 last bullet point: change to: "A focus on encouraging walking and biking as desirable modes of transportation, while maintaining safe and efficient means of facilitating vehicular traffic to, from, and within Worthington."
- p.7 replace the first paragraph—a sweeping socio-historical criticism—with a more relevant and value-neutral statement such as:
- "As broad cultural values evolve, there is an increasing desire in Worthington for us to enhance our ability to safely and easily walk and bike throughout our city. Doing so in a way that is compatible with the existing automobile infrastructure is a challenge that this study squarely acknowledges and creatively addresses through a range of proposed systems and possible design options."
- p. 7 replace second paragraph with "With this Bike and Pedestrian Study, the Worthington community has identified specific means of enhancing social interaction, increasing public safety, supporting certain economic activities, and supporting healthier lifestyles.

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Worthington has much to preserve, and while no single study will address all possible transportation goals, this document may be used to guide development of pedestrian and bicycle infrastructure so that the healthy choice becomes an easy choice."

- p. 7 replace third paragraph with "This study is intended to be a resource for informing decisions regarding cycling, walkability, proposed development, capital improvements, and annual budgeting. For elements of this study to be employed, strategic approaches in both the use of capital improvement dollars and in the acquisition of grant monies are required. This document prioritizes projects in order to facilitate decision-making and collaboration between policy makers, planners, and private developers. The concepts and proposals of this study should be considered and addressed, though not necessarily implemented, in all applicable development proposals. In this way, Worthington will evolve and enhance its transportation infrastructure, purposefully transforming it over time in ways compatible with public sentiment and budgetary realities."
- p. 7 replace fourth paragraph with "Given funding limitations, physical constraints, and desirability of employing the full "complete streets" concept in a mature, built-out community, the implementation of this study's recommendations will be selective, methodical, and conditioned by ongoing public dialog."
- p. 16 specify West in second key message, Improve West Dublin Granville:
- p. 40 the Recommendations are made "in concert with the development of the city's new Complete Streets policies and implementation approach." As far as I know, the city has not adopted Complete Streets policies as suitable or affordable for Worthington. Have we? If not, then this language needs to be qualified. If the CS policy is adopted, then I would suggest language that acknowledgers the qualified nature of the policy's adoption for Worthington along the lines of notes for p.7 above.
- p. 68 Bicycle Blvds. Beyond very targeted situations where safety may be the primary goal, do we embrace the goal of intentionally introducing traffic impediments to our streets in order to slow traffic? Further, what is currently deterring cyclists from targeted streets, e.g., W. New England? I've cycled W. New England many times, with children in tow, and found it a joy.
- p. 78 Two-Way Travel Lanes: Where in Worthington would this be considered desirable? If nowhere, let's eliminate.
- p. 84 Complete Streets This term encompasses a wide range of design elements and activities, some of which are uncontroversial and relatively modest (e.g., planting of trees, marking bike lanes with paint, making intersections pedestrian friendly), to highly consequential and disputable, e.g, its advocacy of building to the street, reducing the width or even number of vehicle lanes. Endorsing this concept without qualification introduces vague commitments that have far-reaching implications. I ask that we get specific about what we mean by Complete Streets in Worthington and just what it is we are endorsing, and not adopt the MORPC document in toto. See a couple of additional notes below:

# **RECOMMENDATION**

Remove from the Table

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**BACKGROUND/DESCRIPTION**This was introduced at the June 3, 2019 meeting where it was tabled.

# **ATTACHMENTS**

Resolution No. 29-2019 (As Amended) Resolution No. 29-2019 (redline version) Bicycle and Pedestrian Master Plan Document

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# RESOLUTION NO. 29-2019 (As Amended)

Adopting a Bicycle and Pedestrian Master Plan for the City of Worthington.

WHEREAS, Bicycle and Pedestrian access has been a stated priority of the Worthington City Council; and,

WHEREAS, Worthington City Council appointed a Bicycle and Pedestrian Advisory Board made up of Worthington residents to make recommendations on bicycle and pedestrian accommodations in Worthington; and,

WHEREAS, the Bicycle and Pedestrian Advisory Board made a recommendation to City Council to allocate funding to hire a consultant team to gather community input and create a Bicycle and Pedestrian Master Plan to guide future projects and investments; and,

WHEREAS, the Bicycle and Pedestrian Advisory Board, with the assistance of a professional consulting team and staff has completed a process involving community input and dialogue including walk audits, community workshops, stakeholder meetings, on-line input opportunities, public presentations, open houses, a City Council workshop, and input from a steering committee of community representatives; and,

WHEREAS, the adoption of the Bicycle and Pedestrian Master Plan represents the acknowledgement that city streets should be designed to appropriately accommodate all forms of transportation, including vehicular, bicycle and pedestrian; and,

WHEREAS, Council supports integrating alternative forms of mobility, including bicycle and pedestrian transportation, as non-exclusive factors to be considered, where appropriate, in future transportation related decisions; and,

WHEREAS, the Bicycle and Pedestrian Master Plan will provide an additional tool available to staff and Council in the planning and prioritization of future transportation related initiatives and projects.

NOW, THEREFORE, BE IT RESOLVED by the Council of the Municipality of Worthington, County of Franklin, State of Ohio:

SECTION 1. That the Worthington City Council adopts the attached Bicycle and Pedestrian Master Plan for the City of Worthington as an expression of goals and aspirations and not as a commitment to proceed with any specific project.

SECTION 2. That the City Manager and his designees will utilize the Bicycle and Pedestrian Master Plan as one guideline to inform future decisions regarding how bicycle and pedestrian accommodations may be included, where appropriate in future transportation related initiatives and projects.

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# RESOLUTION NO. 29-2019 (As Amended)

SECTION 3. That the Clerk be and hereby is instructed to record this Resolution in the appropriate record book upon its adoption.

Adopted		
Attest:	President of Council	
Clerk of Council		

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### RESOLUTION NO. 29-2019

Adopting a Bicycle and Pedestrian Master Plan for the City of Worthington.

WHEREAS, Bicycle and Pedestrian access has been a stated priority of the Worthington City Council;

WHEREAS, Worthington City Council appointed a Bicycle and Pedestrian Advisory Board made up of Worthington residents to make recommendations on bicycle and pedestrian accommodations in Worthington;

WHEREAS, the Bicycle and Pedestrian Advisory Board made a recommendation to City Council to allocate funding to hire a consultant team to gather community input and create a Bicycle and Pedestrian Master Plan to guide future projects and investments;

WHEREAS, the Bicycle and Pedestrian Advisory Board, with the assistance of a professional consulting team and staff has completed a process involving community input and dialogue including walk audits, community workshops, stakeholder meetings, on-line input opportunities, public presentations, open houses, a City Council workshop, and input from a steering committee of community representatives;

WHEREAS, The adoption of the Bicycle and Pedestrian Master Plan represents the acknowledgement that city streets should be designed to appropriately accommodate all forms of transportation, including vehicular, bicycle and pedestrian,

WHEREAS, it is the stated purpose of Council to integrateCouncil supports integrating alternative forms of mobility, including bicycle and pedestrian transportation, as non-exclusive factors to be considered, where appropriate, in future transportation related decisions, therefore Council adopts the Bicycle and Pedestrian as an expression of goals and aspirations not a commitment to any specific project,

WHEREAS, the Bicycle and Pedestrian Master Plan will <u>provide an additional tool</u> <u>available provide direction</u> to staff <u>and council</u> in the planning and prioritization of <u>future transportation related initiatives and projects</u>bike and <u>pedestrian initiatives and projects</u>;

NOW, THEREFORE, BE IT RESOLVED by the Council of the Municipality of Worthington, County of Franklin, State of Ohio:

SECTION 1. That the Worthington City Council adopts the attached Bicycle and Pedestrian Master Plan for the City of Worthington as an expression of goals and aspirations and not as a commitment to proceed with any specific project.

SECTION 2. That the City Manager and his designees will utilize the Bicycle and Pedestrian Master Plan <u>as one guideline</u> to inform future decisions regarding <u>how</u> bicycle and pedestrian <u>accommodations transportation may be included</u>, <u>where appropriate in future transportation related initiatives and projects</u>.

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# 7.C. - Bicycle and Pedestrian Master Plan

SECTION 3. That the in the appropriate record boo	he Clerk be and hereby is instructed to record this Resolution ok upon its adoption.
Adopted	
Attest:	President of Council
Clerk of Council	

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# STAFF MEMORANDUM City Council Meeting – June 17, 2019

Date: June 13, 2019

To: Matthew H. Greeson, City Manager

From: Darren Hurley, Parks & Recreation Director

CC: Dan Whited, Director of Service and Engineering

Subject: Resolution No. 30-2019 Complete Streets Policy Follow Up

#### **EXECUTIVE SUMMARY**

At the May 20, 2019 City Council Meeting, the Complete Streets Policy and related Resolutions were not introduced because of concerns by Council members. At your request, Council Members had an opportunity to provide feedback to staff for revisions to the policy and the Resolution. We received input and suggested changes on the resolution from Council Member Myers. We also received suggested edits on the policy and Resolution from Council Members Robinson and Foust.

Attached is the originally proposed Resolution as well as the newly drafted one. Suggested changes to the text of the policy was provided by Mr. Robinson and endorsed by Mr. Foust. We have not rewritten the policy based on the suggestions yet as the suggestions are more complex in some cases and staff would like to have Council review them and determine if consensus can be reached to direct staff on revising the plans and resolution language for approval by City Council.

# **Comments from Council Member Robinson (June 5, 2019)**

The complete streets concept endorsed in the documents ventures into the controversial issue of building setbacks as well. As a result, the plan, as written, overcommits the city to ideals, policies, and practices with big implications, based on this underlying philosophy, that have not been adequately considered by Council or, to the best of my knowledge, by the public at large.

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# **MORPC Complete Streets Policy**

In general, I would ask that the resolution language contain significant qualifiers as to what is being

p.63 - If we approve of the language as written, how do we determine what is "safe" and "equitable"? What are the specific metrics that would be used to measure impacts and justify expenditures? For example, how would we assess the pros/cons of dedicated bike lanes that require the elimination of vehicle lanes? Or the narrowing of vehicle lanes to create bike lanes, e.g., on E. Dublin Granville (a street with heavy truck traffic).

p. 63 - How would we assess the claim that roadway capacity would be maximized in Worthington through CS concepts?

# RECOMMENDATION

Introduce and Approve as Presented

# **ATTACHMENTS**

Resolution No. 30-2019 Resolution No. 30-2019 – edits Complete Street Policy

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### RESOLUTION NO. 30-2019

Adopting a Complete Streets Policy for the City of Worthington.

WHEREAS, the City of Worthington has shown strong commitment to the concepts of sustainability and to improving quality of life for its residents; and,

WHEREAS, developing a context-sensitive Complete Streets policy is an opportunity to expand on these efforts and reaffirm the city's commitment to incorporating sustainable practices where appropriate and navigating the evolving transportation technology landscape in a way that prioritizes residents' needs; and,

WHEREAS, staff made a recommendation to City Council to accept a Mid-Ohio Planning Commission (MORPC) Technical Assistance Program (TAP) grant to complete a Complete Streets Policy document, in conjunction with a Bicycle and Pedestrian Master Plan; and,

WHEREAS, MORPC, the Bicycle and Pedestrian Advisory Board, a professional consulting team, and staff have completed an evaluation and determination of context sensitive applications for implementation of complete street concepts, and developed a complete streets policy document; and,

WHEREAS, the Complete Streets Policy will provide guidance to staff to maintain streets that *s*afely and comfortably accommodate all users.

NOW, THEREFORE, BE IT RESOLVED by the Council of the Municipality of Worthington, County of Franklin, State of Ohio:

SECTION 1. That the Worthington City Council adopts the attached Complete Streets Policy for the City of Worthington as an expression of goals and objectives and not a commitment to approve any particular design or proceed with any specific project.

SECTION 2. That the City Manager and designees will utilize the Complete Streets Policy to include feasibility consideration for complete streets principles into future infrastructure or transportation projects.

SECTION 3. That the Clerk be and hereby is instructed to record this Resolution in the appropriate record book upon its adoption.

Adopted		
Attest:	President of Council	
Clerk of Council		

Packet Page # 69 Item 8.A. Page 3 of 4

### RESOLUTION NO. 30-2019

Adopting a Complete Streets Policy for the City of Worthington.

WHEREAS, the City of Worthington has shown strong commitment to the concepts of sustainability and to improving quality of life for its residents; and,

WHEREAS, developing a context-sensitive Complete Streets policy is an opportunity to expand on these efforts and reaffirm the city's commitment to incorporating sustainable practices where appropriate and navigating the evolving transportation technology landscape in a way that prioritizes residents' needs; and,

WHEREAS, staff made a recommendation to City Council to accept a Mid-Ohio Planning Commission (MORPC) Technical Assistance Program (TAP) grant to complete a Complete Streets Policy document, in conjunction with a Bicycle and Pedestrian Master Plan; and,

WHEREAS, MORPC, the Bicycle and Pedestrian Advisory Board, a professional consulting team, and staff have completed an evaluation and determination of context sensitive applications for implementation of complete street concepts, and developed a complete streets policy document; and,

WHEREAS, the Complete Streets Policy will provide direction to staff to maintain streets that *s*afely and comfortably accommodate all users.

NOW, THEREFORE, BE IT RESOLVED by the Council of the Municipality of Worthington, County of Franklin, State of Ohio:

SECTION 1. That the Worthington City Council adopts the attached Complete Streets Policy for the City of Worthington as an expression of goals and objectives and not a commitment to approve any particular design or proceed with any specific project.

SECTION 2. That the City Manager and designees will utilize the Complete Streets Policy to include <u>feasibility</u> consideration for complete streets principles into <u>future</u> infrastructure or transportation projects.

SECTION 3. That the Clerk be and hereby is instructed to record this Resolution in the appropriate record book upon its adoption.

Adopted	
Attest:	President of Council
Clerk of Council	

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# STAFF MEMORANDUM City Council Meeting – June 17, 2019

Date: June 13, 2019

To: Worthington City Council

From: Matt Greeson

City Manager

Subject: Resolution No. 39-2019 Support of Ohio Senate Bill 11, the Ohio Fairness

Act

#### **EXECUTIVE SUMMARY**

Resolution supporting the Ohio Fairness Act which would prohibit discrimination in Ohio based on sexual orientation, gender identity or expression.

# BACKGROUND/DESCRIPTION

At the recent Special Meeting, under other business, Council Member Kowalczyk requested that the City Council consider a resolution supporting Ohio Senate Bill 11 called the Ohio Fairness Act, noting that June was Pride Month. This bill changes or expands current Ohio law to prohibit discrimination based on sexual orientation or gender identity or expression. Council Members directed staff to place a resolution of support on the next regular meeting agenda for consideration.

Enclosed is a resolution supporting Senate Bill 11. Additionally, enclosed is the bill text as Introduced and the Legislative Service Commission analysis.

### **ATTACHMENTS**

Resolution No. 39-2019 Senate Bill 11, as Introduced Legislative Service Commission Bill Analysis

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#### RESOLUTION NO. 39-2019

Strongly Urging Members of the Ohio General Assembly to Enact the Ohio Fairness Act.

WHEREAS, Ohio is among 28 states where sexual orientation and gender expression are not protected classes; and,

WHEREAS, although a 2015 U.S. Supreme Court decision legalized same-sex marriage in all 50 states, Ohioans can still be denied housing, employment or services based on sexual orientation or gender expression without repercussions to the employer, business or landlord; and,

WHEREAS, Worthington is a community that values equality and nondiscrimination, and has a long tradition of inclusion and respect for people of diverse backgrounds; and,

WHEREAS, on May 20, 2019, Worthington became the 24th locality in the state of Ohio to pass a comprehensive nondiscrimination ordinance (Ordinance No. 14-2019) that includes sexual orientation and gender expression as protected classes; and,

WHEREAS, Ohio Senate Bill 11, commonly referred to as the "Ohio Fairness Act" seeks to update discrimination laws to provide statewide protections based on sexual orientation, gender identification and gender expression.

NOW, THERFORE, BE IT RESOLVED by the Council of the Municipality of Worthington, County of Franklin, State of Ohio:

SECTION 1. The City encourages the Ohio General Assembly to consider Ohio Senate Bill 11 or other similar legislation to update discrimination laws to include sexual orientation, gender identification and gender expression, and urges members of the Ohio Legislature to support such legislation.

SECTION 2. That the Clerk of Council be and hereby is directed to forward certified copies of this resolution to Senator Stephanie Kunze, Representative Beth Liston, and other relevant state public officials and organizations.

SECTION 3. That the Clerk of Council be and hereby is instructed to record this Resolution in the appropriate record book.

Adopted		
Attest:	President of Council	
Clerk of Council		

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#### As Introduced

# 133rd General Assembly Regular Session

Regular Session 2019-2020 S. B. No. 11

### **Senator Antonio**

Cosponsors: Senators Craig, Fedor, Maharath, O'Brien, Sykes, Thomas, Williams, Yuko, Rulli

## A BILL

То	amend sections 9.03, 124.93, 125.111, 153.59,	1
	153.591, 340.12, 511.03, 717.01, 1501.012,	2
	1751.18, 2927.03, 3113.36, 3301.53, 3304.15,	3
	3304.50, 3314.06, 3332.09, 3721.13, 3905.55,	4
	4111.17, 4112.01, 4112.02, 4112.021, 4112.04,	5
	4112.05, 4112.08, 4117.19, 4725.67, 4735.16,	6
	4735.55, 4744.54, 4757.07, 4758.16, 4765.18,	7
	5104.09, 5107.26, 5123.351, 5126.07, 5165.08,	8
	5312.04, 5515.08, and 5709.832 of the Revised	9
	Code to enact the Ohio Fairness Act to prohibit	10
	discrimination on the basis of sexual	11
	orientation or gender identity or expression, to	12
	add mediation as an informal method that the	13
	Ohio Civil Rights Commission may use, and to	14
	uphold existing religious exemptions under	15
	Ohio's Civil Rights Law.	16

### BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1	That	sections	9.03, 124.9	3, 125.111,	153.59,	17
153.591, 340.1	2, 511	.03, 717.0	01, 1501.012	, 1751.18,	2927.03,	18

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S. B. No. 11 As Introduced	Page 2
3113.36, 3301.53, 3304.15, 3304.50, 3314.06, 3332.09, 3721.13,	19
3905.55, 4111.17, 4112.01, 4112.02, 4112.021, 4112.04, 4112.05,	20
4112.08, 4117.19, 4725.67, 4735.16, 4735.55, 4744.54, 4757.07,	21
4758.16, 4765.18, 5104.09, 5107.26, 5123.351, 5126.07, 5165.08,	22
5312.04, 5515.08, and 5709.832 of the Revised Code be amended to	23
read as follows:	24
Sec. 9.03. (A) As used in this section:	25
(1) "Political subdivision" means any body corporate and	26
politic, except a municipal corporation that has adopted a	27
charter under Section 7 of Article XVIII, Ohio Constitution, and	28
except a county that has adopted a charter under Sections 3 and	29
4 of Article X, Ohio Constitution, to which both of the	30
following apply:	31
(a) It is responsible for governmental activities only in	32
a geographic area smaller than the state.	33
(b) It is subject to the sovereign immunity of the state.	34
(2) "Cigarettes" and "tobacco product" have the same	35
meanings as in section 5743.01 of the Revised Code.	36
(3) "Transaction" has the same meaning as in section	37
1315.51 of the Revised Code.	38
(4) "Campaign committee," "campaign fund," "candidate,"	39
"legislative campaign fund," "political action committee,"	40
"political committee," "political party," and "separate	41
segregated fund" have the same meanings as in section 3517.01 of	42
the Revised Code.	43
(B) Except as otherwise provided in division (C) of this	44
section, the governing body of a political subdivision may use	45
public funds to publish and distribute newsletters, or to use	46

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S. B. No. 11 As Introduced	Page 3
any other manne to communicate information chart the plane	47
any other means, to communicate information about the plans,	
policies, and operations of the political subdivision to members	48
of the public within the political subdivision and to other	49 50
persons who may be affected by the political subdivision.	50
(C) Except as otherwise provided in division (A)(7) of	51
section 340.03 of the Revised Code, no governing body of a	52
political subdivision shall use public funds to do any of the	53
following:	54
(1) Publish, distribute, or otherwise communicate	55
information that does any of the following:	56
(a) Contains defamatory, libelous, or obscene matter;	57
(b) Promotes alcoholic beverages, cigarettes or other	58
tobacco products, or any illegal product, service, or activity;	59
(c) Promotes illegal discrimination on the basis of race,	60
color, religion, age, ancestry, national origin, or handicap,	61
age, or ancestry; or sexual orientation or gender identity or	62
expression as those terms are defined in section 4112.01 of the	63
Revised Code;	64
(d) Supports or opposes any labor organization or any	65
action by, on behalf of, or against any labor organization;	66
(e) Supports or opposes the nomination or election of a	67
candidate for public office, the investigation, prosecution, or	68
recall of a public official, or the passage of a levy or bond	69
issue.	70
(2) Compensate any employee of the political subdivision	71
for time spent on any activity to influence the outcome of an	72
election for any of the purposes described in division (C)(1)(e)	73
of this section. Division (C)(2) of this section does not	74

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S. B. No. 11 As Introduced	Page 4
prohibit the use of public funds to compensate an employee of a	75
political subdivision for attending a public meeting to present	76
information about the political subdivision's finances,	77
activities, and governmental actions in a manner that is not	78
designed to influence the outcome of an election or the passage	79
of a levy or bond issue, even though the election, levy, or bond issue is discussed or debated at the meeting.	80 81
issue is discussed of desaced de the meeting.	01
(D) Except as otherwise provided in division (A)(7) of	82
section 340.03 of the Revised Code or in division (E) of this	83
section, no person shall knowingly conduct a direct or indirect	84
transaction of public funds to the benefit of any of the	85
following:	86
(1) A campaign committee;	87
(2) A political action committee;	88
(3) A legislative campaign fund;	89
(4) A political party;	90
(5) A campaign fund;	91
(6) A political committee;	92
(7) A separate segregated fund;	93
(8) A candidate.	94
(E) Division (D) of this section does not prohibit the	95
utilization of any person's own time to speak in support of or	96
in opposition to any candidate, recall, referendum, levy, or	97
bond issue unless prohibited by any other section of the Revised	98
Code.	99
(F) Nothing in this section prohibits or restricts any	100
political subdivision from sponsoring, participating in, or	101

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S. B. No. 11 As Introduced	Page 5
doing any of the following:	102
(1) Charitable or public service advertising that is not	103
commercial in nature;	104
(2) Advertising of exhibitions, performances, programs,	105
products, or services that are provided by employees of a	106
political subdivision or are provided at or through premises	107
owned or operated by a political subdivision;	108
(3) Licensing an interest in a name or mark that is owned	109
or controlled by the political subdivision.	110
(G) Whoever violates division (D) of this section shall be	111
punished as provided in section 3599.40 of the Revised Code.	112
Sec. 124.93. (A) As used in this section, "physician"	113
means any person who holds a valid license to practice medicine	114
and surgery or osteopathic medicine and surgery issued under	115
Chapter 4731. of the Revised Code.	116
(B) No health insuring corporation that, on or after July	117
1, 1993, enters into or renews a contract with the department of	118
administrative services under section 124.82 of the Revised	119
Code, because of a physician's race, color, religion, sex, age,	120
ancestry, or national origin, ; or disability, sexual	121
orientation, gender identity or expression, or military status	122
as those terms are defined in section 4112.01 of the Revised	123
Code, age, or ancestry, shall refuse to contract with that	124
physician for the provision of health care services under	125
section 124.82 of the Revised Code.	126
Any health insuring corporation that violates this	127
division is deemed to have engaged in an unlawful discriminatory	128
practice as defined in section 4112.02 of the Revised Code and	129
is subject to Chapter 4112. of the Revised Code.	130

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S. B. No. 11 Page 6 As Introduced (C) Each health insuring corporation that, on or after 131 July 1, 1993, enters into or renews a contract with the 132 department of administrative services under section 124.82 of 133 the Revised Code and that refuses to contract with a physician 134 for the provision of health care services under that section 135 shall provide that physician with a written notice that clearly 136 explains the reason or reasons for the refusal. The notice shall 137 be sent to the physician by regular mail within thirty days 138 after the refusal. 139 140 Any health insuring corporation that fails to provide notice in compliance with this division is deemed to have 141 engaged in an unfair and deceptive act or practice in the 142 business of insurance as defined in section 3901.21 of the 143 Revised Code and is subject to sections 3901.19 to 3901.26 of 144 the Revised Code. 145 Sec. 125.111. (A) Every contract for or on behalf of the 146 state or any of its political subdivisions for any purchase 147 shall contain provisions similar to those required by section 148 153.59 of the Revised Code in the case of construction contracts 149 by which the contractor agrees to both of the following: 150 (1) That, in the hiring of employees for the performance 151 of work under the contract or any subcontract, no contractor or 152 subcontractor, by reason of race, color, religion, sex, age, 153 ancestry, or national origin, or disability, sexual orientation, 154 gender identity or expression, or military status as those terms 155 are defined in section 4112.01 of the Revised Code, national 156 origin, or ancestry, shall discriminate against any citizen of 157 this state in the employment of a person qualified and available 158 to perform the work to which the contract relates; 159 (2) That no contractor, subcontractor, or person acting on 160 S. B. No. 11 Page 7 As Introduced behalf of any contractor or subcontractor, in any manner, shall 161 discriminate against, intimidate, or retaliate against any 162 employee hired for the performance of work under the contract on 163 account of race, color, religion, sex, age, ancestry, or 164 national origin; or disability, sexual orientation, gender 165 identity or expression, or military status as those terms are 166 defined in section 4112.01 of the Revised Code, national origin, 167 or ancestry. 168 (B) All contractors from whom the state or any of its 169 political subdivisions make purchases shall have a written 170 affirmative action program for the employment and effective 171 utilization of economically disadvantaged persons, as referred 172 to in division (E)(1) of section 122.71 of the Revised Code. 173 Annually, each such contractor shall file a description of the 174 affirmative action program and a progress report on its 175 implementation with the equal employment opportunity office of 176 the department of administrative services. 177 Sec. 153.59. Every contract for or on behalf of the state, 178 or any township, county, or municipal corporation of the state, 179 for the construction, alteration, or repair of any public 180 building or public work in the state shall contain provisions by 181 which the contractor agrees to both of the following: 182 (A) That, in the hiring of employees for the performance 183 of work under the contract or any subcontract, no contractor, 184 subcontractor, or any person acting on a contractor's or 185 subcontractor's behalf, by reason of race, color, creed, sex7; 186 or disability, sexual orientation, gender identity or 187 expression, or military status, as those terms are defined in 188 section 4112.01 of the Revised Code, or color, shall 189 discriminate against any citizen of the state in the employment 190

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S. B. No. 11 As Introduced	Page 8
of labor or workers who is qualified and available to perform	191
the work to which the employment relates;	192
(B) That no contractor, subcontractor, or any person on a	193
contractor's or subcontractor's behalf, in any manner, shall	194
discriminate against or intimidate any employee hired for the	195
performance of work under the contract on account of race,	196
<pre>color, creed, or sex; or disability, sexual orientation,</pre>	197
<pre>gender identity or expression, or military status, as those</pre>	198
terms are defined in section 4112.01 of the Revised Code, or	199
color.	200
The department of administrative services shall ensure	201
that no capital moneys appropriated by the general assembly for	202
any purpose shall be expended unless the project for which those	203
moneys are appropriated provides for an affirmative action	204
program for the employment and effective utilization of	205
disadvantaged persons whose disadvantage may arise from	206
cultural, racial, or ethnic background, or other similar cause,	207
including, but not limited to, race, religion, sex, ancestry, or	208
national origin; or disability, sexual orientation, gender	209
identity or expression, or military status as those terms are	210
defined in section 4112.01 of the Revised Code, national origin,	211
or ancestry.	212
In awarding contracts for capital improvement projects,	213
the department shall ensure that equal consideration be given to	214
contractors, subcontractors, or joint venturers who qualify as a	215
minority business enterprise. As used in this section, "minority	216
business enterprise" means a business enterprise that is owned	217
or controlled by one or more socially or economically	218
disadvantaged persons who are residents of this state. "Socially	219
or economically disadvantaged persons" means persons, regardless	220

S. B. No. 11 As Introduced	Page 9
of marital status, who are members of groups whose disadvantage	222
may arise from discrimination on the basis of race, religion,	222
sex, ancestry, or national origin; or disability, sexual	223
<pre>orientation, gender identity or expression, or military status,</pre>	224
as <u>those terms are</u> defined in section 4112.01 of the Revised	225
Code, national origin, ancestry, or other similar cause.	226
Sec. 153.591. Any provision of a hiring hall contract or	22
agreement which obligates a contractor to hire, if available,	228
only employees referred to the contractor by a labor	229
organization shall be void as against public policy and	230
unenforceable with respect to employment under any public works	231
contract unless at both of the following apply:	232
(A) At the date of execution of the hiring hall contract	233
or agreement, or within thirty days thereafter, the labor	234
organization has in effect procedures for referring qualified	235
employees for hire without regard to race, color, religion, $\underline{\text{sex,}}$	236
<pre>ancestry, or national origin; or sexual orientation, gender</pre>	237
<u>identity or expression, or military status</u> as defined in section	238
4112.01 of the Revised Code, or ancestry and unless the .	239
(B) The labor organization includes in its apprentice and	240
journeyperson's membership, or otherwise has available for job	242
referral without discrimination, qualified employees, both	242
whites and non-whites (including-African-Americans African	243
<u>Americans</u> ).	244
Sec. 340.12. As used in this section, "disability," has	245
"sexual orientation," and "gender identity or expression" have	246
the same <pre>meanings</pre> as in section 4112.01 of the Revised	247
Code.	248
No board of alcohol, drug addiction, and mental health	249

S. B. No. 11 Page 10
As Introduced

services or any community addiction services provider or 250 community mental health services provider under contract with 251 such a board shall discriminate in the provision of addiction 252 services, mental health services, or recovery supports under its 253 authority, in employment, or under a contract on the basis of 254 race, color, religion, sex, age, ancestry, military status, sex, 255 age, or national origin; or disability, sexual orientation, 256 gender identity or expression, or military status. 257

Each board, community addiction services provider, and community mental health services provider shall have a written affirmative action program. The affirmative action program shall include goals for the employment and effective utilization of, including contracts with, members of economically disadvantaged groups as defined in division (E)(1) of section 122.71 of the Revised Code in percentages reflecting as nearly as possible the composition of the alcohol, drug addiction, and mental health service district served by the board. Each board and provider shall file a description of the affirmative action program and a progress report on its implementation with the department of mental health and addiction services.

Sec. 511.03. After an affirmative vote in an election held 270 under sections 511.01 and 511.02 of the Revised Code, the board 271 of township trustees may make all contracts necessary for the 272 purchase of a site, and the erection, improvement, or 273 enlargement of such building. The board shall have control of 274 any town hall belonging to the township, and it may rent or 275 lease all or part of any hall, lodge, or recreational facility 276 belonging to the township, to any person or organization under 277 terms the board considers proper, for which all rent shall be 278 paid in advance or fully secured. In establishing the terms of 279 280 any rental agreement or lease pursuant to this section, the

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S. B. No. 11 Page 11 As Introduced board of township trustees may give preference to persons who 281 are residents of or organizations that are headquartered in the 282 township or that are charitable or fraternal in nature. All 283 persons or organizations shall be treated on a like or similar 284 basis, and no differentiation shall be made on the basis of 285 286 race, color, religion, national origin, sex, national origin, or political affiliation; or sexual orientation or gender identity 287 or expression as those terms are defined in section 4112.01 of 288 the Revised Code. The rents received for such facilities may be 289 used for their repair or improvement, and any balance shall be 290 used for general township purposes. 291 Sec. 717.01. Each municipal corporation may do any of the 292 following: 293 (A) Acquire by purchase or condemnation real estate with 294 or without buildings on it, and easements or interests in real 295 estate; 296 (B) Extend, enlarge, reconstruct, repair, equip, furnish, 297 or improve a building or improvement that it is authorized to 298 acquire or construct; 299 300 (C) Erect a crematory or provide other means for disposing of garbage or refuse, and erect public comfort stations; 301 (D) Purchase turnpike roads and make them free; 302 (E) Construct wharves and landings on navigable waters; 303 (F) Construct infirmaries, workhouses, prisons, police 304 stations, houses of refuge and correction, market houses, public 305 halls, public offices, municipal garages, repair shops, storage 306 houses, and warehouses; 307 (G) Construct or acquire waterworks for supplying water to 308

S. B. No. 11 As Introduced	Page 12
the municipal corporation and its inhabitants and extend the	309
waterworks system outside of the municipal corporation limits;	310
(H) Construct or purchase gas works or works for the	311
generation and transmission of electricity, for the supplying of	312
gas or electricity to the municipal corporation and its	313
inhabitants;	314
(I) Provide grounds for cemeteries or crematories, enclose	315
and embellish them, and construct vaults or crematories;	316
(J) Construct sewers, sewage disposal works, flushing	317
tunnels, drains, and ditches;	318
(K) Construct free public libraries and reading rooms, and	319
free recreation centers;	320
(L) Establish free public baths and municipal lodging	321
houses;	322
(M) Construct monuments or memorial buildings to	323
commemorate the services of soldiers, sailors, and marines of	324
the state and nation;	325
(N) Provide land for and improve parks, boulevards, and	326
public playgrounds;	327
(O) Construct hospitals and pesthouses;	328
(P) Open, construct, widen, extend, improve, resurface, or	329
change the line of any street or public highway;	330
(Q) Construct and improve levees, dams, waterways,	331
waterfronts, and embankments and improve any watercourse passing	332
through the municipal corporation;	333
(R) Construct or improve viaducts, bridges, and culverts;	334
(S)(1) Construct any building necessary for the police or	335

S. B. No. 11 As Introduced	Page 13
<pre>fire department;</pre>	336
Tire department,	330
(2) Purchase fire engines or fire boats;	337
(3) Construct water towers or fire cisterns;	338
(4) Place underground the wires or signal apparatus of any	339
police or fire department.	340
(T) Construct any municipal ice plant for the purpose of	341
manufacturing ice for the citizens of a municipal corporation;	342
(U) Construct subways under any street or boulevard or	343
elsewhere;	344
(V) Acquire by purchase, gift, devise, bequest, lease,	345
condemnation proceedings, or otherwise, real or personal	346
property, and thereon and thereof to establish, construct,	347
enlarge, improve, equip, maintain, and operate airports, landing	348
fields, or other air navigation facilities, either within or	349
outside the limits of a municipal corporation, and acquire by	350
purchase, gift, devise, lease, or condemnation proceedings	351
rights-of-way for connections with highways, waterways, and	352
electric, steam, and interurban railroads, and improve and equip	353
such facilities with structures necessary or appropriate for	354
such purposes. No municipal corporation may take or disturb	355
property or facilities belonging to any public utility or to a	356
common carrier engaged in interstate commerce, which property or	357
facilities are required for the proper and convenient operation	358
of the utility or carrier, unless provision is made for the	359
restoration, relocation, or duplication of the property or	360
facilities elsewhere at the sole cost of the municipal	361
corporation.	362
(W) Provide by agreement with any regional airport	363
authority, created under section 308.03 of the Revised Code, for	364

S. B. No. 11 Page 14 As Introduced the making of necessary surveys, appraisals, and examinations 365 preliminary to the acquisition or construction of any airport or 366 airport facility and pay the portion of the expense of the 367 surveys, appraisals, and examinations as set forth in the 368 agreement; 369 (X) Provide by agreement with any regional airport 370 authority, created under section 308.03 of the Revised Code, for 371 the acquisition, construction, maintenance, or operation of any 372 airport or airport facility owned or to be owned and operated by 373 the regional airport authority or owned or to be owned and 374 operated by the municipal corporation and pay the portion of the 375 expense of it as set forth in the agreement; 376 (Y) Acquire by gift, purchase, lease, or condemnation, 377 land, forest, and water rights necessary for conservation of 378 forest reserves, water parks, or reservoirs, either within or 379 without the limits of the municipal corporation, and improve and 380 equip the forest and water parks with structures, equipment, and 381 reforestation necessary or appropriate for any purpose for the 382 utilization of any of the forest and water benefits that may 383 properly accrue therefrom to the municipal corporation; 384 (Z) Acquire real property by purchase, gift, or devise and 385 construct and maintain on it public swimming pools, either 386 within or outside the limits of the municipal corporation; 387 (AA) Construct or rehabilitate, equip, maintain, operate, 388 and lease facilities for housing of elderly persons and for 389 persons of low and moderate income, and appurtenant facilities. 390 No municipal corporation shall deny housing accommodations to or 391 withhold housing accommodations from elderly persons or persons 392

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of low and moderate income because of race, color, religion,

sex, ancestry, or national origin; or familial status as defined

S. B. No. 11 Page 15 As Introduced in section 4112.01 of the Revised Code, military status as-395 defined in that section, disability as defined in that section, 396 ancestry, or national origin, sexual orientation, gender 397 identity or expression, or military status as those terms are 398 defined in section 4112.01 of the Revised Code. Any elderly 399 person or person of low or moderate income who is denied housing 400 accommodations or has them withheld by a municipal corporation 401 because of race, color, religion, sex, ancestry, or national 402 origin; or familial status as defined in section 4112.01 of the 403 404 Revised Code, military status as defined in that section, disability as defined in that section, ancestry, or national 405 origin , sexual orientation, gender identity or expression, or 406 military status as those terms are defined in section 4112.01 of 407 the Revised Code, may file a charge with the Ohio civil rights 408 commission as provided in Chapter 4112. of the Revised Code. 409 (BB) Acquire, rehabilitate, and develop rail property or 410 rail service, and enter into agreements with the Ohio rail 411 development commission, boards of county commissioners, boards 412 of township trustees, legislative authorities of other municipal 413 corporations, with other governmental agencies or organizations, 414 and with private agencies or organizations in order to achieve 415 those purposes; 416 (CC) Appropriate and contribute money to a soil and water 417 conservation district for use under Chapter 940. of the Revised 418 Code; 419 (DD) Authorize the board of county commissioners, pursuant 420 to a contract authorizing the action, to contract on the 421 municipal corporation's behalf for the administration and 422 enforcement within its jurisdiction of the state building code 423 424 by another county or another municipal corporation located

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within or outside the county. The contract for administration	425
and enforcement shall provide for obtaining certification	426
pursuant to division (E) of section 3781.10 of the Revised Code	427
for the exercise of administration and enforcement authority	428
within the municipal corporation seeking those services and	429
shall specify which political subdivision is responsible for	430
securing that certification.	431
(EE) Expend money for providing and maintaining services	432
and facilities for senior citizens.	433
"Airport," "landing field," and "air navigation facility,"	434
as defined in section 4561.01 of the Revised Code, apply to	435
division (V) of this section.	436
As used in divisions (W) and (X) of this section,	437
"airport" and "airport facility" have the same meanings as in	438
section 308.01 of the Revised Code.	439
As used in division (BB) of this section, "rail property"	440
and "rail service" have the same meanings as in section 4981.01	441
of the Revised Code.	442
Sec. 1501.012. (A) The director of natural resources may	443
lease lands in state parks, as defined in section 1501.07 of the	444
Revised Code, and contract for the construction and operation of	445
public service facilities, as mentioned in that section, and for	446
major renovation or remodeling of existing public service	447
facilities by the lessees on those lands. If the director	448
determines that doing so would be consistent with long-range	449
planning of the department of natural resources and in the best	450
interests of the department and the division of parks and	451
watercraft in the department, the director shall negotiate and	452
execute a lease and contract for those purposes in accordance	453

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with this chapter except as otherwise provided in this section.	454
(B) The director shall draft a statement of intent	455
describing any public service facility that the department	456
wishes to have constructed in accordance with this section and	457
establishing a procedure for the submission of proposals for	458
providing the facility, including, but not limited to, a	459
requirement that each prospective bidder or lessee of land shall	460
submit with the proposal a completed questionnaire and financial	461
statement, on forms prescribed and furnished by the department,	462
to enable the department to ascertain the person's financial	463
worth and experience in maintaining and operating facilities	464
similar or related to the public service facility in question.	465
The completed questionnaire and financial statement shall be	466
verified under oath by the prospective bidder or lessee.	467
Questionnaires and financial statements submitted under this	468
division are confidential and are not open to public inspection.	469
Nothing in this division shall be construed to prevent use of or	470
reference to questionnaires and financial statements in a civil	471
action or criminal prosecution commenced by the state.	472
The director shall publish the statement of intent in at	473
least three daily newspapers of general circulation in the state	474
at least once each week for four consecutive weeks. The director	475
then shall accept proposals in response to the statement of	476
intent for at least thirty days following the final publication	477
of the statement. At the end of the period during which	478
proposals may be submitted under this division, the director	479
shall select the proposal that the director determines best	480
complies with the statement of intent and may negotiate a lease	481
and contract with the person that submitted that proposal.	482
(C) Any lease and contract negotiated under this section	483

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shall include in its terms and conditions all of the following:	484
(1) The legal description of the leasehold;	485
(2) The duration of the lease and contract, which shall	486
not exceed forty years, and a requirement that the lease and	487
contract be nonrenewable;	488
(3) A requirement that the lessee maintain in full force	489
and effect during the term of the lease and contract	490
comprehensive liability insurance for injury, death, or loss to	491
persons or property and fire casualty insurance for the public	492
service facility and all its structures in an amount established	493
by the director and naming the department as an additional	494
insured;	495
(4) A requirement that the lessee maintain in full force	496
and effect suitable performance bonds or other adequate security	497
pertaining to the construction and operation of the public	498
service facility;	499
(5) Detailed plans and specifications controlling the	500
construction of the public service facility that shall include	501
all of the following:	502
(a) The size and capacity of the facility;	503
(b) The type and quality of construction;	504
(c) Other criteria that the department considers necessary	505
and advisable.	506
(6) The manner of rental payment;	507
(7) A stipulation that the director shall have control and	508
supervision over all of the following:	509
	303
(a) The operating season of the public service facility;	510

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(b) The facility's hours of operation;	511
(c) The maximum rates to be charged guests using the	512
facility;	513
(d) The facility's sanitary conditions;	514
(e) The quality of food and service furnished the guests	515
of the facility;	516
(f) The lessee's general and structural maintenance	517
responsibilities at the facility.	518
(8) The disposition of the leasehold and improvements at	519
the expiration of the lease and contract;	520
(9) A requirement that the public service facility be	521
available to all members of the public without regard to sex,	522
race, color, creed, sex, ancestry, or national origin; or	523
disability, sexual orientation, gender identity or expression,	524
or military status, as those terms are defined in section	525
4112.01 of the Revised Code;	526
(10) Other terms and conditions that the director	527
considers necessary and advisable to carry out the purposes of	528
this section.	529
(D) The attorney general shall approve the form of the	530
lease and contract prior to its execution by the director.	531
(E) The authority granted in this section to the director	532
is in addition and supplemental to any other authority granted	533
the director under state law.	534
Sec. 1751.18. (A) (1) No health insuring corporation shall	535
cancel or fail to renew the coverage of a subscriber or enrollee	536
because of any health status-related factor in relation to the	537

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subscriber or enrollee, the subscriber's or enrollee's	538
requirements for health care services, or for any other reason	539
designated under rules adopted by the superintendent of	540
insurance.	541
(2) Unless otherwise required by state or federal law, no	542
health insuring corporation, or health care facility or provider	543
through which the health insuring corporation has made	544
arrangements to provide health care services, shall discriminate	545
against any individual with regard to enrollment, disenrollment,	546
or the quality of health care services rendered, on the basis of	547
the individual's race, color, sex, religion, or age, religion, ;	548
or sexual orientation, gender identity or expression, or	549
military status, as $\underline{\text{those terms are}}$ defined in section 4112.01	550
of the Revised Code $_{7}$ ; or the individual's status as a recipient	551
of medicare or medicaid, or any health status-related factor in	552
relation to the individual. However, a health insuring	553
corporation shall not be required to accept a recipient of	554
medicare or medical assistance, if an agreement has not been	555
reached on appropriate payment mechanisms between the health	556
insuring corporation and the governmental agency administering	557
these programs. Further, except for open enrollment coverage	558
under sections 3923.58 and 3923.581 of the Revised Code and	559
except as provided in section 1751.65 of the Revised Code, a	560
health insuring corporation may reject an applicant for nongroup	561
enrollment on the basis of any health status-related factor in	562
relation to the applicant.	563
(B) A health insuring corporation may cancel or decide not	564
to renew the coverage of an enrollee if the enrollee has	565
performed an act or practice that constitutes fraud or	566
intentional misrepresentation of material fact under the terms	567
of the coverage and if the cancellation or nonrenewal is not	568

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based, either directly or indirectly, on any health status-	569
related factor in relation to the enrollee.	570
(C) An enrollee may appeal any action or decision of a	571
health insuring corporation taken pursuant to section 2742(b) to	572
(e) of the "Health Insurance Portability and Accountability Act	573
of 1996," Pub. L. No. 104-191, 110 Stat. 1955, 42 U.S.C.A.	574
300gg-42, as amended. To appeal, the enrollee may submit a	575
written complaint to the health insuring corporation pursuant to	576
section 1751.19 of the Revised Code. The enrollee may, within	577
thirty days after receiving a written response from the health	578
insuring corporation, appeal the health insuring corporation's	579
action or decision to the superintendent.	580
(D) As used in this section, "health status-related	581
factor" means any of the following:	582
(1) Health status;	583
(2) Medical condition, including both physical and mental	584
illnesses;	585
(3) Claims experience;	586
(4) Receipt of health care;	587
(5) Medical history;	588
(6) Genetic information;	589
(7) Evidence of insurability, including conditions arising	590
out of acts of domestic violence;	591
(8) Disability.	592
Sec. 2927.03. (A) No person, whether or not acting under	593
color of law, shall by force or threat of force willfully	594
injure, intimidate, or interfere with, or attempt to injure,	595

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intimidate, or interfere with, any of the following:	596
(1) Any person because of race, color, religion, sex,	597
ancestry, or national origin; or familial status as defined in	598
section 4112.01 of the Revised Code, national origin, military	599
status as defined in that section, disability as defined in that	600
section, sexual orientation, gender identity or expression, or	601
ancestry military status as those terms are defined in section	602
4112.01 of the Revised Code, and because that person is or has	603
been selling, purchasing, renting, financing, occupying,	604
contracting, or negotiating for the sale, purchase, rental,	605
financing, or occupation of any housing accommodations, or	606
applying for or participating in any service, organization, or	607
facility relating to the business of selling or renting housing	608
accommodations;	609
(2) Any person because that person is or has been doing,	610
or in order to intimidate that person or any other person or any	611
class of persons from doing, either of the following:	612
(a) Participating, without discrimination on account of	613
race, color, religion, sex, ancestry, or national origin, or	614
familial status as defined in section 4112.01 of the Revised	615
Code, national origin, military status as defined in that	616
section, disability as defined in that section, sexual	617
orientation, gender identity or expression, or ancestry,	618
military status as those terms are defined in section 4112.01 of	619
the Revised Code, in any of the activities, services,	620
organizations, or facilities described in division (A)(1) of	621
this section;	622
(b) Affording another person or class of persons	623
opportunity or protection so to participate.	624

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(3) Any person because that person is or has been, or in	625
order to discourage that person or any other person from,	626
lawfully aiding or encouraging other persons to participate,	627
without discrimination on account of race, color, religion, sex,	628
ancestry, or national origin; or familial status as defined in	629
section 4112.01 of the Revised Code, national origin, military	630
status as defined in that section, disability as defined in that	631
section, sexual orientation, gender identity or expression, or	632
ancestry, military status, as those terms are defined in section	633
4112.01 of the Revised Code, in any of the activities, services,	634
organizations, or facilities described in division (A)(1) of	635
this section, or participating lawfully in speech or peaceful	636
assembly opposing any denial of the opportunity to so	637
participate.	638
(B) Whoever violates division (A) of this section is	639
guilty of a misdemeanor of the first degree.	640
guilty of a misacinculor of the first degree.	010
Sec. 3113.36. (A) To qualify for funds under section	641
3113.35 of the Revised Code, a shelter for victims of domestic	642
violence shall meet all of the following requirements:	643
(1) Be incorporated in this state as a nonprofit	644
corporation;	645
(2) Have trustees who represent the racial, ethnic, and	646
socioeconomic diversity of the community to be served, including	647
at least one person who is or has been a victim of domestic	648
violence;	649
(3) Receive at least twenty-five per cent of its funds	650
from sources other than funds distributed pursuant to section	651
3113.35 of the Revised Code. These other sources may be public	652
or private, and may include funds distributed pursuant to	653

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S. B. No. 11 Page 24 As Introduced section 3113.37 of the Revised Code, and contributions of goods 654 or services, including materials, commodities, transportation, 655 office space, or other types of facilities or personal services. 656 (4) Provide residential service or facilities for children 657 when accompanied by a parent, guardian, or custodian who is a 658 victim of domestic violence and who is receiving temporary 659 residential service at the shelter; 660 (5) Require persons employed by or volunteering services 661 to the shelter to maintain the confidentiality of any 662 information that would identify individuals served by the 663 shelter. 664 (B) A shelter for victims of domestic violence does not 665 qualify for funds if it discriminates in its admissions or 666 provision of services on the basis of race, religion, color, 667 668 religion, age, ancestry, national origin, or marital status, national origin, or ancestry; or sexual orientation or gender 669 identity or expression, as those terms are defined in section 670 4112.01 of the Revised Code. A shelter does not qualify for 671 funds in the second half of any year if its application projects 672 the provision of residential service and such service has not 673 been provided in the first half of that year; such a shelter 674 does not qualify for funds in the following year. 675 Sec. 3301.53. (A) The state board of education, in 676 consultation with the director of job and family services, shall 677 formulate and prescribe by rule adopted under Chapter 119. of 678 the Revised Code minimum standards to be applied to preschool 679 programs operated by school district boards of education, county 680 boards of developmental disabilities, community schools, or 681 eligible nonpublic schools. The rules shall include the 682 following: 683 S. B. No. 11 Page 25 As Introduced

(1) Standards ensuring that the preschool program is	684
located in a safe and convenient facility that accommodates the	685
enrollment of the program, is of the quality to support the	686
growth and development of the children according to the program	687
objectives, and meets the requirements of section 3301.55 of the	688
Revised Code;	689
(2) Standards ensuring that supervision, discipline, and	690
programs will be administered according to established	691
objectives and procedures;	692
(3) Standards ensuring that preschool staff members and	693
nonteaching employees are recruited, employed, assigned,	694
evaluated, and provided inservice education without	695
discrimination on the basis of <u>race, color, sex,</u> age, <del>color, or</del>	696
national origin, race, or sex; or sexual orientation or gender	697
identity or expression, as those terms are defined in section	698
4112.01 of the Revised Code, and that preschool staff members	699
and nonteaching employees are assigned responsibilities in	700
accordance with written position descriptions commensurate with	701
their training and experience;	702
(4) A requirement that boards of education intending to	703
establish a preschool program demonstrate a need for a preschool	704
program prior to establishing the program;	705
(5) Requirements that children participating in preschool	706
programs have been immunized to the extent considered	707
appropriate by the state board to prevent the spread of	708
communicable disease;	709
(6) Requirements that the parents of preschool children	710
complete the emergency medical authorization form specified in	711
section 3313.712 of the Revised Code.	712

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(B) The state board of education in consultation with the 713 director of job and family services shall ensure that the rules 714 adopted by the state board under sections 3301.52 to 3301.58 of 715 the Revised Code are consistent with and meet or exceed the 716 requirements of Chapter 5104. of the Revised Code with regard to 717 child day-care centers. The state board and the director of job 718 and family services shall review all such rules at least once 719 every five years. 720 (C) The state board of education, in consultation with the

- (C) The state board of education, in consultation with the 721 director of job and family services, shall adopt rules for 722 school child programs that are consistent with and meet or 723 exceed the requirements of the rules adopted for school-age 724 child care centers under Chapter 5104. of the Revised Code. 725
- Sec. 3304.15. (A) There is hereby created the 726 opportunities for Ohioans with disabilities agency. The agency 727 is the designated state unit authorized under the 728 "Rehabilitation Act of 1973," 87 Stat. 355, 29 U.S.C. 701, as 729 amended, to provide vocational rehabilitation services to 730 eligible individuals with disabilities. 731
- (B) The governor shall appoint an executive director of 732 the opportunities for Ohioans with disabilities agency to serve 733 at the pleasure of the governor and shall fix the executive 734 director's compensation. The executive director shall devote the 735 executive director's entire time to the duties of the executive 736 director's office, shall hold no other office or position of 737 trust and profit, and shall engage in no other business during 738 the executive director's term of office. The governor may grant 739 740 the executive director the authority to appoint, remove, and discipline without regard to sex, race, ereed, color, creed, 741 sex, age, or national origin; or sexual orientation or gender 742

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S. B. No. 11 Page 27 As Introduced identity or expression, as those terms are defined in section 743 4112.01 of the Revised Code, such other professional, 744 administrative, and clerical staff members as are necessary to 745 carry out the functions and duties of the agency. 746 The executive director of the opportunities for Ohioans 747 with disabilities agency is the executive and administrative 748 officer of the agency. Whenever the Revised Code imposes a duty 749 on or requires an action of the agency, the executive director 750 shall perform the duty or action on behalf of the agency. The 751 executive director may establish procedures for all of the 752 following: 753 754 (1) The governance of the agency; (2) The conduct of agency employees and officers; 755 (3) The performance of agency business; 756 (4) The custody, use, and preservation of agency records, 757 papers, books, documents, and property. 758 (C) The executive director shall have exclusive authority 759 to administer the daily operation and provision of vocational 760 rehabilitation services under this chapter. In exercising that 761 authority, the executive director may do all of the following: 762 (1) Adopt rules in accordance with Chapter 119. of the 763 Revised Code; 764 765 (2) Prepare and submit an annual report to the governor; (3) Certify any disbursement of funds available to the 766 agency for vocational rehabilitation services; 767 (4) Take appropriate action to guarantee rights of 768 vocational rehabilitation services to eligible individuals with 769

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disabilities;	770
(5) Consult with and advise other state agencies and	771
coordinate programs for eligible individuals with disabilities;	772
(6) Comply with the requirements for match as part of	773
<pre>budget submission;</pre>	774
(7) Establish research and demonstration projects;	775
(8) Accept, hold, invest, reinvest, or otherwise use gifts	776
to further vocational rehabilitation services;	777
(9) For the purposes of the business enterprise program	778
administered under sections 3304.28 to 3304.35 of the Revised	779
Code:	780
(a) Establish and manage small business entities owned or	781
operated by individuals who are blind;	782
(b) Purchase insurance;	783
(c) Accept computers.	784
(10) Enter into contracts and other agreements for the	785
provision of vocational rehabilitation services.	786
(D) The executive director shall establish a fee schedule	787
for vocational rehabilitation services in accordance with 34	788
C.F.R. 361.50.	789
Sec. 3304.50. The Ohio independent living council	790
established and appointed by the governor under the authority of	791
section 107.18 of the Revised Code and pursuant to the	792
"Rehabilitation Act Amendments of 1992," 106 Stat. 4344, 29	793
U.S.C.A. 796d, shall appoint an executive director to serve at	794
the pleasure of the council and shall fix—his_the executive_	795
<pre>director's compensation. The executive director shall not be</pre>	796

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S. B. No. 11 Page 29 As Introduced considered a public employee for purposes of Chapter 4117. of 797 the Revised Code. The council may delegate to the executive 798 director the authority to appoint, remove, and discipline, 799 without regard to sex, race, ereed, color, creed, age, or 800 national origin; or sexual orientation or gender identity or 801 expression, as those terms are defined in section 4112.01 of the 802 Revised Code, such other professional, administrative, and 803 804 clerical staff members as are necessary to carry out the functions and duties of the council. 805 806 Sec. 3314.06. The governing authority of each community school established under this chapter shall adopt admission 807 procedures that specify the following: 808 (A) That, except as otherwise provided in this section, 809 admission to the school shall be open to any individual age five 810 to twenty-two entitled to attend school pursuant to section 811 3313.64 or 3313.65 of the Revised Code in a school district in 812 the state. 813 Additionally, except as otherwise provided in this 814 section, admission to the school may be open on a tuition basis 815 to any individual age five to twenty-two who is not a resident 816 of this state. The school shall not receive state funds under 817 section 3314.08 of the Revised Code for any student who is not a 818 resident of this state. 819 An individual younger than five years of age may be 820 admitted to the school in accordance with division (A)(2) of 821 section 3321.01 of the Revised Code. The school shall receive 822 funds for an individual admitted under that division in the 823 manner provided under section 3314.08 of the Revised Code. 824 825 If the school operates a program that uses the Montessori

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method endorsed by the American Montessori society, the	826
Montessori accreditation council for teacher education, or the	827
association Montessori internationale as its primary method of	828
instruction, admission to the school may be open to individuals	829
younger than five years of age, but the school shall not receive	830
funds under this chapter for those individuals. Notwithstanding	831
anything to the contrary in this chapter, individuals younger	832
than five years of age who are enrolled in a Montessori program	833
shall be offered at least four hundred fifty-five hours of	834
learning opportunities per school year.	835
If the school operates a preschool program that is	836
licensed by the department of education under sections 3301.52	837
to 3301.59 of the Revised Code, admission to the school may be	838
open to individuals who are younger than five years of age, but	839
the school shall not receive funds under this chapter for those	840
individuals.	841
(B)(1) That admission to the school may be limited to	842
students who have attained a specific grade level or are within	843
a specific age group; to students that meet a definition of "at-	844
risk," as defined in the contract; to residents of a specific	845
geographic area within the district, as defined in the contract;	846
or to separate groups of autistic students and nondisabled	847
students, as authorized in section 3314.061 of the Revised Code	848
and as defined in the contract.	849
(2) For purposes of division (B)(1) of this section, "at-	850
risk" students may include those students identified as gifted	851
students under section 3324.03 of the Revised Code.	852
(C) Whether enrollment is limited to students who reside	853
in the district in which the school is located or is open to	854

855

residents of other districts, as provided in the policy adopted

S. B. No. 11 Page 31 As Introduced pursuant to the contract. 856 (D)(1) That there will be no discrimination in the 857 admission of students to the school on the basis of race, ereed, 858 color, <u>creed</u>, <u>or sex</u>; <u>or disability</u>, <del>or sex sexual orientation</del>, 859 or gender identity or expression, as those terms are defined in 860 section 4112.01 of the Revised Code, except that: 861 (a) The governing authority may do either of the following 862 for the purpose described in division (G) of this section: 863 (i) Establish a single-gender school for either sex; 864 (ii) Establish single-gender schools for each sex under 865 the same contract, provided substantially equal facilities and 866 learning opportunities are offered for both boys and girls. Such 867 facilities and opportunities may be offered for each sex at 868 separate locations. 869 (b) The governing authority may establish a school that 870 simultaneously serves a group of students identified as autistic 871 and a group of students who are not disabled, as authorized in 872 section 3314.061 of the Revised Code. However, unless the total 873 capacity established for the school has been filled, no student 874 with any disability shall be denied admission on the basis of 875 that disability. 876 (2) That upon admission of any student with a disability, 877 the community school will comply with all federal and state laws 878 regarding the education of students with disabilities. 879 (E) That the school may not limit admission to students on 880 the basis of intellectual ability, measures of achievement or 881 aptitude, or athletic ability, except that a school may limit 882 its enrollment to students as described in division (B) of this 883

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section.

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(F) That the community school will admit the number of	885
students that does not exceed the capacity of the school's	886
programs, classes, grade levels, or facilities.	887
(G) That the purpose of single-gender schools that are	888
established shall be to take advantage of the academic benefits	889
some students realize from single-gender instruction and	890
facilities and to offer students and parents residing in the	891
district the option of a single-gender education.	892
(H) That, except as otherwise provided under division (B)	893
of this section or section 3314.061 of the Revised Code, if the	894
number of applicants exceeds the capacity restrictions of	895
division (F) of this section, students shall be admitted by lot	896
from all those submitting applications, except preference shall	897
be given to students attending the school the previous year and	898
to students who reside in the district in which the school is	899
located. Preference may be given to siblings of students	900
attending the school the previous year. Preference also may be	901
given to students who are the children of full-time staff	902
members employed by the school, provided the total number of	903
students receiving this preference is less than five per cent of	904
the school's total enrollment.	905
Notwithstanding divisions (A) to (H) of this section, in	906
the event the racial composition of the enrollment of the	907
community school is violative of a federal desegregation order,	908
the community school shall take any and all corrective measures	909
to comply with the desegregation order.	910
Sec. 3332.09. The state board of career colleges and	911
schools may limit, suspend, revoke, or refuse to issue or renew	912
a certificate of registration or program authorization or may	913
impose a penalty pursuant to section 3332.091 of the Revised	914

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Code for any one or combination of the following causes:	915
(A) Violation of any provision of sections 3332.01 to	916
3332.09 of the Revised Code, the board's minimum standards, or	917
any rule made by the board;	918
(B) Furnishing of false, misleading, deceptive, altered,	919
or incomplete information or documents to the board;	920
(C) The signing of an application or the holding of a	921
certificate of registration by a person who has pleaded guilty	922
or has been found guilty of a felony or has pleaded guilty or	923
been found guilty of a crime involving moral turpitude;	924
(D) The signing of an application or the holding of a	925
certificate of registration by a person who is addicted to the	926
use of any controlled substance, or who is found to be mentally	927
<pre>incompetent;</pre>	928
(E) Violation of any commitment made in an application for	929
a certificate of registration or program authorization;	930
(F) Presenting to prospective students, either at the time	931
of solicitation or enrollment, or through advertising, mail	932
circulars, or phone solicitation, misleading, deceptive, false,	933
or fraudulent information relating to any program, employment	934
opportunity, or opportunities for enrollment in accredited	935
institutions of higher education after entering or completing	936
programs offered by the holder of a certificate of registration;	937
(G) Failure to provide or maintain premises or equipment	938
for offering programs in a safe and sanitary condition;	939
(H) Refusal by an agent to display the agent's permit upon	940
demand of a prospective student or other interested person;	941
(I) Failure to maintain financial resources adequate for	942

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the satisfactory conduct of programs as presented in the plan of	943
operation or to retain a sufficient number and qualified staff	944
of instruction, except that nothing in this chapter requires an	945
instructor to be licensed by the state board of education or to	946
hold any type of post-high school degree;	947
(J) Offering training or programs other than those	948
presented in the application, except that schools may offer	949
special courses adapted to the needs of individual students when	950
the special courses are in the subject field specified in the	951
application;	952
(K) Discrimination in the acceptance of students upon the	953
basis of race, color, religion, sex, or national origin; or	954
sexual orientation or gender identity or expression, as those	955
terms are defined in section 4112.01 of the Revised Code;	956
(L) Accepting the services of an agent not holding a valid	957
permit issued under section 3332.10 or 3332.11 of the Revised	958
Code;	959
(M) The use of monetary or other valuable consideration by	960
the school's agents or representatives to induce prospective	961
students to enroll in the school, or the practice of awarding	962
monetary or other valuable considerations without board approval	963
to students in exchange for procuring the enrollment of others;	964
(N) Failure to provide at the request of the board, any	965
information, records, or files pertaining to the operation of	966
the school or recruitment and enrollment of students.	967
If the board modifies or adopts additional minimum	968
standards or rules pursuant to section 3332.031 of the Revised	969
Code, all schools and agents shall have sixty days from the	970
effective date of the modifications or additional standards or	971

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rules to comply with such modifications or additions.	972
Sec. 3721.13. (A) The rights of residents of a home shall	973
include, but are not limited to, the following:	974
(1) The right to a safe and clean living environment	975
pursuant to the medicare and medicaid programs and applicable	976
state laws and rules adopted by the director of health;	977
(2) The right to be free from physical, verbal, mental,	978
and emotional abuse and to be treated at all times with	979
courtesy, respect, and full recognition of dignity and	980
individuality;	981
(3) Upon admission and thereafter, the right to adequate	982
and appropriate medical treatment and nursing care and to other	983
ancillary services that comprise necessary and appropriate care	984
consistent with the program for which the resident contracted.	985
This care shall be provided without regard to considerations	986
such as race, color, religion, age, or national origin, age, ;	987
sexual orientation or gender identity or expression, as those	988
terms are defined in section 4112.01 of the Revised Code; or	989
source of payment for care.	990
(4) The right to have all reasonable requests and	991
inquiries responded to promptly;	992
(5) The right to have clothes and bed sheets changed as	993
the need arises, to ensure the resident's comfort or sanitation;	994
(6) The right to obtain from the home, upon request, the	995
name and any specialty of any physician or other person	996
responsible for the resident's care or for the coordination of	997
care;	998
(7) The right, upon request, to be assigned, within the	999

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capacity of the home to make the assignment, to the staff	1000
physician of the resident's choice, and the right, in accordance	1001
with the rules and written policies and procedures of the home,	1002
to select as the attending physician a physician who is not on	1003
the staff of the home. If the cost of a physician's services is	1004
to be met under a federally supported program, the physician	1005
shall meet the federal laws and regulations governing such	1006
services.	1007
(8) The right to participate in decisions that affect the	1008
resident's life, including the right to communicate with the	1009
physician and employees of the home in planning the resident's	1010
treatment or care and to obtain from the attending physician	1011
complete and current information concerning medical condition,	1012
prognosis, and treatment plan, in terms the resident can	1013
reasonably be expected to understand; the right of access to all	1014
information in the resident's medical record; and the right to	1015
give or withhold informed consent for treatment after the	1016
consequences of that choice have been carefully explained. When	1017
the attending physician finds that it is not medically advisable	1018
to give the information to the resident, the information shall	1019
be made available to the resident's sponsor on the resident's	1020
behalf, if the sponsor has a legal interest or is authorized by	1021
the resident to receive the information. The home is not liable	1022
for a violation of this division if the violation is found to be	1023
the result of an act or omission on the part of a physician	1024
selected by the resident who is not otherwise affiliated with	1025
the home.	1026
(9) The right to withhold payment for physician visitation	1027
if the physician did not visit the resident;	1028
(10) The right to confidential treatment of personal and	1029
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medical records, and the right to approve or refuse the release	1030
of these records to any individual outside the home, except in	1031
case of transfer to another home, hospital, or health care	1032
system, as required by law or rule, or as required by a third-	1033
party payment contract;	1034
(11) The right to privacy during medical examination or	1035
treatment and in the care of personal or bodily needs;	1036
(12) The right to refuse, without jeopardizing access to	1037
appropriate medical care, to serve as a medical research	1038
subject;	1039
(13) The right to be free from physical or chemical	1040
restraints or prolonged isolation except to the minimum extent	1041
necessary to protect the resident from injury to self, others,	1042
or to property and except as authorized in writing by the	1043
attending physician for a specified and limited period of time	1044
and documented in the resident's medical record. Prior to	1045
authorizing the use of a physical or chemical restraint on any	1046
resident, the attending physician shall make a personal	1047
examination of the resident and an individualized determination	1048
of the need to use the restraint on that resident.	1049
Physical or chemical restraints or isolation may be used	1050
in an emergency situation without authorization of the attending	1051
physician only to protect the resident from injury to self or	1052
others. Use of the physical or chemical restraints or isolation	1053
shall not be continued for more than twelve hours after the	1054
onset of the emergency without personal examination and	1055
authorization by the attending physician. The attending	1056
physician or a staff physician may authorize continued use of	1057
physical or chemical restraints for a period not to exceed	1058
thirty days, and at the end of this period and any subsequent	1059

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period may extend the authorization for an additional period of	1060
not more than thirty days. The use of physical or chemical	1061
restraints shall not be continued without a personal examination	1062
of the resident and the written authorization of the attending	1063
physician stating the reasons for continuing the restraint.	1064
If physical or chemical restraints are used under this	1065
division, the home shall ensure that the restrained resident	1066
receives a proper diet. In no event shall physical or chemical	1067
restraints or isolation be used for punishment, incentive, or	1068
convenience.	1069
(14) The right to the pharmacist of the resident's choice	1070
and the right to receive pharmaceutical supplies and services at	1071
reasonable prices not exceeding applicable and normally accepted	1072
prices for comparably packaged pharmaceutical supplies and	1073
services within the community;	1074
(15) The right to exercise all civil rights, unless the	1075
resident has been adjudicated incompetent pursuant to Chapter	1076
2111. of the Revised Code and has not been restored to legal	1077
capacity, as well as the right to the cooperation of the home's	1078
administrator in making arrangements for the exercise of the	1079
right to vote;	1080
(16) The right of access to opportunities that enable the	1081
resident, at the resident's own expense or at the expense of a	1082
third-party payer, to achieve the resident's fullest potential,	1083
including educational, vocational, social, recreational, and	1084
habilitation programs;	1085
(17) The right to consume a reasonable amount of alcoholic	1086
beverages at the resident's own expense, unless not medically	1087
advisable as documented in the resident's medical record by the	1088

S. B. No. 11 Page 39 As Introduced attending physician or unless contradictory to written admission 1089 policies; 1090 (18) The right to use tobacco at the resident's own 1091 expense under the home's safety rules and under applicable laws 1092 and rules of the state, unless not medically advisable as 1093 documented in the resident's medical record by the attending 1094 physician or unless contradictory to written admission policies; 1095 (19) The right to retire and rise in accordance with the 1096 resident's reasonable requests, if the resident does not disturb 1097 others or the posted meal schedules and upon the home's request 1098 remains in a supervised area, unless not medically advisable as 1099 documented by the attending physician; 1100 (20) The right to observe religious obligations and 1101 participate in religious activities; the right to maintain 1102 individual and cultural identity; and the right to meet with and 1103 participate in activities of social and community groups at the 1104 resident's or the group's initiative; 1105 (21) The right upon reasonable request to private and 1106 unrestricted communications with the resident's family, social 1107 worker, and any other person, unless not medically advisable as 1108 documented in the resident's medical record by the attending 1109 physician, except that communications with public officials or 1110 with the resident's attorney or physician shall not be 1111 restricted. Private and unrestricted communications shall 1112 include, but are not limited to, the right to: 1113 (a) Receive, send, and mail sealed, unopened 1114 correspondence; 1115 (b) Reasonable access to a telephone for private 1116 communications; 1117 S. B. No. 11 Page 40 As Introduced

(c) Private visits at any reasonable hour.	1118
(22) The right to assured privacy for visits by the	1119
spouse, or if both are residents of the same home, the right to	1120
share a room within the capacity of the home, unless not	1121
medically advisable as documented in the resident's medical	1122
record by the attending physician;	1123
(23) The right upon reasonable request to have room doors	1124
closed and to have them not opened without knocking, except in	1125
the case of an emergency or unless not medically advisable as	1126
documented in the resident's medical record by the attending	1127
physician;	1128
(24) The right to retain and use personal clothing and a	1129
reasonable amount of possessions, in a reasonably secure manner,	1130
unless to do so would infringe on the rights of other residents	1131
or would not be medically advisable as documented in the	1132
resident's medical record by the attending physician;	1133
(25) The right to be fully informed, prior to or at the	1134
time of admission and during the resident's stay, in writing, of	1135
the basic rate charged by the home, of services available in the	1136
home, and of any additional charges related to such services,	1137
including charges for services not covered under the medicare or	1138
medicaid program. The basic rate shall not be changed unless	1139
thirty days' notice is given to the resident or, if the resident	1140
is unable to understand this information, to the resident's	1141
sponsor.	1142
(26) The right of the resident and person paying for the	1143
care to examine and receive a bill at least monthly for the	1144
resident's care from the home that itemizes charges not included	1145
in the basic rates;	1146

Page 41 S. B. No. 11 As Introduced (27) (a) The right to be free from financial exploitation; 1147 (b) The right to manage the resident's own personal 1148 financial affairs, or, if the resident has delegated this 1149 responsibility in writing to the home, to receive upon written 1150 request at least a quarterly accounting statement of financial 1151 transactions made on the resident's behalf. The statement shall 1152 include: 1153 (i) A complete record of all funds, personal property, or 1154 possessions of a resident from any source whatsoever, that have 1155 been deposited for safekeeping with the home for use by the 1156 resident or the resident's sponsor; 1157 (ii) A listing of all deposits and withdrawals transacted, 1158 which shall be substantiated by receipts which shall be 1159 available for inspection and copying by the resident or sponsor. 1160 (28) The right of the resident to be allowed unrestricted 1161 access to the resident's property on deposit at reasonable 1162 hours, unless requests for access to property on deposit are so 1163 persistent, continuous, and unreasonable that they constitute a 1164 1165 nuisance; (29) The right to receive reasonable notice before the 1166 resident's room or roommate is changed, including an explanation 1167 of the reason for either change. 1168 (30) The right not to be transferred or discharged from 1169 the home unless the transfer is necessary because of one of the 1170 following: 1171 (a) The welfare and needs of the resident cannot be met in 1172 the home. 1173 (b) The resident's health has improved sufficiently so 1174 S. B. No. 11 Page 42 As Introduced that the resident no longer needs the services provided by the 1175 home. 1176 (c) The safety of individuals in the home is endangered. 1177 (d) The health of individuals in the home would otherwise 1178 be endangered. 1179 (e) The resident has failed, after reasonable and 1180 appropriate notice, to pay or to have the medicare or medicaid 1181 program pay on the resident's behalf, for the care provided by 1182 the home. A resident shall not be considered to have failed to 1183 have the resident's care paid for if the resident has applied 1184 for medicaid, unless both of the following are the case: 1185 (i) The resident's application, or a substantially similar 1186 previous application, has been denied. 1187 (ii) If the resident appealed the denial, the denial was 1188 upheld. 1189 (f) The home's license has been revoked, the home is being 1190 closed pursuant to section 3721.08, sections 5165.60 to 5165.89, 1191 or section 5155.31 of the Revised Code, or the home otherwise 1192 ceases to operate. 1193 (g) The resident is a recipient of medicaid, and the 1194 home's participation in the medicaid program is involuntarily 1195 terminated or denied. 1196 (h) The resident is a beneficiary under the medicare 1197 program, and the home's participation in the medicare program is 1198 involuntarily terminated or denied. 1199 (31) The right to voice grievances and recommend changes 1200 in policies and services to the home's staff, to employees of 1201 the department of health, or to other persons not associated 1202

Page 43 S. B. No. 11 As Introduced with the operation of the home, of the resident's choice, free 1203 from restraint, interference, coercion, discrimination, or 1204 reprisal. This right includes access to a residents' rights 1205 advocate, and the right to be a member of, to be active in, and 1206 to associate with persons who are active in organizations of 1207 relatives and friends of nursing home residents and other 1208 organizations engaged in assisting residents. 1209 (32) The right to have any significant change in the 1210 resident's health status reported to the resident's sponsor. As 1211 soon as such a change is known to the home's staff, the home 1212 shall make a reasonable effort to notify the sponsor within 1213 twelve hours. 1214 (B) A sponsor may act on a resident's behalf to assure 1215 that the home does not deny the residents' rights under sections 1216 3721.10 to 3721.17 of the Revised Code. 1217 (C) Any attempted waiver of the rights listed in division 1218 (A) of this section is void. 1219 Sec. 3905.55. (A) Except as provided in division (B) of 1220 this section, an agent may charge a consumer a fee if all of the 1221 1222 following conditions are met: (1) The fee is disclosed to the consumer in a manner that 1223 separately identifies the fee and the premium. 1224 (2) The fee is not calculated as a percentage of the 1225 premium. 1226 (3) The fee is not refunded, forgiven, waived, offset, or 1227 reduced by any commission earned or received for any policy or 1228 coverage sold. 1229 (4) The amount of the fee, and the consumer's obligation 1230

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to pay the fee, are not conditioned upon the occurrence of a	1231
future event or condition, such as the purchase, cancellation,	1232
lapse, declination, or nonrenewal of insurance.	1233
(5) The agent discloses to the consumer that the fee is	1234
being charged by the agent and not by the insurance company,	1235
that neither state law nor the insurance company requires the	1236
agent to charge the fee, and that the fee is not refundable.	1237
(6) The consumer consents to the fee.	1238
(7) The agent, in charging the fee, does not discriminate	1239
on the basis of race, sex, religion, age, national origin,	1240
religion, disability marital status, health status, age, marital	1241
status, or geographic location; or disability, sexual	1242
orientation, gender identity or expression, or military status,	1243
as <u>those terms are</u> defined in section 4112.01 of the Revised	1244
Code, or geographic location, and does not unfairly discriminate	1245
between persons of essentially the same class and of essentially	1246
the same hazard or expectation of life.	1247
(B) A fee may not be charged for taking or submitting an	1248
initial application for coverage with any one insurer or	1249
different programs with the same insurer, or processing a change	1250
to an existing policy, a cancellation, a claim, or a renewal, in	1251
connection with any of the following personal lines policies:	1252
(1) Private passenger automobile;	1253
(2) Homeowners, including coverage for tenants or	1254
condominium owners, owner-occupied fire or dwelling property	1255
coverage, personal umbrella liability, or any other personal	1256
lines-related coverage whether sold as a separate policy or as	1257
an endorsement to another personal lines policy;	1258
(3) Individual life insurance;	1259

S. B. No. 11 Page 45 As Introduced (4) Individual sickness or accident insurance; 1260 (5) Disability income policies; 1261 (6) Credit insurance products. 1262 (C) Notwithstanding any other provision of this section, 1263 an agent may charge a fee for agent services in connection with 1264 a policy issued on a no-commission basis, if the agent provides 1265 the consumer with prior disclosure of the fee and of the 1266 services to be provided. 1267 (D) In the event of a dispute between an agent and a 1268 consumer regarding any disclosure required by this section, the 1269 agent has the burden of proving that the disclosure was made. 1270 (E)(1) No person shall fail to comply with this section. 1271 (2) Whoever violates division (E)(1) of this section is 1272 deemed to have engaged in an unfair and deceptive act or 1273 practice in the business of insurance under sections 3901.19 to 1274 3901.26 of the Revised Code. 1275 (F) This section does not apply with respect to any 1276 expense fee charged by a surety bail bond agent to cover the 1277 costs incurred by the surety bail bond agent in executing the 1278 bail bond. 1279 Sec. 4111.17. (A) No employer, including the state and 1280 political subdivisions thereof, shall discriminate in the 1281 payment of wages on the basis of race, color, religion, sex, 1282 age, ancestry, or national origin; or ancestry sexual 1283 orientation or gender identity or expression, as those terms are 1284 <u>defined in section 4112.01 of the Revised Code</u>, by paying wages 1285 to any employee at a rate less than the rate at which the 1286 employer pays wages to another employee for equal work on jobs 1287

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the performance of which requires equal skill, effort, and	1288
responsibility, and which are performed under similar	1289
conditions.	1290
(B) Nothing in this section prohibits an employer from	1291
paying wages to one employee at a rate different from that at	1292
which the employer pays another employee for the performance of	1293
equal work under similar conditions on jobs requiring equal	1294
skill, effort, and responsibility, when the payment is made	1295
pursuant to any of the following:	1296
(1) A seniority system;	1297
(2) A merit system;	1298
(3) A system which measures earnings by the quantity or	1299
quality of production;	1300
(4) A wage rate differential determined by any factor	1301
other than race, color, religion, sex, age, <u>ancestry, or</u>	1302
national origin, or ancestry; or sexual orientation or gender	1303
identity or expression, as those terms are defined in section	1304
4112.01 of the Revised Code.	1305
(C) No employer shall reduce the wage rate of any employee	1306
in order to comply with this section.	1307
(D) The director of commerce shall carry out, administer,	1308
and enforce this section. Any employee discriminated against in	1309
violation of this section may sue in any court of competent	1310
jurisdiction to recover two times the amount of the difference	1311
between the wages actually received and the wages received by a	1312
person performing equal work for the employer, from the date of	1313
the commencement of the violation, and for costs, including	1314
attorney fees. The director may take an assignment of any such	1315
wage claim in trust for such employee and sue in the employee's	1316

S. B. No. 11 Page 47 As Introduced behalf. In any civil action under this section, two or more 1317 employees of the same employer may join as co-plaintiffs in one 1318 action. The director may sue in one action for claims assigned 1319 to the director by two or more employees of the same employer. 1320 No agreement to work for a discriminatory wage constitutes a 1321 defense for any civil or criminal action to enforce this 1322 section. No employer shall discriminate against any employee 1323 because such employee makes a complaint or institutes, or 1324 testifies in, any proceeding under this section. 1325 (E) Any action arising under this section shall be 1326 initiated within one year after the date of violation. 1327 Sec. 4112.01. (A) As used in this chapter: 1328 (1) "Person" includes one or more individuals, 1329 partnerships, associations, organizations, corporations, legal 1330 representatives, trustees, trustees in bankruptcy, receivers, 1331 and other organized groups of persons. "Person" also includes, 1332 but is not limited to, any owner, lessor, assignor, builder, 1333 manager, broker, salesperson, appraiser, agent, employee, 1334 lending institution, and the state and all political 1335 subdivisions, authorities, agencies, boards, and commissions of 1336 the state. 1337 (2) "Employer" includes the state, any political 1338 subdivision of the state, any person employing four or more 1339 persons within the state, and any person acting directly or 1340 indirectly in the interest of an employer. 1341 (3) "Employee" means an individual employed by any 1342 employer but does not include any individual employed in the 1343 domestic service of any person. 1344 (4) "Labor organization" includes any organization that 1345 S. B. No. 11 Page 48 As Introduced exists, in whole or in part, for the purpose of collective 1346 bargaining or of dealing with employers concerning grievances, 1347 terms or conditions of employment, or other mutual aid or 1348 protection in relation to employment. 1349 (5) "Employment agency" includes any person regularly 1350 undertaking, with or without compensation, to procure 1351 opportunities to work or to procure, recruit, refer, or place 1352 employees. 1353 (6) "Commission" means the Ohio civil rights commission 1354 created by section 4112.03 of the Revised Code. 1355 (7) "Discriminate" includes segregate or separate. 1356 (8) "Unlawful discriminatory practice" means any act 1357 prohibited by section 4112.02, 4112.021, or 4112.022 of the 1358 Revised Code. 1359 (9) "Place of public accommodation" means any inn, 1360 restaurant, eating house, barbershop, public conveyance by air, 1361 land, or water, theater, store, other place for the sale of 1362 merchandise, or any other place of public accommodation or 1363 amusement of which the accommodations, advantages, facilities, 1364 or privileges are available to the public. 1365 (10) "Housing accommodations" includes any building or 1366 structure, or portion of a building or structure, that is used 1367 or occupied or is intended, arranged, or designed to be used or 1368 occupied as the home residence, dwelling, dwelling unit, or 1369 sleeping place of one or more individuals, groups, or families 1370 whether or not living independently of each other; and any 1371 vacant land offered for sale or lease. "Housing accommodations" 1372 also includes any housing accommodations held or offered for 1373 sale or rent by a real estate broker, salesperson, or agent, by 1374 S. B. No. 11 Page 49 As Introduced any other person pursuant to authorization of the owner, by the 1375 owner, or by the owner's legal representative. 1376 (11) "Restrictive covenant" means any specification 1377 limiting the transfer, rental, lease, or other use of any 1378 housing accommodations because of race, color, religion, sex, 1379 military status, familial status ancestry, national origin, 1380 <u>familial status</u>, disability, <del>or ancestry</del>sexual orientation, 1381 gender identity or expression, or military status, or any 1382 limitation based upon affiliation with or approval by any 1383 person, directly or indirectly, employing race, color, religion, 1384 sex, military status, familial status ancestry, national origin, 1385 familial status, disability, or ancestry sexual orientation, 1386 gender identity or expression, or military status, as a 1387 condition of affiliation or approval. 1388 (12) "Burial lot" means any lot for the burial of deceased 1389 persons within any public burial ground or cemetery, including, 1390 but not limited to, cemeteries owned and operated by municipal 1391 corporations, townships, or companies or associations 1392 incorporated for cemetery purposes. 1393 (13) "Disability" means a physical or mental impairment 1394 that substantially limits one or more major life activities, 1395 including the functions of caring for one's self, performing 1396 manual tasks, walking, seeing, hearing, speaking, breathing, 1397 learning, and working; a record of a physical or mental 1398 impairment; or being regarded as having a physical or mental 1399 impairment. 1400 (14) Except as otherwise provided in section 4112.021 of 1401 the Revised Code, "age" means at least forty years old. 1402 (15) "Familial status" means either of the following: 1403

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(a) One or more individuals who are under eighteen years	1404
of age and who are domiciled with a parent or guardian having	1405
legal custody of the individual or domiciled, with the written	1406
permission of the parent or guardian having legal custody, with	1407
a designee of the parent or guardian;	1408
(b) Any person who is pregnant or in the process of	1409
securing legal custody of any individual who is under eighteen	1410
years of age.	1411
(16)(a) Except as provided in division (A)(16)(b) of this	1412
section, "physical or mental impairment" includes any of the	1413
following:	1414
(i) Any physiological disorder or condition, cosmetic	1415
disfigurement, or anatomical loss affecting one or more of the	1416
following body systems: neurological; musculoskeletal; special	1417
sense organs; respiratory, including speech organs;	1418
cardiovascular; reproductive; digestive; genito-urinary; hemic	1419
and lymphatic; skin; and endocrine;	1420
(ii) Any mental or psychological disorder, including, but	1421
not limited to, intellectual disability, organic brain syndrome,	1422
emotional or mental illness, and specific learning disabilities;	1423
(iii) Diseases and conditions, including, but not limited	1424
to, orthopedic, visual, speech, and hearing impairments,	1425
cerebral palsy, autism, epilepsy, muscular dystrophy, multiple	1426
sclerosis, cancer, heart disease, diabetes, human	1427
immunodeficiency virus infection, intellectual disability,	1428
emotional illness, drug addiction, and alcoholism.	1429
(b) "Physical or mental impairment" does not include any	1430
of the following:	1431
(i) Homosexuality and bisexuality;	1432

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(ii) Transvestism, transsexualism, pedophilia, Pedophilia,	1433
exhibitionism, voyeurism, gender identity disorders not	1434
resulting from physical impairments, or other sexual behavior	1435
disorders with corresponding criminal behavior;	1436
(iii) Compulsive gambling, kleptomania, or pyromania;	1437
(iv) (iii) Psychoactive substance use disorders resulting	1438
from the current illegal use of a controlled substance or the	1439
current use of alcoholic beverages.	1440
(17) "Dwelling unit" means a single unit of residence for	1441
a family of one or more persons.	1442
(18) "Common use areas" means rooms, spaces, or elements	1443
inside or outside a building that are made available for the use	1444
of residents of the building or their guests, and includes, but	1445
is not limited to, hallways, lounges, lobbies, laundry rooms,	1446
refuse rooms, mail rooms, recreational areas, and passageways	1447
among and between buildings.	1448
(19) "Public use areas" means interior or exterior rooms	1449
or spaces of a privately or publicly owned building that are	1450
made available to the general public.	1451
(20) "Controlled substance" has the same meaning as in	1452
section 3719.01 of the Revised Code.	1453
(21) "Disabled tenant" means a tenant or prospective	1454
tenant who is a person with a disability.	1455
(22) "Military status" means a person's status in "service	1456
in the uniformed services" as defined in section 5923.05 of the	1457
Revised Code.	1458
(23) "Aggrieved person" includes both of the following:	1459

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(a) Any person who claims to have been injured by any	1460
unlawful discriminatory practice described in division (H) of	1461
section 4112.02 of the Revised Code;	1462
(b) Any person who believes that the person will be	1463
injured by, any unlawful discriminatory practice described in	1464
division (H) of section 4112.02 of the Revised Code that is	1465
about to occur.	1466
(24) "Sexual orientation" means actual or perceived,	1467
heterosexuality, homosexuality, or bisexuality.	1468
(25) "Gender identity or expression" means the gender-	1469
related identity, appearance, or mannerisms or other gender-	1470
related characteristics of an individual, without regard to the	1471
individual's designated sex at birth.	1472
(B) For the purposes of divisions (A) to (F) of section	1473
4112.02 of the Revised Code, the terms "because of sex" and "on	1474
the basis of sex" include, but are not limited to, because of or	1475
on the basis of pregnancy, any illness arising out of and	1476
occurring during the course of a pregnancy, childbirth, or	1477
related medical conditions. Women affected by pregnancy,	1478
childbirth, or related medical conditions shall be treated the	1479
same for all employment-related purposes, including receipt of	1480
benefits under fringe benefit programs, as other persons not so	1481
affected but similar in their ability or inability to work, and	1482
nothing in division (B) of section 4111.17 of the Revised Code	1483
shall be interpreted to permit otherwise. This division shall	1484
not be construed to require an employer to pay for health	1485
insurance benefits for abortion, except where the life of the	1486
mother would be endangered if the fetus were carried to term or	1487
except where medical complications have arisen from the	1488
abortion, provided that nothing in this division precludes an	1489

 S. B. No. 11 Page 53 As Introduced employer from providing abortion benefits or otherwise affects 1490 bargaining agreements in regard to abortion. 1491 Sec. 4112.02. It shall be an unlawful discriminatory 1492 practice: 1493 1494 (A) For any employer, because of the race, color, religion, sex, age, ancestry, national origin, disability, 1495 sexual orientation, gender identity or expression, or military 1496 status, national origin, disability, age, or ancestry of any 1497 person, to discharge without just cause, to refuse to hire, or 1498 otherwise to discriminate against that person with respect to 1499 hire, tenure, terms, conditions, or privileges of employment, or 1500 any matter directly or indirectly related to employment. 1501 (B) For an employment agency or personnel placement 1502 service, because of race, color, religion, sex, age, ancestry, 1503 national origin, disability, sexual orientation, gender identity 1504 or expression, or military status, national origin, disability, 1505 age, or ancestry, to do any of the following: 1506 (1) Refuse or fail to accept, register, classify properly, 1507 or refer for employment, or otherwise discriminate against any 1508 1509 person; (2) Comply with a request from an employer for referral of 1510 applicants for employment if the request directly or indirectly 1511 indicates that the employer fails to comply with the provisions 1512 of sections 4112.01 to 4112.07 of the Revised Code. 1513 (C) For any labor organization to do any of the following: 1514 (1) Limit or classify its membership on the basis of race, 1515 color, religion, sex, age, ancestry, national origin, 1516 disability, sexual orientation, gender identity or expression, 1517 or military status, national origin, disability, age, or 1518 S. B. No. 11 Page 54 As Introduced 1519 ancestry; (2) Discriminate against, limit the employment 1520 opportunities of, or otherwise adversely affect the employment 1521 status, wages, hours, or employment conditions of any person as 1522 an employee because of race, color, religion, sex, age, 1523 ancestry, national origin, disability, sexual orientation, 1524 gender identity or expression, or military status, national 1525 origin, disability, age, or ancestry. 1526 (D) For any employer, labor organization, or joint labor-1527 management committee controlling apprentice training programs to 1528 discriminate against any person because of race, color, 1529 religion, sex, ancestry, national origin, disability, sexual 1530 orientation, gender identity or expression, or military status, 1531 national origin, disability, or ancestry in admission to, or 1532 employment in, any program established to provide apprentice 1533 training. 1534 (E) Except where based on a bona fide occupational 1535 qualification certified in advance by the commission, for any 1536 employer, employment agency, personnel placement service, or 1537 labor organization, prior to employment or admission to 1538 membership, to do any of the following: 1539 (1) Elicit or attempt to elicit any information concerning 1540 the race, color, religion, sex, age, ancestry, national origin, 1541 disability, sexual orientation, gender identity or expression, 1542 or\_military status, national origin, disability, age, or 1543 ancestry of an applicant for employment or membership; 1544 (2) Make or keep a record of the race, color, religion, 1545 sex, age, ancestry, national origin, disability, sexual 1546 orientation, gender identity or expression, or military status, 1547 S. B. No. 11 Page 55 As Introduced national origin, disability, age, or ancestry of any applicant 1548 for employment or membership; 1549 (3) Use any form of application for employment, or 1550 personnel or membership blank, seeking to elicit information 1551 regarding race, color, religion, sex, age, ancestry, national 1552 origin, disability, sexual orientation, gender identity or 1553 expression, or military status, national origin, disability, 1554 age, or ancestry; but an employer holding a contract containing 1555 a nondiscrimination clause with the government of the United 1556 States, or any department or agency of that government, may 1557 require an employee or applicant for employment to furnish 1558 documentary proof of United States citizenship and may retain 1559 that proof in the employer's personnel records and may use 1560 photographic or fingerprint identification for security 1561 1562 purposes; (4) Print or publish or cause to be printed or published 1563 any notice or advertisement relating to employment or membership 1564 indicating any preference, limitation, specification, or 1565 discrimination, based upon race, color, religion, sex, age, 1566 ancestry, national origin, disability, sexual orientation, 1567 gender identity or expression, or military status, national 1568 origin, disability, age, or ancestry; 1569 (5) Announce or follow a policy of denying or limiting, 1570 through a quota system or otherwise, employment or membership 1571 opportunities of any group because of the race, color, religion, 1572 sex, age, ancestry, national origin, disability, sexual 1573 orientation, gender identity or expression, or military status, 1574 national origin, disability, age, or ancestry of that group; 1575 (6) Utilize in the recruitment or hiring of persons any 1576 employment agency, personnel placement service, training school 1577 S. 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or center, labor organization, or any other employee-referring	1578
source known to discriminate against persons because of their	1579
race, color, religion, sex, age, ancestry, national origin,	1580
disability, sexual orientation, gender identity or expression,	1581
or military status, national origin, disability, age, or	1582
ancestry.	1583
(F) For any person seeking employment to publish or cause	1584
to be published any advertisement that specifies or in any	1585
manner indicates that person's race, color, religion, sex, age,	1586
ancestry, national origin, disability, sexual orientation,	1587
gender identity or expression, or military status, national	1588
origin, disability, age, or ancestry, or expresses a limitation	1589
or preference as to the race, color, religion, sex, age,	1590
ancestry, national origin, disability, sexual orientation,	1591
gender identity or expression, or military status, national	1592
origin, disability, age, or ancestry of any prospective	1593
origin, disability, age, or ancestry of any prospective employer.	1593 1594
employer.	1594
employer.  (G) For any proprietor or any employee, keeper, or manager	1594 1595
employer.  (G) For any proprietor or any employee, keeper, or manager of a place of public accommodation to deny to any person, except	1594 1595 1596
employer.  (G) For any proprietor or any employee, keeper, or manager of a place of public accommodation to deny to any person, except for reasons applicable alike to all persons regardless of race,	1594 1595 1596 1597
employer.  (G) For any proprietor or any employee, keeper, or manager of a place of public accommodation to deny to any person, except for reasons applicable alike to all persons regardless of race, color, religion, sex, age, ancestry, national origin,	1594 1595 1596 1597 1598
employer.  (G) For any proprietor or any employee, keeper, or manager of a place of public accommodation to deny to any person, except for reasons applicable alike to all persons regardless of race, color, religion, sex, age, ancestry, national origin, disability, sexual orientation, gender identity or expression,	1594 1595 1596 1597 1598 1599
employer.  (G) For any proprietor or any employee, keeper, or manager of a place of public accommodation to deny to any person, except for reasons applicable alike to all persons regardless of race, color, religion, sex, age, ancestry, national origin, disability, sexual orientation, gender identity or expression, or military status, national origin, disability, age, or	1594 1595 1596 1597 1598 1599
employer.  (G) For any proprietor or any employee, keeper, or manager of a place of public accommodation to deny to any person, except for reasons applicable alike to all persons regardless of race, color, religion, sex, age, ancestry, national origin, disability, sexual orientation, gender identity or expression, or military status, national origin, disability, age, or ancestry, the full enjoyment of the accommodations, advantages,	1594 1595 1596 1597 1598 1599 1600 1601
employer.  (G) For any proprietor or any employee, keeper, or manager of a place of public accommodation to deny to any person, except for reasons applicable alike to all persons regardless of race, color, religion, sex, age, ancestry, national origin, disability, sexual orientation, gender identity or expression, or military status, national origin, disability, age, or ancestry, the full enjoyment of the accommodations, advantages, facilities, or privileges of the place of public accommodation.	1594 1595 1596 1597 1598 1599 1600 1601 1602
employer.  (G) For any proprietor or any employee, keeper, or manager of a place of public accommodation to deny to any person, except for reasons applicable alike to all persons regardless of race, color, religion, sex, age, ancestry, national origin, disability, sexual orientation, gender identity or expression, or military status, national origin, disability, age, or ancestry, the full enjoyment of the accommodations, advantages, facilities, or privileges of the place of public accommodation.  (H) Subject to section 4112.024 of the Revised Code, for	1594 1595 1596 1597 1598 1599 1600 1601 1602
employer.  (G) For any proprietor or any employee, keeper, or manager of a place of public accommodation to deny to any person, except for reasons applicable alike to all persons regardless of race, color, religion, sex, age, ancestry, national origin, disability, sexual orientation, gender identity or expression, or military status, national origin, disability, age, or ancestry, the full enjoyment of the accommodations, advantages, facilities, or privileges of the place of public accommodation.  (H) Subject to section 4112.024 of the Revised Code, for any person to do any of the following:	1594 1595 1596 1597 1598 1599 1600 1601 1602 1603 1604

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deny or make unavailable housing accommodations because of race,	1608
color, religion, sex, ancestry, national origin, familial	1609
status, disability, sexual orientation, gender identity or	1610
expression, or military status, familial status, ancestry,	1611
disability, or national origin;	1612
(2) Represent to any person that housing accommodations	1613
are not available for inspection, sale, or rental, when in fact	1614
they are available, because of race, color, religion, sex,	1615
ancestry, national origin, familial status, disability, sexual	1616
orientation, gender identity or expression, or military status,	1617
familial status, ancestry, disability, or national origin;	1618
(3) Discriminate against any person in the making or	1619
purchasing of loans or the provision of other financial	1620
assistance for the acquisition, construction, rehabilitation,	1621
repair, or maintenance of housing accommodations, or any person	1622
in the making or purchasing of loans or the provision of other	1623
financial assistance that is secured by residential real estate,	1624
because of race, color, religion, sex, ancestry, national	1625
origin, familial status, disability, sexual orientation, gender	1626
identity or expression, or military status, familial status,	1627
ancestry, disability, or national origin or because of the	1628
racial composition of the neighborhood in which the housing	1629
accommodations are located, provided that the person, whether an	1630
individual, corporation, or association of any type, lends money	1631
as one of the principal aspects or incident to the person's	1632
principal business and not only as a part of the purchase price	1633
of an owner-occupied residence the person is selling nor merely	1634
casually or occasionally to a relative or friend;	1635
(4) Discriminate against any person in the terms or	1636
conditions of selling, transferring, assigning, renting,	1637

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leasing, or subleasing any housing accommodations or in	1638
furnishing facilities, services, or privileges in connection	1639
with the ownership, occupancy, or use of any housing	1640
accommodations, including the sale of fire, extended coverage,	1641
or homeowners insurance, because of race, color, religion, sex,	1642
ancestry, national origin, familial status, disability, sexual	1643
orientation, gender identity or expression, or military status,	1644
familial status, ancestry, disability, or national origin or	1645
because of the racial composition of the neighborhood in which	1646
the housing accommodations are located;	1647
(5) Discriminate against any person in the terms or	1648
conditions of any loan of money, whether or not secured by	1649
mortgage or otherwise, for the acquisition, construction,	1650
rehabilitation, repair, or maintenance of housing accommodations	1651
because of race, color, religion, sex, ancestry, national	1652
origin, familial status, disability, sexual orientation, gender	1653
identity or expression, or military status, familial status,	1654
ancestry, disability, or national origin or because of the	1655
racial composition of the neighborhood in which the housing	1656
accommodations are located;	1657
(6) Refuse to consider without prejudice the combined	1658
income of both husband and wife for the purpose of extending	1659
mortgage credit to a married couple or either member of a	1660
married couple;	1661
(7) Print, publish, or circulate any statement or	1662
advertisement, or make or cause to be made any statement or	1663
advertisement, relating to the sale, transfer, assignment,	1664
rental, lease, sublease, or acquisition of any housing	1665
accommodations, or relating to the loan of money, whether or not	1666
secured by mortgage or otherwise, for the acquisition,	1667

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construction, rehabilitation, repair, or maintenance of housing	1668
accommodations, that indicates any preference, limitation,	1669
specification, or discrimination based upon race, color,	1670
religion, sex, ancestry, national origin, familial status,	1671
disability, sexual orientation, gender identity or expression,	1672
or military status, familial status, ancestry, disability, or	1673
national origin, or an intention to make any such preference,	1674
limitation, specification, or discrimination;	1675
(8) Except as otherwise provided in division (H)(8) or	1676
(17) of this section, make any inquiry, elicit any information,	1677
make or keep any record, or use any form of application	1678
containing questions or entries concerning race, color,	1679
religion, sex, ancestry, national origin, familial status,	1680
disability, sexual orientation, gender identity or expression,	1681
or military status, familial status, ancestry, disability, or	1682
national origin in connection with the sale or lease of any	1683
housing accommodations or the loan of any money, whether or not	1684
secured by mortgage or otherwise, for the acquisition,	1685
construction, rehabilitation, repair, or maintenance of housing	1686
accommodations. Any person may make inquiries, and make and keep	1687
records, concerning race, color, religion, sex, ancestry,	1688
national origin, familial status, disability, sexual	1689
orientation, gender identity or expression, or military status,	1690
familial status, ancestry, disability, or national origin for	1691
the purpose of monitoring compliance with this chapter.	1692
(9) Include in any transfer, rental, or lease of housing	1693
accommodations any restrictive covenant, or honor or exercise,	1694
or attempt to honor or exercise, any restrictive covenant;	1695
(10) Induce or solicit, or attempt to induce or solicit, a	1696
housing accommodations listing, sale, or transaction by	1697

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representing that a change has occurred or may occur with	1698
respect to the racial, religious, sexual, familial status,	1699
sexual orientation, gender identity or expression, military	1700
status <del>, familial status</del> , or ethnic composition of the block,	1701
neighborhood, or other area in which the housing accommodations	1702
are located, or induce or solicit, or attempt to induce or	1703
solicit, a housing accommodations listing, sale, or transaction	1704
by representing that the presence or anticipated presence of	1705
persons of any race, color, religion, sex, ancestry, national	1706
origin, familial status, disability, sexual orientation, gender	1707
identity or expression, or military status, familial status,	1708
ancestry, disability, or national origin, in the block,	1709
neighborhood, or other area will or may have results including,	1710
but not limited to, the following:	1711
(a) The lowering of property values;	1712
(b) A change in the racial, religious, sexual, <u>familial</u>	1713
status, sexual orientation, gender identity or expression,	1714
military status, familial status, or ethnic composition of the	1715
block, neighborhood, or other area;	1716
(c) An increase in criminal or antisocial behavior in the	1717
block, neighborhood, or other area;	1718
(d) A decline in the quality of the schools serving the	1719
block, neighborhood, or other area.	1720
(11) Deny any person access to or membership or	1721
participation in any multiple-listing service, real estate	1722
brokers' organization, or other service, organization, or	1723
facility relating to the business of selling or renting housing	1724
accommodations, or discriminate against any person in the terms	1725
or conditions of that access, membership, or participation, on	1726

S. B. No. 11 Page 61 As Introduced account of race, color, religion, sex, ancestry, national 1727 origin, familial status, disability, sexual orientation, gender 1728 identity or expression, or military status, familial status, 1729 national origin, disability, or ancestry; 1730 (12) Coerce, intimidate, threaten, or interfere with any 1731 person in the exercise or enjoyment of, or on account of that 1732 person's having exercised or enjoyed or having aided or 1733 encouraged any other person in the exercise or enjoyment of, any 1734 right granted or protected by division (H) of this section; 1735 (13) Discourage or attempt to discourage the purchase by a 1736 prospective purchaser of housing accommodations, by representing 1737 that any block, neighborhood, or other area has undergone or 1738 might undergo a change with respect to its <u>racial</u>, religious, 1739 racial, sexual, familial status, sexual orientation, gender 1740 identity or expression, military status, familial status, or 1741 ethnic composition; 1742 (14) Refuse to sell, transfer, assign, rent, lease, 1743 sublease, or finance, or otherwise deny or withhold, a burial 1744 lot from any person because of the race, color, sex, age, 1745 ancestry, national origin, familial status, disability, sexual 1746 orientation, gender identity or expression, or military status, 1747 familial status, age, ancestry, disability, or national origin 1748 of any prospective owner or user of the lot; 1749 (15) Discriminate in the sale or rental of, or otherwise 1750 make unavailable or deny, housing accommodations to any buyer or 1751 renter because of a disability of any of the following: 1752 (a) The buyer or renter; 1753 (b) A person residing in or intending to reside in the 1754 housing accommodations after they are sold, rented, or made 1755

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available;	1756
(c) Any individual associated with the person described in	1757
division (H)(15)(b) of this section.	1758
(16) Discriminate in the terms, conditions, or privileges	1759
of the sale or rental of housing accommodations to any person or	1760
in the provision of services or facilities to any person in	1761
connection with the housing accommodations because of a	1762
disability of any of the following:	1763
(a) That person;	1764
(b) A person residing in or intending to reside in the	1765
housing accommodations after they are sold, rented, or made	1766
available;	1767
(c) Any individual associated with the person described in	1768
division (H)(16)(b) of this section.	1769
(17) Except as otherwise provided in division (H)(17) of	1770
this section, make an inquiry to determine whether an applicant	1771
for the sale or rental of housing accommodations, a person	1772
residing in or intending to reside in the housing accommodations	1773
after they are sold, rented, or made available, or any	1774
individual associated with that person has a disability, or make	1775
an inquiry to determine the nature or severity of a disability	1776
of the applicant or such a person or individual. The following	1777
inquiries may be made of all applicants for the sale or rental	1778
of housing accommodations, regardless of whether they have	1779
disabilities:	1780
(a) An inquiry into an applicant's ability to meet the	1781
requirements of ownership or tenancy;	1782
(b) An inquiry to determine whether an applicant is	1783

Page 63 S. B. No. 11 As Introduced qualified for housing accommodations available only to persons 1784 with disabilities or persons with a particular type of 1785 disability; 1786 (c) An inquiry to determine whether an applicant is 1787 qualified for a priority available to persons with disabilities 1788 or persons with a particular type of disability; 1789 (d) An inquiry to determine whether an applicant currently 1790 uses a controlled substance in violation of section 2925.11 of 1791 the Revised Code or a substantively comparable municipal 1792 ordinance; 1793 (e) An inquiry to determine whether an applicant at any 1794 time has been convicted of or pleaded guilty to any offense, an 1795 element of which is the illegal sale, offer to sell, 1796 cultivation, manufacture, other production, shipment, 1797 transportation, delivery, or other distribution of a controlled 1798 substance. 1799 (18) (a) Refuse to permit, at the expense of a person with 1800 a disability, reasonable modifications of existing housing 1801 accommodations that are occupied or to be occupied by the person 1802 with a disability, if the modifications may be necessary to 1803 afford the person with a disability full enjoyment of the 1804 housing accommodations. This division does not preclude a 1805 landlord of housing accommodations that are rented or to be 1806 rented to a disabled tenant from conditioning permission for a 1807 proposed modification upon the disabled tenant's doing one or 1808 more of the following: 1809 (i) Providing a reasonable description of the proposed 1810 modification and reasonable assurances that the proposed 1811 modification will be made in a workerlike manner and that any 1812

Page 64 S. B. No. 11 As Introduced required building permits will be obtained prior to the 1813 commencement of the proposed modification; 1814 (ii) Agreeing to restore at the end of the tenancy the 1815 interior of the housing accommodations to the condition they 1816 were in prior to the proposed modification, but subject to 1817 reasonable wear and tear during the period of occupancy, if it 1818 is reasonable for the landlord to condition permission for the 1819 proposed modification upon the agreement; 1820 (iii) Paying into an interest-bearing escrow account that 1821 is in the landlord's name, over a reasonable period of time, a 1822 reasonable amount of money not to exceed the projected costs at 1823 the end of the tenancy of the restoration of the interior of the 1824 housing accommodations to the condition they were in prior to 1825 the proposed modification, but subject to reasonable wear and 1826 tear during the period of occupancy, if the landlord finds the 1827 account reasonably necessary to ensure the availability of funds 1828 for the restoration work. The interest earned in connection with 1829 an escrow account described in this division shall accrue to the 1830 1831 benefit of the disabled tenant who makes payments into the 1832 account. (b) A landlord shall not condition permission for a 1833 proposed modification upon a disabled tenant's payment of a 1834 security deposit that exceeds the customarily required security 1835 deposit of all tenants of the particular housing accommodations. 1836 (19) Refuse to make reasonable accommodations in rules, 1837 policies, practices, or services when necessary to afford a 1838 person with a disability equal opportunity to use and enjoy a 1839 dwelling unit, including associated public and common use areas; 1840 (20) Fail to comply with the standards and rules adopted 1841 S. B. No. 11 Page 65 As Introduced under division (A) of section 3781.111 of the Revised Code; 1842 (21) Discriminate against any person in the selling, 1843 brokering, or appraising of real property because of race, 1844 color, religion, sex, ancestry, national origin, familial\_ 1845 status, disability, sexual orientation, gender identity or\_ 1846 expression, or military status, familial status, ancestry, 1847 disability, or national origin; 1848 (22) Fail to design and construct covered multifamily 1849 dwellings for first occupancy on or after June 30, 1992, in 1850 accordance with the following conditions: 1851 1852 (a) The dwellings shall have at least one building entrance on an accessible route, unless it is impractical to do 1853 so because of the terrain or unusual characteristics of the 1854 site. 1855 (b) With respect to dwellings that have a building 1856 entrance on an accessible route, all of the following apply: 1857 (i) The public use areas and common use areas of the 1858 dwellings shall be readily accessible to and usable by persons 1859 with a disability. 1860 (ii) All the doors designed to allow passage into and 1861 within all premises shall be sufficiently wide to allow passage 1862 by persons with a disability who are in wheelchairs. 1863 (iii) All premises within covered multifamily dwelling 1864 units shall contain an accessible route into and through the 1865 dwelling; all light switches, electrical outlets, thermostats, 1866 and other environmental controls within such units shall be in 1867 accessible locations; the bathroom walls within such units shall 1868 contain reinforcements to allow later installation of grab bars; 1869 and the kitchens and bathrooms within such units shall be 1870

Page 66 S. B. No. 11 As Introduced designed and constructed in a manner that enables an individual 1871 in a wheelchair to maneuver about such rooms. 1872 For purposes of division (H)(22) of this section, "covered 1873 multifamily dwellings" means buildings consisting of four or 1874 more units if such buildings have one or more elevators and 1875 ground floor units in other buildings consisting of four or more 1876 units. 1877 (I) For any person to discriminate in any manner against 1878 any other person because that person has opposed any unlawful 1879 discriminatory practice defined in this section or because that 1880 person has made a charge, testified, assisted, or participated 1881 in any manner in any investigation, proceeding, or hearing under 1882 sections 4112.01 to 4112.07 of the Revised Code. 1883 (J) For any person to aid, abet, incite, compel, or coerce 1884

(J) For any person to aid, abet, incite, compel, or coerce 1884 the doing of any act declared by this section to be an unlawful 1885 discriminatory practice, to obstruct or prevent any person from 1886 complying with this chapter or any order issued under it, or to 1887 attempt directly or indirectly to commit any act declared by 1888 this section to be an unlawful discriminatory practice. 1889

1890 (K) Nothing in divisions (A) to (E) of this section shall be construed to require a person with a disability to be 1891 employed or trained under circumstances that would significantly 1892 increase the occupational hazards affecting either the person 1893 with a disability, other employees, the general public, or the 1894 facilities in which the work is to be performed, or to require 1895 the employment or training of a person with a disability in a 1896 job that requires the person with a disability routinely to 1897 undertake any task, the performance of which is substantially 1898 and inherently impaired by the person's disability. 1899 S. B. No. 11 Page 67 As Introduced

(L) An aggrieved individual may enforce the individual's	1900
rights relative to discrimination on the basis of age as	1901
provided for in this section by instituting a civil action,	1902
within one hundred eighty days after the alleged unlawful	1903
discriminatory practice occurred, in any court with jurisdiction	1904
for any legal or equitable relief that will effectuate the	1905
individual's rights.	1906
A person who files a civil action under this division is	1907
barred, with respect to the practices complained of, from	1908
instituting a civil action under section 4112.14 of the Revised	1909
Code and from filing a charge with the commission under section	1910
4112.05 of the Revised Code.	1911
(M) With regard to age, it shall not be an unlawful	1912
discriminatory practice and it shall not constitute a violation	1913
of division (A) of section 4112.14 of the Revised Code for any	1914
employer, employment agency, joint labor-management committee	1915
controlling apprenticeship training programs, or labor	1916
organization to do any of the following:	1917
(1) Establish bona fide employment qualifications	1918
reasonably related to the particular business or occupation that	1919
may include standards for skill, aptitude, physical capability,	1920
intelligence, education, maturation, and experience;	1921
(2) Observe the terms of a bona fide seniority system or	1922
any bona fide employee benefit plan, including, but not limited	1923
to, a retirement, pension, or insurance plan, that is not a	1924
subterfuge to evade the purposes of this section. However, no	1925
such employee benefit plan shall excuse the failure to hire any	1926
individual, and no such seniority system or employee benefit	1927
plan shall require or permit the involuntary retirement of any	1928

1929

individual, because of the individual's age except as provided

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for in the "Age Discrimination in Employment Act Amendment of	1930
1978," 92 Stat. 189, 29 U.S.C.A. 623, as amended by the "Age	1931
Discrimination in Employment Act Amendments of 1986," 100 Stat.	1932
3342, 29 U.S.C.A. 623, as amended.	1933
(3) Retire an employee who has attained sixty-five years	1934
of age who, for the two-year period immediately before	1935
retirement, is employed in a bona fide executive or a high	1936
policymaking position, if the employee is entitled to an	1937
immediate nonforfeitable annual retirement benefit from a	1938
pension, profit-sharing, savings, or deferred compensation plan,	1939
or any combination of those plans, of the employer of the	1940
employee, which equals, in the aggregate, at least forty-four	1941
thousand dollars, in accordance with the conditions of the "Age	1942
Discrimination in Employment Act Amendment of 1978," 92 Stat.	1943
189, 29 U.S.C.A. 631, as amended by the "Age Discrimination in	1944
Employment Act Amendments of 1986," 100 Stat. 3342, 29 U.S.C.A.	1945
631, as amended;	1946
(4) Observe the terms of any bona fide apprenticeship	1947
program if the program is registered with the Ohio	1948
apprenticeship council pursuant to sections 4139.01 to 4139.06	1949
of the Revised Code and is approved by the federal committee on	1950
apprenticeship of the United States department of labor.	1951
(N) Nothing in this chapter prohibiting age discrimination	1952
and nothing in division (A) of section 4112.14 of the Revised	1953
Code shall be construed to prohibit the following:	1954
(1) The designation of uniform age the attainment of which	1955
is necessary for public employees to receive pension or other	1956
retirement benefits pursuant to Chapter 145., 742., 3307.,	1957
3309., or 5505. of the Revised Code;	1958

 S. B. No. 11 Page 69 As Introduced (2) The mandatory retirement of uniformed patrol officers 1959 of the state highway patrol as provided in section 5505.16 of 1960 the Revised Code; 1961 (3) The maximum age requirements for appointment as a 1962 patrol officer in the state highway patrol established by 1963 section 5503.01 of the Revised Code; 1964 (4) The maximum age requirements established for original 1965 appointment to a police department or fire department in 1966 sections 124.41 and 124.42 of the Revised Code; 1967 (5) Any maximum age not in conflict with federal law that 1968 may be established by a municipal charter, municipal ordinance, 1969 or resolution of a board of township trustees for original 1970 appointment as a police officer or firefighter; 1971 (6) Any mandatory retirement provision not in conflict 1972 with federal law of a municipal charter, municipal ordinance, or 1973 resolution of a board of township trustees pertaining to police 1974 officers and firefighters; 1975 (7) Until January 1, 1994, the mandatory retirement of any 1976 employee who has attained seventy years of age and who is 1977 serving under a contract of unlimited tenure, or similar 1978 arrangement providing for unlimited tenure, at an institution of 1979 higher education as defined in the "Education Amendments of 1980 1980," 94 Stat. 1503, 20 U.S.C.A. 1141(a). 1981 (0)(1)(a) Except as provided in division(0)(1)(b) of this 1982 section, for purposes of divisions (A) to (E) of this section, a 1983 disability does not include any physiological disorder or 1984 condition, mental or psychological disorder, or disease or 1985 condition caused by an illegal use of any controlled substance 1986 by an employee, applicant, or other person, if an employer, 1987

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employment agency, personnel placement service, labor	1988
organization, or joint labor-management committee acts on the	1989
basis of that illegal use.	1990
(b) Division (0)(1)(a) of this section does not apply to	1991
an employee, applicant, or other person who satisfies any of the	1992
following:	1993
(i) The employee, applicant, or other person has	1994
successfully completed a supervised drug rehabilitation program	1995
and no longer is engaging in the illegal use of any controlled	1996
substance, or the employee, applicant, or other person otherwise	1997
successfully has been rehabilitated and no longer is engaging in	1998
that illegal use.	1999
(ii) The employee, applicant, or other person is	2000
participating in a supervised drug rehabilitation program and no	2001
longer is engaging in the illegal use of any controlled	2002
substance.	2003
(iii) The employee, applicant, or other person is	2004
erroneously regarded as engaging in the illegal use of any	2005
controlled substance, but the employee, applicant, or other	2006
person is not engaging in that illegal use.	2007
(2) Divisions (A) to (E) of this section do not prohibit	2008
an employer, employment agency, personnel placement service,	2009
labor organization, or joint labor-management committee from	2010
doing any of the following:	2011
(a) Adopting or administering reasonable policies or	2012
procedures, including, but not limited to, testing for the	2013
illegal use of any controlled substance, that are designed to	2014
ensure that an individual described in division (0)(1)(b)(i) or	2015
(ii) of this section no longer is engaging in the illegal use of	2016

S. B. No. 11 Page 71 As Introduced any controlled substance; 2017 (b) Prohibiting the illegal use of controlled substances 2018 and the use of alcohol at the workplace by all employees; 2019 (c) Requiring that employees not be under the influence of 2020 alcohol or not be engaged in the illegal use of any controlled 2021 substance at the workplace; 2022 2023 (d) Requiring that employees behave in conformance with the requirements established under "The Drug-Free Workplace Act 2024 of 1988," 102 Stat. 4304, 41 U.S.C.A. 701, as amended; 2025 (e) Holding an employee who engages in the illegal use of 2026 any controlled substance or who is an alcoholic to the same 2027 qualification standards for employment or job performance, and 2028 the same behavior, to which the employer, employment agency, 2029 personnel placement service, labor organization, or joint labor-2030 management committee holds other employees, even if any 2031 unsatisfactory performance or behavior is related to an 2032 employee's illegal use of a controlled substance or alcoholism; 2033 (f) Exercising other authority recognized in the 2034 "Americans with Disabilities Act of 1990," 104 Stat. 327, 42 2035 U.S.C.A. 12101, as amended, including, but not limited to, 2036 requiring employees to comply with any applicable federal 2037 standards. 2038 (3) For purposes of this chapter, a test to determine the 2039 illegal use of any controlled substance does not include a 2040 medical examination. 2041 (4) Division (0) of this section does not encourage, 2042 2043 prohibit, or authorize, and shall not be construed as encouraging, prohibiting, or authorizing, the conduct of testing 2044 for the illegal use of any controlled substance by employees, 2045 S. B. No. 11 Page 72 As Introduced applicants, or other persons, or the making of employment 2046 decisions based on the results of that type of testing. 2047 (P) This section does not apply to a religious 2048 corporation, association, educational institution, or society 2049 with respect to the employment of an individual of a particular 2050 religion to perform work connected with the carrying on by that 2051 religious corporation, association, educational institution, or 2052 2053 society of its activities. 2054 The unlawful discriminatory practices defined in this section do not make it unlawful for a person or an appointing 2055 authority administering an examination under section 124.23 of 2056 the Revised Code to obtain information about an applicant's 2057 military status for the purpose of determining if the applicant 2058 is eligible for the additional credit that is available under 2059 that section. 2060 (Q) It shall be an unlawful discriminatory practice for 2061 any employer, employment agency, or labor organization to limit, 2062 segregate, or classify its employees or applicants for 2063 employment in any way that would deprive or tend to deprive any 2064 individual of employment or otherwise adversely affect the 2065 status of the individual as an employee because of the 2066 individual's actual or perceived sexual orientation or gender 2067 identity or expression. 2068 Sec. 4112.021. (A) As used in this section: 2069 (1) "Credit" means the right granted by a creditor to a 2070 person to defer payment of a debt, to incur debt and defer its 2071 payment, or to purchase property or services and defer payment 2072 for the property or services. 2073 (2) "Creditor" means any person who regularly extends, 2074 S. B. No. 11 Page 73
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renews, or continues credit, any person who regularly arranges	2075
for the extension, renewal, or continuation of credit, or any	2076
assignee of an original creditor who participates in the	2077
decision to extend, renew, or continue credit, whether or not	2078
any interest or finance charge is required.	2079
(3) "Credit reporting agency" means any person who, for	2080
monetary fees or dues or on a cooperative nonprofit basis,	2081
regularly assembles or evaluates credit information for the	2082
purpose of furnishing credit reports to creditors.	2083
(4) "Age" means any age of eighteen years or older.	2084
(B) It shall be an unlawful discriminatory practice:	2085
(1) For any creditor to do any of the following:	2086
(a) Discriminate against any applicant for credit in the	2087
granting, withholding, extending, or renewing of credit, or in	2088
the fixing of the rates, terms, or conditions of any form of	2089
credit, on the basis of race, color, religion, <a href="mailto:sex_age">sex_age</a> ,	

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of marital status does not constitute discrimination for the	2104
purposes of this section if the inquiry is made for the purpose	2105
of ascertaining the creditor's rights and remedies applicable to	2106
the particular extension of credit, and except that creditors	2107
are excepted from this division with respect to any inquiry,	2108
elicitation of information, record, or form of application	2109
required of a particular creditor by any instrumentality or	2110
agency of the United States, or required of a particular	2111
creditor by any agency or instrumentality to enforce the "Civil	2112
Rights Act of 1968," 82 Stat. 84, 85, 42 U.S.C.A. 3608(c);	2113
(c) Refuse to consider the sources of income of an	2114
applicant for credit, or disregard or ignore the income of an	2115
applicant, in whole or in part, on the basis of race, color,	2116
religion, <u>sex,</u> age, <del>sex,</del> <u>ancestry, national origin, marital</u>	2117
status, disability, sexual orientation, gender identity or	2118
expression, or military status, marital status, disability,	2119
national origin, or ancestry;	2120
(d) Refuse to grant credit to an individual in any name	2121
that individual customarily uses, if it has been determined in	2122
the normal course of business that the creditor will grant	2123
credit to the individual;	2124
(e) Impose any special requirements or conditions,	2125
including, but not limited to, a requirement for co-obligors or	2126
reapplication, upon any applicant or class of applicants on the	2127
basis of race, color, religion, <u>sex,</u> age, <del>sex</del> ancestry, national	2128
origin, marital status, disability, sexual orientation, gender	2129
identity or expression, or military status, marital status,	2130
national origin, disability, or ancestry in circumstances where	2131
similar requirements or conditions are not imposed on other	2132
applicants similarly situated, unless the special requirements	2133

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or conditions that are imposed with respect to age are the	2134
result of a real estate transaction exempted under division (B)	2135
(1) (a) of this section or are the result of programs that grant	2136
preferences to certain age groups administered by	2137
instrumentalities or agencies of the United States, a state, or	2138
a political subdivision of a state;	2139
(f) Fail or refuse to provide an applicant for credit a	2140
written statement of the specific reasons for rejection of the	2141
application if requested in writing by the applicant within	2142
sixty days of the rejection. The creditor shall provide the	2143
written statement of the specific reason for rejection within	2144
thirty days after receipt of a request of that nature. For	2145
purposes of this section, a statement that the applicant was	2146
rejected solely on the basis of information received from a	2147
credit reporting agency or because the applicant failed to meet	2148
the standards required by the creditor's credit scoring system,	2149
uniformly applied, shall constitute a specific reason for	2150
rejection.	2151
(g) Fail or refuse to print on or firmly attach to each	2152
application for credit, in a type size no smaller than that used	2153
throughout most of the application form, the following notice:	2154
"The Ohio laws against discrimination require that all creditors	2155
make credit equally available to all credit worthy customers,	2156
and that credit reporting agencies maintain separate credit	2157
histories on each individual upon request. The Ohio civil rights	2158
commission administers compliance with this law." This notice is	2159
not required to be included in applications that have a multi-	2160
state distribution if the notice is mailed to the applicant with	2161
the notice of acceptance or rejection of the application.	2162
(h) Fail or refuse on the basis of race, color, religion,	2163

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sex, age, sex ancestry, national origin, marital status,	2164
disability, sexual orientation, gender identity or expression,	2165
or military status, marital status, national origin, disability,	2166
or ancestry to maintain, upon the request of the individual, a	2167
separate account for each individual to whom credit is extended;	2168
(i) Fail or refuse on the basis of race, color, religion,	2169
sex, age, sex ancestry, national origin, marital status,	2170
disability, sexual orientation, gender identity or expression,	2171
or military status, marital status, national origin, disability,	2172
or ancestry to maintain records on any account established after	2173
November 1, 1976, to furnish information on the accounts to	2174
credit reporting agencies in a manner that clearly designates	2175
the contractual liability for repayment as indicated on the	2176
application for the account, and, if more than one individual is	2177
contractually liable for repayment, to maintain records and	2178
furnish information in the name of each individual. This	2179
division does not apply to individuals who are contractually	2180
liable only if the primary party defaults on the account.	2181
(2) For any credit reporting agency to do any of the	2182
following:	2183
(a) Fail or refuse on the basis of race, color, religion,	2184
sex, age, sex ancestry, national origin, marital status,	2185
disability, sexual orientation, gender identity or expression,	2186
or_military status, marital status, national origin, disability,	2187
or ancestry to maintain, upon the request of the individual, a	2188
separate file on each individual about whom information is	2189
assembled or evaluated;	2190
(b) Fail or refuse on the basis of race, color, religion,	2191
sex, age, sex ancestry, national origin, marital status,	2192
disability, sexual orientation, gender identity or expression,	2193

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conducted and their outcome, the decisions it has rendered, and	2252
the other work performed by it, which report shall include a	2253
copy of any surveys prepared pursuant to division (A)(7) of this	2254
section and shall include the recommendations of the commission	2255
as to legislative or other remedial action;	2256
(9) Prepare a comprehensive educational program, in	2257
cooperation with the department of education, for the students	2258
of the <u>primary and secondary</u> public schools of this state and	2259
for all other residents of this state that is designed to	2260
eliminate prejudice on the basis of race, color, religion, sex,	2261
military status, familial status, national origin, disability,	2262
age, <del>or</del> ancestry <u>, sexual orientation, or gender identity or</u>	2263
expression in this state, to further good will among those	2264
groups, and to emphasize the origin of prejudice against those	2265
groups <u>and discrimination</u> , <del>its</del> their harmful effects, and <del>its</del>	2266
their incompatibility with American principles of equality and	2267
fair play;	2268
(10) Receive progress reports from agencies,	2269
instrumentalities, institutions, boards, commissions, and other	2270
entities of this state or any of its political subdivisions and	2271
their agencies, instrumentalities, institutions, boards,	2272
commissions, and other entities regarding affirmative action	2273
programs for the employment of persons against whom	2274
discrimination is prohibited by this chapter, or regarding any	2275
affirmative housing accommodations programs developed to	2276
eliminate or reduce an imbalance of race, color, religion, sex,	2277
ancestry, national origin, familial status, disability, sexual	2278
orientation, gender identity or expression, or military status,	2279
familial status, national origin, disability, or ancestry. All	2280
agencies, instrumentalities, institutions, boards, commissions,	2281
and other entities of this state or its political subdivisions,	2282

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and all political subdivisions, that have undertaken affirmative	2283
action programs pursuant to a conciliation agreement with the	2284
commission, an executive order of the governor, any federal	2285
statute or rule, or an executive order of the president of the	2286
United States shall file progress reports with the commission	2287
annually on or before the first day of November. The commission	2288
shall analyze and evaluate the progress reports and report its	2289
findings annually to the general assembly on or before the	2290
thirtieth day of January of the year immediately following the	2291
receipt of the reports.	2292
(B) The commission may do any of the following:	2293
(1) Meet and function at any place within the state;	2294
(2) Initiate and undertake on its own motion	2295
	2226
investigations of problems of employment or housing	2296
investigations of problems of employment or housing accommodations discrimination;	2296
accommodations discrimination;	2297
accommodations discrimination;  (3) Hold hearings, subpoena witnesses, compel their	2297 2298
accommodations discrimination;  (3) Hold hearings, subpoena witnesses, compel their attendance, administer oaths, take the testimony of any person	2297 2298 2299
accommodations discrimination;  (3) Hold hearings, subpoena witnesses, compel their attendance, administer oaths, take the testimony of any person under oath, require the production for examination of any books	2297 2298 2299 2300
accommodations discrimination;  (3) Hold hearings, subpoena witnesses, compel their attendance, administer oaths, take the testimony of any person under oath, require the production for examination of any books and papers relating to any matter under investigation or in	2297 2298 2299 2300 2301
accommodations discrimination;  (3) Hold hearings, subpoena witnesses, compel their attendance, administer oaths, take the testimony of any person under oath, require the production for examination of any books and papers relating to any matter under investigation or in question before the commission, and make rules as to the	2297 2298 2299 2300 2301 2302
accommodations discrimination;  (3) Hold hearings, subpoena witnesses, compel their attendance, administer oaths, take the testimony of any person under oath, require the production for examination of any books and papers relating to any matter under investigation or in question before the commission, and make rules as to the issuance of subpoenas by individual commissioners.	2297 2298 2299 2300 2301 2302 2303
accommodations discrimination;  (3) Hold hearings, subpoena witnesses, compel their attendance, administer oaths, take the testimony of any person under oath, require the production for examination of any books and papers relating to any matter under investigation or in question before the commission, and make rules as to the issuance of subpoenas by individual commissioners.  (a) In conducting a hearing or investigation, the	2297 2298 2299 2300 2301 2302 2303
accommodations discrimination;  (3) Hold hearings, subpoena witnesses, compel their attendance, administer oaths, take the testimony of any person under oath, require the production for examination of any books and papers relating to any matter under investigation or in question before the commission, and make rules as to the issuance of subpoenas by individual commissioners.  (a) In conducting a hearing or investigation, the commission shall have access at all reasonable times to	2297 2298 2299 2300 2301 2302 2303 2304 2305
accommodations discrimination;  (3) Hold hearings, subpoena witnesses, compel their attendance, administer oaths, take the testimony of any person under oath, require the production for examination of any books and papers relating to any matter under investigation or in question before the commission, and make rules as to the issuance of subpoenas by individual commissioners.  (a) In conducting a hearing or investigation, the commission shall have access at all reasonable times to premises, records, documents, individuals, and other evidence or	2297 2298 2299 2300 2301 2302 2303 2304 2305 2306
accommodations discrimination;  (3) Hold hearings, subpoena witnesses, compel their attendance, administer oaths, take the testimony of any person under oath, require the production for examination of any books and papers relating to any matter under investigation or in question before the commission, and make rules as to the issuance of subpoenas by individual commissioners.  (a) In conducting a hearing or investigation, the commission shall have access at all reasonable times to premises, records, documents, individuals, and other evidence or possible sources of evidence and may examine, record, and copy	2297 2298 2299 2300 2301 2302 2303 2304 2305 2306 2307
accommodations discrimination;  (3) Hold hearings, subpoena witnesses, compel their attendance, administer oaths, take the testimony of any person under oath, require the production for examination of any books and papers relating to any matter under investigation or in question before the commission, and make rules as to the issuance of subpoenas by individual commissioners.  (a) In conducting a hearing or investigation, the commission shall have access at all reasonable times to premises, records, documents, individuals, and other evidence or possible sources of evidence and may examine, record, and copy the premises, records, documents, and other evidence or possible	2297 2298 2299 2300 2301 2302 2303 2304 2305 2306 2307 2308

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the commission shall comply with the fourth amendment to the	2312
United States Constitution relating to unreasonable searches and	2313
seizures. The commission or a member of the commission may issue	2314
subpoenas to compel access to or the production of premises,	2315
records, documents, and other evidence or possible sources of	2316
evidence or the appearance of individuals, and may issue	2317
interrogatories to a respondent, to the same extent and subject	2318
to the same limitations as would apply if the subpoenas or	2319
interrogatories were issued or served in aid of a civil action	2320
in a court of common pleas.	2321
(b) Upon written application by a party to a hearing under	2322
division (B) of section 4112.05 of the Revised Code, the	2323
commission shall issue subpoenas in its name to the same extent	2324
and subject to the same limitations as subpoenas issued by the	2325
commission. Subpoenas issued at the request of a party shall	2326
show on their face the name and address of the party and shall	2327
state that they were issued at the party's request.	2328
(c) Witnesses summoned by subpoena of the commission are	2329
entitled to the witness and mileage fees provided for under	2330
section 119.094 of the Revised Code.	2331
(d) Within five days after service of a subpoena upon any	2332
person, the person may petition the commission to revoke or	2333
modify the subpoena. The commission shall grant the petition if	2334
it finds that the subpoena requires an appearance or attendance	2335
at an unreasonable time or place, that it requires production of	2336
evidence that does not relate to any matter before the	2337
commission, that it does not describe with sufficient	2338
particularity the evidence to be produced, that compliance would	2339
be unduly onerous, or for other good reason.	2340
(e) In case of contumacy or refusal to obey a subpoena,	2341

S. B. No. 11 Page 82 As Introduced the commission or person at whose request it was issued may 2342 petition for its enforcement in the court of common pleas in the 2343 county in which the person to whom the subpoena was addressed 2344 resides, was served, or transacts business. 2345 (4) Create local or statewide advisory agencies and 2346 conciliation councils to aid in effectuating the purposes of 2347 this chapter. The commission may itself, or it may empower these 2348 agencies and councils to, do either or both of the following: 2349 2350 (a) Study the problems of discrimination in all or specific fields of human relationships when based on race, 2351 color, religion, sex, age, ancestry, national origin, familial\_ 2352 status, disability, sexual orientation, gender identity or 2353 expression, or military status, familial status, national 2354 origin, disability, age, or ancestry; 2355 (b) Foster through community effort, or otherwise, good 2356 will among the groups and elements of the population of the 2357 state. 2358 The agencies and councils may make recommendations to the 2359 commission for the development of policies and procedures in 2360 general. They shall be composed of representative citizens who 2361 shall serve without pay, except that reimbursement for actual 2362 2363 and necessary traveling expenses shall be made to citizens who serve on a statewide agency or council. 2364 (5) Issue any publications and the results of 2365 investigations and research that in its judgment will tend to 2366 promote good will and minimize or eliminate discrimination 2367 because of race, color, religion, sex, age, ancestry, national 2368 origin, familial status, disability, sexual orientation, gender 2369 identity or expression, or military status, familial status, 2370

Page 83 S. B. No. 11 As Introduced national origin, disability, age, or ancestry. 2371 Sec. 4112.05. (A) (1) The commission, as provided in this 2372 section, shall prevent any person from engaging in unlawful 2373 discriminatory practices. 2374 (2) The commission may at any time attempt to resolve 2375 allegations of unlawful discriminatory practices by the use of 2376 alternative dispute resolution, provided that, before 2377 instituting the formal hearing authorized by division (B) of 2378 this section, it shall attempt, by informal methods of 2379 conference, conciliation, <u>mediation</u>, and persuasion, to induce 2380 compliance with this chapter. 2381 (B)(1) Any person may file a charge with the commission 2382 alleging that another person has engaged or is engaging in an 2383 unlawful discriminatory practice. In the case of a charge 2384 alleging an unlawful discriminatory practice described in 2385 division (A), (B), (C), (D), (E), (F), (G), (I), or (J) of 2386 section 4112.02 or in section 4112.021 or 4112.022 of the 2387 Revised Code, the charge shall be in writing and under oath and 2388 shall be filed with the commission within six months after the 2389 alleged unlawful discriminatory practice was committed. In the 2390 case of a charge alleging an unlawful discriminatory practice 2391 described in division (H) of section 4112.02 of the Revised 2392 Code, the charge shall be in writing and under oath and shall be 2393 filed with the commission within one year after the alleged 2394 unlawful discriminatory practice was committed. 2395 (a) An oath under this chapter may be made in any form of 2396 affirmation the person deems binding on the person's conscience. 2397 Acceptable forms include, but are not limited to, declarations 2398 made under penalty of perjury. 2399 S. B. No. 11 Page 84
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(b) Any charge timely received, via facsimile, postal 2400 mail, electronic mail, or otherwise, may be signed under oath 2401 after the limitations period for filing set forth under division 2402 (B)(1) of this section and will relate back to the original 2403 filing date. 2404 (2) Upon receiving a charge, the commission may initiate a 2405 preliminary investigation to determine whether it is probable 2406 that an unlawful discriminatory practice has been or is being 2407 engaged in. The commission also may conduct, upon its own 2408 initiative and independent of the filing of any charges, a 2409 preliminary investigation relating to any of the unlawful 2410 discriminatory practices described in division (A), (B), (C), 2411 (D), (E), (F), (I), or (J) of section 4112.02 or in section 2412 4112.021 or 4112.022 of the Revised Code. Prior to a 2413 notification of a complainant under division (B)(4) of this 2414 section or prior to the commencement of informal methods of 2415 conference, conciliation, mediation, and persuasion, or 2416 alternative dispute resolution, under that division, the members 2417 of the commission and the officers and employees of the 2418 commission shall not make public in any manner and shall retain 2419 as confidential all information that was obtained as a result of 2420 or that otherwise pertains to a preliminary investigation other 2421 than one described in division (B)(3) of this section. 2422 (3) (a) Unless it is impracticable to do so and subject to 2423 its authority under division (B)(3)(d) of this section, the 2424 commission shall complete a preliminary investigation of a 2425 charge filed pursuant to division (B)(1) of this section that 2426 alleges an unlawful discriminatory practice described in 2427 division (H) of section 4112.02 of the Revised Code, and shall 2428 take one of the following actions, within one hundred days after 2429

2430

the filing of the charge:

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(i) Notify the complainant and the respondent that it is	2431
not probable that an unlawful discriminatory practice described	2432
in division (H) of section 4112.02 of the Revised Code has been	2433
or is being engaged in and that the commission will not issue a	2434
complaint in the matter;	2435
(ii) Initiate a complaint and schedule it for informal	2436
methods of conference, conciliation, mediation, and persuasion,	2437
or alternative dispute resolution;	2438
(iii) Initiate a complaint and refer it to the attorney	2439
general with a recommendation to seek a temporary or permanent	2440
injunction or a temporary restraining order. If this action is	2441
taken, the attorney general shall apply, as expeditiously as	2442
possible after receipt of the complaint, to the court of common	2443
pleas of the county in which the unlawful discriminatory	2444
practice allegedly occurred for the appropriate injunction or	2445
order, and the court shall hear and determine the application as	2446
expeditiously as possible.	2447
(b) If it is not practicable to comply with the	2448
requirements of division (B)(3)(a) of this section within the	2449
one-hundred-day period described in that division, the	2450
commission shall notify the complainant and the respondent in	2451
writing of the reasons for the noncompliance.	2452
(c) Prior to the issuance of a complaint under division	2453
(B)(3)(a)(ii) or (iii) of this section or prior to a	2454
notification of the complainant and the respondent under	2455
division (B)(3)(a)(i) of this section, the members of the	2456
commission and the officers and employees of the commission	2457
shall not make public in any manner and shall retain as	2458
confidential all information that was obtained as a result of or	2459
that otherwise pertains to a preliminary investigation of a	2460

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charge filed pursuant to division (B)(1) of this section that	2461
alleges an unlawful discriminatory practice described in	2462
division (H) of section 4112.02 of the Revised Code.	2463
(d) Notwithstanding the types of action described in	2464
divisions (B)(3)(a)(ii) and (iii) of this section, prior to the	2465
issuance of a complaint or the referral of a complaint to the	2466
attorney general and prior to endeavoring to eliminate an	2467
unlawful discriminatory practice described in division (H) of	2468
section 4112.02 of the Revised Code by informal methods of	2469
conference, conciliation, mediation, and persuasion, or by	2470
alternative dispute resolution, the commission may seek a	2471
temporary or permanent injunction or a temporary restraining	2472
order in the court of common pleas of the county in which the	2473
unlawful discriminatory practice allegedly occurred.	2474
(4) If the commission determines after a preliminary	2475
investigation other than one described in division (B)(3) of	2476
this section that it is not probable that an unlawful	2477
discriminatory practice has been or is being engaged in, it	2478
shall notify any complainant under division (B)(1) of this	2479
section that it has so determined and that it will not issue a	2480
complaint in the matter. If the commission determines after a	2481
complaint in the matter. If the commission determines after a preliminary investigation other than the one described in	2481 2482
-	
preliminary investigation other than the one described in	2482
preliminary investigation other than the one described in division (B)(3) of this section that it is probable that an	2482 2483
preliminary investigation other than the one described in division (B)(3) of this section that it is probable that an unlawful discriminatory practice has been or is being engaged	2482 2483 2484
preliminary investigation other than the one described in division (B)(3) of this section that it is probable that an unlawful discriminatory practice has been or is being engaged in, it shall endeavor to eliminate the practice by informal	<ul><li>2482</li><li>2483</li><li>2484</li><li>2485</li></ul>
preliminary investigation other than the one described in division (B)(3) of this section that it is probable that an unlawful discriminatory practice has been or is being engaged in, it shall endeavor to eliminate the practice by informal methods of conference, conciliation, mediation, and persuasion,	2482 2483 2484 2485 2486
preliminary investigation other than the one described in division (B)(3) of this section that it is probable that an unlawful discriminatory practice has been or is being engaged in, it shall endeavor to eliminate the practice by informal methods of conference, conciliation, mediation, and persuasion, or by alternative dispute resolution.	2482 2483 2484 2485 2486 2487

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alternative dispute resolution, under this section shall be

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disclosed by any member of the commission or its staff or be 2491 used as evidence in any subsequent hearing or other proceeding. 2492 If, after a preliminary investigation and the use of informal 2493 methods of conference, conciliation, mediation, and persuasion, 2494 or alternative dispute resolution, under this section, the 2495 commission is satisfied that any unlawful discriminatory 2496 practice will be eliminated, it may treat the charge involved as 2497 being conciliated and enter that disposition on the records of 2498 the commission. If the commission fails to effect the 2499 elimination of an unlawful discriminatory practice by informal 2500 methods of conference, conciliation, mediation, and persuasion, 2501 or by alternative dispute resolution under this section and to 2502 obtain voluntary compliance with this chapter, the commission 2503 shall issue and cause to be served upon any person, including 2504 the respondent against whom a complainant has filed a charge 2505 pursuant to division (B)(1) of this section, a complaint stating 2506 the charges involved and containing a notice of an opportunity 2507 for a hearing before the commission, a member of the commission, 2508 or a hearing examiner at a place that is stated in the notice 2509 and that is located within the county in which the alleged 2510 unlawful discriminatory practice has occurred or is occurring or 2511 in which the respondent resides or transacts business. The 2512 hearing shall be held not less than thirty days after the 2513 service of the complaint upon the complainant, the aggrieved 2514 persons other than the complainant on whose behalf the complaint 2515 is issued, and the respondent, unless the complainant, an 2516 aggrieved person, or the respondent elects to proceed under 2517 division (A)(2) of section 4112.051 of the Revised Code when 2518 that division is applicable. If a complaint pertains to an 2519 alleged unlawful discriminatory practice described in division 2520 (H) of section 4112.02 of the Revised Code, the complaint shall 2521 notify the complainant, an aggrieved person, and the respondent 2522

Page 88 S. B. No. 11 As Introduced of the right of the complainant, an aggrieved person, or the 2523 respondent to elect to proceed with the administrative hearing 2524 process under this section or to proceed under division (A)(2) 2525 of section 4112.051 of the Revised Code. 2526 (6) The attorney general shall represent the commission at 2527 any hearing held pursuant to division (B)(5) of this section and 2528 shall present the evidence in support of the complaint. 2529 (7) Any complaint issued pursuant to division (B)(5) of 2530 this section after the filing of a charge under division (B)(1) 2531 of this section shall be so issued within one year after the 2532 2533 complainant filed the charge with respect to an alleged unlawful discriminatory practice. 2534 (C)(1) Any complaint issued pursuant to division (B) of 2535 this section may be amended by the commission, a member of the 2536 commission, or the hearing examiner conducting a hearing under 2537 division (B) of this section. 2538 (a) Except as provided in division (C)(1)(b) of this 2539 2540 section, a complaint issued pursuant to division (B) of this 2541 section may be amended at any time prior to or during the 2542 hearing. 2543 (b) If a complaint issued pursuant to division (B) of this section alleges an unlawful discriminatory practice described in 2544 division (H) of section 4112.02 of the Revised Code, the 2545 complaint may be amended at any time up to seven days prior to 2546 the hearing and not thereafter. 2547 (2) The respondent has the right to file an answer or an 2548 amended answer to the original and amended complaints and to 2549 2550 appear at the hearing in person, by attorney, or otherwise to examine and cross-examine witnesses. 2551 S. B. No. 11 Page 89 As Introduced

(D) The complainant shall be a party to a hearing under	2552
division (B) of this section, and any person who is an	2553
indispensable party to a complete determination or settlement of	2554
a question involved in the hearing shall be joined. Any	2555
aggrieved person who has or claims an interest in the subject of	2556
the hearing and in obtaining or preventing relief against the	2557
unlawful discriminatory practices complained of shall be	2558
permitted to appear only for the presentation of oral or written	2559
arguments, to present evidence, perform direct and cross-	2560
examination, and be represented by counsel. The commission shall	2561
adopt rules, in accordance with Chapter 119. of the Revised Code	2562
governing the authority granted under this division.	2563
(E) In any hearing under division (B) of this section, the	2564
commission, a member of the commission, or the hearing examiner	2565
shall not be bound by the Rules of Evidence but, in ascertaining	2566
the practices followed by the respondent, shall take into	2567
account all reliable, probative, and substantial statistical or	2568
other evidence produced at the hearing that may tend to prove	2569
the existence of a predetermined pattern of employment or	2570
membership, provided that nothing contained in this section	2571
shall be construed to authorize or require any person to observe	2572
the proportion that persons of any race, color, religion, sex,	2573
age, ancestry, national origin, familial status, disability,	2574
sexual orientation, gender identity or expression, or military	2575
status, familial status, national origin, disability, age, or	2576
ancestry bear to the total population or in accordance with any	2577
criterion other than the individual qualifications of the	2578
applicant.	2579
(F) The testimony taken at a hearing under division (B) of	2580
this section shall be under oath and shall be reduced to writing	2581

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and filed with the commission. Thereafter, in its discretion,

Page 90 S. B. No. 11 As Introduced the commission, upon the service of a notice upon the 2583 complainant and the respondent that indicates an opportunity to 2584 be present, may take further testimony or hear argument. 2585 (G)(1)(a) If, upon all reliable, probative, and 2586 substantial evidence presented at a hearing under division (B) 2587 of this section, the commission determines that the respondent 2588 has engaged in, or is engaging in, any unlawful discriminatory 2589 practice, whether against the complainant or others, the 2590 commission shall state its findings of fact and conclusions of 2591 law and shall issue and, subject to the provisions of Chapter 2592 119. of the Revised Code, cause to be served on the respondent 2593 an order requiring the respondent to do all of the following: 2594 (i) Cease and desist from the unlawful discriminatory 2595 practice; 2596 (ii) Take any further affirmative or other action that 2597 will effectuate the purposes of this chapter, including, but not 2598 limited to, hiring, reinstatement, or upgrading of employees 2599 with or without back pay, or admission or restoration to union 2600 membership; 2601

(b) If the commission finds a violation of division (H) of 2605 section 4112.02 of the Revised Code, in addition to the action 2606 described in division (G)(1)(a) of this section, the commission 2607 additionally may require the respondent to undergo remediation 2608 in the form of a class, seminar, or any other type of 2609 remediation approved by the commission, may require the 2610 respondent to pay actual damages and reasonable attorney's fees, 2611

(iii) Report to the commission the manner of compliance.

If the commission directs payment of back pay, it shall

make allowance for interim earnings.

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Page 91 S. B. No. 11 As Introduced and may, to vindicate the public interest, assess a civil 2612 penalty against the respondent as follows: 2613 (i) If division (G)(1)(b)(ii) or (iii) of this section 2614 does not apply, a civil penalty in an amount not to exceed ten 2615 thousand dollars; 2616 (ii) If division (G)(1)(b)(iii) of this section does not 2617 apply and if the respondent has been determined by a final order 2618 of the commission or by a final judgment of a court to have 2619 committed one violation of division (H) of section 4112.02 of 2620 the Revised Code during the five-year period immediately 2621 preceding the date on which a complaint was issued pursuant to 2622 division (B) of this section, a civil penalty in an amount not 2623 to exceed twenty-five thousand dollars; 2624 (iii) If the respondent has been determined by a final 2625 order of the commission or by a final judgment of a court to 2626 have committed two or more violations of division (H) of section 2627 4112.02 of the Revised Code during the seven-year period 2628 immediately preceding the date on which a complaint was issued 2629 pursuant to division (B) of this section, a civil penalty 2630 damages in an amount not to exceed fifty thousand dollars. 2631 (2) Upon the submission of reports of compliance, the 2632 commission may issue a declaratory order stating that the 2633 respondent has ceased to engage in particular unlawful 2634 discriminatory practices. 2635 (H) If the commission finds that no probable cause exists 2636 for crediting charges of unlawful discriminatory practices or 2637 if, upon all the evidence presented at a hearing under division 2638 (B) of this section on a charge, the commission finds that a 2639 respondent has not engaged in any unlawful discriminatory 2640 S. B. No. 11 Page 92 As Introduced

practice against the complainant or others, it shall state its	2641
findings of fact and shall issue and cause to be served on the	2642
complainant an order dismissing the complaint as to the	2643
respondent. A copy of the order shall be delivered in all cases	2644
to the attorney general and any other public officers whom the	2645
commission considers proper.	2646
If, upon all the evidence presented at a hearing under	2647
division (B) of this section on a charge, the commission finds	2648
that a respondent has not engaged in any unlawful discriminatory	2649
practice against the complainant or others, it may award to the	2650
respondent reasonable attorney's fees to the extent provided in	2651
5 U.S.C. 504 and accompanying regulations.	2652
(I) Until the time period for appeal set forth in division	2653
(H) of section 4112.06 of the Revised Code expires, the	2654
commission, subject to the provisions of Chapter 119. of the	2655
Revised Code, at any time, upon reasonable notice, and in the	2656
manner it considers proper, may modify or set aside, in whole or	2657
in part, any finding or order made by it under this section.	2658
Sec. 4112.08. This chapter shall be construed liberally	2659
for the accomplishment of its purposes, and any law inconsistent	2660
with any provision of this chapter shall not apply. Nothing	2661
contained in this chapter shall be considered to repeal any of	2662
the provisions of any law of this state relating to	2663
discrimination because of race, color, religion, sex, age,	2664
ancestry, national origin, familial status, disability, sexual	2665
orientation, gender identity or expression, or military status,	2666
familial status, disability, national origin, age, or ancestry,	2667
except that any person filing a charge under division (B)(1) of	2668
section 4112.05 of the Revised Code, with respect to the	2669
unlawful discriminatory practices complained of, is barred from	2670

S. B. No. 11 Page 93 As Introduced instituting a civil action under section 4112.14 or division (L) 2671 of section 4112.02 of the Revised Code. This chapter does not 2672 limit actions, procedures, and remedies afforded under federal 2673 2674 law. Sec. 4117.19. (A) Every employee organization that is 2675 certified or recognized as a representative of public employees 2676 under this chapter shall file with the state employment 2677 relations board a registration report that is signed by its 2678 president or other appropriate officer. The report shall be in a 2679 form prescribed by the board and accompanied by two copies of 2680 the employee organization's constitution and bylaws. The board 2681 shall accept a filing by a statewide, national, or international 2682 employee organization of its constitution and bylaws in lieu of 2683 a filing of the documents by each subordinate organization. The 2684 exclusive representative or other employee organization 2685 originally filing its constitution and bylaws shall report, 2686 promptly, to the board all changes or amendments to its 2687 constitution and bylaws. 2688 (B) Every employee organization shall file with the board 2689 an annual report. The report shall be in a form prescribed by 2690 the board and shall contain the following information: 2691 (1) The names and addresses of the organization, any 2692 parent organization or organizations with which it is 2693 affiliated, and all organizationwide officers; 2694 (2) The name and address of its local agent for service of 2695 process; 2696 (3) A general description of the public employees the 2697 organization represents or seeks to represent; 2698 (4) The amounts of the initiation fee and monthly dues 2699 S. B. No. 11 Page 94 As Introduced members must pay; 2700 (5) A pledge, in a form prescribed by the board, that the 2701 organization will comply with the laws of the state and that it 2702 will accept members <u>as provided by law</u> without regard to <del>age,</del> 2703 race, color, sex, creed, religion, creed, sex, age, ancestry, 2704 or national origin, disability, sexual orientation, gender 2705 identity or expression, or military status as those terms are 2706 defined in section 4112.01 of the Revised Code, military status 2707 as defined in that section, ; or physical disability as provided 2708 by law÷; 2709 2710 (6) A financial report. (C) The constitution or bylaws of every employee 2711 organization shall do all of the following: 2712 (1) Require that the organization keep accurate accounts 2713 of all income and expenses, prepare an annual financial report, 2714 keep open for inspection by any member of the organization its 2715 accounts, and make loans to officers and agents only on terms 2716 and conditions available to all members; 2717 (2) Prohibit business or financial interests of its 2718 officers and agents, their spouses, minor children, parents, or 2719 otherwise, in conflict with the fiduciary obligation of such 2720 persons to the organization; 2721 (3) When specifically requested by the board, require 2722 every official who is designated as a fiscal officer of an 2723 employee organization and who is responsible for funds or other 2724 property of the organization or trust in which an organization 2725 is interested, or a subsidiary organization be bonded with the 2726 amount, scope, and form of the bond determined by the board; 2727 (4) Require periodic elections of officers by secret 2728 S. B. No. 11 Page 95
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ballot subject to recognized safeguards concerning the equal	2729
right of all members to nominate, seek office, and vote in the	2730
elections, the right of individual members to participate in the	2731
affairs of the organization, and fair and equitable procedures	2732
in disciplinary actions.	2733
(D) The board shall prescribe rules necessary to govern	2734
the establishment and reporting of trusteeships over employee	2735
organizations. The establishment of trusteeships is permissible	2736
only if the constitution or bylaws of the organization set forth	2737
reasonable procedures.	2738
(E) The board may withhold certification of an employee	2739
organization that willfully refuses to register or file an	2740
annual report or that willfully refuses to comply with other	2741
provisions of this section. The board may revoke a certification	2742
of an employee organization for willfully failing to comply with	2743
this section. The board may enforce the prohibitions contained	2744
in this section by petitioning the court of common pleas of the	2745
county in which the violation occurs for an injunction. Persons	2746
complaining of a violation of this section shall file the	2747
complaint with the board.	2748
(F) Upon the written request to the board of any member of	2749
a certified employee organization and where the board determines	2750
the necessity for an audit, the board may require the employee	2751
organization to provide a certified audit of its financial	2752
records.	2753
(G) Any employee organization subject to the "Labor-	2754
Management Reporting and Disclosure Act of 1959," 73 Stat. 519,	2755
29 U.S.C.A., 401, as amended, may file copies with the board of	2756
all reports it is required to file under that act in lieu of	2757
compliance with all parts of this section other than division	2758

Page 96 S. B. No. 11 As Introduced (A) of this section. The board shall accept a filing by a 2759 statewide, national, or international employee organization of 2760 its reports in lieu of a filing of such reports by each 2761 subordinate organization. 2762 Sec. 4725.67. The state vision professionals board and any 2763 committees established by the board shall not discriminate 2764 against an applicant or holder of a certificate, license, 2765 registration, or endorsement issued under this chapter because 2766 of the person's race, color, religion, sex, national origin, or 2767 age; or disability, sexual orientation, or gender identity or 2768 expression, as those terms are defined in section 4112.01 of the 2769 Revised Code, or age. A person who files with the board or 2770 committee a statement alleging discrimination based on any of 2771 those reasons may request a hearing with the board or committee, 2772 2773 as appropriate. Sec. 4735.16. (A) Every real estate broker licensed under 2774 this chapter shall erect or maintain a sign on the business 2775 premises plainly stating that the licensee is a real estate 2776 broker. If the real estate broker maintains one or more branch 2777 offices, the real estate broker shall erect or maintain a sign 2778 2779 at each branch office plainly stating that the licensee is a real estate broker. 2780 (B)(1) Any licensed real estate broker or salesperson who 2781 advertises to buy, sell, exchange, or lease real estate, or to 2782 engage in any act regulated by this chapter, with respect to 2783 property the licensee does not own, shall be identified in the 2784 advertisement by name and indicate the name of the brokerage 2785 with which the licensee is affiliated. 2786 (2) Any licensed real estate broker or sales person 2787 salesperson who advertises to sell, exchange, or lease real 2788 S. B. No. 11 Page 97 As Introduced

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estate, or to engage in any act regulated by this chapter, with	2789
respect to property that the licensee owns, shall be identified	2790
in the advertisement by name and indicate that the property is	2791
agent owned, and if the property is listed with a real estate	2792
brokerage, the advertisement shall also indicate the name of the	2793
brokerage with which the property is listed.	2794
(3) The name of the brokerage shall be displayed in equal	2795
prominence with the name of the salesperson in the	2796
advertisement. For purposes of this section, "brokerage" means	2797
the name the real estate company or sole broker is doing	2798
business as, or if the real estate company or sole broker does	2799
not use such a name, the name of the real estate company or sole	2800
broker as licensed.	2801
(4) A real estate broker who is representing a seller	2802
under an exclusive right to sell or lease listing agreement	2803
shall not advertise such property to the public as "for sale by	2804
owner" or otherwise mislead the public to believe that the	2805
seller is not represented by a real estate broker.	2806
(5) If any real estate broker or real estate salesperson	2807
advertises in a manner other than as provided in this section or	2808
the rules adopted under this section, that advertisement is	2809
prima-facie evidence of a violation under division (A)(21) of	2810
section 4735.18 of the Revised Code.	2811
When the superintendent determines that prima-facie	2812
evidence of a violation of division (A)(21) of section 4735.18	2813
of the Revised Code or any of the rules adopted thereunder	2814
exists, the superintendent may do either of the following:	2815
(a) Initiate disciplinary action under section 4735.051 of	2816
the Revised Code for a violation of division (A)(21) of section	2817

Page 98 S. B. No. 11 As Introduced 4735.18 of the Revised Code, in accordance with Chapter 119. of 2818 the Revised Code; 2819 (b) Personally, or by certified mail, serve a citation 2820 upon the licensee. 2821 2822 (C)(1) Every citation served under this section shall give notice to the licensee of the alleged violation or violations 2823 charged and inform the licensee of the opportunity to request a 2824 hearing in accordance with Chapter 119. of the Revised Code. The 2825 citation also shall contain a statement of a fine of two hundred 2826 dollars per violation, not to exceed two thousand five hundred 2827 dollars per citation. All fines collected pursuant to this 2828 section shall be credited to the real estate recovery fund, 2829 created in the state treasury under section 4735.12 of the 2830 Revised Code. 2831 (2) If any licensee is cited three times within twelve 2832 2833 consecutive months, the superintendent shall initiate disciplinary action pursuant to section 4735.051 of the Revised 2834 Code for any subsequent violation that occurs within the same 2835 twelve-month period. 2836 (3) If a licensee fails to request a hearing within thirty 2837 days of the date of service of the citation, or the licensee and 2838 the superintendent fail to reach an alternative agreement, the 2839 citation shall become final. 2840 (4) Unless otherwise indicated, the licensee named in a 2841 final citation must meet all requirements contained in the final 2842 citation within thirty days of the effective date of that 2843 citation. 2844 (5) The superintendent shall suspend automatically a 2845 licensee's license if the licensee fails to comply with division 2846 S. B. No. 11 Page 99
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(C)(4) of this section.

(D) A real estate broker or salesperson obtaining the 2848 signature of a party to a listing or other agreement involved in 2849 a real estate transaction shall furnish a copy of the listing or 2850 other agreement to the party immediately after obtaining the 2851 party's signature. Every broker's office shall prominently 2852 display in the same immediate area as licenses are displayed a 2853 statement that it is illegal to discriminate against any person 2854 because of race, color, religion, sex, ancestry, or national 2855 origin; or familial status—as defined in section 4112.01 of the-2856 Revised Code, national origin, disability, sexual orientation, 2857 gender identity or expression, or military status as defined in-2858 that section, disability as defined in that section, or ancestry 2859 , as those terms are defined in section 4112.01 of the Revised 2860 <u>Code</u>, in the sale or rental of housing or residential lots, in 2861 advertising the sale or rental of housing, in the financing of 2862 housing, or in the provision of real estate brokerage services 2863 and that blockbusting also is illegal. The statement shall bear 2864 the United States department of housing and urban development 2865 equal housing logo, shall contain the information that the 2866 broker and the broker's salespersons are licensed by the 2867 division of real estate and professional licensing and that the 2868 division can assist with any consumer complaints or inquiries, 2869 and shall explain the provisions of section 4735.12 of the 2870 Revised Code. The statement shall provide the division's address 2871 and telephone number. The Ohio real estate commission shall 2872 provide by rule for the wording and size of the statement. The 2873 pamphlet required under section 4735.03 of the Revised Code 2874 shall contain the same statement that is required on the 2875 statement displayed as provided in this section and shall be 2876 made available by real estate brokers and salespersons to their 2877

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clients. The commission shall provide the wording and size of	2878
the pamphlet.	2879
Sec. 4735.55. (A) Each written agency agreement shall	2880
contain all of the following:	2881
(1) An expiration date;	2882
(2) A statement that it is illegal, pursuant to the Ohio	2883
fair housing law, division (H) of section 4112.02 of the Revised	2884
Code, and the federal fair housing law, 42 U.S.C.A. 3601, as	2885
amended, to refuse to sell, transfer, assign, rent, lease,	2886
sublease, or finance housing accommodations, refuse to negotiate	2887
for the sale or rental of housing accommodations, or otherwise	2888
deny or make unavailable housing accommodations because of race,	2889
color, religion, sex, <u>ancestry</u> , <u>or national origin</u> ; <u>or familial</u>	2890
status—as defined in section 4112.01 of the Revised Code,	2891
ancestry, disability, sexual orientation, gender identity or	2892
expression, or military status as defined in that section,	2893
disability as defined in that section, or national origin, as	2894
those terms are defined in section 4112.01 of the Revised Code,	2895
or to so discriminate in advertising the sale or rental of	2896
housing, in the financing of housing, or in the provision of	2897
real estate brokerage services;	2898
(3) A statement defining the practice known as	2899
"blockbusting" and stating that it is illegal;	2900
(4) A copy of the United States department of housing and	2901
urban development equal housing opportunity logotype, as set	2902
forth in 24 C.F.R. 109.30, as amended.	2903
(B) Each written agency agreement shall contain a place	2904
for the licensee and the client to sign and date the agreement.	2905
(C) A licensee shall furnish a copy of any written agency	2906

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agreement to a client in a timely manner after the licensee and	2907
the client have signed and dated it.	2908
Sec. 4744.54. The state speech and hearing professionals	2909
board or any committees established by the board shall not	2910
discriminate against an applicant or license holder because of	2911
the person's race, color, religion, sex, national origin, or	2912
age; or disability, sexual orientation, or gender identity or	2913
expression, as those terms are defined in section 4112.01 of the	2914
Revised Code, or age. A person who files with the board or	2915
committee a statement alleging discrimination based on any of	2916
those reasons may request a hearing with the board or committee,	2917
as appropriate.	2918
Sec. 4757.07. The counselor, social worker, and marriage	2919
and family therapist board and its professional standards	2920
committees shall not discriminate against any licensee,	2921
registrant, or applicant for a license or certificate of	2922
registration under this chapter because of the person's race,	2923
color, religion, sex, <u>age, or national origin, ; or disability,</u>	2924
sexual orientation, or gender identity or expression, as those	2925
terms are defined in section 4112.01 of the Revised Code, or-	2926
age. The board or committee, as appropriate, shall afford a	2927
hearing to any person who files with the board or committee a	2928
statement alleging discrimination based on any of those reasons.	2929
Sec. 4758.16. The chemical dependency professionals board	2930
shall not discriminate against any licensee, certificate holder,	2931
endorsement holder, or applicant for a license, certificate, or	2932
endorsement under this chapter because of the individual's race,	2933
color, religion, <u>gender sex</u> , <u>age, or</u> national origin, <u>; or</u>	2934
disability, sexual orientation, or gender identity or	2935
<pre>expression, as those terms are defined in section 4112.01 of the</pre>	2936

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Revised Code, or age. The board shall afford a hearing to any	2937
individual who files with the board a statement alleging	2938
discrimination based on any of those reasons.	2939
Sec. 4765.18. The state board of emergency medical, fire,	2940
and transportation services may suspend or revoke a certificate	2941
of accreditation or a certificate of approval issued under	2942
section 4765.17 of the Revised Code for any of the following	2943
reasons:	2944
(A) Violation of this chapter or any rule adopted under	2945
it;	2946
(B) Furnishing of false, misleading, or incomplete	2947
information to the board;	2948
(C) The signing of an application or the holding of a	2949
certificate of accreditation by a person who has pleaded guilty	2950
to or has been convicted of a felony, or has pleaded guilty to	2951
or been convicted of a crime involving moral turpitude;	2952
(D) The signing of an application or the holding of a	2953
certificate of accreditation by a person who is addicted to the	2954
use of any controlled substance or has been adjudicated	2955
incompetent for that purpose by a court, as provided in section	2956
5122.301 of the Revised Code;	2957
(E) Violation of any commitment made in an application for	2958
a certificate of accreditation or certificate of approval;	2959
(F) Presentation to prospective students of misleading,	2960
false, or fraudulent information relating to the emergency	2961
medical services training program or emergency medical services	2962
continuing education program, employment opportunities, or	2963
opportunities for enrollment in accredited institutions of	2964
higher education after entering or completing courses offered by	2965

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the operator of a program;	2966
(G) Failure to maintain in a safe and sanitary condition	2967
premises and equipment used in conducting courses of study;	2968
(H) Failure to maintain financial resources adequate for	2969
the satisfactory conduct of courses of study or to retain a	2970
sufficient number of certified instructors;	2971
(I) Discrimination in the acceptance of students upon the	2972
basis of race, color, religion, sex, or national origin; or	2973
sexual orientation or gender identity or expression, as those	2974
terms are defined in section 4112.01 of the Revised Code.	2975
Sec. 5104.09. No administrator, licensee, or child-care	2976
staff member shall discriminate in the enrollment of children in	2977
a child day-care center upon the basis of race, color, religion,	2978
sex, or national origin; or sexual orientation or gender	2979
identity or expression, as those terms are defined in section	2980
4112.01 of the Revised Code.	2981
Sec. 5107.26. (A) As used in this section, "transitional	2982
child care" means publicly funded child care provided under	2983
division (A)(3) of section 5104.34 of the Revised Code.	2984
(B) Except as provided in division (C) of this section:	2985
(1) Each member of an assistance group participating in	2986
Ohio works first is ineligible to participate in the program for	2987
six payment months if a county department of job and family	2988
services determines that a member of the assistance group	2989
terminated the member's employment.	2990
(2) Each person who, on the day prior to the day a	2991
recipient begins to receive transitional child care, was a	2992
member of the recipient's assistance group is ineligible to	2993

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participate in Ohio works first for six payment months if a	2994
county department determines that the recipient terminated the	2995
recipient's employment.	2996
(C) No assistance group member shall lose or be denied	2997
eligibility to participate in Ohio works first pursuant to	2998
division (B) of this section if the termination of employment	2999
was because an assistance group member or recipient of	3000
transitional child care secured comparable or better employment	3001
or the county department of job and family services certifies	3002
that the member or recipient terminated the employment with just	3003
cause.	3004
Just cause includes the following:	3005
(1) Discrimination by an employer based on age, race, sex,	3006
color, <del>handicap,</del> religious beliefs, <del>or <u>sex</u>, age,</del> national	3007
origin; or disability, sexual orientation, or gender identity or	3008
expression, as those terms are defined in section 4112.01 of the	3009
Revised Code;	3010
(2) Work demands or conditions that render continued	3011
employment unreasonable, such as working without being paid on	3012
schedule;	3013
(3) Employment that has become unsuitable due to any of	3014
the following:	3015
(a) The wage is less than the federal minimum wage;	3016
(b) The work is at a site subject to a strike or lockout,	3017
unless the strike has been enjoined under section 208 of the	3018
"Labor-Management Relations Act," 61 Stat. 155 (1947), 29	3019
U.S.C.A. 178, as amended, an injunction has been issued under	3020
section 10 of the "Railway Labor Act," 44 Stat. 586 (1926), 45	3021
U.S.C.A. 160, as amended, or an injunction has been issued under	3022

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section 4117.16 of the Revised Code;	3023
(c) The documented degree of risk to the member or	3024
recipient's health and safety is unreasonable;	3025
(d) The member or recipient is physically or mentally	3026
unfit to perform the employment, as documented by medical	3027
evidence or by reliable information from other sources.	3028
(4) Documented illness of the member or recipient or of	3029
another assistance group member of the member or recipient	3030
requiring the presence of the member or recipient;	3031
(5) A documented household emergency;	3032
(6) Lack of adequate child care for children of the member	3033
or recipient who are under six years of age.	3034
Sec. 5123.351. The director of developmental disabilities,	3035
with respect to the eligibility for state reimbursement of	3036
expenses incurred by facilities and programs established and	3037
operated under Chapter 5126. of the Revised Code for persons	3038
with developmental disabilities, shall do all of the following:	3039
(A) Make rules that may be necessary to carry out the	3040
purposes of Chapter 5126. and sections 5123.35, 5123.351, and	3041
5123.36 of the Revised Code;	3042
(B) Define minimum standards for qualifications of	3043
personnel, professional services, and in-service training and	3044
educational leave programs;	3045
(C) Review and evaluate community programs and make	3046
recommendations for needed improvements to county boards of	3047
developmental disabilities and to program directors;	3048
(D) Withhold state reimbursement, in whole or in part,	3049

Page 106 S. B. No. 11 As Introduced from any county or combination of counties for failure to comply 3050 with Chapter 5126. or section 5123.35 or 5123.351 of the Revised 3051 Code or rules of the department of developmental disabilities; 3052 (E) Withhold state funds from an agency, corporation, or 3053 association denying or rendering service on the basis of race, 3054 color, <u>sex,</u> religion, <u>sex,</u> ancestry, <u>or</u> national origin, or 3055 disability, sexual orientation, or gender identity or 3056 expression, as those terms are defined in section 4112.01 of the 3057 Revised Code, or inability to pay; 3058 (F) Provide consultative staff service to communities to 3059 assist in ascertaining needs and in planning and establishing 3060 programs. 3061 Sec. 5126.07. No county board of developmental 3062 disabilities or any agency, corporation, or association under 3063 contract with a county board of developmental disabilities shall 3064 discriminate in the provision of services under its authority or 3065 contract on the basis of race, color, sex, creed, sex, national 3066 origin, or disability, national origin, ; sexual orientation or 3067 gender identity or expression, as those terms are defined in 3068 section 4112.01 of the Revised Code; or the inability to pay. 3069 Each county board of developmental disabilities shall 3070 provide a plan of affirmative action describing its goals and 3071 methods for the provision of equal employment opportunities for 3072 all persons under its authority and shall ensure 3073 nondiscrimination in employment under its authority or contract 3074 on the basis of race, color, sex, creed, sex, national origin, 3075 or disability, or national origin; or sexual orientation or 3076 gender identity or expression, as those terms are defined in 3077 section 4112.01 of the Revised Code. 3078 S. B. No. 11 **Page 107** As Introduced Sec. 5165.08. (A) As used in this section: 3079 "Bed need" means the number of long-term care beds a 3080 county needs as determined by the director of health pursuant to 3081 division (B)(3) of section 3702.593 of the Revised Code. 3082 3083 "Bed need excess" means that a county's bed need is such that one or more long-term care beds may be relocated from the 3084 county according to the director's determination of the county's 3085 bed need. 3086 (B) Every provider agreement with a nursing facility 3087 provider shall do both of the following: 3088 (1) Permit the provider to exclude one or more parts of 3089 the nursing facility from the provider agreement, even though 3090 those parts meet federal and state standards for medicaid 3091 certification, if all of the following apply: 3092 (a) The nursing facility initially obtained both its 3093 nursing home license under Chapter 3721. of the Revised Code and 3094 medicaid certification on or after January 1, 2008. 3095 (b) The nursing facility is located in a county that has a 3096 bed need excess at the time the provider excludes the parts from 3097 3098 the provider agreement. (c) Federal law permits the provider to exclude the parts 3099 from the provider agreement. 3100 (d) The provider gives the department of medicaid written 3101 notice of the exclusion not less than forty-five days before the 3102 first day of the calendar quarter in which the exclusion is to 3103 occur. 3104 (2) Prohibit the provider from doing either of the 3105 following: 3106 S. B. No. 11 Page 108
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(a) Discriminating against a resident on the basis of	3107
race, color, sex, creed, or national origin; or sexual	3108
orientation or gender identity or expression, as those terms are	3109
defined in section 4112.01 of the Revised Code;	3110
(b) Subject to division (D) of this section, failing or	3111
refusing to do either of the following:	3112
(i) Except as otherwise prohibited under section 5165.82	3113
of the Revised Code, admit as a resident of the nursing facility	3114
an individual because the individual is, or may (as a resident	3115
of the nursing facility) become, a medicaid recipient unless at	3116
least twenty-five per cent of the nursing facility's medicaid-	3117
certified beds are occupied by medicaid recipients at the time	3118
the person would otherwise be admitted;	3119
(ii) Retain as a resident of the nursing facility an	3120
individual because the individual is, or may (as a resident of	3121
the nursing facility) become, a medicaid recipient.	3122
(C) For the purpose of division (B)(2)(b)(ii) of this	3123
section, a medicaid recipient who is a resident of a nursing	3124
facility shall be considered a resident of the nursing facility	3125
during any hospital stays totaling less than twenty-five days	3126
during any twelve-month period.	3127
(D) Nothing in this section shall bar a provider from	3128
doing any of the following:	3129
(1) If the provider is a religious organization operating	3130
a religious or denominational nursing facility from giving	3131
preference to persons of the same religion or denomination;	3132
(2) Giving preference to persons with whom the provider	3133
has contracted to provide continuing care;	3134

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(3) If the nursing facility is a county home organized	3135
under Chapter 5155. of the Revised Code, admitting residents	3136
exclusively from the county in which the county home is located;	3137
(4) Retaining residents who have resided in the provider's	3138
nursing facility for not less than one year as private pay	3139
patients and who subsequently become medicaid recipients, but	3140
refusing to accept as a resident any person who is, or may (as a	3141
resident of the nursing facility) become a medicaid recipient,	3142
if all of the following apply:	3143
(a) The provider does not refuse to retain any resident	3144
who has resided in the provider's nursing facility for not less	3145
than one year as a private pay resident because the resident	3146
becomes a medicaid recipient, except as necessary to comply with	3147
division (D)(4)(b) of this section;	3148
(b) The number of medicaid recipients retained under	3149
division (D)(4) of this section does not at any time exceed ten	3150
per cent of all the residents in the nursing facility;	3151
(c) On July 1, 1980, all the residents in the nursing	3152
facility were private pay residents.	3153
(E) No provider shall violate the provider agreement	3154
obligations imposed by this section.	3155
(F) A nursing facility provider who excludes one or more	3156
parts of the nursing facility from a provider agreement pursuant	3157
to division (B)(1) of this section does not violate division (C)	3158
of section 3702.53 of the Revised Code.	3159
Sec. 5312.04. (A) A board of directors of an owners	3160
association shall elect officers from the members of the board,	3161
to include a president, secretary, treasurer, and other officers	3162
as the board designates.	3163

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(B) A board may act in all instances on behalf of an	3164
association unless otherwise provided in this chapter, the	3165
declaration, or bylaws. The board may appoint persons to fill	3166
vacancies in its membership for the unexpired portion of any	3167
term.	3168
(C) Except during a period of declarant control, the board	3169
shall call a meeting of the owners association at least once	3170
each year. Special meetings may be called by the president, a	3171
majority of the board, owners representing fifty per cent of the	3172
voting power in the owners association, or any lower share of	3173
the voting power as the declaration or bylaws specify.	3174
(D) The board may hold a meeting by any method of	3175
communication, including electronic or telephonic communication,	3176
provided that each member of the board can hear or read in real	3177
time and participate and respond to every other member of the	3178
board.	3179
(E) In lieu of conducting a meeting, the board may take an	3180
action with the unanimous written consent of the members of the	3181
board. Any written consent shall be filed with the minutes of	3182
the meetings of the board.	3183
(F) No owner other than a director may attend or	3184
participate in any discussion or deliberation of a meeting of	3185
the board of directors unless the board expressly authorizes	3186
that owner to attend or participate.	3187
(G) The board of directors of an owners association shall	3188
comply with all applicable state and federal laws concerning	3189
prohibitions against discrimination on the basis of race, color,	3190
religion, sex, military status, ancestry, or national origin, or	3191
sex, age, disability, age, or ancestrysexual orientation, gender	3192

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identity or expression, or military status, as those terms are	3193
defined in section 4112.01 of the Revised Code, including, but	3194
not limited to, Chapter 4112. of the Revised Code. No private	3195
right of action additional to those conferred by the applicable	3196
state and federal anti-discrimination laws is conferred on any	3197
aggrieved individual by the preceding sentence.	3198
Sec. 5515.08. (A) The department of transportation may	3199
contract to sell commercial advertising space within or on the	3200
outside surfaces of any building located within a roadside rest	3201
area under its jurisdiction in exchange for cash payment. Money	3202
the department receives under this section shall be deposited in	3203
the state treasury to the credit of the highway operating fund.	3204
(B) Advertising placed under this section shall comply	3205
with all of the following:	3206
(1) It shall not be libelous or obscene and shall not	3207
promote any illegal product or service.	3208
(2) It shall not promote illegal discrimination on the	3209
basis of the race, religion, age, ancestry, national origin, or	3210
handicap, age, or ancestry or sexual orientation or gender	3211
identity or expression, as those terms are defined in section	3212
4112.01 of the Revised Code, of any person.	3213
(3) It shall not support or oppose any candidate for	3214
political office or any political cause, issue, or organization.	3215
(4) It shall comply with any controlling federal or state	3216
regulations or restrictions.	3217
(5) To the extent physically and technically practical, it	3218
shall state that the advertisement is a paid commercial	3219
advertisement and that the state does not endorse the product or	3220
service promoted by the advertisement or make any representation	3221

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about the accuracy of the advertisement or the quality or	3222
performance of the product or service promoted by the	3223
advertisement.	3224
(6) It shall conform to all applicable rules adopted by	3225
the director of transportation under division (E) of this	3226
section.	3227
(C) Contracts entered into under this section shall be	3228
awarded only to the qualified bidder who submits the highest	3229
responsive bid or according to uniformly applied rate classes.	3230
(D) No person, except an advertiser alleging a breach of	3231
contract or the improper awarding of a contract, has a cause of	3232
action against the state with respect to any contract or	3233
advertising authorized by this section. Under no circumstances	3234
is the state liable for consequential or noneconomic damages	3235
with respect to any contract or advertising authorized under	3236
this section.	3237
(E) The director, in accordance with Chapter 119. of the	3238
Revised Code, shall adopt rules to implement this section. The	3239
rules shall be consistent with the policy of protecting the	3240
safety of the traveling public and consistent with the national	3241
policy governing the use and control of such roadside rest	3242
areas. The rules shall regulate the awarding of contracts and	3243
may regulate the content, display, and other aspects of the	3244
commercial advertising authorized by this section.	3245
Sec. 5709.832. The legislative authority of a county,	3246
township, or municipal corporation that grants an exemption from	3247
taxation under Chapter 725. or 1728. or section 3735.67,	3248
5709.40, 5709.41, 5709.45, 5709.62, 5709.63, 5709.632, 5709.73,	3249
or 5709.78 of the Revised Code shall develop policies to ensure	3250

S. B. No. 11 **Page 113** As Introduced that the recipient of the exemption practices nondiscriminatory 3251 hiring in its operations. As used in this section, 3252 "nondiscriminatory hiring" means that no individual may be 3253 denied employment solely on the basis of race, color, religion, 3254 sex, ancestry, or national origin; or disability, color, 3255 national origin, or ancestry sexual orientation, or gender 3256 identity or expression, as those terms are defined in section 3257 4112.021 of the Revised Code. 3258 Section 2. That existing sections 9.03, 124.93, 125.111, 3259 153.59, 153.591, 340.12, 511.03, 717.01, 1501.012, 1751.18, 3260 2927.03, 3113.36, 3301.53, 3304.15, 3304.50, 3314.06, 3332.09, 3261 3721.13, 3905.55, 4111.17, 4112.01, 4112.02, 4112.021, 4112.04, 3262 4112.05, 4112.08, 4117.19, 4725.67, 4735.16, 4735.55, 4744.54, 3263 4757.07, 4758.16, 4765.18, 5104.09, 5107.26, 5123.351, 5126.07, 3264 5165.08, 5312.04, 5515.08, and 5709.832 of the Revised Code are 3265 hereby repealed. 3266 Section 3. Section 4112.04 of the Revised Code is 3267 presented in this act as a composite of the section as amended 3268 by both Am. Sub. H.B. 525 of the 127th General Assembly and Am. 3269 Sub. H.B. 1 of the 128th General Assembly. Section 5104.09 of 3270 3271 the Revised Code is presented in this act as a composite of the section as amended by both Am. Sub. H.B. 487 and Am. Sub. S.B. 3272 316 of the 129th General Assembly. The General Assembly, 3273 applying the principle stated in division (B) of section 1.52 of 3274 the Revised Code that amendments are to be harmonized if 3275 reasonably capable of simultaneous operation, finds that the 3276 composites are the resulting versions of the sections in effect 3277 prior to the effective date of the sections as presented in this 3278 act. 3279 Section 4. (A) The General Assembly finds both of the 3280

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following:	3281
(1) Lesbian, gay, bisexual, and transgender individuals	3282
are too often the victims of discrimination. They may be fired	3283
from jobs, denied access to housing and educational	3284
institutions, refused credit, and excluded from public	3285
accommodations because of their sexual orientation or gender	3286
identity or expression.	3287
(2) It is essential that the State of Ohio protect the	3288
civil rights of all its residents.	3289
(B) The Ohio Fairness Act is enacted to protect civil	3290
rights by prohibiting discrimination against lesbian, gay,	3291
bisexual, and transgender individuals.	3292
This act upholds existing religious exemptions currently	3293
in Ohio law.	3294



# Ohio Legislative Service Commission

Office of Research and Drafting

Legislative Budget Office

S.B. 11 133rd General Assembly

# **Bill Analysis**

Version: As Introduced

**Primary Sponsor:** Sen. Antonio

Jennifer A. Parker, Attorney

## **Summary**

- Creates the Ohio Fairness Act to prohibit discrimination on the basis of sexual orientation or gender identity or expression.
- With respect to the Ohio Civil Rights Commission (OCRC) Law, expands many of the existing prohibitions against various unlawful discriminatory practices to apply to discriminatory practices on the basis of "sexual orientation," or "gender identity or expression," both of which are defined by the bill.
- Makes it an unlawful discriminatory practice for any employer, employment agency, or labor organization to limit or classify its employees or applicants for employment in any way that would deprive any individual of employment because of the individual's sexual orientation or gender identity or expression.
- Modifies the current list of characteristics excluded from the definition of "physical or mental impairment," for purposes of the OCRC Law.
- Requires the OCRC to exercise certain of its existing powers and duties also with respect to discrimination on the basis of sexual orientation and gender identity or expression.
- Modifies the scope and content of the comprehensive educational program regarding prejudice that the OCRC must prepare.
- Includes sexual orientation and gender identity or expression in a provision stating that nothing in the OCRC Law that governs OCRC hearings on alleged unlawful discriminatory practices may be construed to authorize any person to observe the proportion that persons of a covered characteristic bear to the total population or in accordance with any criterion other than the individual qualifications of an applicant for employment or membership.
- Provides that nothing in the OCRC Law: (1) may be considered as repealing any Ohio law relating to discrimination because of sexual orientation or gender identity or expression, or (2) limits actions, procedures, or remedies afforded under federal law.

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- Adds mediation as an informal method by which compliance with the OCRC Law can be induced.
- Adds sexual orientation and gender identity or expression to the list of covered characteristics specified in various provisions outside the OCRC Law that generally prohibit persons or entities from discriminating on the basis of some or all of the covered characteristics.
- Adds sexual orientation and gender identity or expression to the list of covered characteristics specified in various provisions outside the OCRC Law that require certain functions or duties to be performed without discrimination, require certain documents to include statements pertaining to nondiscrimination, or generally pertain to discrimination on the basis of some or all of the covered characteristics.
- Makes unenforceable any provision of a hiring hall contract that obligates a contractor to hire, if available, only employees referred to the contractor by a union, unless within 30 days after the contract's execution the union has in effect procedures for referring qualified employees for hire without regard to sex.

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# **Detailed Analysis**

#### Ohio Fairness Act – overview

The bill creates the Ohio Fairness Act, which generally expands the list of protected classes throughout the Revised Code to include sexual orientation and gender identity or expression.

The bill specifies in its statement of intent that (1) lesbian, gay, bisexual, and transgender individuals are too often the victims of discrimination, and may be fired from jobs, denied access to housing and educational institutions, refused credit, and excluded from public accommodations because of their sexual orientation or gender identity or expression, (2) it is

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essential that Ohio protect the civil rights of all its residents, and (3) the Ohio Fairness Act is intended to protect civil rights by prohibiting discrimination against lesbian, gay, bisexual, and transgender individuals. In addition, the Ohio Fairness Act upholds existing religious exemptions currently provided under Ohio law.<sup>1</sup>

# **Ohio Civil Rights Commission Law**

## **Existing law**

The Ohio Civil Rights Commission (OCRC) Law currently prohibits various unlawful discriminatory practices by the following: (1) employers, employment agencies, personnel placement services, labor organizations (unions), joint labor-management committees, and persons seeking employment, in specified employment situations or employment-related membership situations, (2) proprietors, employees, keepers, and managers of places of public accommodation in making the full enjoyment of these places available to the public, (3) any person in specified transactions involving housing accommodations, such as the sale, rental, or financing of housing accommodations or the extension of financial assistance for the purchase, construction, repair, etc., of those accommodations, (4) any creditor in the extension of credit, or other specified credit-related matters, for other types of purchases or transactions, (5) credit reporting agencies in maintaining information, and (6) educational institutions in connection with admission, assignment to programs or housing, awarding of grades, services, or financial aid, or permitting participation in activities with respect to their treatment of individuals with a disability.<sup>2</sup> These unlawful discriminatory practices include discrimination regarding the specified matter on the basis of the race, color, religion, age, sex, familial status, marital status, military status, national origin, ancestry, or disability ("covered characteristics") of an employee; of an applicant for employment, for membership, for the purchase, lease, or financing of housing accommodations, or for credit; of a person seeking access to a place of public accommodation; or of a person as specified in the laws generally described in (1) to (6), above.<sup>3</sup> Not every covered characteristic listed in the preceding sentence is included in each prohibition against unlawful discriminatory practices. For example, "familial status" is listed consistently in the law governing unlawful discriminatory practices generally, but not in the law governing unlawful discriminatory practices by creditors and credit reporting agencies, where "marital status" is included in the list.

# Operation of the bill

The bill adds "sexual orientation" and "gender identity or expression" to the list of covered characteristics that can be the basis for unlawful discriminatory practices under the prohibitions of the existing OCRC Law.<sup>4</sup> The bill defines "sexual orientation" as actual or perceived heterosexuality, homosexuality, or bisexuality. "Gender identity or expression" means the gender-related identity, appearance, or mannerisms or other gender-related

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<sup>&</sup>lt;sup>1</sup> Title; Section 4.

<sup>&</sup>lt;sup>2</sup> R.C. 4112.02 and 4112.021; R.C. 4112.022, not in the bill.

<sup>&</sup>lt;sup>3</sup> R.C. 4112.02(A) to (H) and 4112.021.

<sup>&</sup>lt;sup>4</sup> R.C. 4112.02(A) to (H) and 4112.021.

characteristics of an individual, without regard to the individual's designated sex at birth.<sup>5</sup> Also, in the definitions that apply to the OCRC Law, the bill includes "sexual orientation" and "gender identity or expression." The bill also reorganizes the covered characteristic to list them in a consistent order.<sup>6</sup>

# New unlawful discriminatory practice – limiting, segregating, or classifying employees or applicants

Under the bill, it is an unlawful discriminatory practice for any employer, employment agency, or labor organization to limit, segregate, or classify its employees or applicants for employment in any way that would deprive or tend to deprive any individual of employment or otherwise adversely affect the status of the individual as an employee because of the individual's actual or perceived sexual orientation or gender identity or expression.<sup>7</sup>

## Exclusion from the definition of "physical or mental impairment"

Current law excludes various characteristics and disorders from the definition of "physical or mental impairment" under the OCRC Law. (Physical or mental impairment is part of the definition of "disability" under the OCRC Law.) The bill removes homosexuality, bisexuality, transvestism, transexualism, and gender identity disorders not resulting from physical impairments from the current law list of excluded characteristics and disorders, and qualifies the current law exclusion for "other sexual behavior disorders" to only exclude those sexual behavior disorders that have corresponding criminal behavior.<sup>8</sup>

## Statistics, surveys, and progress reports

The bill adds sexual orientation and gender identity or expression to the covered characteristics in the provisions of existing law (and reorganizes the list of covered characteristics) that require the OCRC to do both of the following:

- 1. Make periodic surveys of the existence and effect of discrimination on the basis of any of the covered characteristics on the enjoyment of civil rights by persons within Ohio;
- 2. Receive progress reports from state agencies and entities, etc., and from political subdivisions and their agencies and entities, etc., regarding: (a) affirmative action programs for the employment of persons against whom discrimination is prohibited by the OCRC Law, or (b) affirmative housing accommodations programs developed to eliminate or reduce an imbalance in relation to a covered characteristic.<sup>9</sup>

## OCRC duty - comprehensive educational program

Continuing law requires the OCRC, in cooperation with the state Department of Education, to develop a comprehensive education program for Ohio public school students and all other Ohio residents. The program must be designed to do both of the following:

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<sup>&</sup>lt;sup>5</sup> R.C. 4112.01(A)(24) and (25).

 $<sup>^{6}</sup>$  R.C. 4112.01(A)(11), 4112.02(A) to (H), and 4112.021.

<sup>&</sup>lt;sup>7</sup> R.C. 4112.02(Q).

<sup>&</sup>lt;sup>8</sup> R.C. 4112.01(A)(13) and (A)(16).

<sup>&</sup>lt;sup>9</sup> R.C. 4112.04(A)(7) and (10).

(1) eliminate prejudice on the basis of each covered characteristic, (2) emphasize the origin of prejudice and, as added by the bill, discrimination, their harmful effects, and their incompatibility with American principles of equality and fair play.

The bill adds "sexual orientation" and "gender identity or expression" to the list of covered characteristics and specifies the program is for primary and secondary students. 10

# OCRC authority – study discrimination problems and issue publications

The bill adds sexual orientation and gender identity or expression to the covered characteristics in the current provisions (and reorganizes the list of covered characteristics) that: (1) authorize the OCRC itself, or authorize the OCRC to empower local and statewide advisory agencies and conciliation councils it creates, to study the problems of discrimination on the basis of any of the covered characteristics in all or specific fields of human relationships, and (2) authorize the OCRC to issue any publications and the results of investigations and research that in its judgment will tend to promote good will and minimize or eliminate discrimination on the basis of any of the covered characteristics.<sup>11</sup>

## **Enforcement provisions**

The bill provides that nothing in the OCRC Law that governs OCRC hearings on alleged unlawful discriminatory practices may be construed to authorize or require any person to observe the proportion that persons of any sexual orientation or gender identity or expression bear to the total population or in accordance with any criterion other than the individual qualifications of an applicant for employment or membership. Current law contains a similar statement regarding persons in any of the currently covered characteristics. (The bill also reorganizes the list of covered characteristics.)

In addition, under the bill, nothing in the OCRC Law may be considered as repealing any provision of Ohio law relating to discrimination because of sexual orientation or gender identity or expression. But a person filing a charge with the OCRC alleging an unlawful discriminatory practice concerning age is barred from instituting a civil action under the OCRC Law with respect to the practice alleged. A similar provision exists in current law relative to discrimination on the basis of any of the currently covered characteristics. (The bill also reorganizes the list of covered characteristics.)

The bill states that the OCRC Law does not limit actions, procedures, and remedies afforded under federal law.

Under continuing law, the OCRC Law is to be construed liberally for the accomplishment of its purposes, and that any law inconsistent with any provision of the OCRC Law does not apply. $^{12}$ 

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<sup>&</sup>lt;sup>10</sup> R.C. 4112.04(A)(9).

<sup>&</sup>lt;sup>11</sup> R.C. 4112.04(B)(4)(a) and (5).

<sup>&</sup>lt;sup>12</sup> R.C. 4112.05(E) and 4112.08.

Also under continuing law, before instituting formal hearing enforcement proceedings under the OCRC Law, the OCRC is required to attempt to induce compliance by informal methods of conference, conciliation, and persuasion. The bill adds mediation as an informal method by which compliance with the OCRC Law can be induced. 13

# Discrimination prohibitions outside the OCRC Law

Various provisions of current law located outside the OCRC Law prohibit persons or entities from discriminating on the basis of most or all of the covered characteristics described above under "Operation of the bill." Some of those existing provisions also include another characteristic (such as inability to pay, political affiliation, or health status), in addition to the covered characteristics, that applies to the particular situation covered by the provision.

The bill adds sexual orientation and gender identity or expression to the list of covered characteristics specified in many of those provisions, but it does not add those characteristics to all of the provisions. In the provisions of current law to which the bill adds sexual orientation and gender identity or expression to the list of covered characteristics, the bill's definitions of those terms apply. Additionally, the bill reorganizes the listed covered characteristics to list them in a consistent order.

The provisions of current law to which the bill adds sexual orientation and gender identity or expression to the list of covered characteristics specified in the provisions, and the persons or entities that are prohibited from doing the described acts, are as follows:

- 1. A governing body of a political subdivision generally prohibited from using public funds to publish, distribute, or otherwise communicate information that promotes illegal discrimination on the basis of race, color, religion, age, ancestry, national origin, or handicap. 14
- 2. A health insuring corporation that contracts with the Department of Administrative Services under the law governing group health insurance for state employees prohibited from refusing to contract with a physician for the provision of health care services because of the physician's race, color, religion, sex, age, ancestry, national origin, disability, or military status. 15
- 3. A board of alcohol, drug addiction, and mental health services or any community addiction or mental health services provider under contract with such a board prohibited from discriminating in the provision of services under its authority, in employment, or under a contract on the basis of race, color, religion, sex, age, ancestry, national origin, disability, or military status. 16
- 4. A board of township trustees, in establishing the terms of any rental agreement or lease of all or part of any hall, lodge, or recreational facility of the township – prohibited from

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<sup>&</sup>lt;sup>13</sup> R.C. 4112.05(A) and (B).

<sup>&</sup>lt;sup>14</sup> R.C. 9.03.

<sup>&</sup>lt;sup>15</sup> R.C. 124.93.

<sup>&</sup>lt;sup>16</sup> R.C. 340.12.

making a differentiation in the treatment of persons on the basis of race, color, religion, sex, national origin, or political affiliation.<sup>17</sup>

- 5. A municipal corporation prohibited from denying housing accommodations to, or withholding housing accommodations from, elderly persons or persons of low and moderate income because of race, color, religion, sex, ancestry, national origin, familial status, disability, or military status. Any elderly person or person of low or moderate income who is aggrieved by such denial or withholding may file a charge with the OCRC.<sup>18</sup>
- 6. A health insuring corporation, or its agents, unless otherwise required by state or federal law prohibited from discriminating against any individual with regard to enrollment or the quality of health care services rendered, on the basis of the individual's race, color, sex, religion, age, military status, or status as a recipient of Medicare or medical assistance, or any health status-related factor in relation to the individual.<sup>19</sup>
- 7. Any person by force or threat of force prohibited from willfully injuring, intimidating, or interfering with, or attempting to injure, intimidate, or interfere with, any of the following:<sup>20</sup>
  - Any person because of race, color, religion, sex, ancestry, national origin, familial status, disability, or military status and because that person is or has been selling, purchasing, renting, financing, occupying, contracting, or negotiating for the sale, purchase, rental, financing, or occupation of any housing accommodations, or applying for or participating in any service, organization, or facility relating to the business of selling or renting housing accommodations;
  - Any person because that person is or has been participating, or in order to intimidate that person or any other person or any class of persons from participating, without discrimination on account of those same covered characteristics, in any of the activities, services, organizations, or facilities described in the preceding bullet point;
  - Any person because that person is or has been, or in order to discourage that person or any other person from, lawfully aiding or encouraging other persons to participate, without discrimination on account of those same covered characteristics, in any of the activities, services, organizations, or facilities described in the second preceding bullet point, or participating lawfully in speech or peaceful assembly opposing any denial of the opportunity to so participate.

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<sup>&</sup>lt;sup>17</sup> R.C. 511.03.

<sup>&</sup>lt;sup>18</sup> R.C. 717.01.

<sup>&</sup>lt;sup>19</sup> R.C. 1751.18.

<sup>&</sup>lt;sup>20</sup> R.C. 2927.03.

- 8. An employer prohibited from discriminating in the payment of wages on the basis of race, color, religion, sex, age, ancestry, or national origin by paying wages to any employee at a rate less than the rate at which the employer pays wages to another employee for equal work on comparable jobs unless the payment is made pursuant to any of several specified criteria, including a wage differential determined by any factor other than those covered characteristics.<sup>21</sup>
- 9. The State Vision Professionals Board and any committees established by the Board prohibited from discriminating against an applicant or holder of a certificate, license, registration, or endorsement issued under the Vision Professionals Law because of the person's race, color, religion, sex, age, national origin, or disability. A person who files with the Board or committee a statement alleging discrimination based on any of those reasons may request a hearing.<sup>22</sup>
- 10. The State Speech and Hearing Professionals Board and any committees established by the Board – prohibited from discriminating against an applicant or license holder because of the person's race, color, religion, sex, age, national origin, or disability. A person who files with the Board or committee a statement alleging discrimination based on any of those reasons may request a hearing.<sup>23</sup>
- 11. The Counselor, Social Worker, and Marriage and Family Therapist Board and its professional standards committees prohibited from discriminating against any licensee, registrant, or applicant under the Counselor, Social Worker, and Marriage and Family Therapist Law because of the person's race, color, religion, sex, age, national origin, or disability. The Board or committee, as appropriate, must afford a hearing to any person who files with the Board or committee a statement alleging discrimination based on any of those reasons.<sup>24</sup>
- 12. The Chemical Dependency Professionals Board prohibited from discriminating against any licensee, certificate or endorsement holder, or applicant under the Chemical Dependency Professionals Law because of the individual's race, color, religion, gender, age, national origin, or disability. The Board must afford a hearing to any individual who files with it a statement alleging discrimination based on any of those reasons. Also, the bill replaces the term "gender" with the term "sex."<sup>25</sup>
- 13. An administrator, licensee, or child-care staff member of a child day-care center prohibited from discriminating in the enrollment of children in a child day-care center on the basis of race, color, religion, sex, or national origin.<sup>26</sup>

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<sup>&</sup>lt;sup>21</sup> R.C. 4111.17.

<sup>&</sup>lt;sup>22</sup> R.C. 4725.67.

<sup>&</sup>lt;sup>23</sup> R.C. 4744.54.

<sup>&</sup>lt;sup>24</sup> R.C. 4757.07.

<sup>&</sup>lt;sup>25</sup> R.C. 4758.16.

<sup>&</sup>lt;sup>26</sup> R.C. 5104.09.

- 14. A county board of developmental disabilities or any entity under contract with such a board prohibited from discriminating in the provision of services under its authority or contract on the basis of race, color, creed, sex, national origin, disability, or the inability to pay. Each county board must provide a plan of affirmative action describing its goals and methods for the provision of equal employment opportunities for all persons under its authority and must ensure nondiscrimination in employment under its authority or contract on the basis of race, color, creed, sex, national origin, or disability.<sup>27</sup>
- 15. A homeowners association board of directors required to comply with all applicable state and federal laws concerning prohibitions against discrimination on the basis of race, color, religion, sex, age, ancestry, national origin, disability, or military status.<sup>28</sup>

## Other discrimination-related provisions

There are also sections of the Revised Code located outside the OCRC Law that require certain functions or duties to be performed without discrimination, require certain documents to include statements pertaining to nondiscrimination, or otherwise pertain to discrimination, on the basis of some or all of the covered characteristics described above under "**Operation of the bill**." Some of those existing provisions also include another characteristic (such as health status, geographic location, or inability to pay), in addition to the covered characteristics, that applies to the particular situation covered by the provision.

The bill adds sexual orientation and gender identity or expression to the list of covered characteristics specified in many of those provisions, but it does not add those characteristics to all of the provisions. In the provisions of current law to which the bill adds sexual orientation and gender identity or expression to the list of covered characteristics specified in the provisions, the bill's definitions of those terms apply. Additionally, the bill reorganizes the listed covered characteristics to list them in a consistent order.

The bill adds sexual orientation and gender identity or expression to the list of covered characteristics specified in the existing provisions that do the following:

1. **Public contracts**. Require every contract for or on behalf of Ohio or any of its political subdivisions for any purchase to contain provisions by which the contractor agrees to both of the following: (a) that, in the hiring of employees for the performance of work under the contract or any subcontract, no contractor or subcontractor, by reason of race, color, religion, sex, age, ancestry, national origin, disability, or military status, will discriminate against any Ohio citizen in the employment of a person qualified and available to perform the work to which the contract relates, and (b) that no contractor, subcontractor, or person acting on their behalf will discriminate against, intimidate, or retaliate against any employee hired for the performance of work under the contract on account of those covered characteristics.<sup>29</sup>

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<sup>&</sup>lt;sup>27</sup> R.C. 5126.07.

<sup>&</sup>lt;sup>28</sup> R.C. 5312.04.

<sup>&</sup>lt;sup>29</sup> R.C. 125.111.

Require every contract for or on behalf of Ohio, or any township, county, or municipal corporation, for the construction, alteration, or repair of any public building or public work to contain provisions by which the contractor agrees to both of the following: (a) that, in the hiring of employees for the performance of work under the contract or any subcontract, no contractor or subcontractor, or any person acting on a contractor's or subcontractor's behalf, by reason of race, color, creed, sex, disability, or military status will discriminate against any Ohio citizen in the employment of a person qualified and available to perform the work to which the contract relates and (b) that no contractor, subcontractor, or person acting on their behalf will discriminate against or intimidate any employee hired for the performance of work under the contract on account of those covered characteristics.

In addition, the Department of Administrative Services must ensure that (1) no capital money appropriated for the project will be spent unless the project provides for an affirmative action program for the employment and effective utilization of disadvantaged persons whose disadvantage may arise from cultural, racial, or ethnic background, or other similar cause, including race, religion, sex, ancestry, national origin, disability, or military status, and (2) equal consideration be given to contractors, subcontractors, or joint venturers who qualify as a minority business enterprise. For this purpose, "minority business enterprise" means a business owned or controlled by persons whose disadvantage may arise from discrimination on the basis of race, religion, sex, ancestry, national origin, disability, military status, or other similar cause.<sup>30</sup>

- 2. **Hiring hall contracts**. With respect to public works contracts, make unenforceable any hiring hall contract that obligates a contractor to hire, if available, only employees referred to the contractor by a union, unless within 30 days after the hiring hall contract's execution, the union has procedures in effect for referring qualified employees for hire without regard to race, color, religion, ancestry, national origin, or military status. The bill additionally adds "sex" to the list of covered characteristics.<sup>31</sup>
- 3. **Department of Natural Resources leases and contracts**. Require leases and contracts negotiated by the Director of Natural Resources for the construction, renovation, and operation of certain public service facilities in state parks to include in their terms and conditions a requirement that the facility be available to all members of the public without regard to race, color, creed, sex, ancestry, national origin, or disability.<sup>32</sup>
- 4. **Domestic violence shelters**. Disqualify a shelter for victims of domestic violence for funds from its local county's collection of fees for marriage licenses and as additional costs in divorce actions if it discriminates in its admissions or provision of services on the basis of race, color, religion, age, ancestry, national origin, or marital status.<sup>33</sup>
- 5. **Preschool program standards**. Require the State Board of Education rules that prescribe minimum standards for certain preschool programs to include standards ensuring that

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<sup>&</sup>lt;sup>30</sup> R.C. 153.59.

<sup>&</sup>lt;sup>31</sup> R.C. 153.591.

<sup>&</sup>lt;sup>32</sup> R.C. 1501.012.

<sup>&</sup>lt;sup>33</sup> R.C. 3113.36.

preschool staff members and nonteaching employees are recruited, employed, and otherwise treated without discrimination on the basis of race, color, sex, age, or national origin.<sup>34</sup>

- 6. **Opportunities for Ohioans with Disabilities Agency**. Authorize the Governor to grant the Executive Director of the Opportunities for Ohioans with Disabilities Agency the authority to appoint, remove, and discipline, without regard to sex, race, creed, color, age, or national origin, such other professional, administrative, and clerical staff members as necessary to carry out the Agency's functions and duties.<sup>35</sup>
- 7. **Ohio Independent Living Council**. Authorize the Ohio Independent Living Council to delegate to the Council's Executive Director the authority to appoint, remove, and discipline, without regard to race, color, creed, sex, age, or national origin, staff as are necessary to carry out the Council's functions and duties.<sup>36</sup>
- 8. **Community schools**. Require the governing authority of each community school to adopt admission procedures that specify there will be no discrimination in the admission of students to the school on the basis of race, color, creed, sex, or disability, except that single-gender schools and schools serving both autistic students and students who are not disabled may be established if certain conditions are met.<sup>37</sup>
- 9. **Career colleges and schools**. Authorize the State Board of Career Colleges and Schools to limit, suspend, revoke, or refuse to issue or renew a certificate of registration or program authorization or to impose a penalty for discrimination in the acceptance of students on the basis of race, color, religion, sex, or national origin.<sup>38</sup>
- 10. **Nursing homes and residential care facilities**. Require that the rights of residents of a nursing home, residential care facility, etc., include the right, upon admission and thereafter, to adequate and appropriate care and to other ancillary services that are consistent with the program for which the resident contracted and that is provided without regard to race, color, religion, age, national origin, or the source of payment for care.<sup>39</sup>
- 11. **Insurance agents**. Generally authorize an insurance agent to charge a consumer a fee if specified conditions are met, including the condition that the agent, in charging the fee, does not discriminate on the basis of race, religion, sex, age, national origin, marital status, disability, military status, health status, or geographic location, and does not

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<sup>&</sup>lt;sup>34</sup> R.C. 3301.53.

<sup>&</sup>lt;sup>35</sup> R.C. 3304.15.

<sup>&</sup>lt;sup>36</sup> R.C. 3304.50.

<sup>&</sup>lt;sup>37</sup> R.C. 3314.06.

<sup>&</sup>lt;sup>38</sup> R.C. 3332.09.

<sup>&</sup>lt;sup>39</sup> R.C. 3721.13.

unfairly discriminate between persons of essentially the same class and the same hazard or expectation of life.<sup>40</sup>

- 12. **State Employment Relations Board filings**. Require the annual report that a public employee union files with the State Employment Relations Board to contain specified information and statements, including a pledge that the union will accept members without regard to race, color, religion, creed, sex, age, ancestry, national origin, disability, military status, or physical disability.<sup>41</sup>
- 13. **Real estate brokers**. Require every real estate broker's office to prominently display a statement that it is illegal to discriminate against any person because of race, color, religion, sex, ancestry, national origin, familial status, disability, or military status, in the sale or rental of housing or residential lots, in advertising the sale or rental of housing, in the financing of housing, or in the provision of real estate brokerage services.<sup>42</sup>
- 14. **Real estate agency agreements**. Require each written agency agreement to contain a statement that it is illegal, pursuant to the Ohio Fair Housing Law and the Federal Fair Housing Law, to deny or make unavailable housing accommodations because of race, color, religion, sex, ancestry, national origin, familial status, disability, or military status or to so discriminate in advertising the sale or rental of housing, in the financing of housing, or in the provision of real estate brokerage services. <sup>43</sup>
- 15. **Emergency Medical, Fire, and Transportation Services Board**. Authorize the State Board of Emergency Medical, Fire, and Transportation Services to suspend or revoke a certificate of accreditation or a certificate of approval for discrimination in the acceptance of students on the basis of race, color, religion, sex, or national origin.<sup>44</sup>
- 16. **Ohio Works First**. For purposes of the provision preventing any Ohio Works First assistance group member from losing or being denied eligibility to participate in Ohio Works First if the member's termination of employment was because an assistance group member or recipient of transitional child care secured comparable or better employment or the county department of job and family services certifies that the member or recipient terminated the employment with just cause, specify that just cause includes discrimination by an employer based on race, color, religious beliefs, sex, age, national origin, or handicap. Also, the bill replaces the term "handcap" with the term "disability." 45
- 17. Facilities and programs for persons with a developmental disability. Require the Director of Developmental Disabilities, with respect to the eligibility for state reimbursement of expenses incurred by facilities and programs for persons with a

<sup>41</sup> R.C. 4117.19.

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<sup>&</sup>lt;sup>40</sup> R.C. 3905.55.

<sup>&</sup>lt;sup>42</sup> R.C. 4735.16.

<sup>&</sup>lt;sup>43</sup> R.C. 4735.55.

<sup>&</sup>lt;sup>44</sup> R.C. 4765.18.

<sup>&</sup>lt;sup>45</sup> R.C. 5107.26.

developmental disability, to withhold state funds from an entity denying or rendering service on the basis of race, color, religion, sex, ancestry, national origin, disability, or the inability to pay.  $^{46}$ 

- 18. **Nursing facilities**. Require every provider agreement with the provider of a nursing facility to prohibit the facility from discriminating against any resident on the basis of race, color, creed, sex, or national origin.<sup>47</sup>
- 19. **Roadside rest area advertising**. Require that commercial advertising placed in Department of Transportation roadside rest areas not promote illegal discrimination on the basis of race, religion, age, ancestry, national origin, or handicap. 48
- 20. **Local government tax exemptions**. For purposes of the requirement that local governments that grant an exemption from taxation under certain laws must develop policies to ensure that the exemption recipient practices nondiscriminatory hiring in its operations, specify that "nondiscriminatory hiring" means that no individual may be denied employment solely on the basis of race, color, religion, sex, ancestry, national origin, or disability.<sup>49</sup>

# **History**

Action	Date
Introduced	02-12-19

S0011-I-133/ar

<sup>46</sup> R.C. 5123.351.

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S.B. 11

As Introduced

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<sup>&</sup>lt;sup>47</sup> R.C. 5165.08.

<sup>&</sup>lt;sup>48</sup> R.C. 5515.08.

<sup>&</sup>lt;sup>49</sup> R.C. 5709.832.

#### ORDINANCE NO. 24-2019

Amending Ordinance No. 52-2018 (As Amended) to Adjust the Annual Budget by Providing for an Appropriation from the Capital Improvements Fund Unappropriated Balance to Pay the Cost of the 2019 Street Improvement Program and all Related Expenses and Determining to Proceed with said Project. (Project No. 694-19)

WHEREAS, the Charter of the City of Worthington, Ohio, provides that City Council may at any time amend or revise the Budget by Ordinance, providing that such amendment does not authorize the expenditure of more revenue than will be available;

NOW, THEREFORE, BE IT ORDAINED by the Council of the Municipality of

Worthington, County of Franklin, State of Ohio:
SECTION 1. That there be and hereby is appropriated from the Capital Improvements Fund Unappropriated Balance to Account No. 308.8150.533423 the sum of to pay the cost of the 2019 Street Improvement Program and all related expenses (Project 694-19).
SECTION 2. That the City Manager be and hereby is authorized and directed tenter into an agreement with firm of for the provision of the aforementioned services.
SECTION 3. For the purposes of Section 2.21 of the Charter of the City, the ordinance shall be considered an "Ordinance Determining to Proceed" with the Project notwithstanding future actions of this Council, which may be necessary or appropriate it order to comply with other requirements of law.
SECTION 4. That notice of passage of this Ordinance shall be posted in the Municipal Administration Building, the Worthington Library, the Griswold Center and the Worthington Community Center and shall set forth the title and effective date of the Ordinance and a statement that the Ordinance is on file in the office of the Clerk of Council This Ordinance shall take effect and be in force from and after the earliest period allowed by law and by the Charter of the City of Worthington, Ohio.
Passed
President of Council
Attest:

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Clerk of Council



# **STAFF MEMORANDUM**City Council Meeting – June 17<sup>th</sup>. 2019

Date: June 12, 2019

To: Matthew H. Greeson

From: Dan Whited, Director of Service & Engineering

**Subject: Ordinance 24-2019 Appropriation to Fund 2019 Street Program** 

#### **EXECUTIVE SUMMARY**

This Ordinance Appropriates funding for the 2019 Street Program.

#### RECOMMENDATION

Introduce for Public Hearing July 15th.

#### BACKGROUND/DESCRIPTION

The 2019 Street Improvements Program has been assembled and is ready to bid. This year's program will include full depth repairs, mill and overlay, spot repair, extensive curb, gutter and sidewalk work. Repairs will be made to the Community Center parking lot

In order to complete the improvement, the Service and Engineering Department is introducing legislation to fund the improvements from the CIP budget, 2019 Street Improvements Program Number 694-19 Account Number 308.8150.533423. The resulting bid opening occurring at noon on Wednesday July 10<sup>th</sup> with the Public Hearing set for July 15th.

#### **FINANCIAL IMPLICATIONS/FUNDING SOURCES** (if applicable)

Capital Improvements Project Fund

#### **Attachments**

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# **Department of Finance**

# **May 2019 Financial Report**



# **Quick Facts**

## All Funds

05/31/2019 Cash Balances

\$30,338,556

(January 1, 2019 balance:

\$30,338,812)

05/31/2019

<u>Unencumbered</u>

<u>Balance</u>

\$21,496,813

## **General Fund**

05/31/2019

Cash Balance

\$15,794,305

(January 1, 2019 balance: \$14,667,073)

05/31/2019

<u>Unencumbered</u>

Balance

\$13,630,643

(49% of prior year expenditures)

## Highlights & Trends for May 2019

#### **Income Tax Collections**

- Year to Date (YTD) income tax collections are above 2018 YTD income tax collections \$223,138 or 2.12%.
- YTD Income tax collections are above estimates by \$127,337 (1.20%).
- Refunds issued in May totaled \$45,898 with year to date refunds totaling \$271,826.

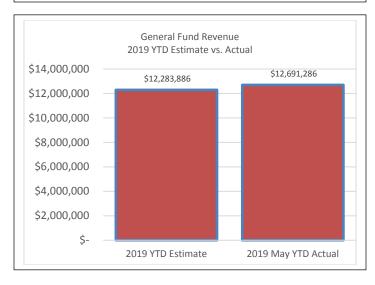
#### **Income Tax Revenue by Account Type**

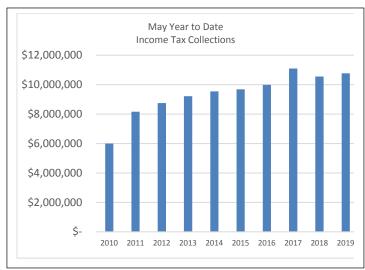
For May of 2019:

Withholding Accounts – 57.97% of collections Individual Accounts – 25.40% of collections Net Profit Accounts – 16.63% of collections

For May of 2018:

Withholding Accounts –63.64% of collections Individual Accounts – 20.47% of collections Net Profit Accounts – 15.89% of collections

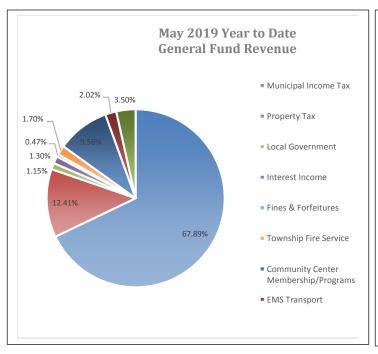


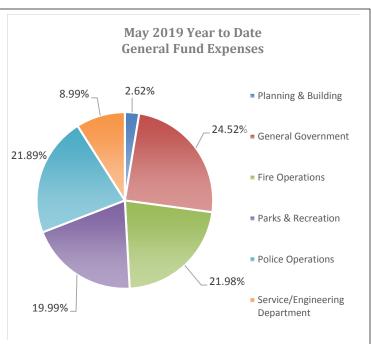




#### **Department of Finance**

# Highlights & Trends for May 2019 (continued)

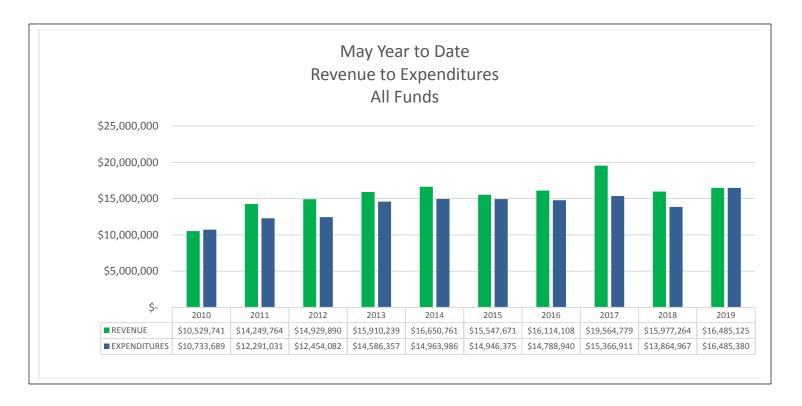


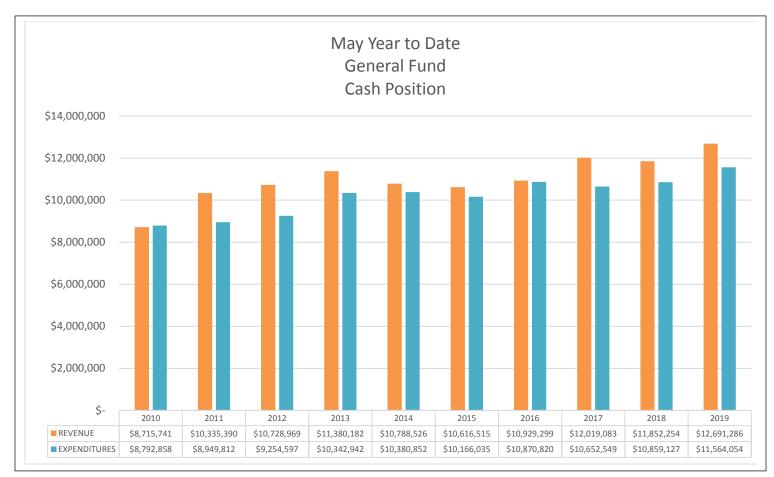


## **Notable Initiatives & Activities**

- Fund balances for all funds decreased from \$30,338,812 on January 1, 2019 to \$30,338,556 as of May 31, 2019, with year to date expenditures exceeding revenues for all funds by \$255.
- For the month of May, fund balances for all funds increased from \$30,223,548 as of May 1, 2019 to \$30,338,556 as of May 31, 2019, with revenues exceeding expenditures by \$115,009.
- The General Fund cash balance increased from \$14,667,073 as of January 1, 2019 to \$15,794,305 as of May 31, 2019, with revenues exceeding expenditures by \$1,127,232.
- For the month of May, the General Fund balance increased from \$15,310,892 on May 1, 2019 to \$15,794,305 as of May 31, 2019, with revenues exceeding expenditures by \$483,413.

# **Financial Tracking**





# May 2019 Cash Reconciliation

Total Fund Balances: \$30,338,556.23

**Depository Balances:** 

General Account: \$ 7,944,542.93

Total Bank Balances: \$7,944,542.93

**Investment Accounts:** 

 Certificates of Deposit:
 \$ 9,219,000.00

 Star Ohio/Star Plus
 5,344,628.68

 Fifth Third MMKT/CDs
 7,583,794.62

 CF Bank
 245,000.00

Total Investment Accounts: \$22,392,423.30

Petty Cash/Change Fund: 1,590.00

Total Treasury Balance as of May 31, 2019 \$30,338,556.23

Total Interest Earnings as of April 30, 2019 \$165,040.07

Average Interest Earnings 2.26%

#### **Debt Statement**

<u>Issuance</u>	<u>Purpose</u>	<u>Maturity</u>	<u>Rate</u>	Principal Balance
2015	2015 Refunding Bonds	December 2021	1.62%	\$2,300,000.00
2017	2017 Various Purpose Bonds	December 2032	2.21%	\$3,525,000.00
2008	OPWC 0% Loan – ADA Ramps	December 2028	0%	\$ 70,290.45
2015	OPWC 0% Loan – Kenyonbrook	December 2045	0%	\$ 541,320.76
2018	2018 Bond Anticipation Notes	September 2019	2.11%	\$ 4,460,000.00
	Total Principal Debt Balance			\$10,896,611.21

# City of Worthington Fund Summary Report as of May 31, 2019

		<u>1/1</u>	/2019 Beginning	<u>Y</u>	ear to Date	Yea	ar to Date	0	<u>5/31/2019</u>			<u>Ur</u>	encumbered
	<u>FUND</u>		<u>Balance</u>	Act	tual Revenue	<u>Actua</u>	l Expenses	Cas	sh Balance	Enc	<u>cumbrances</u>		<u>Balance</u>
101	General Fund	\$		\$	12,691,286	\$	11,564,054	\$	15,794,305	\$	2,163,662	\$	13,630,643
202	Street M&R		56,646		312,916		365,039		4,523		63,013	\$	(58,490)
203	State Highway		49,792		21,317		40,000		31,110		2,224	\$	28,886
204	Water		20,778		38,489		39,872		19,395		5,483	\$	13,912
205	Sewer		31,539		17,853		32,848		16,544		4,928	\$	11,616
210	Convention & Visitor's Bureau	F	-		162,722		55,830		106,892		-	\$	106,892
212	Police Pension		499,195		104,316		274,485		329,026		-	\$	329,026
214	Law Enforcement Trust		64,438		237		1,938		62,738		-	\$	62,738
215	Municipal MV License Tax		140,740		49,345		-		190,084		-	\$	190,084
216	Enforcement/Education		50,181		489		-		50,670		-	\$	50,670
217	Community Technology		13,029		-		2,595		10,434		10,434	\$	-
218	Court Clerk Computer		232,905		4,440		2,178		235,167		6,907	\$	228,260
219	Economic Development		563,285		4,831		255,449		312,667		131,819	\$	180,848
220	FEMA Grant		-		-		-		-		-	\$	-
221	Law Enf CED		20,360		-		-		20,360		-	\$	20,360
224	Parks & Rec Revolving		406,090		-		11,377		394,713		-	\$	394,713
229	Special Parks		40,023		11,006		24,994		26,034		-	\$	26,034
253	2003 Bicentennial		72,566		-		-		72,566		-	\$	72,566
306	Trunk Sewer		375,149		-		-		375,149		-	\$	375,149
308	Capital Improvements		10,850,531		2,614,543		3,667,115		9,797,958		5,392,508	\$	4,405,450
313	County Permissive Tax		-		-		-		-		-	\$	-
409	General Bond Retirement		1,191,328		59,106		56,927		1,193,507		1,055,333	\$	138,174
410	Special Assessment Bond		278,448		-		-		278,448		-	\$	278,448
825	Accrued Acreage Benefit		11,108		41,605		-		52,713		5,019	\$	47,694
830	OBBS		2,009		1,680		1,716		1,974		483	\$	1,491
838	Petty Cash		1,590		-		-		1,590		-	\$	1,590
910	Worthington Sta TIF		37,541		-		-		37,541		-	\$	37,541
920	Worthington Place (The Height	:S	432,863		85,405		12,796		505,472		-	\$	505,472
930	933 High St. MPI TIF Fund		96,589		8,729		99		105,219		-	\$	105,219
935	Downtown Worthington MPI TII	F	131,369		127,511		6,826		252,055		-	\$	252,055
940	Worthington Square TIF		558		13,934		157		14,334		-	\$	14,334
945	W Dublin Granville Rd. MPI TIF	=	1,091		52,858		52,597		1,352		-	\$	1,352
950	350 W. Wilson Bridge				44,019		-		44,019		-	\$	44,019
999	PACE Fund		-		16,488		16,488		-		-	\$	-
												\$	-
	Total All Funds	\$	30,338,812	\$	16,485,125	\$	16,485,381	\$	30,338,556	\$	8,841,813	\$	21,496,743

May 2019

## City of Worthington, Ohio General Fund Overview as of May 31, 2019

		2018		2019		2019		2019	2019		2019	Variance		
		Year End		Original		Revised		Y-T-D	May	١ ١	Variance	as % of		
Revenues		Actual		Budget		Budget		Estimates	Y-T-D Actual	Ov	er/(Under)	Budget		
Municipal Income Tax	1	\$ 20,854,635	\$	20,800,000	\$	20,800,000	\$	8,516,622	\$ 8,615,965	\$	99,342	1.17%		
Property Tax	2	2,939,140		3,004,150	\$	2,901,140		1,450,570	1,575,220	\$	124,650	8.59%		
Local Government	*	358,938		350,000	\$	354,098		147,541	145,322	\$	(2,219)	-1.50%		
nheritance Tax	2	-		-	\$	-		-	-	\$	-	0.00%		
nterest Income	*	402,431		350,000	\$	350,000		145,833	165,040	\$	19,207	13.17%		
Fines & Forfeitures	*	150,200		170,000	\$	170,000		70,833	59,330	\$	(11,503)	-16.24%		
Township Fire Service	2	469,460		486,875	\$	486,875		243,438	215,846	\$	(27,591)	-11.33%		
Community Center Membership/Progr	*	1,435,227		2,459,200	\$	2,494,125		1,039,219	1,213,918	\$	174,699	16.81%		
EMS Transport	*	621,898		691,875	\$	691,875		288,281	256,374	\$	(31,907)	-11.07%		
All Other Revenue	*	1,469,183		1,316,933	\$	1,358,693		381,548	444,271	\$	62,723	16.44%		
											,			
Total Revenues		\$ 28,701,110	\$	29,629,033	\$	29,606,806	\$	12,283,886	\$ 12,691,286	\$	407,400	3.32%		
Expenditures														
Planning & Building		\$ 675,224	\$	812,191	\$	812,191	\$	338,413	\$ 289,243	\$	(49,170)	85.47%		
General Government		6,639,309		7,243,124	\$	7,447,364	\$	2,918,423	2,707,390	\$	(211,032)	92.77%		
Fire Operations		6,101,062		6,965,743	\$	6,965,743	\$	2,902,393	2,427,203	\$	(475,190)	83.63%		
Parks & Recreation		4,566,131		5,872,638	\$	5,880,938	\$	2,450,391	2,207,576	\$	(242,814)	90.09%		
Police Operations		5,856,535		6,408,351	\$	6,483,351	\$	2,701,396	2,416,287	\$	(285,109)	89.45%		
Service/Engineering Department		2,310,552		2,828,529	\$	2,828,529	\$	1,178,554	993,094	\$	(185,459)	84.26%		
Total Expenditures		\$ 26,148,813	\$	30,130,576	\$	30,418,116	\$	12,489,569	\$ 11,040,795	\$	(1,448,774)	88.40%		
Excess of Revenues Over (Under) Expenditures		\$ 2,552,297	\$	(501,543)	\$	(811,310)	\$	(205,683)	\$ 1,650,491					
Fund Balance at Beginning of Year		\$ 13,491,664	\$	14,667,073	\$	14,667,073	\$	14,667,073	\$ 14,667,073					
Unexpended Appropriations (98.0%)				602,612		608,362		253,484		1	1 - Income Tax	budget based on indivi	dual monthly p	rojections.
Expenditures versus Prior Year Enc		1,376,887		1,376,887		1,376,887		525,000	523,259	2	2 - These reven	ue budgets are based	on semi-annua	I payments.
General Fund Balance		\$ 14,667,073	\$	13,391,254	\$	13,087,238	\$	14,189,874	\$ 15,794,305	*	* - All other reve	enue budgets are sprea	ad equally over	each month.
Ocholai i uliu Dalailot		Ψ 14,007,073	Ψ	10,001,204	Ψ	10,007,200	Ψ	14, 103,014	ψ 13,734,303					



# **STAFF MEMORANDUM**City Council Meeting – June 17<sup>th</sup>. 2019

Date: June 12, 2019

To: Matthew H. Greeson

From: Dan Whited, Director of Service & Engineering

Subject: **Permission to Bid - 2019 Street Program** 

#### **EXECUTIVE SUMMARY**

Staff is requesting permission to advertise for bids for the 2019 Street Program.

#### **RECOMMENDATION**

Motion authorizing the advertisement for bids

#### **BACKGROUND/DESCRIPTION**

The 2019 Street Improvements Program has been assembled and is ready to bid. This year's program will include full depth repairs, mill and overlay, spot repair, extensive curb, gutter and sidewalk work. Repairs will be made to the Community Center parking lot

In order to complete the improvement, the Service and Engineering Department is asking for permission to advertise the project for bid, with the resulting bid opening occurring at noon on Wednesday July  $10^{\rm th}$  with the Public Hearing set for July 15th.



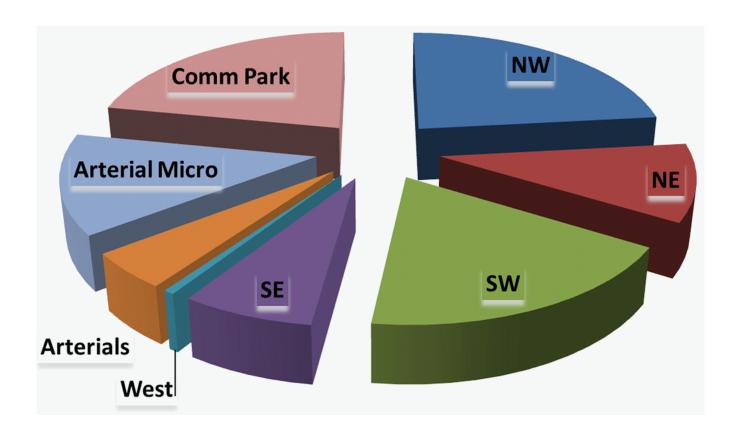
# **CITY OF WORTHINGTON**

# PROPOSED 2019 STREET IMPROVEMENT PROGRAM

Packet Page # 209 Item 9.A.II. Page 2 of 11

# Cost Breakdown by Proposed Improvement Area 2019 Street Improvement Program





# Summary of Proposed Improvements and Estimated Costs 2019 Street Improvement Program



North West		
Alloway St. E., Caren	Ave Curve	\$40,745.75
Scope of Work: Mill	Overlay, Curbs (spot) & Sidewalks	
Alloway St. W., Caren	Ave Curve	\$52,020.75
Scope of Work: Mill	Overlay, Curbs (spot) & Sidewalks	
Clearview Ave. W., Ev	ening St Hartford St.	\$38,735.00
Scope of Work: Mill	Overlay, & Curbs (spot)	
Evening St., north St.	- Highgate Ave.	\$53,335.75
Scope of Work: Mill	Overlay, Curbs (spot) & Sidewalks	
Greenbrier Ct., Evenin	ng St Cul-de-sac	\$33,562.00
Scope of Work: Mill	Overlay, Curbs (spot) & Sidewalks	
Longfellow Ave., 160	Longfellow	\$555.00
Scope of Work: Cur	b	
Old Wilson Bridge Rd	., W. Wilson Bridge Rd Cul-de-sac	\$4,538.70
Scope of Work: Mill	Overlay & Patching	
Oxford St., W. Staffor	d Ave W. Dublin-Granville Rd.	\$31,622.50
Scope of Work: Mill	Ovelay, Curbs (spot), Sidewalks & Inlet Repairs	
Oxford St., W. Staffor	d Ave North St.	\$37,283.50
Scope of Work: Mill	Overlay, Curbs (spot), Sidewalks & Inlet Repairs	
Stafford Ave. W., Alle	y @ 28 W. Stafford Ave.	\$5,106.00
Scope of Work: Side	walk & Patching	

Page 3

Wilson Bridge Rd. W., Rieber - Bridge Scope of Work: Mill/Overlay & Patching		\$12,340.00
	Total for Division	\$309,844.95
North East		
Community Center Parking Lot, and Highland Complex		\$287,377.00
Scope of Work: Repave and make modifications to lots		
Greenwich St., Greenwich & E. New England		\$2,380.00
Scope of Work: Ramp		
Heischman Ave., Worthington-Galena Rd Joslyn Pl.		\$36,318.20
Scope of Work: Mill/Overlay, Curbs (spot) & Sidwalks		
High St., Behind Old E. Wilson Bridge Rd. @ Sewer Repair		\$2,880.00
Scope of Work: Sidewalk		
Highland Ave., Various Locations		\$14,960.00
Scope of Work: Patching		
North St. E., High St Harford St.		\$32,349.00
Scope of Work: Mill/Overlay, Curbs (spot) & Sidewalks		
Northland Rd., Schrock Rd Kertess Ave.		\$28,460.75
Scope of Work: Mill/Overlay, Curbs(spot), Sidewalks & Inlet Re	pairs	
Old Wilson Bridge Rd., E. Wilson Bridge Rd Cul-de-sac		\$18,595.00
Scope of Work: Mill/Overlay		
Rockwoods Pl., 7041 Rockwoods Pl.		\$1,755.00
Scope of Work: Appoach		
	Total for Division	\$425,074.95
South West		
Blandford Ave., Sanbridge Cir Seabury Dr.		\$57,785.00
Scope of Work: Mil/Overlay, Curbs (spot), Sidewalks & Inlet Re	pairs	

Page 4

Melbourne Pl., Northbrook Dr. E Northbrook Dr. W.		\$16,200.00
Scope of Work: Mill/Overlay, Curbs(spot) & Sidewalks		
Northbrook Dr. E., W. Selby - Melbourne Pl.		\$11,814.00
Scope of Work: Mill/Overlay, Curbs (spot) & Sidewalks		
Northbrook Dr. W., W. Selby - Melbourne Pl.		\$15,421.00
Scope of Work: Mill/Overlay, Curbs (spot), & Sidewalks		
Oxford St., W. New England Ave South St.		\$5,175.00
Scope of Work: Patching		
Oxford St., 609 Oxford St.		\$3,200.00
Scope of Work: Grading		
Pioneer St., Melbourne Pl Chaucer Ct.		\$11,880.00
Scope of Work: Mill/Overlay Curbs (spot) & Sidewalks		
Seabury Dr., Blandford Dr W. Dublin-Granville Rd.		\$48,137.75
Scope of Work: Millo/Overlay, Curbs (spot) & Sidewalks		
Selby Blvd. W., high St W. Northbrook Dr.		\$72,530.75
Scope of Work: Mill/Overlay, Curbs (spot) & Sidewalks		
Short St., 60 Short St.		\$1,147.50
Scope of Work: Appoach		
	Total for Division	\$243,291.00
South East		
Howard Ave., High St Granby St.		\$36,838.50
Scope of Work: Mill/Overlay, Curbs (spot) & Inlet Repairs		
Lakeridge Rd., Park Blvd Cul-de-sac		\$27,398.00
Scope of Work: Mill/Overlay & Curbs (spot)		
Loveman Ave., 434 Loveman Ave.		\$1,442.00
Scope of Work: Curb & Approach		

Morning St., E. New England Ave South St.	\$19,898.50
Scope of Work: Mill/Overlay, Curbs (spot) & Sidewalks	
White Oak Pl., E. South St.to end	\$9,190.00
Scope of Work: Mill & Overlay	
Total for Division	\$94,767.00
West of River	
Olentangy River Rd., @ Robbins Way	\$6,410.00
Scope of Work: Ditch Grading & Patching	. ,
Olentangy River Rd., Path north of Dublin-Granville Rd	\$1,350.00
Scope of Work: Patch path	
Total for Division	\$7,760.00
	φ,,,,σο.σο
Arterials	
High St., Intersection of North St. E. & W.	\$19,425.00
Scope of Work: Mill/Overlay	
High St., S. Selby - S. Corp.	\$20,625.00
Scope of Work: Mill/Overlay & Patching	
Miscellaneous Locations, 161, Linworth Rd., Snouffer Rd., W.Wilson Bridge Rd., H	\$15,223.33
Scope of Work: Long Line Striping	
Schrock Rd., Worthington-Galena to RR tracks	\$43,789.50
Scope of Work: Microsurfacing	
Wilson Bridge Rd. E., RR Tracks - Worthington-Galena	\$8,100.00
Scope of Work: Patching	
Worthington-Galena Rd., Crandall to RR tracks	\$134,032.00
Scope of Work: Microsurfacing	
Total for Division	\$241,194.83
Other Locations	

Miscellaneous Locations, Various Locations throughout city \$5,900.00

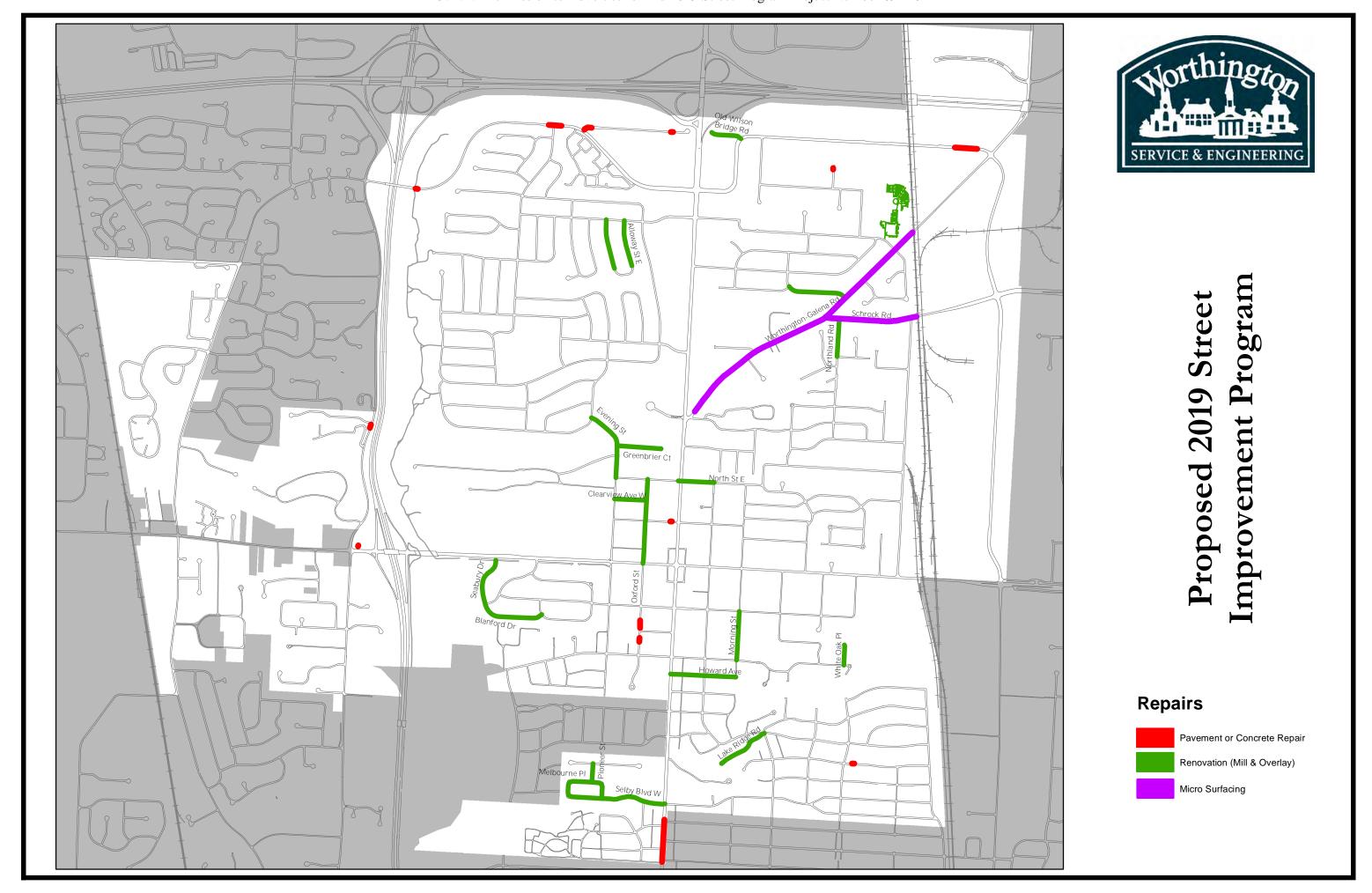
Scope of Work: Various Work Done

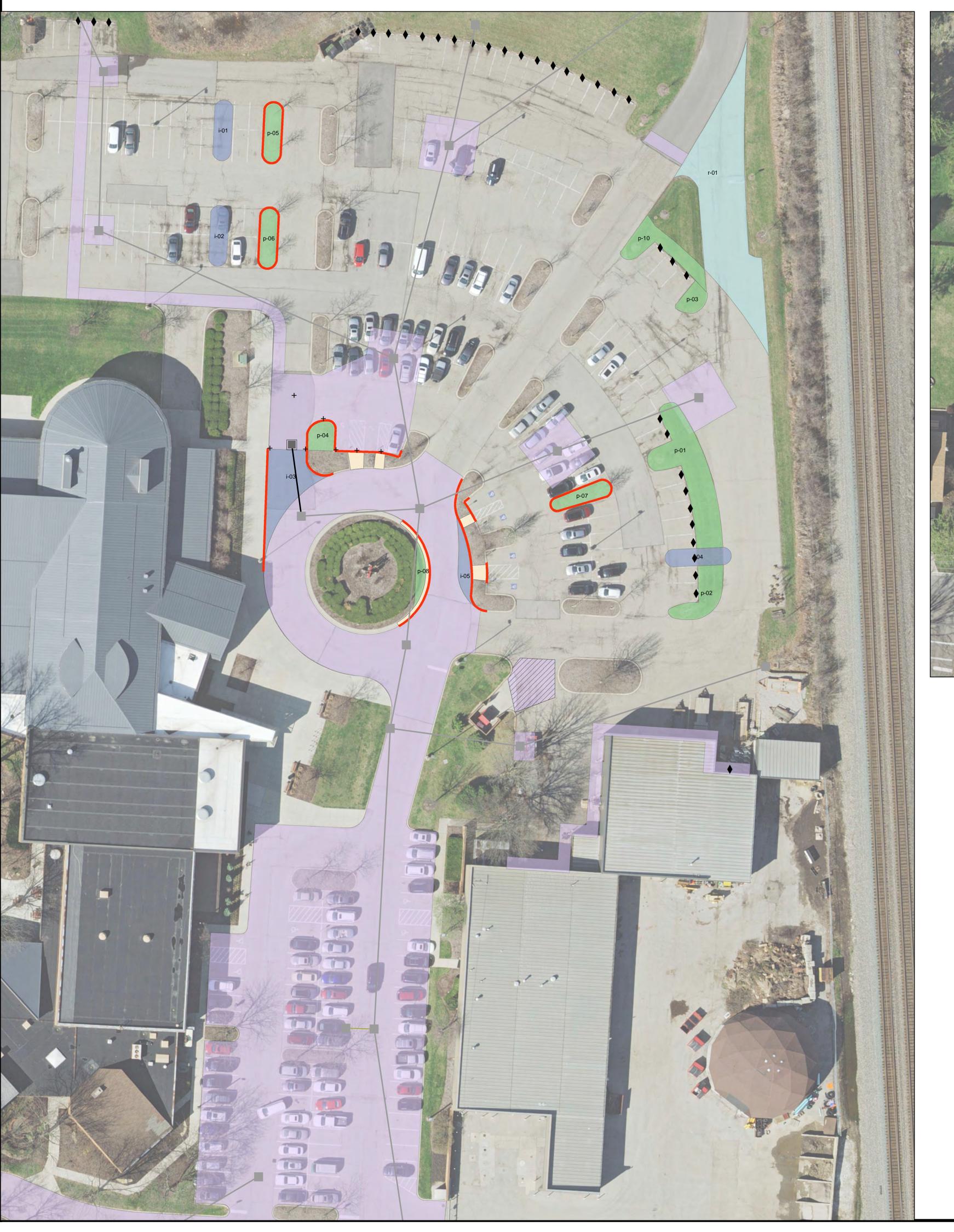
Miscellaneous Locations, City Properties \$9,810.50

Scope of Work: R/W Concrete

Total for Division \$15,710.50

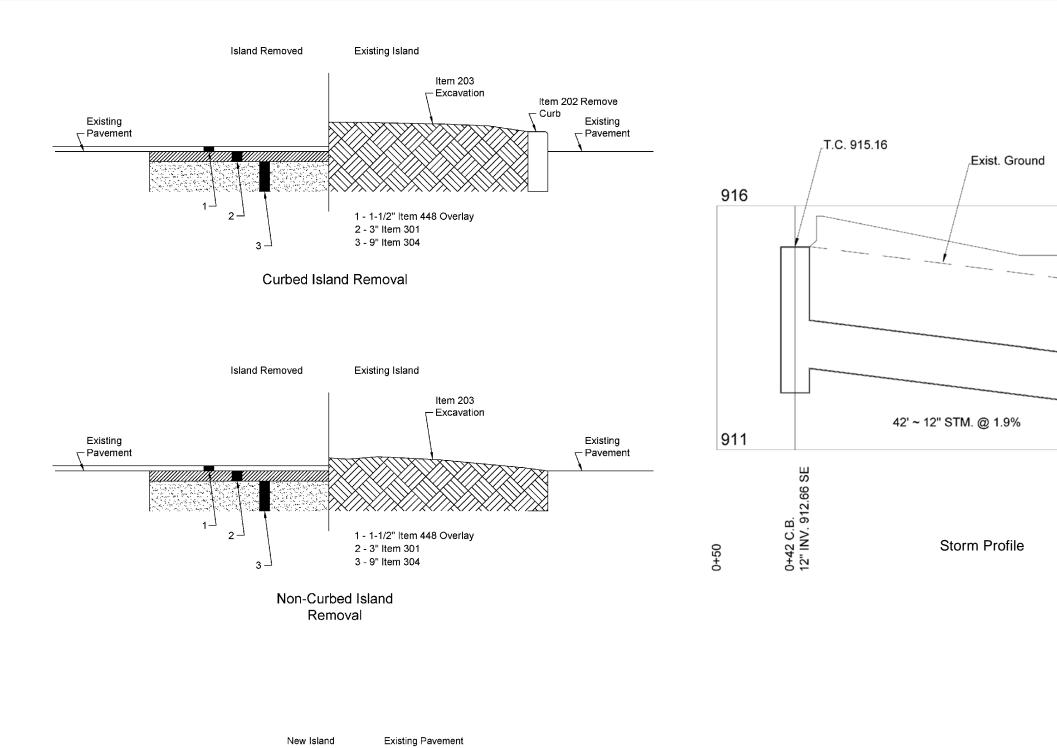
**Project Total** \$1,337,643.23





Packet Page # 217





Community Center & Highland Complex Parking Lot Resurfacing

Milling & Modifications

Item 9.A.II. Page 10 of 11

T.C. 914.34

new catch basin

curb to remove

new island (i)

base repair

milling

concrete to remove

remove pavement (r)

parking block - move and store

remove island, add pavement (p)

Item 609 Type 6
Curb

New Curbed Island





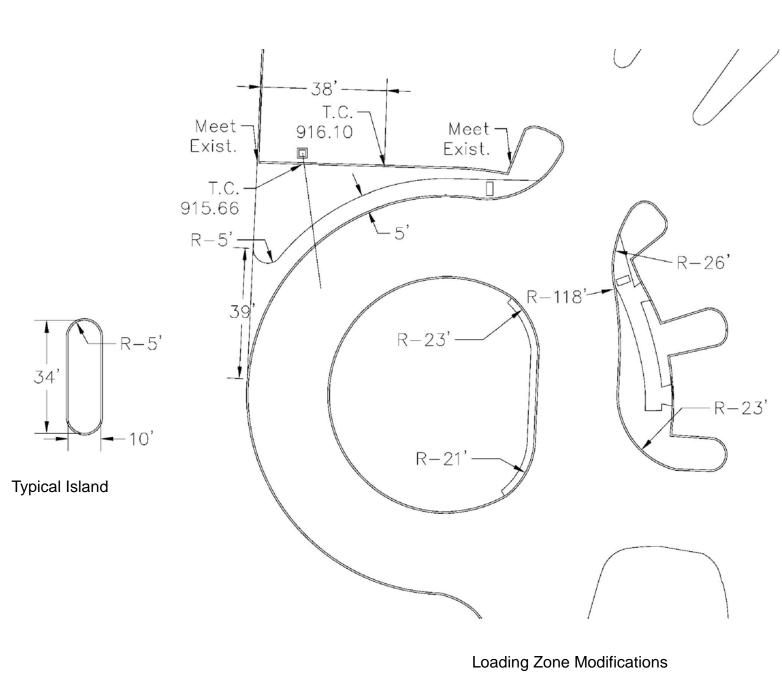
# parking blocks to set

New Concrete

Overlay

# **Esimated Quantites**

Esimaleu Quantiles				
ITEM	DESCRIPTION	UNIT	Quantity	
202	Conc. Curb Removed & Disposed Of	LF	1000	
202	Concrete Removed & Disposed Of	SF	270	
203	Excavation (including pavement)	CY	425	
254	Edge Milling - Asphalt (0"-2", per plan)	SY	1250	
254	Pavement Planing - (6" depth)	SY	135	
254	Pavement Planing Asphalt (1 1/2")	SY	8125	
301	Asphalt Concrete Base	Ton	100	
304	Compacted Aggregate Base	Ton	205	
407	Tack Coat, Trackless	Gal	1800	
448	Asphalt Concrete Surface Course (Medium Traffic) 1 1/2"	Ton	1700	
604	Precast Catch Basin and casting per plan	EA	1	
608	Concrete Sidewalk, 4" Rem. & Repl.	SF	200	
608	Concrete Sidewalk, 4"	SF	520	
608	Curb Ramp	SF	180	
609	ODOT type 6 Curb	LF	1030	
642	Centerline, 5", single yellow	LF	120	
642	Parking lot markings - White 5"	LF	9850	
642	Arrow - 60"	EA	4	
644	Cross Walk Bar (20") (Piano Key)	EA	6	
644	Cross Walk Lines 10"	LF	80	
642	Handicapped Symbol (EA)	EA	19	
644	Stop Bar 20"	LF	80	
653	Topsoil Furnished & Placed	CY	105	
901	Storm Pipe 12" RCP Type I Bedding, per plan	LF	40	
999.12	Remove and Reset Parking Blocks	EA	88	
1551	Detectable Warning	SF	16	



Community Center & Highland Complex Parking Lot Resurfacing

Paving & Striping

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